

#### 2018 INTERNATIONAL CONFERENCE ON MUNICIPAL FISCAL HEALTH

# U.S. Tax Reform and Its Impact on State and Local Government Finance

Presented by Jane L. Campbell; Director NDC Washington Office

## **National Development Council**

### Partners in Community Development Since 1969

NDC's work focuses on HOMES, JOBS and COMMUNITY. Founded as a national nonprofit in 1969, NDC has worked for almost 50 years fulfilling its mission to increase the flow of capital for investment in low-income communities. NDC directs capital to support the development and preservation of affordable housing, the creation of jobs through training and small business lending and the advancement of livable communities through investment in social infrastructure.







# The NDC Difference Investing in: Homes, Jobs Community

NDC is a non-profit – proceeds are reinvested in the communities we serve

NDC provides capital for community-based projects – from small businesses to large infrastructure

NDC takes a holistic approach to economic development – and that includes infrastructure such as parking garages that are critical to a city's economic revitalization



## Homes, Jobs, Community







#### **IMPACT AT A GLANCE**

\$579M Affordable Housing \$704M New Markets Tax Credit Allocation \$2.5B
New Markets
Tax Credit
Allocation

\$210M Small Business Loans **70K+**Practitioners
Trained

100+ TA Client Communities



### Federal Tax Reform: 2017 Timeline

June 24, 2016 House GOP released their vision for tax reform (the "Blueprint"). **April 26, 2017** President Trump released his overall vision for business tax reform. The White House and Congressional Republicans released the Sept. 27, 2017 Unified Framework for Fixing Our Broken Tax Code. The House Ways and Means Committee released legislation, the Nov. 2, 2017 "Tax Cuts and Jobs Act" (H.R.1) ("TCJA"), which totaled 429 pages. The Senate released its tax reform proposal. Nov. 9, 2017 The House passed its tax reform bill 227-205 Nov. 16, 2017 The Senate passed its tax reform bill 51-29 Dec. 2, 2017 Reported by Joint Conference Committee Dec. 15, 2017 Final bill passed both chambers Dec. 20, 2017 President Trump signs the TCJA (H.R. 1) into law. (P.L. 115-97) Dec. 22, 2017



## Highlights of the new law

#### Individual:

Rates and Brackets Standard deduction Personal exemptions Itemized deductions Estate tax

#### Corporate:

Rate reduction
Expensing
NOL limitation
Interest limitation
Contributions to capital

#### Passthroughs:

New 20% deduction regime
Losses limited
Carried interest rule

H.R.1

(P.L. 115-97)

#### International:

Participation exemption system

Mandatory repatriation

Minimum tax

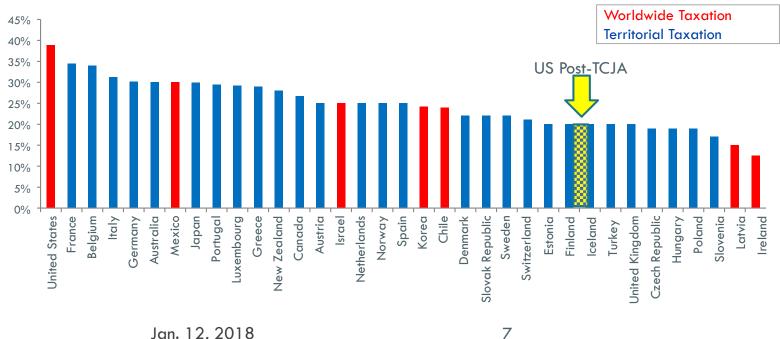
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## What were the drivers of federal tax reform?

Improve the International Competitiveness of the US Corporate Income Tax System

**CIT Rate** 



Jan. 12, 2018



Tax Cuts and Jobs Act	Current Law	House	Senate	Conference Report
Historic Rehabilitation Tax Credit (HTC)	20 percent credit claimed when certified historic property is placed in service	Subject to transition rules, <b>REPEALED</b> after 2017	20 percent credit retained, but claimed over 5 years, after 2017, subject to transition rules	20 percent credit retained, but claimed over 5 years, after 2017, subject to transition rules
New Markets Tax Credit (NMTC)	\$3.5 billion annual allocation for 2018 and 2019, 39 percent credit, slated to expire after 2019	2017 round <b>retained</b> , 2018 and 2019 rounds <b>REPEALED</b>	2017, 2018 and 2019 rounds <b>retained</b>	2017, 2018 and 2019 rounds <b>retained</b>
Private Activity Bonds (PAB)	\$100 per capita/\$305 million small state minimum (2017)	All <b>PAB</b> , including residential rental, <b>REPEALED</b> after 2017	All <b>PAB</b> , including residential rental, <b>Retained</b>	All <b>PAB</b> , including residential rental, <b>Retained</b>
Alternative Minimum Tax	20 percent for corporations 28 percent for individuals	Repealed for corporations and individuals	RETAINED for corporations; Increased exemption and phase-out thresholds for individuals until Dec. 31, 2025	Repealed for corporations; Increased exemption and phase-out thresholds for individuals until Dec. 31, 2025
Corporate Rate	Top corporate rate of 35 percent	Top corporate rate of <b>20 percent</b> tax years beginning <b>after Dec. 31, 2017</b>	Top corporate rate of <b>20 percent</b> tax years beginning <b>after Dec. 31, 2018</b>	Top corporate rate of <b>21 percent</b> tax years beginning <b>after Dec. 31, 2017</b>



### State and local tax deduction

 TCJA limits state and local tax deduction for individuals to \$10,000 annually (\$5,000 married filing separately) (amended IRC §164)

House version completely eliminated it

Part of federal income tax law since 1913

 U.S. Supreme Court rejected "Intergovernmental immunity" doctrine (i.e., federal government can't tax states) in South Carolina v. Baker, 485 U.S. 505 (1988)

Still available for taxes "on a trade or business"

Corporation still entitled to deductions



### State and local tax deduction

Recent responses?

NY Gov. Cuomo – "deductible payroll tax"

CA legislators – "charitable entities" for government services

IRS ruling on prepaid property tax (not allowed unless assessed)



## **State Personal Income Tax: Starting Points**





# State Personal Income Tax: Conformity to Federal Tax Code



#### MAP LEGEND

- Rolling Conformity
- Static Conformity
- No Conformity
- Does not Levy Personal Income Tax

\*MA- Conforms the the IRC

as of Jan. 1, 2015. However, for some provisions, Massachusetts conforms automatically to the Code for the taxable year.
\*MS- Mississippi does not have a federal conformity law, but the IRC is incorporated by reference throughout the Mississippi tax code.



#### State Corporate Income Tax: Conformity to Federal Tax Code



#### MAP LEGEND Rolling Conformity Static Conformity No Conformity Does not Levy Corporate Income Tax NV\*-Nevada levies a Modified Buisness Tax OH\* Ohio does not impose a corporate income tax, instead levies a Commerical Activites Tax OR\*-Oregon has a rolling conformity when related to taxable income, but for items other than taxable income. Oregon has a static IRC conformity. TX\* Texas levies a Margins

WA\*- Washington imposes a

Business & Occupation Tax





Administrators 2016 State Tax

Collection by Source

# OPPORTUNITY ZONES: A NEW INCENTIVE FOR INVESTING IN LOWINCOME COMMUNITIES



## Temporary Deferral

A temporary deferral of inclusion in taxable income for capital gains reinvested into an Opportunity Fund. The deferred gain must be recognized on the earlier of the date on which the opportunity zone investment is disposed of or December 31, 2026.



## Step-Up In Basis

A step-up in basis for capital gains reinvested in an Opportunity Fund. The basis is increased by 10% if the investment in the Opportunity Fund is held by the taxpayer for at least 5 years and by an additional 5% if held for at least 7 years, thereby excluding up to 15% of the original gain from taxation.



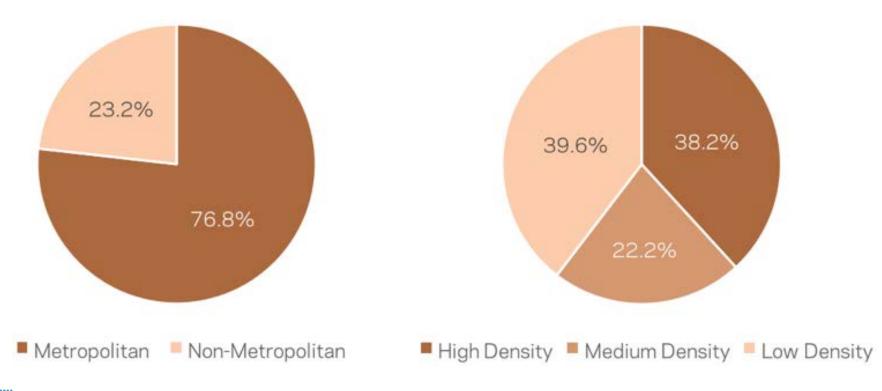
## Permanent Exclusion

A permanent exclusion from taxable income of capital gains from the sale or exchange of an investment in an Opportunity Fund if the investment is held for at least 10 years. This exclusion only applies to gains accrued after an investment in an Opportunity Fund.



# OPPORTUNITY ZONES: A NEW INCENTIVE FOR INVESTING IN LOWINCOME COMMUNITIES

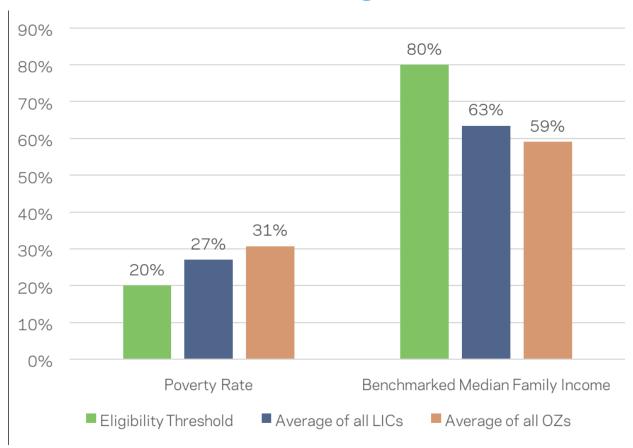
### **Population Density of OZ Tracts**





# OPPORTUNITY ZONES: A NEW INCENTIVE FOR INVESTING IN LOWINCOME COMMUNITIES

### **Median Family Income**





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