# New Castle County, Delaware Comprehensive Annual Financial Report



For The Fiscal Year Ended June 30, 2017



**Honesty \* Transparency \* Efficiency** 

#### NEW CASTLE COUNTY, DELAWARE COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2017

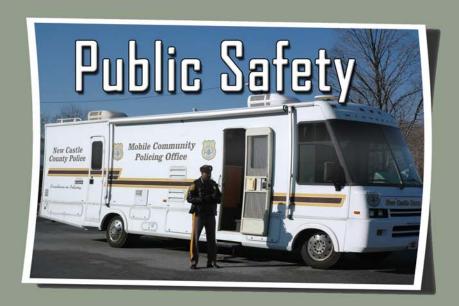
Prepared by the Office of Finance
J. Brian Maxwell, Chief Financial Officer

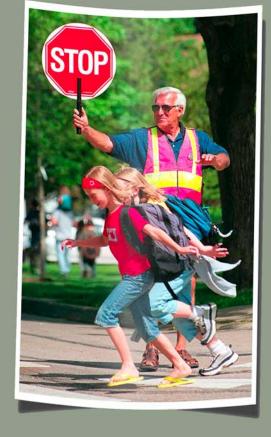
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J. BRIAN MAXWELL
CHIEF FINANCIAL OFFICER

OFFICE OF FINANCE

nccde.org

November 03, 2017

# To the Honorable Members of County Council and Citizens of New Castle County:

New Castle County Code requires New Castle County to provide information pertaining to the financial affairs of the County. To satisfy this requirement, the County publishes the Comprehensive Annual Financial Report ("CAFR"). The annual report is submitted herewith, and includes, as required by Code, financial statements that have been examined by an independent firm of certified public accountants. The complete set of financial statements is presented in conformity with generally accepted accounting principles ("GAAP") and audited in accordance with generally accepted auditing standards. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report of New Castle County, Delaware ("County"), for the fiscal year that ended June 30, 2017. This report will provide the public with a clear picture of New Castle County's financial situation.

This report consists of management's representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and reliability of all information presented in this report. To provide a reasonable basis for making these representations, County management has established a comprehensive internal control framework that is designed to protect the County's assets from loss, theft or misuse, and to compile sufficient reliable information for the preparation of the financial statements in conformity with GAAP. Because the costs of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's financial statements have been audited by CliftonLarsonAllen LLP, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the County for the fiscal year ended June 30, 2017 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and the significant estimates made by management; and evaluating the overall financial statement presentation. CliftonLarsonAllen LLP concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended June 30, 2017 are fairly

presented in conformity with GAAP. An unmodified opinion is the best opinion possible. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the County is part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the County's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. Included in the Single Audit is the schedule of expenditures of federal awards and the auditor's report on the internal control structure and compliance with applicable laws and regulations.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. New Castle County's MD&A can be found immediately following the report from the independent auditor.

#### **Profile of New Castle County**

New Castle County is located in the northern portion of the State of Delaware. New Castle County is the most populous county in Delaware, encompassing 426 square miles with a population density of 1,323 citizens per square mile. The County is bordered on the east for 40 miles by the Delaware River, on the north by Pennsylvania, on the west by Maryland, and on the south by Kent County, Delaware. The City of Wilmington, the county seat, is the largest incorporated city in the State.

The County Government was established on January 3, 1967, replacing the Levy Court Commission with a Council-Executive form of government. The powers and duties of the County Government are set forth in Chapter 11, Title 9 of the Delaware Code. The County Government is composed of a legislative body (the "Council") and an administrative body headed by the County Executive (the "Administration"), which includes five operating departments and four judiciary (row) offices.

The Council, which has all legislative powers, is composed of a President who is elected atlarge, and twelve members, each representing one of the County's representative districts. The County Executive, who is elected at-large and is limited to not more than two consecutive four-year terms, is responsible for the entire range of executive, administrative and fiscal duties performed by all County departments, agencies and offices. The County Executive, with the advice and consent of County Council, appoints the general managers of the departments. The County Executive also appoints a Chief Administrative Officer, who assists the County Executive in the supervision of the executive and administrative agencies of the County, and is responsible by Code for the annual Operating Budget, the six-year Capital Program and the annual Capital Budget of the County.

New Castle County provides many governmental services. State Statute or County Code mandates the majority of these services. However, there are some services that are discretionary in nature, but are highly valued by the citizens of the County. Major public services/facilities include police protection, emergency medical services, emergency dispatch, land use, parks, recreation programs, libraries, housing, crossing guards, sewer services, and code enforcement.

A basis for preparing the County's CAFR was the identification of the reporting entity. The County has no component units for which it is financially accountable or for which the nature and significance of the relationship between the County and the component unit is such that exclusion would cause the County's financial statements to be misleading or incomplete.

The annual operating budget serves as the foundation for New Castle County's financial planning and control. County Council must formally adopt the annual operating budget by June 1. Appropriations are legislated at the departmental level by object level of expenditure. The Budget Office is authorized to make certain budgetary transfers within a department, as allowed by the County Code. All other changes must be approved by County Council. The County must adopt an annual operating and capital budget.

#### **Economic Condition**

Local economy. New Castle County is the State's primary economic center, representing a majority of the State's taxable base and population, and serves as its leading business, service and industrial center. The County is home to many industry-leading companies in the biotechnology and pharmaceutical fields. The highly publicized merger of Dow Chemical and DuPont has resulted in the newly formed company maintaining a significant economic presence within the County. Other significant industries include a specialty manufacturing company (W. L. Gore and Associates), a large oil refinery in Delaware City (PBF Energy) and two railroad maintenance yards (Amtrak). The recently completed 915,000-square-foot Christiana Fashion Center, a regional shopping center that attracts consumers from neighboring states, has generated several hundred jobs. Enhancing this economic base is a service economy that consists of both traditional services as well as a significant financial services sector that has developed in response to direct State initiatives. Leading financial service companies in this field are Bank of America, JPMorgan Chase & Co., and Capital One, three major credit card issuers with offices in New Castle County. JPMorgan Chase has continued to expand its workforce within the County.

The County's population has grown to an estimated 563,423 in 2017, up from 533,550 in 2008. By the year 2025, it is estimated that the County's population will grow approximately 4.8 percent. Much of that growth is projected to be located in the southern portion of the County, in the fast-growing Middletown and Townsend areas.

**Revenues and expenditures.** New Castle County's total expenditure in the Governmental funds have increased at a compounded annual growth rate ("CAGR") of 1.8 percent over the past 10 years to \$266.6 million from \$223.8 million in fiscal year 2008. Expenditures reached a high of \$266.6 million in fiscal year 2017 and a low of \$200.8 million in fiscal year 2010.

Public Safety operating costs with a CAGR of 2.5 percent over the past 10 years have shown the largest dollar increase, \$22.8 million, growing to \$105.6 million from \$82.8 million in 2008. The increase in Public Safety has occurred primarily in salaries, wages and benefits due to increases in authorized positions resulting from additional police and emergency services personnel.

Capital outlays were \$39.0 million in fiscal year 2017 versus \$30.4 million in fiscal year 2008. This \$8.6 million increase represents a CAGR of 2.5 percent and the second largest expenditure increase over the past 10 years. Capital spending in fiscal year 2017 consisted of libraries (\$14.9 million); buildings, facilities and purchase of fleet equipment (\$11.5 million);

parks (\$5.6 million); public safety (\$4.7 million); and information systems (\$2.4 million). Debt principal payments have increased \$3.2 million versus fiscal 2008 with a CAGR of 2.9 percent in order to pay for the capital outlays incurred for new and renovated libraries, district and regional parks, the public safety facility, building improvements and information systems technology.

New Castle County's total revenues in the Governmental funds have grown at a CAGR of 1.7 percent over the last 10 years. Taxes, both property and real estate transfer, represent 66.4 percent of fiscal year 2017 Governmental funds revenue. Tax revenues have increased \$33.0 million since fiscal year 2008 with a CAGR of 2.4 percent. Property tax rates have not been increased since fiscal year 2010. The assessment base has grown at a compounded annual growth rate of 0.8 percent over the past 10 years generating additional tax revenue.

Annual transfer tax revenues fell in fiscal years 2008 through 2012 from \$32.0 million to a low of \$15.9 million as housing sales faltered. Strengthened by a recovering housing market and several large commercial real estate sales, transfer tax revenue has increased for the last five fiscal years to \$32.7 million, and is the highest collected since fiscal year 2008. Investment income has been severely impacted by low interest rates. Investment income for 2017 of \$1.3 million is the lowest reported in the last 10 years.

Long-term financial planning. New Castle County has a long history of being fiscally responsible. For the past 16 years, the County's bonds have been rated AAA/Aaa by all three major bond rating agencies. It has been shown time and again that New Castle County has very strong financial management and prudent budgeting practices, which have enabled the County to maintain ample reserves, even during an economic and housing market crisis. The level of these reserves is one measure of the County's financial strength. County Council has legislated a Budget Reserve Account or "rainy day fund" in the General fund. The General fund reserve of \$37,057,852 was created to give added protection against a turbulent economy or any unfunded legislated mandates. Additionally, County Council has legislated the Tax Stabilization Reserve Account (\$28.643.189) which may be appropriated as needed to balance the annual operating budget or cover budgeted capital costs that otherwise would require the issuance of bonds or an increase in the tax rate. The Transfer Tax Proceeds Reserve Account (\$9,661,952) were legislated such that proceeds from the real estate transfer tax received in any fiscal year in excess of those certified shall be designated as cash in lieu of capital bond authorizations that would ordinarily be used to support construction of capital facilities, or land acquisition, economic development programs, or to defease or otherwise reduce the County's indebtedness.

Listed below are the core budgeting priorities that guide us in managing the county finances in a responsible manner:

- Live within our means, reducing spending to levels consistent with revenue.
- Reduce debt spending.
- Govern honestly, transparently and efficiently.
- Collaborate within county government and with other levels of government to improve public services.
- Invest aggressively in our future.

The fiscal year 2018 Capital Budget and six-year Capital Program details the funding for major projects throughout the County that will expand and enhance services to our residents. The 2018 Capital Budget of \$35.3 million includes project costs in sewer infrastructure (\$20.1 million), purchase of fleet equipment (\$4.8 million), upgrades for public safety (\$3.1 million), park improvements (\$2.9 million), building renovations for various County facilities (\$2.4 million), and paramedic emergency medical station construction (\$2.0 million).

Relevant financial policies. New Castle County's continued commitment to balanced budgets, smart growth, sound infrastructure and prudent financial planning is intrinsic to providing a high quality of life for County residents. Many of the County's financial policies are designed to ensure that debt levels do not rise to an amount that would have an unfavorable impact on the County's finances. The total bonded debt limit for the General Fund is set at 3 percent of the total assessed taxable property value. As of June 30, 2017, the total General Fund bonded debt was 31.9 percent of the total debt limit.

**Major initiatives.** Together, our Fiscal Year 2018 Capital and Operating Budgets invest new dollars in innovative public safety, libraries and critical infrastructure. Highlights include:

- \$160,000 in new funding to support the county's innovative RAVE Panic Button, a safety solution that integrates government facilities, schools, community centers and other organizations seamlessly into the 911 Center, police and school response procedures.
- \$134,000 in new funding to provide annual maintenance support for a Fast Track DNA machine purchased with grant funding. The Rapid DNA Machine serves as a cost-effective solution to test DNA gathered from a crime scene in support of the county police property crime initiative.
- \$120,000 in new funding to support the county police's local DNA database established in July 2016 to improve its response to increases in property crimes through quicker testing of crime scene samples.
- \$4,251,305 in continued funding to support the fire service through grants to fund a portion of their operating costs.
- \$621,675 in new funding for personnel costs, contractual services and facility operations of the new Route 9 Library and Innovation Center. The new library expands on the County's world-class library system.

Enhancements to the New Castle County library system continue across the County. The Route 9 Library and Innovation Center, mentioned above, opened in October 2017. In addition, the Southern Library project has \$3.9 million programmed for Fiscal Year 2020. Once completed, these projects will become not only literary resource centers, but also focal points for our communities. Funded with a combination of County, State and private dollars, our libraries are visible monuments to the success of public-private partnerships and to our commitment to improved literacy.

The safety and well-being of the public is a primary concern and a funding priority for New Castle County Government. Investments made to train and equip public safety personnel result in safer and stronger communities. This commitment continues in Fiscal Year 2018 with funding to replace body armor for paramedics and police and renovations to the Public Safety facility.

The County has also stepped in to assist communities with stormwater management. Bond authorization of \$300,000 has been budgeted in Fiscal Year 2018 to repair failing stormwater management ponds. These funds increase the County's investment in flood mitigation and stormwater management to \$35.3 million since the program's inception.

New Castle County is embracing new technology to improve productivity, efficiency and customer service. The \$10.0 million programmed for technology through Fiscal Year 2023 will allow for an upgrade to the countywide computer network by replacing or upgrading legacy systems.

The County continues to review and update capital projects and procedures. The review is an evaluation of all projects in the Capital Program, including operating budget impacts of new capital projects and integration of the County's comprehensive development planning process and infrastructure investments.

#### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting to New Castle County for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2016. The Certificate of Achievement is a prestigious national award, recognizing the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, the County publishes an easily readable and efficiently organized comprehensive annual financial report, which conforms to program standards. This report satisfies both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid only for a one year period. New Castle County has received a Certificate of Achievement for the last 36 consecutive years (fiscal years ended 1981-2016). We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the County also received the GFOA's Award for Distinguished Budget Presentation for its 2017 budget document. To qualify for the Distinguished Budget Presentation Award, GFOA judged the County's budget document to be proficient in certain program criteria as an operations guide, as a financial plan, and as a communications medium. This was the 27<sup>th</sup> consecutive year that the County received this award for its budget document.

The preparation of the Comprehensive Annual Financial Report was made possible by the dedicated service of our Office of Finance staff. Each member who shared in the preparation of this report has our sincere appreciation. Appreciation is also expressed to all additional individuals who assisted in this effort.

In closing, we also would like to express our gratitude to the County Council for its continued support and interest in the financial affairs of our County and to the staff of every office of County government, for working diligently each day in the taxpayers' interest.

Respectfully submitted,

Matthew Meyer County Executive

J. Brian Maxwell Chief Financial Officer

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Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

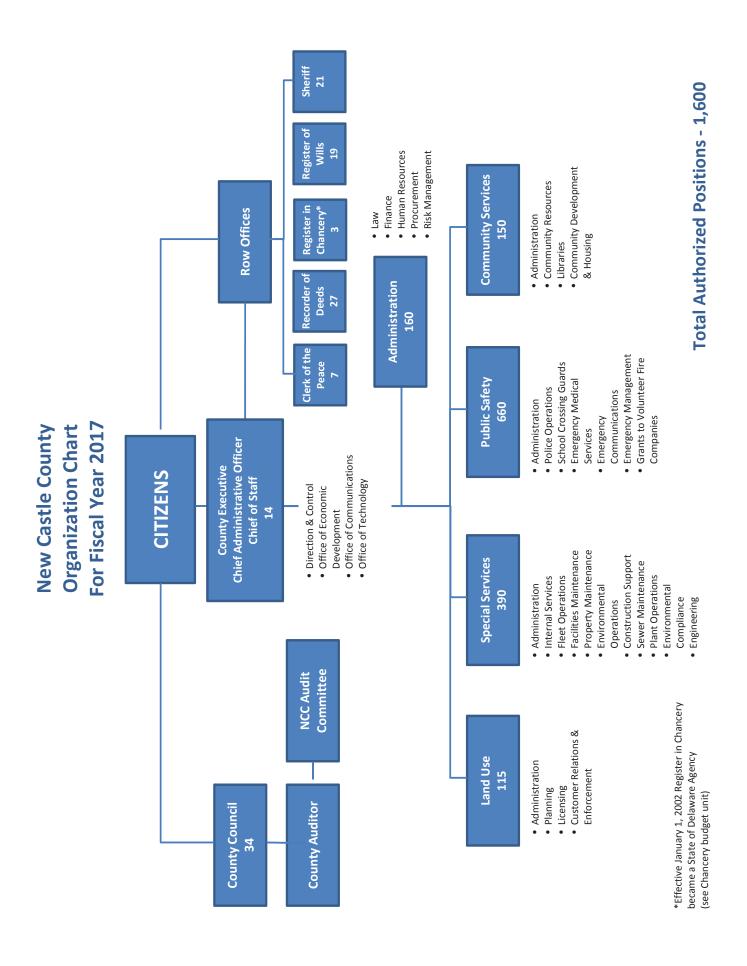
Presented to

# New Castle County Delaware

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2016

Executive Director/CEO



## NEW CASTLE COUNTY, DELAWARE LIST OF PRINCIPAL OFFICIALS JUNE 30, 2017

#### **EXECUTIVE**

| County Executive  | Matthew Meyer   |  |  |  |  |
|---|---|--|--|--|--|
| COUNTY COUNCIL  |   |  |  |  |  |
| President of Council First District Second District Third District Fourth District Fifth District Sixth District Seventh District Eighth District Tenth District Tenth District Eleventh District Twelfth District  |   |  |  |  |  |
| ADMINISTRATIVE  |   |  |  |  |  |
| Chief Administrative Officer Deputy Chief Administrative Officer Chief of Staff Chief Financial Officer Chief Human Resources Officer Director of Public Safety (Acting) Chief of Police Chief of Administrative Services Community Services General Manager County Attorney Land Use General Manager Special Services General Manager (Acting) | Rashad Taylor Aundrea Almond J. Brian Maxwell Vanessa Phillips Kathleen Jennings Vaughn Bond, Jr. Michael Hojnicki Marcus Henry Carol Dulin Richard Hall Tracy Surles |  |  |  |  |
| ROW OFFICES   |   |  |  |  |  |
| Register of Wills   | Michael E. Kozikowski, SrSamuel D. Pratcher, Jr.  |  |  |  |  |



# Report of Independent Public Accountants













#### INDEPENDENT AUDITORS' REPORT

Members of County Council New Castle County, Delaware New Castle, Delaware

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the budgetary comparison for the General Fund (the Fund) of New Castle County, Delaware (the County), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

Change in Accounting Principle

During the fiscal year ended June 30, 2017, the County adopted GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension*. As a result of implementation, the County disclosed information related to its Net Other Postemployment Benefits Liability in Note 19. Our auditors' opinion was not modified with respect to the restatement.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of the changes in the County's net pension liability and related ratios and schedule of county contributions for the New Castle County, Delaware Employees' Pension Program, and the schedule of the County's proportionate share of the net pension liability/ (asset) and schedule of County contributions for the Delaware Municipal Police/Firefighter Pension Plan, the schedule of funding progress for the pension and other postemployment benefits plan, the schedule of the changes in the County's net other postemployment benefits pension liability and related ratios, the schedule of county contributions for the other postemployment benefits and the Schedule of the Annual money weighted rate of return, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying introductory section, combining and individual fund statements, budgetary comparison schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is also presented for purposes of additional analysis and is not a required part of the basic financial statements.

Members of County Council New Castle County, Delaware

The accompanying combining and individual fund statements, budgetary comparison schedules, and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying combining and individual fund statements, budgetary comparison schedules, and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 3, 2017, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

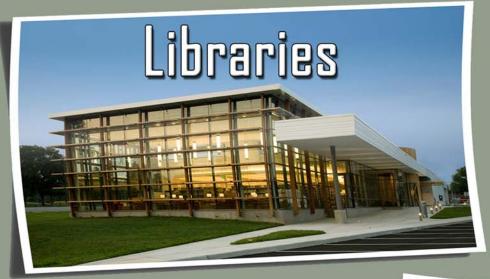
CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Baltimore, Maryland November 3, 2017



# Management's Discussion and Analysis











#### **Management's Discussion and Analysis**

The following discussion and analysis of New Castle County's financial statements provides an overview of the financial activities of New Castle County for the fiscal year ended June 30, 2017. Please read it in conjunction with the transmittal letter, located at the front of this report, the basic financial statements, and the accompanying notes to those statements which follow this section.

#### Financial Highlights for Fiscal Year 2017

- The net position (assets and deferred outflows of resources minus liabilities and deferred inflows of resources) of the County for fiscal year 2017 totaled \$125,611,170. Of this amount, (\$30,174,282) represents governmental net position deficit, and \$155,785,452 represents business-type net position.
- The current year change in net position for governmental activities was a decrease of \$15,488,994 and for the business-type activities a decrease of \$7,212,259.
- The General fund reported an ending fund balance of \$90,332,724, which represents a decrease of \$2,025,915 from fiscal year 2016. The Sewer Facilities fund net position reported an ending balance of \$153,570,482 a decrease of \$7,211,261 of total net position from fiscal year 2016.
- The County's total outstanding bonds payable as of June 30, 2017 was \$487,230,000.

#### **Overview of the Comprehensive Annual Financial Report**

The County's financial statements are composed of this Management's Discussion and Analysis (MD&A) and the basic financial statements. This discussion and analysis serves as an introduction to the basic financial statements. The MD&A provides analysis and overview of the County's financial activities. The basic financial statements include three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The report also contains required supplementary information for the County's pension and other postemployment benefit plans. This report also includes other supplementary information as listed in the table of contents, along with the statistical tables and the County's single audit.

#### **Government-wide Financial Statements**

The government-wide financial statements are presented in a manner similar to private-sector business financial statements. The statements are prepared using the economic resources measurement focus and the accrual basis of accounting. The government-wide financial statements include two statements: 1) Statement of Net Position; and 2) Statement of Activities. The fiduciary activities, whose resources are not available to finance County programs, are excluded from these statements.

The Statement of Net Position presents the County's total assets/deferred outflows of resources, and liabilities/deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a gauge as to whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing the change in the County's net position during the current fiscal year. All revenues and expenses are reported in this statement as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. The focus of this statement is the net cost of providing various activities to the citizens of the County.

Both of these government-wide financial statements have separate sections for the two different types of activities. These two types of activities are:

<u>Governmental activities</u> – The activities reflected in this section are general government, public safety, special services, community services, land use, and judiciary offices. These activities are supported mostly by taxes, charges for services, and operating grants and contributions.

<u>Business-type activities</u> – These activities include a sewer facilities system and an airport. These activities are intended to recover their cost of operation, including depreciation, primarily through user charges.

The government-wide financial statements can be found immediately following this discussion and analysis.

#### **Fund Financial Statements**

A fund is an accounting entity with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to, and accounted for, in individual funds based upon the purposes for which they are to be spent, and the means by which spending activities are controlled. The County divides its funds into three categories: governmental funds, proprietary funds, and fiduciary funds.

<u>Governmental funds</u> – Most of the basic services provided by the County are financed and accounted for through governmental funds. Governmental fund financial statements focus on current inflows and outflows of spendable resources, as well as the available balances of these resources at the end of the fiscal year. This information is useful in determining the County's financing requirements for the subsequent fiscal period. Governmental funds use the flow of current financial resources measurement focus and the modified accrual basis of accounting.

Because the focus of governmental funds is for the current period, it is useful to compare this information to the data presented in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's current financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County has ten individual governmental funds: General, Grants, Light Tax, Crossing Guard, Garstin Trust, Housing Trust, and four Capital Projects funds. Of these, the General and Grants funds are reported as major funds, and are presented in separate columns on the governmental fund balance sheet and on the governmental fund statement of revenues, expenditures, and changes in fund balance. The Light Tax, Crossing Guard, Garstin Trust, Housing Trust, Facilities and Equipment, Park Development, Public Safety, and Miscellaneous Capital Improvement funds are combined into a single, aggregated column on these statements. Individual fund data for these eight nonmajor funds can be found on the combining statements.

<u>Proprietary funds</u> – These funds are used to show activities that operate in a manner similar to private business enterprises. Because these funds charge fees for services provided, they are known as enterprise funds. Like the government-wide financial statements, proprietary fund financial statements use the economic resources measurement focus and the accrual basis of accounting.

Proprietary fund statements provide the same type of information as the government-wide financial statements for business-type activities, only in more detail. The proprietary fund financial statements provide separate information for the Sewer Facilities fund and the New Castle County Airport fund. Of these two funds, only the Sewer Facilities fund is considered a major fund for the County.

<u>Fiduciary funds</u> – These funds are used to account for resources held for the benefit of parties outside of New Castle County. The fiduciary funds are not reflected in the government-wide financial statements, because the assets of these funds are not available to support the activities of the County. The economic resources measurement focus and accrual basis of accounting are used for fiduciary funds, the same that are used for the proprietary funds.

The County has two fiduciary funds, the Pension Trust fund and the Other Post-Employment Benefits Trust fund (OPEB). These funds are used to account for the activities of the defined benefit pension plan and the defined benefit OPEB plan for County employees. The fiduciary activities are reported in a separate statement of fiduciary net position and in a statement of changes in fiduciary net position.

The fund financial statements can be found immediately following the government-wide financial statements.

#### **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found following the fund financial statements.

#### **Other Supplementary Information**

Additional statements and schedules can be found immediately following the notes to the financial statements. These include the required supplementary information, combining statements for the nonmajor funds, schedules of budget to actual comparisons, the statistical tables, and the single audit schedule.

#### **Government-wide Financial Analysis**

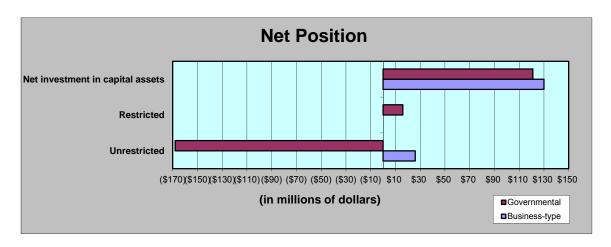
As noted earlier, net position may, over time, serve as a useful indicator of a government's financial position. In the case of New Castle County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$125,611,170 for fiscal year 2017, a decrease of \$22,701,253 from fiscal year 2016.

The following table reflects the condensed comparative Statement of Net Position:

## New Castle County's Net Position (amounts expressed in thousands)

|                   | Governmental<br>Activities |                | Business-type<br>Activities |                | Total            |                |
|-------------------|----------------------------|----------------|-----------------------------|----------------|------------------|----------------|
|                   | 2017 2016                  |                | <u>2017</u> <u>2016</u>     |                | <u>2017</u>      | 2016           |
| Assets:           |                            |                | <u> </u>                    |                |                  | · <u></u> -    |
| Current assets    | \$172,302                  | \$150,050      | \$106,220                   | \$63,626       | \$278,522        | \$213,676      |
| Other non-current |                            |                |                             |                |                  |                |
| assets            | 3,000                      | 3,000          | -                           | -              | 3,000            | 3,000          |
| Capital assets    | <u>307,264</u>             | <u>287,754</u> | <u>429,029</u>              | <u>416,162</u> | 736,293          | <u>703,916</u> |
| Total assets      | <u>482,566</u>             | <u>440,804</u> | <u>535,249</u>              | <u>479,788</u> | <u>1,017,815</u> | <u>920,592</u> |
| Deferred          |                            |                |                             |                |                  |                |
| Outflows:         | 46,376                     | 52,996         | 12,271                      | 14,418         | 58,647           | 67,414         |
| Liabilities:      |                            |                |                             |                |                  |                |
| Long-term         |                            |                |                             |                |                  |                |
| liabilities       | 461,253                    | 436,808        | 365,295                     | 307,505        | 826,548          | 744,313        |

| Other liabilities                  | 80,298           | 69,007           | <u>24,534</u>    | 23,703         | 104,832          | 92,710    |
|------------------------------------|------------------|------------------|------------------|----------------|------------------|-----------|
| Total liabilities                  | <u>541,551</u>   | <u>505,815</u>   | <u>389,829</u>   | 331,208        | <u>931,380</u>   | 837,023   |
| Deferred Inflows:                  | <u>17,565</u>    | <u>2,670</u>     | <u>1,906</u>     | <del>_</del> _ | <u>19,471</u>    | 2,670     |
| Net position:<br>Net investment in |                  |                  |                  |                |                  |           |
| capital assets                     | 121,493          | 120,590          | 129,604          | 149,932        | 251,097          | 270,522   |
| Restricted                         | 15,942           | 11,699           | -                | -              | 15,942           | 11,699    |
| Unrestricted                       | <u>(167,609)</u> | <u>(146,974)</u> | <u> 26,181</u>   | <u> 13,066</u> | <u>(141,428)</u> | (133,908) |
| Total net position                 | (\$30,174)       | (\$14,685)       | <b>\$155,785</b> | \$162,998      | \$125,611        | \$148,313 |



The largest portion of the County's net position totaling \$251,096,591, reflects its investment in capital assets (e.g., land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. This portion of net position decreased by \$19,424,963 from the prior year, primarily as a result of the net addition of capital assets of \$32,377,658, the increase in related bond debt of (\$91,098,044), the net amortization of the deferred effect of bond refunding of (\$582,665), the net decrease in loans payable of \$164,275, the net increase in capital leases of (\$2,260,434), which were used to acquire a portion of these assets, and the net change in unspent bond proceeds \$41,974,247.

The second portion of net position, restricted net position of \$15,941,586, reported in the governmental activities, represents restricted balances for capital projects and special revenue funds.

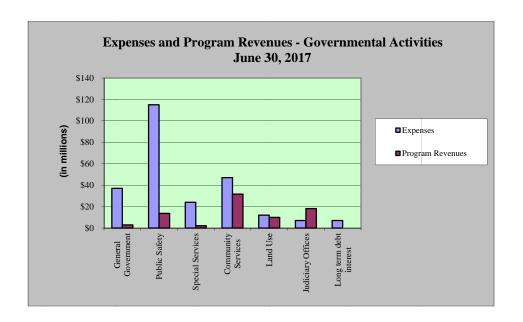
The remaining portion of net position, unrestricted net position, is a deficit balance of (\$141,427,007). The governmental activities are reflecting a deficit balance of (\$167,608,611), while the business-type activities have a balance of \$26,181,604. Unrestricted net position decreased (\$20,634,033) in governmental activities from the prior year's unrestricted net position. The decrease is mainly attributable to expenses exceeding revenues by (\$15,488,994) which is explained in detail in the following section on governmental activities. In business-type activities, unrestricted net position increased \$13,115,143 from the prior year's unrestricted net position. The increase is mainly driven by the net effect of the sewer fund portion of the decrease in net investment in capital assets, \$20,327,402, described above, and expenses exceeding revenues

by (\$7,212,259). This loss is explained in detail in the following section on business-type activities.

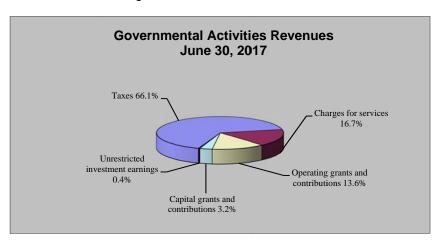
# New Castle County, Delaware Changes in Net Position

(amounts expressed in thousands)

|  | Governmental<br>Activities |              | Business-type<br>Activities |              | Total       |             |
|--|----------------------------|--------------|-----------------------------|--------------|-------------|-------------|
|  | <u>2017</u>                | <u>2016</u>  | <u>2017</u>                 | <u> 2016</u> | <u>2017</u> | <u>2016</u> |
| Revenues:                                    |                            |              |                             |              |             |             |
| Program revenues:                            |                            |              |                             |              |             |             |
| Charges for services<br>Operating grants and | \$39,240                   | \$36,143     | \$72,049                    | \$71,918     | \$111,289   | \$108,061   |
| Contributions Capital grants and             | 31,752                     | 30,494       | 488                         | 1,866        | 32,240      | 32,360      |
| Contributions                                | 7,459                      | 4,541        | _                           | _            | 7,459       | 4,541       |
| General revenues:                            | ,                          | ,            |                             |              | ,           | ,           |
| Real estate taxes Investment earnings-       | 154,984                    | 149,779      | -                           | -            | 154,984     | 149,779     |
| Unrestricted                                 | 891                        | 2,363        | 299                         | 790          | 1,190       | 3,153       |
| Total revenues                               | 234,326                    | 223,320      | 72,836                      | 74,574       | 307,162     | 297,894     |
| Expenses:                                    |                            |              |                             |              |             |             |
| General government                           | 36,884                     | 33,516       | _                           | _            | 36,884      | 33,516      |
| Public safety                                | 115,072                    | 109,328      | _                           | _            | 115,072     | 109,328     |
| Special services                             | 23,836                     | 19,627       | _                           | _            | 23,836      | 19,627      |
| Community services                           | 47,408                     | 46,751       | _                           | _            | 47,408      | 46,751      |
| Land use                                     | 12,382                     | 12,503       | _                           | _            | 12,382      | 12,503      |
| Judiciary offices                            | 7,342                      | 7,306        | _                           | _            | 7,342       | 7,306       |
| Interest on long-term                        | .,                         | .,           |                             |              | .,          | .,,,,,      |
| debt   | 6,891                      | 6,764        | _                           | _            | 6,891       | 6,764       |
| Sewer  | -                          | <del>-</del> | 80,047                      | 80,756       | 80,047      | 80,756      |
| Airport                                      | -                          | -            | <b>1</b>                    | 2            | <b>1</b>    | 2           |
| Total expenses                               | 249,815                    | 235,795      | 80,048                      | 80,758       | 329,863     | 316,553     |
| Increase (decrease) in                       |                            |              |                             |              |             |             |
| net position                                 | (15,489)                   | (12,475)     | (7,212)                     | (6,184)      | (22,701)    | (18,659)    |
| Net position – beginning                     | (14,685)                   | (2,210)      | 162,99 <b>8</b>             | 169,182      | 148,313     | 166,972     |
| Net position - ending                        | (\$30,174)                 | (\$14,685)   | <u>\$155,785</u>            | \$162,998    | \$125,612   | \$148,313   |



**Governmental activities.** Governmental activities decreased the County's net position by (\$15,488,994). Governmental activities are represented by the following funds: General, Grants, Light Tax, Crossing Guard, Garstin Trust, Housing Trust, and Capital Projects. For the fiscal year ended June 30, 2017, revenues from governmental activities totaled \$234,326,430.



Tax revenues totaling \$154,983,995, comprised of property and real estate transfer taxes, represent the largest revenue source (66.1 percent). Tax revenue increased by \$5,205,196 from fiscal year 2016. Property tax revenue accounted for \$1.8 million of the total increase. Collection of the current tax levy remains strong at 98.9 percent, with a 10-year average of 99.7 percent. Real estate transfer taxes yielded \$32.6 million, an increase of \$3.6 million, or 12.8 percent above fiscal year 2016. This was due to the overall improvement in the real estate market combined with an increase in large commercial transactions. Crossing Guard and Light taxes were slightly lower than the prior year at a combined (\$0.2) million lower than fiscal 2016.

Charges for services, which account for \$39,240,450, or 16.7 percent of the governmental activities revenue, increased \$3,097,588 from fiscal year 2016. This program revenue is derived from judiciary fees, \$18,078,432, primarily from real estate recording fees, Sheriff fees from foreclosed properties, and Register of Wills settlements; Land Use permits and fees, \$9,915,769, received primarily from building permits; Community Services revenues, \$3,339,053 for grant

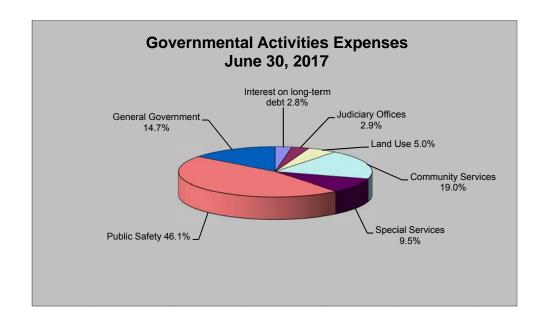
related project income, recreation, and library activities; Public Safety-related services, \$3,913,369 primarily from traffic fines, police contract duty services, and 911 reporting system fees; general government, \$2,659,108; and Special Services, \$1,334,719. Overall, the most significant increase, \$2.4 million, came from revenue generated by the Judiciary offices as a result of higher total commissions earned on Sheriff's sales due to an increase in volume. In addition, revenue generated by Land Use charges increased by \$0.8 million driven by increased activity in new construction driven by a single large commercial project, Christiana Hospital's Women's Wing. Public Safety charges also increased by \$0.8 million mainly due to increased funding from the Department of Justice for the COPS Hiring '15 Grant, which had its first full year of funding in FY 2017, and received \$0.7 million more than the previous year. In addition, the Public Safety Equipment project received \$0.1 million from the Department of Justice for the purchase of specialized equipment such as tasers and AED's.

Operating grants and contributions totaling \$31,751,765 were derived primarily from the U.S. Department of Housing and Urban Development, \$19.7 million. These grants are used to aid low-income families in obtaining decent, safe, sanitary, and affordable rental housing, while also developing and expanding the supply of affordable housing for low-income families. Revenues in the amount of \$6.9 million were received from the State of Delaware for the paramedic reimbursement program and the State pension contribution allocation on behalf of County police. A State grant of \$1.9 million was received for State aid to our libraries, and a combined total of \$0.9 million was received from Federal and State Departments of Homeland Security.

Capital grants and contributions, which account for \$7,459,605, were primarily received from the State of Delaware - Department of State and Department of Natural Resources and Environmental Control. Revenue from the Department of State, \$5.6 million, and the Department of Natural Resources and Environmental Control, \$0.1 million, were mainly used for the Route 9 community library. In addition, \$0.3 million was received from DNREC for improvement of County parks, and \$0.3 million from the Department of State for the Police Range project.

Unrestricted investment income of \$890,615 was earned by the governmental activities and is comprised of investment earnings, \$2.8 million, which is offset by an unrealized loss on investments (\$1.8 million) and loss of sale of investments (\$0.1 million). This amount was \$1,471,983 lower than what was earned in fiscal year 2016. The decrease is primarily driven by low interest rates generating short-term unrealized losses on our investments in bonds and government securities.

For the fiscal year ended June 30, 2017, expenses for governmental activities totaled \$249,815,424. This represents a total increase of \$14,020,513, or 5.9 percent, from fiscal year 2016. Major functions represented by governmental activities include general government, public safety, special services, community services, land use, judiciary, and interest on debt.



Public Safety accounted for \$115,071,823, or 46.1 percent of these expenses, which were used to support police services, emergency medical services, emergency communications, crossing guards, and grants to volunteer fire companies. Public Safety expenses increased \$5,743,931 over fiscal year 2016, primarily due to an increase of \$5.3 million in salaries, wages and benefits. A total of 15 positions were added to police operations during fiscal 2017 and the impact of retroactive and current year salary increases were incurred as a result of the finalization of union contracts in the prior year.

Community Services represents \$47,407,977, or 19.0 percent of these charges, primarily for libraries and recreation programs. This area also covers grant programs aimed at helping low-income families obtain affordable rental housing. Costs for Community Services increased \$657,218 from 2016. The main contributor to this increase was salaries, wages and benefits which increased by \$0.6 million due to the retroactive pay increases combined with current year salary increases resulting from the new union contracts.

General Government represents \$36,883,535, or 14.7 percent of the charges. This area supports services for the general administrative operations of the County. These costs increased \$3,367,634 from the prior fiscal year. The increase represents a contribution of \$1.5 million to DuPont from the Strategic Economic Development Fund (see exhibits 17 and 18) as a retention grant intended to preserve employment opportunities within the County post-merger between Dow Chemical Company and DuPont. Payments to DuPont from the Strategic Economic Development Fund in the amount of \$1.5 million will continue through fiscal 2021 for a total of \$7.5 million approved by county ordinance in 2016. In addition, salaries, wages and benefits increased \$0.9 million due to the retroactive pay increases combined with current year salary increases resulting from the new union contracts.

Special Services, which accounts for \$23,836,189, or 9.5 percent of these expenses, was used to support services for the operation of County parks, facilities, and vehicular fleet. These costs increased by \$4,209,235 from fiscal year 2016. The increase was mainly attributable to an increase in depreciation expense of \$1.4 million combined with a vehicle cross charge credit decrease of \$2.3 million.

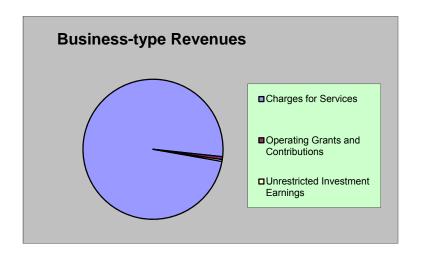
Land Use represents \$12,382,274, or 5.0 percent of these costs, and was responsible for short and long-range comprehensive land use planning. The costs decreased \$121,137 with increases

in salaries, wages and benefits of \$0.3 million being offset by lower expenses in contractual services and materials and supplies.

Judiciary offices, which account for \$7,342,339, or 2.9 percent of the expenses, are composed of the four "row offices." The Register of Wills performs responsibilities relating to wills; the Recorder of Deeds serves as depository for real estate transaction records; the Sheriff provides services to the State of Delaware Superior Court, Supreme Court, Court of Common Pleas, and Family Court; and the Clerk of the Peace issues marriage licenses. These costs show an increase of \$36,664 from the previous fiscal year.

Interest on long-term debt represents \$6,891,287, or 2.8 percent of the expenses, are used to pay interest on the outstanding general obligation bonds related to governmental activities. These costs reflect an increase of \$126,968 based on the structure of the payment schedule for outstanding general obligation bonds, and the amortization of the deferred effect of bond refunding.

**Business-type activities**. Business-type activities decreased the County's net position by (\$7,212,259). Key elements for revenues and expenditures are as follows:



Charges for Services totaling \$72,048,688 is comprised of revenue that is primarily earned through sewer service charges to our customers. Residential customers generate approximately 39% percent of this revenue, with the balance being received from industrial, commercial, and other non-residential user classes. Charges for Services increased \$131,018 from the previous fiscal year.

Operating Grants and Contributions totaling \$488,234, are primarily comprised of the Recovery Zone Economic Development Bond interest reimbursement of \$875,470 offset by other revenues/expenses totaling (\$387,236).

Unrestricted Investment Income of \$298,837 was earned by the business-type activities, comprised of investment earnings equaling \$724,979, offset by an unrealized loss on investments (\$426,142). This amount was \$491,651 lower than what was earned in fiscal year 2016. The decrease is driven by factors discussed in the governmental activities investment income discussion.

Expenses, which total \$80,048,018, decreased \$709,717 from the previous year. Increases in depreciation of \$0.8 million, interest expense \$0.7 million and administrative costs of \$0.3 million were offset by decreases in unfunded other post-employment benefits (\$0.7 million), contractual services (\$0.4 million), equipment costs (\$0.4 million), other expenses representing Fox Point settlement reclassification from General to Sewer Fund in prior year (\$0.5 million), salaries, wages and employee benefits (\$0.2 million), communications and utilities (\$0.1 million) and all other (\$0.2 million).

#### **Governmental Funds Financial Analysis**

**Governmental funds.** The governmental funds are comprised of the General fund, Grants fund, Light Tax fund, Crossing Guard fund, Garstin Trust fund, Housing Trust fund, and the following Capital Projects funds: Facilities and Equipment, Park Development, Public Safety, and Miscellaneous Capital Improvements. For the fiscal year ended June 30, 2017, New Castle County governmental funds reported a combined ending fund balance of \$126,521,593, a increase of \$15,437,825 from fiscal year 2016.

The General Fund is the primary operating fund of New Castle County. At the end of the current fiscal year, the fund balance of the General Fund was \$90,332,724. The fund balance of the County's General Fund decreased (\$2,025,915) during the current fiscal year. This change in fund balance is the net result of expenditures exceeding revenues by (\$339,854), net revenue transfers to other funds of (\$4,202,431), net proceeds from debt issuance and bond premium \$2,229,796, the sale of capital assets of \$306,689, and bond issuance costs of (\$20,115). The General fund made net interfund transfers to the Grants fund (\$768,618) to fund the local match to the Emergency Management Grant, to sponsor a summer camp for youth and a summer youth program. Interfund transfers were also made to the Capital Projects Fund (\$3,433,813) to provide funding for fleet vehicles, technological improvements and public safety equipment. Debt issuance and bond premium proceeds net of issuance costs totaling \$2,209,681 represent the refunding of bonds issued in 2007. The escrow payment offsetting this revenue is included in debt service costs due to this transaction being classified as a current refunding. These additional costs contribute to the excess of expenditures over revenues.

One measure of the County's financial strength is the level of cash reserves. The County has legislated in the General fund a Budget Reserve account or "rainy day" fund, a Tax Stabilization Reserve account, and a Transfer Tax Proceeds account. The Budget Reserve account equal to \$37,057,852 as of June 30, 2017, was created to give added protection against a turbulent economy, or any unfunded legislated mandates. A ten-thirteenths vote from County Council is needed to appropriate these funds for the established conditions, or to change the percentage allocated to this reserve. The Tax Stabilization Reserve account, \$28,643,189 at year end, was legislated so that funds could be appropriated as necessary to balance the annual operating budget, or to cover budgeted capital costs that would otherwise require the issuance of bonds or an increase in the tax rate. The Transfer Tax proceeds account, \$9,661,952 at year end, was legislated to designate funds received beyond what was certified. These proceeds will be used to cover capital bond authorizations, reduce the County's indebtedness, or for economic initiatives. County Council is authorized to establish and appropriate these proceeds as may be necessary.

Other fund balance amounts, totaling \$12,811,722, have been dedicated in the General fund. These amounts are reported as nonspendable and assigned. Nonspendable has been established as notes receivable, \$3,000,000 and prepaid costs, \$836,550; and assigned is established for departmental encumbrances, \$2,800,561; library, \$9,611; and the Strategic Economic Development Fund, \$6,165,000. See Note 18 for additional information on these amounts.

The unassigned fund balance of \$2,158,009 may serve as a useful measure of the County's net resources. This amount represents receivables owed to the County that are not available for spending until cash has been received.

The Grants fund is used to account for certain operating activities of the County. General Government, Public Safety, Community Services, Special Services, and Land Use are financed through this fund with revenue from federal, state, local, and private sources. The largest activity of the Grants fund is to provide aid to low-income families in obtaining decent, safe, sanitary, and affordable rental housing. The Grants fund ending fund balance is \$1,623,457 for fiscal year 2017. The Grants fund balance increased \$113,553 from the previous fiscal year. The increase is attributable to the Section 8 Voucher program operating reserves, unspent Summer Youth programs funds, and the Public Safety Rewards Program. The Public Safety Rewards Program, a NCC grant, was replenished in FY17. These increases are offset by the spend down in the Innovative Development Empowerment Area (IDEA) Home Buyer/Homeowner Rehabilitation Grant. The IDEA Home Buyer/Homeowner grant provides no-interest loans of up to \$5,000 for citizens to pay a down payment or settlement fee when buying a home in areas with high foreclosure or vacancy rates. It also provides up to \$20,000 for home repairs for homeowners who live in these targeted areas, and various other miscellaneous programs.

Other governmental funds consist of the Light Tax fund, the Crossing Guard fund, the Garstin Trust fund, Housing Trust fund, and the Capital Projects funds. These funds are established to provide various services to the residents of New Castle County. The Light Tax fund provides street lighting to residents; the Crossing Guard fund provides crossing guards for the safety of children attending our local schools; the Garstin Trust fund provides care and maintenance of parks; while the Housing Trust fund provides funds to construct, purchase, and maintain permanently affordable housing units. For the fiscal year ending June 30, 2017, the Light Tax fund balance is \$305,948. The fund balance decrease of (\$329,906) from the previous fiscal year is mainly attributable to increased electric use. The Crossing Guard fund balance is \$537,812, remained relatively consistent with the previous fiscal year showing a slight decrease of (\$5,364). The Garstin Trust fund balance is \$3,663,886, which is an increase of \$130,134 from the previous fiscal year due to improved investment performance driven by unrealized investment gains. The Housing Trust fund balance is \$1,240,301, an increase of \$413,396 from the previous year, as a result of increasing collection of revenue from building permits.

The Facilities and Equipment fund accounts for the design, construction, and improvement of County buildings. The ending fund balance is \$14,002,482. The Park Development fund accounts for the acquisition and development of County parkland. This fund balance is \$8,290,321. The Public Safety fund, with an ending fund balance of \$5,004,909 provides continued funding for the Public Safety facility and other public safety projects. The Miscellaneous Capital Improvements fund is used to account for all other construction improvements. This fund balance is \$1,519,753. In total, the four capital projects funds reported a fund balance of \$28,817,465 representing an increase of \$17,141,927 over the previous year. The main driver of the increased fund balance was proceeds from the issuance of bonds to fund capital projects during the fiscal year.

**Proprietary funds.** The County's proprietary funds provide the same type of information found in the government-wide financial statements. Please refer to the business-type activities section listed previously for discussion of the activity in the proprietary funds.

Business-type activities reported unrestricted net position of \$26,181,604, \$19,813,281 of this balance is comprised of capital recovery fees that are restricted by management for Sewer Fund debt service.

#### **General Fund Budgetary Variances**

**Revenue budget.** Revenue and transfers out budget differences between the original budget and final amended budget for fiscal year 2017 show increases of \$987,032. This increase is reflected in intergovernmental revenue, \$1,746,399; Charges for services, \$50,000; offset by an increase in transfers out (\$809,367). Intergovernmental revenue increased due to appropriations

from the State of Delaware for the pension contribution allocation on behalf of County police and from the High Intensity Drug Trafficking Areas (HIDTA) Program for reimbursement of the purchase of an undercover vehicle. Charges for services increased due to an appropriation to the Recorder of Deeds office to fund technology updates. Transfers out changed for matching funds for the emergency management grant, the Remediation Vacancies, Making Progress (ReVaMP) grant, the Public Safety Rewards program, the summer youth program and summer camp funding.

Appropriation budget. Budgetary expenditure variances between the original and prior year appropriations to the final budget for fiscal year 2017 reflect an increase of \$5,694,845. This change is mainly attributed to increases in Public Safety, \$6.8 million; Executive Office, \$0.7 million; County Council, \$0.2 million; Ethics, \$0.2 million; Special Services, \$0.1 million; offset by decreases in Contingencies (\$1.2 million); Administration (\$0.4 million); Land Use (\$0.4 million); Community Services (\$0.3 million). Public Safety appropriations increased for the pension contribution allocation on behalf of County police to the Pension fund, for employee benefit budget line shortfalls, and for the Local DNA Database Program, offset by matching funds for the emergency management grant. Executive Office increases were to cover salary and employee benefit budget line shortfalls, and donations. County Council increased due to attorney fees and associated legal expenses, an increase in contractual services, and to cover salary and employee benefit line shortfalls. Ethics department appropriations increased due to an increase in contractual services. Special Services, appropriations increased to cover employee benefit budget line shortfalls. Contingency appropriations were transferred to various departments as mentioned above to cover salary and benefit budget line shortfalls, donations, and to provide additional funding for the Summer Youth Employment and ReVaMP grants. Administration, Land Use, and Community Services appropriations all decreased due to transfers to other departments to fund salary and benefit line shortfalls.

Budget to actual - revenue. Variances between actual revenue and budgeted revenue for fiscal year 2017 reflect a net positive variance of \$7,862,677, or 4.3 percent. Taxes were over budget by \$7.0 million, due to increases in the real estate transfer tax proceeds which resulted from increased sales activity in an improving real estate market in the County. Charges for services show a positive variance of \$2.1 million. This is a result of increased Sheriff Commissions on sales. These were low in FY16 because a national law firm that represented many banks in foreclosure issues went bankrupt so fewer properties ended up being moved to Sheriff Sale in that year. In FY17, when the banks were able to find new representation, they were catching up on the backlog, making FY17 commissions higher than usual. Licenses and permits were over budget by \$0.6 million. This is mainly a result of a permit for one large project, the Christiana Hospital's Women's Wing. Intergovernmental revenue shows a \$0.2 million positive variance resulting from an increase in Department of Justice funding. This is due to the COPS Hiring '15 Grant which is housed in the General Fund which received its first full year of funding in FY 17. Offsetting this positive variance, investment income was under budget by \$1.9 million due mainly to an increase in unrealized losses. This was mainly driven by macroeconomic events occurring at the end of calendar year 2016 including a post-Brexit environment, a contentious political climate during and following election season, and the Fed signaling they were planning to raise rates. An increase in treasury yields and the aforementioned events caused consumer/investor confidence to decline and decreased prices/value of existing assets. A shift to more active strategies in the portfolio also increased the duration of the portfolio, slightly increasing the price sensitivity of the portfolio to changes in interest rates. miscellaneous revenue came in slightly below budget with a variance of \$0.1 million.

**Budget to actual – expenditure.** Fiscal year 2017 reflected a positive variance between expenditures and final appropriations of \$2,532,624, or 1.3 percent. This positive variance was realized in all departments by managing expenditures while ensuring that service goals were met. Positive variances were reported in the following expenditure object levels: contractual services, \$4.7 million; materials and supplies, \$1.2 million; communications and utilities, \$0.6 million; salary and wages, \$0.3 million; equipment, \$0.2 million; training, \$0.2 million; employee benefits, \$0.1

million; and intragovernmental credits, \$2.1 million. These positive variances are offset by a slight negative variance in fixed charges/pass-thru-grants, \$0.3 million and a variance of \$2.2 million for debt service. Factors contributing to the positive variance realized in contractual services are less than anticipated usage of service contracts, and a decrease in: health and medical fees, landscape services, legal and attorney fees, financial advisors and actuarial fees, software maintenance, janitorial services, and instructor fees, and less need for equipment and vehicular repairs. Although a positive variance is shown in contractual services, some purchases of services have been deferred until the subsequent fiscal year, as evidenced by \$2.0 million in encumbrances against this line item. Materials and supplies variances are favorable due to savings in office supplies, library books, clothing and uniform allowances, agricultural supplies, and medical and safety supplies. Communications and utilities variances were favorable due to savings in postage, telephone and data services, water service, as well as gas heating and electric service from the contract with our service provider. Salaries had a positive variance due to position vacancies. Equipment charges were under budget by delaying purchases. Training reflects a positive variance due to a decrease in seminar fees, trainer fees, conference fees, and community event fees. Employee benefits had a slight positive variance, due to an excess funding of an employee benefits budget line shortfall which was necessary due to increasing healthcare costs. Intragovernmental credits reflect a difference from lower than expected charge backs for pension administration, workers compensation, information systems, and motor vehicle Fixed charges/pass-thru-grants reflect a negative variance due to an increase in donations. Debt service costs were over budget due to a current refunding resulting in principal and interest payments to an escrow agent for payment of refunded debt.

#### **Capital Assets and Long-term Debt Activity**

**Capital assets.** The County's investment in capital assets for its governmental and business-type activities as of June 30, 2017, amounts to \$736,293,369 (net of accumulated depreciation). This investment in capital assets includes land, buildings, building improvements, improvements other than buildings, equipment, infrastructure, and construction in progress.

#### New Castle County Capital Assets (Net of Depreciation) (amounts expressed in thousands)

|   | Governmental       |                    | Business-type        |                        |                    |                    |
|---|--------------------|--------------------|----------------------|------------------------|--------------------|--------------------|
|   | Activities         |                    | Activities           |                        | Total              |                    |
|   | <u>2017</u>        | <u>2016</u>        | <u>2017</u>          | <u>2016</u>            | <u>2017</u>        | <u>2016</u>        |
| Land  | \$80,649           | \$79,872           | \$36,795             | \$36,666               | \$117,444          | \$116,538          |
| Buildings                                   | 123,738            | 111,277            | 21,016               | 21,732                 | 144,754            | 133,009            |
| Building improvements                       | 28,066             | 26,554             | 2,851                | 2,927                  | 30,917             | 29,481             |
| Improvements other than buildings Equipment | 25,313<br>45,801   | 25,722<br>41,854   | 2,140<br>12,822      | 1,860<br>13,471        | 27,453<br>58,623   | 27,582<br>55,325   |
| Infrastructure                              | 33                 | 33                 | 347,288              | 333,555                | 347,321            | 333,588            |
| Construction in progress Total              | 3,664<br>\$307.264 | 2,442<br>\$287,754 | 6,118<br>\$429.030   | 5,951<br>\$416,162     | 9,782<br>\$736,294 | 8,393<br>\$703,916 |
| IUlai                                       | <u>\$307,204</u>   | <u>φ201,134</u>    | <del>Ა4</del> ∠3,U3U | <del>φ4 10, 10</del> 2 | <u>\$130,294</u>   | <u>φιυυ, 910</u>   |

The following highlights the amounts expended during the current fiscal year on major capital assets:

- Various capitalized facilities and equipment costs totaled \$11.6 million. These
  expenditures consisted of \$6.0 million for the purchase of vehicles and special purpose
  equipment, \$1.9 million for building rehabilitation and paving projects at various County
  facilities, while the remaining \$3.7 million was used for vehicle leases and other
  equipment purchases.
- Community Services capital projects totaled \$14.9 million, of which \$14.8 million was
  used to continue construction of the Route 9 Community Library and \$0.1 million for
  various other community services projects.
- Park development expenditures during the year amounted to \$5.5 million. These
  expenditures include \$1.9 million for Glasgow Regional Park including renovations to the
  Glasgow Regional Park Hermitage, \$0.4 million for ongoing renovations of Carousel
  Park, \$1.1 million for play area improvements, game court improvements, and Greenway
  Systems, \$1.0 million for maintenance base renovations, \$0.6 million for the Innovation
  District Tri-Parks, and \$0.5 million for various other park improvements and
  developments.
- Public Safety capital projects totaled \$4.7 million, of which \$2.6 million was used for upgrades and renovations of the Public Safety facility, \$0.6 million was used for Public Safety equipment, \$0.5 million was used for upgrades to the computer system, \$0.3 million was used for the Police Range, \$0.2 million was used for Communications Upgrade, \$0.2 million for renovations and upgrades to EMS stations, and \$0.3 million for various other public safety projects.
- Miscellaneous capital improvements totaled \$2.3 million during the year. These improvements included upgrades to information systems.
- In the Sewer Facilities fund, project expenditures amounted to \$28.4 million. The costs incurred were for the Brandywine Hundred North Rehabilitation for \$3.6 million, Brandywine Hundred South Rehabilitation for \$2.9 million, White Clay Sewer Basin Rehabilitation for \$3.8 million, and various other sewer rehabilitation projects for \$8.2 million. Pump station project expenditures accounted for \$2.5 million and fleet equipment expenditures were \$1.4 million. Expenditures for various sewer relief construction and other sewer improvement projects amounted to \$3.1 million. Additional capital expenditures in the Sewer Fund totaled \$2.9 million for treatment plants, vehicle leases, and stormwater projects.

Additional information on the County's capital assets can be found in Note 5 of the Notes to the Financial Statements

**Long-term debt.** As of June 30, 2017, the County had total bonded debt outstanding of \$487,230,000. Of the total bonded debt, \$179,696,340 is subject to New Castle County's debt limit of \$563,304,024, leaving a legal debt margin of \$383,607,684. Delaware Code limits the amount of outstanding bonds the County can issue to 3 percent of the total assessed valuation of the taxable real estate. The Code excludes enterprise debt from the outstanding debt that is subject to the debt limit. The County's applicable outstanding debt is well below the legal debt limit.

#### New Castle County Outstanding Debt General Obligation Bonds

(amounts expressed in thousands)

|                          |                  | nmental<br>vities |                  | ss-type<br>vities | To               | otal             |
|--------------------------|------------------|-------------------|------------------|-------------------|------------------|------------------|
|                          | 2017             | 2016              | 2017             | <u>2016</u>       | 2017             | <u>2016</u>      |
| General Obligation Bonds | <u>\$179,696</u> | <u>\$153,160</u>  | <u>\$307,534</u> | <u>\$246,785</u>  | <u>\$487,230</u> | <u>\$399,945</u> |

The County's bonds were first awarded the AAA rating in February 2001 by Standard and Poor's, and in October 2002, both Moody's Investor Service and Fitch Ratings awarded the Aaa/AAA bond rating. Concentrated efforts have been made to maintain these top ratings for the County's general obligation bonds, and the AAA ratings have since been reaffirmed by all three agencies numerous times. In April 2017, all three agencies reaffirmed the Aaa/AAA ratings for the County's outstanding bonds and rated the County's new Series 2017 bonds Aaa/AAA. The Aaa/AAA assignment is a solid, independent validation of the County's financial strength and stability. These rating agencies believe that the County's financial operation, with healthy reserve levels, will remain strong given prudent management and long-term planning. These high-grade ratings have reduced the cost of raising capital for County projects, resulting in substantial savings for taxpayers. The County continues to seek ways to maintain these top ratings so as to provide the finest quality services at the lowest cost.

Additional information on the County's long-term debt can be found in Note 10 of the Notes to the Financial Statements.

#### **Economic Factors and Fiscal Year 2018 Budgets**

The County's unemployment rate as of June 2017 was 5.1 percent, which was higher than the State of Delaware's rate of 5.0 percent, and higher than the national average of 4.4 percent. In the second quarter of 2017, estimated per capita personal income of Delaware residents was \$47,240.

The fiscal year 2018 operating budget is \$284.8 million, which reflects an increase of \$17.5 million, or 6.54 percent over the fiscal year 2017 operating budget. This budget contains no property tax rate increase and no increase in the sewer service rate.

Highlights of the County's operating budget include:

- Funding of \$66.0 million to provide for 400 police officers, civilian employees, and support services to protect our communities.
- Emergency Medical Services funding of \$18.5 million to fund 122 paramedics.
- Emergency Communications Center funding of \$11.2 million for staffing of 93 positions.
- Funding of \$4.3 million for our partnership with 21 local volunteer fire companies which provide our residents fire, ambulance, and rescue services.
- Sewer payment to the City of Wilmington of \$18.2 million for wastewater treatment.
- Library budget of \$14.4 million, which covers operating costs of our 15 department libraries, \$12.0 million and contractual libraries, \$2.4 million.
- Information technology is funded at \$7.8 million to provide well-managed, secure, and accessible technology.
- Recreational, social, and cultural services that are fee-based are provided by offering programs to the public. Budgeted funds for operations of these services are \$4.8 million.
- Funding of \$6.2 million for licensing and enforcement of drainage, building, plumbing, and mechanical codes.

The fiscal year 2018 capital budget and six-year capital program provides funding of \$35.3 million for major projects throughout the County that will expand and enhance services to our residents.

Highlights of the County's 2018 capital budget and program include:

- Continued major sewer rehabilitation projects taking place throughout New Castle County
  are programmed to receive additional funding of \$19.6 million in fiscal year 2018 to
  ensure that our infrastructure receives the attention it requires to continue serving the
  public while protecting our environment.
- Assisting communities with stormwater management to mitigate flood and stormwater management problems will receive funding of \$0.5 million in fiscal year 2018.
- Renovations and upgrades to County facilities, parking lots, fleet, and upgrades to facilities security are budgeted for a total of \$9.1 million in fiscal year 2018.
- Public Safety projects will receive a total of \$5.1 million in fiscal year 2018 for \$2.0 million for EMS Stations, \$2.0 million for Public Safety Building Renovations, \$0.4 million for Public Safety Equipment, and \$0.7 million will be used for various other public safety projects.
- Parks is authorized for \$2.9 million in fiscal year 2018, \$1.8 million for Maintenance Base Renovations, and \$1.1 million will be used for various other park projects.

#### **Contacting New Castle County's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of New Castle County's finances, and to demonstrate the County's accountability for the money it receives. Questions concerning this report, or requests for additional financial information should be directed to J. Brian Maxwell, Chief Financial Officer, New Castle County Government Center, 87 Reads Way, New Castle, Delaware 19720, telephone (302) 395-5170. Visit the County's website at www.nccde.org.

### Basic Financial Statements

#### STATEMENT OF NET POSITION

#### JUNE 30, 2017

|   |                                       | Primary Government    |                          |
|---|---------------------------------------|-----------------------|--------------------------|
|   | Governmental                          | Business-type         |                          |
|   | Activities                            | Activities            | Total                    |
| 400570  |                                       |                       |                          |
| ASSETS Current assets:  |                                       |                       |                          |
| Cash and cash equivalents (Note 2)  | \$ 49,808,441                         | \$ 6,967,015          | \$ 56,775,456            |
| Investments (Note 2)  | 85,587,292                            | 53,310,889            | 138,898,181              |
| Receivables (net of allowances):  | ,,                                    | ,,                    | ,,                       |
| Taxes, including interest and penalties (Note 3 and 4)                          | 2,993,436                             |                       | 2,993,436                |
| Accounts  | 4,695,995                             |                       | 4,695,995                |
| Service charges (Note 4)  |                                       | 7,933,893             | 7,933,893                |
| Other   | 514,728                               | 333,407               | 848,135                  |
| Due from other governments (Note 4)   | 4,605,137                             | 100,000               | 4,705,137                |
| Due from other agencies (Note 4)  | 24,467                                |                       | 24,467                   |
| Prepaid costs   | 836,550                               |                       | 836,550                  |
| Capital assets held for resale  | 237,996                               |                       | 237,996                  |
| Restricted:   | 00.007.004                            | 07.574.000            | 00 574 070               |
| Cash and cash equivalents (Note 2)  | 22,997,881                            | 37,574,098            | 60,571,979               |
| Noncurrent assets:  | 2 000 000                             |                       | 2 000 000                |
| Note Receivable (Note 4)  | 3,000,000                             | 40.040.000            | 3,000,000                |
| Capital assets, not being depreciated (Note 5)                                  | 84,312,388                            | 42,912,983            | 127,225,371              |
| Capital assets, being depreciated, net (Note 5)                                 | 222,951,428                           | 386,116,570           | 609,067,998              |
| Total Assets  | 482,565,739                           | 535,248,855           | 1,017,814,594            |
| DEFENDED CUITE AND OF FERSIVE CO.   |                                       |                       |                          |
| DEFERRED OUTFLOWS OF RESOURCES  | 40 404 000                            | 4 400 000             | 47 004 404               |
| Deferred outflow from pensions (Note 24) Deferred effect of bond refunding, net | 43,484,262                            | 4,496,929             | 47,981,191<br>10,666,413 |
| Total Deferred Outflows of Resources  | 2,892,035<br>46,376,297               | 7,774,378             | 58,647,604               |
| Total Deletted Outilows of Resources  | 40,370,297                            | 12,27 1,307           | 30,047,004               |
| LIABILITIES   |                                       |                       |                          |
| Current liabilities:  |                                       |                       |                          |
| Vouchers payable and other current liabilities                                  | 31,843,366                            | 4,296,830             | 36,140,196               |
| Retainage payable   | 787,957                               | 1,309,328             | 2,097,285                |
| Accrued interest payable  | 2,529,441                             | 4,170,492             | 6,699,933                |
| Escrowed amounts  | 9,505,657                             | 1,410,142             | 10,915,799               |
| Unearned revenue (Note 9)   | 4,014,528                             |                       | 4,014,528                |
| General obligation bonds payable plus unamortized                               | 14 500 004                            | 10 500 000            | 25 052 442               |
| bond premium (Note 10)<br>Loans payable (Notes 10)                              | 14,522,904                            | 10,529,239<br>186,209 | 25,052,143<br>186,209    |
| Claims and judgments payable (Notes 10 and 14)                                  | 5,041,000                             | 100,000               | 5,141,000                |
| Capital lease payable (Notes 10 and 22)   | 4,035,618                             | 1,381,685             | 5,417,303                |
| Accrued compensated leave (Notes 8 and 10)                                      | 7,916,542                             | 1,150,328             | 9,066,870                |
| Estimated liability for landfill postclosure care (Notes 10 and 13)             | 101,000                               | -                     | 101,000                  |
| Noncurrent liabilities:   | 101,000                               |                       | .0.,000                  |
| General obligation bonds payable plus unamortized                               |                                       |                       |                          |
| bond premium (Note 10)  | 182,265,473                           | 327,664,783           | 509,930,256              |
| Loans payable (Notes 10)  | · -                                   | 1,900,932             | 1,900,932                |
| Claims and judgments payable (Notes 10 and 14)                                  | 9,888,766                             | 196,752               | 10,085,518               |
| Capital lease payable (Notes 10 and 22)   | 8,086,396                             | 3,111,332             | 11,197,728               |
| Accrued compensated leave (Notes 8 and 10)                                      | 17,848,076                            | 1,989,554             | 19,837,630               |
| Net pension liability (Notes 10 and 24)   | 149,089,075                           | 19,994,266            | 169,083,341              |
| Unfunded other post employment benefits obligation (Note 19)                    | 93,469,033                            | 10,437,187            | 103,906,220              |
| Estimated liability for landfill postclosure care (Notes 10 and 13)             | 606,000                               |                       | 606,000                  |
| Total Liabilities   | 541,550,832                           | 389,829,059           | 931,379,891              |
| DEFERRED INFLOWS OF RESOURCES   |                                       |                       |                          |
| Deferred inflows from pensions (Note 24)  | 17,565,486                            | 1,905,651             | 19,471,137               |
| NET DOCUTION  |                                       |                       |                          |
| NET POSITION  Net investment in capital assets                                  | 121 402 742                           | 129,603,848           | 254 000 504              |
| Restricted:   | 121,492,743                           | 129,003,040           | 251,096,591              |
| Capital projects  | 8,570,182                             | _                     | 8,570,182                |
| Special revenue funds (Note 18)   | 7,371,404                             | -                     | 7,371,404                |
| Unrestricted (Note 17)  | 7,071,704                             | -                     | 1,511,404                |
| Capital recovery fees   | _                                     | 19,813,281            | 19,813,281               |
| Other unrestricted  | (167,608,611)                         | 6,368,323             | (161,240,288)            |
|   | · · · · · · · · · · · · · · · · · · · |                       |                          |
| Total Net Position  | \$ (30,174,282)                       | \$ 155,785,452        | \$ 125,611,170           |
|   | (30,171,202)                          | Ţ .50,100,10Z         | 0,0.1,170                |

## STATEMENT OF ACTIVITIES

# FOR THE YEAR ENDED JUNE 30, 2017

|   |                        | ш.                      | Program Revenues         |                          | Net (                      | Net (Expense) Revenue and<br>Changes in Net Position | and<br>on            |
|---|------------------------|-------------------------|--------------------------|--------------------------|----------------------------|--|----------------------|
|   |                        |                         | Operating                | Capital                  |                            | Primary Government                                   | ıt                   |
| Functions/Programs                              | Expenses               | Charges for<br>Services | Grants and Contributions | Grants and Contributions | Governmental<br>Activities | Business-type<br>Activities                          | Total                |
| Primary government:<br>Governmental activities: |                        |                         |                          |                          |                            |  |                      |
| General government                              | \$ 36,883,535          | \$ 2,659,108            | ·<br>\$                  | \$ 328,736               | \$ (33,895,691)            |  | \$ (33,895,691)      |
| Public safety                                   | 115,071,823            | 3,913,369               | 9,192,266                | 480,531                  | (101,485,657)              |  | (101,485,657)        |
| Special services                                | 23,836,189             | 1,334,719               | 1                        | 858,868                  | (21,642,602)               |  | (21,642,602)         |
| Community services                              | 47,407,977             | 3,339,053               | 22,531,042               | 5,791,470                | (15,746,412)               |  | (15,746,412)         |
| Land use  | 12,382,274             | 9,915,769               | 28,457                   |                          | (2,438,048)                |  | (2,438,048)          |
| Judiciary offices                               | 7,342,339              | 18,078,432              | ı                        |                          | 10,736,093                 |  | 10,736,093           |
| Interest on long-term debt                      | 6,891,287              |                         | 1                        |                          | (6,891,287)                |  | (6,891,287)          |
| Total governmental activities (See note 1)      | 249,815,424            | 39,240,450              | 31,751,765               | 7,459,605                | (171,363,604)              |  | (171,363,604)        |
| 2 Business-tyne activities:                     |                        |                         |                          |                          |                            |  |                      |
| Sewer facilities New Castle County airport      | 80,047,020             | 72,048,688              | 488,234                  |                          |                            | \$ (7,510,098)                                       | (7,510,098)<br>(998) |
|   |                        |                         |                          |                          |                            | (222)  | (222)                |
| Total business-type activities                  | 80,048,018             | 72,048,688              | 488,234                  | •                        |                            | (7,511,096)  | (7,511,096)          |
| Total primary government                        | \$ 329,863,442         | \$ 111,289,138          | \$ 32,239,999            | \$ 7,459,605             | (171,363,604)              | (7,511,096)  | (178,874,700)        |
|   | General revenues:      | :4                      |                          |                          |                            |  |                      |
|   | Real estate taxes      | Real estate taxes       |                          |                          | 154,983,995                | - 000  | 154,983,995          |
|   | Olli estilicted Ilive  | stillen earnigs         |                          |                          | 610,080                    | 780,037  | 1,169,452            |
|   | Total general revenues | revenues                |                          |                          | 155,874,610                | 298,837  | 156,173,447          |
|   | Change in net position | t position              |                          |                          | (15,488,994)               | (7,212,259)  | (22,701,253)         |
|   | Beginning of year      | _                       |                          |                          | (14,685,288)               | 162,997,711  | 148,312,423          |
|   | End of year            |                         |                          |                          | \$ (30,174,282)            | \$ 155,785,452                                       | \$ 125,611,170       |
|   |                        |                         |                          |                          |                            |  |                      |

#### **BALANCE SHEET**

#### **GOVERNMENTAL FUNDS**

June 30, 2017

| ASSETS:   Cash and cash equivalents (Note 2)   \$45,459,332   \$3,032,712   \$1,316,397   \$49,808   trivestments (Note 2)   81,995,936   - 3,591,356   85,587   Receivables (net of allowances):   Taxes, including interest and penalties (Note 3 and 4)   4,895,995   4,695   Accounts (Note 4)   4,805,995   4,695   Accounts (Note 4)   - 232,865   280,125   1,738   511, 495   Due from other (Note (Note 7)   2,694,927   1,910,210   4,605   Accounts (Note 4)   2,4467   2,2467  |  | General        | Grants       | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|--|----------------|--------------|--------------------------------|--------------------------------|
| Nestments (Note 2)   | ASSETS:  |                |              |                                |                                |
| Receivables (net of allowances):   | Cash and cash equivalents (Note 2)                     | \$ 45,459,332  | \$ 3,032,712 | \$ 1,316,397                   | \$ 49,808,441                  |
| Taxes, including interest and penalties (Note 3 and 4)   | Investments (Note 2)                                   | 81,995,936     | -            | 3,591,356                      | 85,587,292                     |
| Accounts (Note 4)         4,895,995         -         -         4,695           Other (Note 4)         232,865         280,125         1,738         514           Due from other funds (Note 7)         -         2,694,927         1,910,210         4,605           Due from other agencies (Note 4)         -         24,647         -         24,467         -         22,997           Capital assets held for resale         -         237,996         -         22,997           Capital assets held for resale         -         237,996         -         22,997           Prepaid costs         836,550         -         -         836           Note receivable (Note 4)         3,000,000         -         -         3,000           Total assets         \$161,962,099         \$6,319,835         \$39,788,614         \$208,070           LIABILITIES:           Vouchers payable and accrued expenditures         \$19,169,990         \$6,32,242         \$4,360,811         \$24,163           Retainage payable         -         -         7,879,957         787           Due to other funds (Note 7)         32,768,625         -         -         7,879           Other liabilitities         9,455,949   | Receivables (net of allowances):                       |                |              |                                |                                |
| Accounts (Note 4)         4,895,995         -         -         4,695           Other (Note 4)         232,865         280,125         1,738         514           Due from other funds (Note 7)         -         2,694,927         1,910,210         4,605           Due from other agencies (Note 4)         -         24,647         -         24,467         -         22,997           Capital assets held for resale         -         237,996         -         22,997           Capital assets held for resale         -         237,996         -         22,997           Prepaid costs         836,550         -         -         836           Note receivable (Note 4)         3,000,000         -         -         3,000           Total assets         \$161,962,099         \$6,319,835         \$39,788,614         \$208,070           LIABILITIES:           Vouchers payable and accrued expenditures         \$19,169,990         \$6,32,242         \$4,360,811         \$24,163           Retainage payable         -         -         7,879,957         787           Due to other funds (Note 7)         32,768,625         -         -         7,879           Other liabilitities         9,455,949   | Taxes, including interest and penalties (Note 3 and 4) | 2,793,148      | -            | 200,288                        | 2,993,436                      |
| Other (Note 4)         232,865         280,125         1,738         514           Due from other funds (Note 7)         -         2,694,927         1,910,210         4,605           Due from other governments (Note 4)         -         2,694,927         1,910,210         4,605           Due from other agencies (Note 4)         -         22,948,273         49,608         -         22,937           Capital assets held for resale         -         237,996         -         237           Prepaid costs         836,550         -         -         3.00           Note receivable (Note 4)         3,000,000         -         -         3.00           Total assets         \$ 161,962,099         \$ 6,319,835         \$ 39,788,614         \$ 208,070           LIABILITIES:           Vouchers payable and accrued expenditures         \$ 19,169,890         \$ 632,242         \$ 4,360,811         \$ 24,163           Retainage payable         -         -         -         -         -         2,456           Due to other funds (Note 7)         32,768,625         -         -         -         -         -         -         -         -         -         -         -         -         -         -   |  |                | _            | -                              | 4,695,995                      |
| Due from other funds (Note 7)         -         -         32,768,625         32,788           Due from other agencies (Note 4)         -         2,694,973         1,910,210         4,605           Due from other agencies (Note 4)         -         22,948,273         49,608         -         22,937           Capital assets held for resale         -         -         337,996         -         237           Prepaid costs         836,550         -         -         836           Note receivable (Note 4)         3,000,000         -         -         3,000           Total assets         \$ 161,962,099         \$ 6,319,835         \$ 39,788,614         \$ 208,070           LIABILITIES:           Vouchers payable and accrued expenditures         \$ 19,169,890         \$ 632,242         \$ 4,360,811         \$ 24,163           Retainage payable         -         -         7 87,957         787           Due to other funds (Note 7)         32,768,625         -         -         7,889           Escrowed amounts         9,456,049         49,608         -         9,505           Unearned revenues (Note 9)         2,554,388         -         74,434         2,628           FUND BA  | ,  |                | 280 125      | 1 738                          | 514,728                        |
| Due from other agencies (Note 4)         -         2,694,927         1,910,210         4,605           Due from other agencies (Note 4)         -         24,467         -         22,994           Capit a sestic held for resale         22,942,273         49,608         -         227,997           Capital assets held for resale         836,550         -         -         -         3,000           Note receivable (Note 4)         3,000,000         -         -         -         3,000           Total assets         \$ 161,962,099         \$ 6,319,835         \$ 39,788,614         \$ 208,070           LIABILITIES:           Vouchers payable and accrued expenditures         \$ 19,169,980         \$ 632,242         \$ 4,360,811         \$ 24,163           Retainage payable         -         -         787,957         787           Due to other funds (Note 7)         32,768,625         -         -         7,680           Escrowed amounts         9,456,049         49,608         -         -         7,680           Escrowed amounts (Note 9)         -         4,014,528         -         4,914           Total liabilities         69,074,987         4,696,378         5,148,768         78,920   |  |                |              |                                | 32,768,625                     |
| Due from other agencies (Note 4)         -         24,467         -         24           Cash - restricted         22,948,273         49,608         -         22,932           Capital assets held for resale         -         237,996         -         836           Note receivable (Note 4)         3,000,000         -         -         836           Note receivable (Note 4)         3,000,000         -         -         836           Total assets         \$ 161,962,099         \$ 6,319,835         \$ 39,788,614         \$ 208,070           LIABILITIES:           Vouchers payable and accrued expenditures         \$ 19,169,980         \$ 632,242         \$ 4,360,811         \$ 24,163           Retainage payable         -         -         787,957         787           Due to other funds (Note 7)         32,768,625         -         -         32,768           Other liabilities         7,680,333         -         7,680         -         9,505           Unearned revenues (Note 9)         -         4,014,528         -         4,014           Total liabilities         69,074,987         4,696,378         5,148,768         78,920           DEFERRED INFLOWS OF RESOURCES:         Unavailab  | ` ,  | _              | 2 604 927    |                                | 4,605,137                      |
| Cash - restricted         22,948,273         49,608         -         22,997           Capital assets held for resale         -         237,996         -         237           Prepaid costs         836,550         -         -         836           Note receivable (Note 4)         3,000,000         -         3,000           Total assets         \$161,962,099         \$6,319,835         \$39,788,614         \$208,070           LIABILITIES:           Vouchers payable and accrued expenditures         \$19,169,980         \$632,242         \$4,360,811         \$24,163           Retainage payable         -         -         787,957         787           Due to other funds (Note 7)         32,768,625         -         -         7,680           Descrowed amounts         9,456,049         49,608         -         9,505           Unearned revenues (Note 9)         -         4,014,528         -         4,014           Total liabilities         69,074,987         4,696,378         5,148,768         78,920           DEFERRED INFLOWS OF RESOURCES:           Unavailable revenue-property taxes (Note 9)         2,554,388         -         74,434         2,628           FUND BALANCES: <tr< td=""><td>- · · · · · · · · · · · · · · · · · · ·</td><td></td><td></td><td>1,310,210</td><td>24,467</td></tr<>   | - · · · · · · · · · · · · · · · · · · ·                |                |              | 1,310,210                      | 24,467                         |
| Capital assets held for resale         -         237,996         -         237           Prepaid costs         836,550         -         -         -         836           Note receivable (Note 4)         3,000,000         -         -         -         3,000           Total assets         \$ 161,962,099         \$ 6,319,835         \$ 39,788,614         \$ 208,070           LIABILITIES:           Vouchers payable and accrued expenditures         \$ 19,169,980         \$ 632,242         \$ 4,360,811         \$ 24,163           Retainage payable         -         -         -         787,957         787           Due to other funds (Note 7)         32,768,625         -         -         -         7,680           Escrowed amounts         9,456,049         49,608         -         9,505           Unearned revenues (Note 9)         -         4,014,528         -         4,014           Total liabilities         69,074,987         4,696,378         5,148,768         78,920           DEFERRED INFLOWS OF RESOURCES:           Unavailable revenue-property taxes (Note 9)         2,554,388         -         74,434         2,628           FUND BALANCES:           Nonspendable:  | ,  | -              |              | -                              | •                              |
| Prepaid costs   836,550   -   -   836   830,000   -   -   836   830,000   -   -   836   830,000   -   -   836   830,000   -   -   836   830,000   -   -   836   830,000   -   -   836   830,000   -   -   836   830,000   -   -   836   830,000   -   -   836   830,000   -   -   836   830,000   -   836   830,000   -   836   830,000   -   836   830,000   -   836   836, |  | 22,948,273     | ,            | -                              |                                |
| Note receivable (Note 4)         3,000,000         3,000           Total assets         \$ 161,962,099         6,319,835         \$ 39,788,614         \$ 208,070           LIABILITIES:         Vouchers payable and accrued expenditures         \$ 19,169,980         632,242         \$ 4,360,811         \$ 24,163           Retainage payable         2 - 2 - 3         787,957         787           Due to other funds (Note 7)         32,768,625         - 2 - 3,278         7,680,333         - 3 - 3,68           Other liabilities         7,680,333         - 3 - 3,68         - 3,505           Escrowed amounts         9,456,049         49,608         - 3 - 2,554,608           Unearned revenues (Note 9)         - 4,014,528         - 3,000         - 3,000           DEFERRED INFLOWS OF RESOURCES:         Unavailable revenue-property taxes (Note 9)         2,554,388         - 74,434         2,628           FUND BALANCES:           Nonspendable:         3,000,000         - 3,000         - 3,000         - 3,000           Prepaid costs         836,550         - 3,354         2,554,388         - 3,354,342         2,54,288           Restricted for:         2         - 3,000         - 3,000         - 3,000         - 3,000         - 3,000         - 3,000         - 3,000 <td>•</td> <td>-</td> <td>237,996</td> <td>-</td> <td>237,996</td>   | •  | -              | 237,996      | -                              | 237,996                        |
| Total assets   \$161,962,099   \$6,319,835   \$39,788,614   \$208,070  | •  |                | -            | -                              | 836,550                        |
| LIABILITIES:   Vouchers payable and accrued expenditures   \$19,169,980   \$632,242   \$4,360,811   \$24,163   Retainage payable   787,957   7880,333  | Note receivable (Note 4)                               | 3,000,000      |              |                                | 3,000,000                      |
| Vouchers payable and accrued expenditures         \$ 19,169,980         \$ 632,242         \$ 4,360,811         \$ 24,163           Retainage payable         -         -         -         787,957         787           Due to other funds (Note 7)         32,768,625         -         -         32,768           Other liabilities         7,680,333         -         -         -         7,680           Escrowed amounts         9,456,049         49,608         -         9,505           Unearned revenues (Note 9)         -         4,014,528         -         4,014           Total liabilities         69,074,987         4,696,378         5,148,768         78,920           DEFERRED INFLOWS OF RESOURCES:           Unavailable revenue-property taxes (Note 9)         2,554,388         -         74,434         2,628           FUND BALANCES:           Nonspendable:         3,000,000         -         -         -         3,000           Prepaid costs         836,550         -         -         3,000           Prepaid costs         836,550         -         -         -         3,000           Prepaid costs         836,550         -         -         -         3,63   | Total assets   | \$ 161,962,099 | \$ 6,319,835 | \$ 39,788,614                  | \$ 208,070,548                 |
| Retainage payable         -         -         787,957         787           Due to other funds (Note 7)         32,768,625         -         -         32,768           Other liabilities         7,680,333         -         -         7,680           Escrowed amounts         9,456,049         49,608         -         9,505           Unearned revenues (Note 9)         -         4,014,528         -         4,014           Total liabilities         69,074,987         4,696,378         5,148,768         78,920           DEFERRED INFLOWS OF RESOURCES:           Unavailable revenue-property taxes (Note 9)         2,554,388         -         74,434         2,628           FUND BALANCES:           Nonspendable:           Note receivable         3,000,000         -         -         3,000           Prepaid costs         836,550         -         -         336           Restricted for:           Light tax         -         -         305,948         305           Crossing guard         -         -         537,812         537           Garstin trust         -         -         3,663,886         3,663           Ho  | LIABILITIES:   |                |              |                                |                                |
| Retainage payable         -         -         787,957         787           Due to other funds (Note 7)         32,768,625         -         -         32,768           Other liabilities         7,680,333         -         -         7,680           Escrowed amounts         9,456,049         49,608         -         9,505           Unearned revenues (Note 9)         -         4,014,528         -         4,014           Total liabilities         69,074,987         4,696,378         5,148,768         78,920           DEFERRED INFLOWS OF RESOURCES:           Unavailable revenue-property taxes (Note 9)         2,554,388         -         74,434         2,628           FUND BALANCES:           Note receivable         3,000,000         -         -         3,000           Prepaid costs         836,550         -         -         330           Restricted for:         Light tax         -         -         305,948         305           Crossing guard         -         -         3,663,886         3,663           Housing trust         -         -         1,240,301         1,240           Grants         -         -         28,817,465   | Vouchers payable and accrued expenditures              | \$ 19,169,980  | \$ 632,242   | \$ 4,360,811                   | \$ 24,163,033                  |
| Due to other funds (Note 7)         32,768,625         -         -         32,768           Other liabilities         7,680,333         -         -         7,680           Escrowed amounts         9,456,049         49,608         -         9,505           Unearned revenues (Note 9)         -         4,014,528         -         4,014           Total liabilities         69,074,987         4,696,378         5,148,768         78,920           DEFERRED INFLOWS OF RESOURCES:           Unavailable revenue-property taxes (Note 9)         2,554,388         -         74,434         2,628           FUND BALANCES:           Note receivable         3,000,000         -         -         3,000           Prepaid costs         836,550         -         -         836           Restricted for:         Light tax         -         -         -         305,948         305           Crossing guard         -         -         -         537,812         537         637         537,812         537         Garstin trust         -         -         -         3,663,886         3,663         Housing trust         -         -         1,623,457         -         1,623         Caprital  |  | -              | - ·          | 787,957                        | 787,957                        |
| Other liabilities         7,680,333         -         -         7,680           Escrowed amounts         9,456,049         49,608         -         9,505           Unearned revenues (Note 9)         -         4,014,528         -         4,014           Total liabilities         69,074,987         4,696,378         5,148,768         78,920           DEFERRED INFLOWS OF RESOURCES:           Unavailable revenue-property taxes (Note 9)         2,554,388         -         74,434         2,628           FUND BALANCES:           Note receivable         3,000,000         -         -         3,000           Prepaid costs         836,550         -         -         836           Restricted for:         1         -         -         537,812         537           Light tax         -         -         -         537,812         537           Garstin trust         -         -         3,663,886         3,663           Housing trust         -         -         1,240,301         1,240           Grants         -         -         28,817,465         28,817           Committed to:         -         -         -         -         37,057  |  | 32.768.625     | _            | -                              | 32,768,625                     |
| Escrowed amounts   |  |                | _            | _                              | 7,680,333                      |
| Unearned revenues (Note 9)   |  |                | 49 608       | _                              | 9,505,657                      |
| DEFERRED INFLOWS OF RESOURCES:           Unavailable revenue-property taxes (Note 9)         2,554,388         -         74,434         2,628           FUND BALANCES:           Note receivable:           Note receivable         3,000,000         -         -         -         3,000           Prepaid costs         836,550         -         -         -         836           Restricted for:         Ight tax         -         -         -         537,812         537           Crossing guard         -         -         -         537,812         537           Garstin trust         -         -         -         3,663,886         3,663           Housing trust         -         -         -         1,240,301         1,240           Grants         -         -         -         1,623,457         -         1,623           Capital projects         -         -         -         28,817,465         28,817           Committed to:         -         -         -         37,057,852         -         -         -         37,057           Tax stabilization reserve         28,643,189         -         -         28,643         -<   |  | -              | ,            | -                              | 4,014,528                      |
| DEFERRED INFLOWS OF RESOURCES:           Unavailable revenue-property taxes (Note 9)         2,554,388         -         74,434         2,628           FUND BALANCES:           Note receivable:           Note receivable         3,000,000         -         -         -         3,000           Prepaid costs         836,550         -         -         -         836           Restricted for:         Ight tax         -         -         -         537,812         537           Crossing guard         -         -         -         537,812         537           Garstin trust         -         -         -         3,663,886         3,663           Housing trust         -         -         -         1,240,301         1,240           Grants         -         -         -         1,623,457         -         1,623           Capital projects         -         -         -         28,817,465         28,817           Committed to:         -         -         -         37,057,852         -         -         -         37,057           Tax stabilization reserve         28,643,189         -         -         28,643         -<   | Total liabilities                                      | 60.074.007     | 4.606.370    | F 440 700                      | 70,000,400                     |
| FUND BALANCES:         Nonspendable:           Note receivable costs         3,000,000         -         -         3,000           Prepaid costs         836,550         -         -         836           Restricted for:         2         -         -         537,812         537           Crossing guard         -         -         -         3,663,886         3,663           Garstin trust         -         -         1,240,301         1,240           Housing trust         -         -         1,623,457         -         1,623           Capital projects         -         -         28,817,465         28,817           Committed to:         -         -         -         37,057,852         -         -         37,057           Tax stabilization reserve         28,643,189         -         -         28,643         -         28,643  | Total Habilities                                       | 69,074,987     | 4,696,378    | 5,148,768                      | 78,920,133                     |
| FUND BALANCES: Nonspendable: Note receivable 3,000,000 3,000 Prepaid costs 836,550 836 Restricted for: Light tax 305,948 305 Crossing guard 537,812 537 Garstin trust 3,663,886 3,663 Housing trust 1,240,301 1,240 Grants - 1,623,457 - 1,623 Capital projects - 1,623,457 - 1,623 Capital projects - 28,817,465 28,817 Committed to: Budget reserve 37,057,852 37,057 Tax stabilization reserve 28,643,189 28,643  | DEFERRED INFLOWS OF RESOURCES:                         |                |              |                                |                                |
| Nonspendable:         Note receivable       3,000,000       -       -       3,000         Prepaid costs       836,550       -       -       836         Restricted for:         Light tax       -       -       305,948       305         Crossing guard       -       -       537,812       537         Garstin trust       -       -       3,663,886       3,663         Housing trust       -       -       1,240,301       1,240         Grants       -       1,623,457       -       1,623         Capital projects       -       -       28,817,465       28,817         Committed to:       -       -       -       37,057,852       -       -       37,057         Tax stabilization reserve       28,643,189       -       -       28,643   | Unavailable revenue-property taxes (Note 9)            | 2,554,388      |              | 74,434                         | 2,628,822                      |
| Note receivable         3,000,000         -         -         3,000           Prepaid costs         836,550         -         -         836           Restricted for:         1         537,812         537           Light tax         -         -         537,812         537           Crossing guard         -         -         3,663,886         3,663           Garstin trust         -         -         1,240,301         1,240           Housing trust         -         -         1,623,457         -         1,623           Capital projects         -         -         28,817,465         28,817           Committed to:         -         -         -         37,057           Budget reserve         37,057,852         -         -         37,057           Tax stabilization reserve         28,643,189         -         -         28,643  | FUND BALANCES:   |                |              |                                |                                |
| Prepaid costs         836,550         -         -         836           Restricted for:         Light tax         -         -         305,948         305           Crossing guard         -         -         537,812         537           Garstin trust         -         -         3,663,886         3,663           Housing trust         -         -         1,240,301         1,240           Grants         -         1,623,457         -         1,623           Capital projects         -         -         28,817,465         28,817           Committed to:         -         -         -         37,057           Budget reserve         37,057,852         -         -         37,057           Tax stabilization reserve         28,643,189         -         -         28,643   | Nonspendable:  |                |              |                                |                                |
| Restricted for:         Light tax       -       -       305,948       305         Crossing guard       -       -       537,812       537         Garstin trust       -       -       3,663,886       3,663         Housing trust       -       -       1,240,301       1,240         Grants       -       1,623,457       -       1,623         Capital projects       -       -       28,817,465       28,817         Committed to:         Budget reserve       37,057,852       -       -       37,057         Tax stabilization reserve       28,643,189       -       -       28,643  | Note receivable  | 3,000,000      | _            | -                              | 3,000,000                      |
| Restricted for:         Light tax       -       -       305,948       305         Crossing guard       -       -       537,812       537         Garstin trust       -       -       3,663,886       3,663         Housing trust       -       -       1,240,301       1,240         Grants       -       1,623,457       -       1,623         Capital projects       -       -       28,817,465       28,817         Committed to:         Budget reserve       37,057,852       -       -       37,057         Tax stabilization reserve       28,643,189       -       -       28,643  | Prepaid costs  | 836.550        | _            | _                              | 836,550                        |
| Light tax       -       -       305,948       305         Crossing guard       -       -       537,812       537         Garstin trust       -       -       3,663,886       3,663         Housing trust       -       -       1,240,301       1,240         Grants       -       1,623,457       -       1,623         Capital projects       -       -       28,817,465       28,817         Committed to:         Budget reserve       37,057,852       -       -       37,057         Tax stabilization reserve       28,643,189       -       -       28,643  | ·  | ,              |              |                                | ,                              |
| Crossing guard         -         -         537,812         537           Garstin trust         -         -         3,663,886         3,663           Housing trust         -         -         1,240,301         1,240           Grants         -         1,623,457         -         1,623           Capital projects         -         -         28,817,465         28,817           Committed to:         -         -         -         37,057           Budget reserve         37,057,852         -         -         37,057           Tax stabilization reserve         28,643,189         -         -         28,643   |  | _              | _            | 305 948                        | 305,948                        |
| Garstin trust       -       -       3,663,886       3,663         Housing trust       -       -       1,240,301       1,240         Grants       -       1,623,457       -       1,623         Capital projects       -       -       28,817,465       28,817         Committed to:       -       -       -       37,057         Budget reserve       37,057,852       -       -       37,057         Tax stabilization reserve       28,643,189       -       -       28,643  | <u> </u>   | _              | _            |                                | 537,812                        |
| Housing trust 1,240,301 1,240 Grants - 1,623,457 - 1,623 Capital projects 28,817,465 28,817 Committed to: 37,057,852 37,057 Tax stabilization reserve 28,643,189 28,643  |  | _              | _            |                                | 3,663,886                      |
| Grants       -       1,623,457       -       1,623         Capital projects       -       -       28,817,465       28,817         Committed to:       -       -       -       -         Budget reserve       37,057,852       -       -       37,057         Tax stabilization reserve       28,643,189       -       -       28,643   |  | -              | -            |                                |                                |
| Capital projects       -       -       28,817,465       28,817         Committed to:       -   |  | -              | 4 600 457    | 1,240,301                      |                                |
| Committed to:       -         Budget reserve       37,057,852       -       -       37,057         Tax stabilization reserve       28,643,189       -       -       28,643   |  | -              | 1,023,437    | -                              | 1,623,457                      |
| Budget reserve       37,057,852       -       -       37,057         Tax stabilization reserve       28,643,189       -       -       28,643   |  | -              | -            | 28,817,465                     | 28,817,465                     |
| Tax stabilization reserve 28,643,189 <b>28,643</b>   |  |                |              | -                              |                                |
|  | <del>-</del>   |                | -            | -                              | 37,057,852                     |
| Transfer tax proceeds 9.661.952 9.661  |  | 28,643,189     | -            | -                              | 28,643,189                     |
| ***************************************  | Transfer tax proceeds                                  | 9,661,952      | -            | -                              | 9,661,952                      |
| Assigned to:   | Assigned to:   |                |              |                                |                                |
| Other departmental purposes 2,800,561 2,800  | Other departmental purposes                            | 2,800,561      | _            | -                              | 2,800,561                      |
|  | ·  |                | -            | -                              | 9,611                          |
|  | •  |                |              |                                | 6,165,000                      |
|  | ·  |                |              |                                | 2,158,009                      |
| Total fund balances         90,332,724         1,623,457         34,565,412         126,521  | Total fund balances                                    | 90,332,724     | 1,623,457    | 34,565,412                     | 126,521,593                    |
| Total liabilities, deferred inflows of resources,  | Total liabilities deferred inflows of resources        |                |              |                                |                                |
|  |  | \$ 161,962,099 | \$ 6,319,835 | \$ 39,788,614                  | \$ 208,070,548                 |

#### RECONCILIATION OF THE GOVERNMENTAL FUNDS FUND BALANCE TO THE STATEMENT OF NET POSITION

#### **GOVERNMENTAL FUNDS**

June 30, 2017

| Total fund balances for governmental funds (Exhibit 3)  |   | \$ 126,521,593  |
|---|---|-----------------|
| Amounts reported for governmental activities in the statement of net position are different because:  |   |                 |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:  |   |                 |
| Land and construction in progress  Other capital assets net of \$225,195,991 accumulated depreciation  Total capital assets, net  | \$ 84,312,388<br>222,951,428  | 307,263,816     |
| Deferred outflows of resources are recognized in the statement of net position, but are not reported in governmental funds:  Deferred effect of bond refunding Pension contributions after the measurement date Difference between expected and actual retirement plan experience Change in actuarial assumptions Difference between projected and actual investment earnings | \$ 2,892,035<br>3,679,422<br>1,903,907<br>5,383,224<br>32,425,052   |                 |
| Change in proportinate share  Deferred inflows of resources are recognized in the statement of net position, but are not reported in governmental funds:  | 92,657  | 46,376,297      |
| Change in actuarial assumptions  Difference between expected and actual retirement plan experience  Difference between projected and actual investment earnings   | \$ (2,587,073)<br>(2,288,000)<br>(12,690,413)   | (17,565,486)    |
| Certain revenues reported in the statement of activities that do not provide current financial resources are not reported as revenue in the funds.  |   | 2,628,822       |
| Long-term liabilities and bonds payable are not due and payable in the current period and therefore are not reported in the funds. The balances of these liabilities are as follows:  |   |                 |
| Claims and judgments payable Accrued interest payable Accrued compensated leave Estimated liability for landfill postclosure care Capital lease payable Unamortized bond premium Net pension asset Net pension liability Unfunded other post employment obligation  | \$ (14,929,766)<br>(2,529,441)<br>(25,764,618)<br>(707,000)<br>(12,122,014)<br>(17,092,037)<br>-<br>(149,089,075)<br>(93,469,033) |                 |
| General obligation bonds payable  | (179,696,340)   | (495,399,324)   |
| Total net position of governmental activities   |   | \$ (30,174,282) |

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2017

|                                      | General        | <br>Grants      | Go | Other<br>overnmental<br>Funds | Total<br>Governmental<br>Funds |
|--------------------------------------|----------------|-----------------|----|-------------------------------|--------------------------------|
| Revenues:                            |                |                 |    |                               |                                |
| Taxes                                | \$ 145,965,783 | \$<br><u>-</u>  | \$ | 9,038,310                     | \$ 155,004,093                 |
| Charges for services                 | 24,157,408     | 2,646,705       |    | -<br>                         | 26,804,113                     |
| Licenses and permits                 | 7,403,571      |                 |    | 413,396                       | 7,816,967                      |
| Intergovernmental                    | 9,250,196      | 24,371,473      |    | 6,510,303                     | 40,131,972                     |
| Investment income (loss)             | 2,649,713      | 42,958          |    | 177,604                       | 2,870,275                      |
| Net appreciation (depreciation)      |                |                 |    |                               |                                |
| in fair value of investments         | (1,759,098)    | -               |    | 234,638                       | (1,524,460)                    |
| Rentals                              | 725,556        | -               |    | -<br>                         | 725,556                        |
| Contributions from private sources   | -              | -               |    | 10,000                        | 10,000                         |
| Miscellaneous                        | 1,465,606      | <br>            |    | 275,061                       | 1,740,667                      |
| Total revenues                       | 189,858,735    | <br>27,061,136  |    | 16,659,312                    | 233,579,183                    |
| Expenditures:                        |                |                 |    |                               |                                |
| Current:                             | 40 405 070     |                 |    | 0.755.000                     | 00 004 050                     |
| General government                   | 19,465,270     | 2 700 705       |    | 6,755,988                     | 26,221,258                     |
| Public safety                        | 100,186,226    | 2,790,705       |    | 2,617,592                     | 105,594,523                    |
| Special services                     | 13,357,889     | -               |    | 282,108                       | 13,639,997                     |
| Community services                   | 19,279,991     | 24,720,954      |    | -                             | 44,000,945                     |
| Land use                             | 11,359,470     | 204,542         |    | -                             | 11,564,012                     |
| Judiciary offices                    | 6,835,977      | -               |    | -                             | 6,835,977                      |
| Capital outlays                      |                | -               |    | 39,048,980                    | 39,048,980                     |
| Debt service:                        | 12 102 210     |                 |    |                               | 42 402 240                     |
| Principal                            | 13,103,210     | -               |    | -                             | 13,103,210                     |
| Interest and other charges           | 6,610,556      | <br>            | -  | <del>-</del>                  | 6,610,556                      |
| Total expenditures                   | 190,198,589    | <br>27,716,201  |    | 48,704,668                    | 266,619,458                    |
| Excess (deficiency) of revenues      |                |                 |    |                               |                                |
| over expenditures                    | (339,854)      | <br>(655,065)   |    | (32,045,356)                  | (33,040,275)                   |
| Other Financing Sources (Uses):      |                |                 |    |                               |                                |
| Transfers in                         | 37,936         | 806,554         |    | 3,433,813                     | 4,278,303                      |
| Transfers out                        | (4,240,367)    | (37,936)        |    | -                             | (4,278,303)                    |
| Debt issuance                        | 2,040,000      | -               |    | 37,600,000                    | 39,640,000                     |
| Bond premium proceeds                | 189,796        | -               |    | 2,730,317                     | 2,920,113                      |
| Bond issuance costs                  | (20,115)       | -               |    | (320,653)                     | (340,768)                      |
| Capital leases                       | -              | -               |    | 5,952,066                     | 5,952,066                      |
| Sale of capital assets               | 306,689        | <br>            |    |                               | 306,689                        |
| Total other financing sources (uses) | (1,686,061)    | <br>768,618     |    | 49,395,543                    | 48,478,100                     |
| Net change in fund balances          | (2,025,915)    | 113,553         |    | 17,350,187                    | 15,437,825                     |
| Fund Balances: Beginning of year     | 92,358,639     | <br>1,509,904   |    | 17,215,225                    | 111,083,768                    |
| End of year                          | \$ 90,332,724  | \$<br>1,623,457 | \$ | 34,565,412                    | \$ 126,521,593                 |

2,639,839

#### **NEW CASTLE COUNTY, DELAWARE**

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED JUNE 30, 2017

Amounts reported for governmental activities in the statement of activities (Exhibit 2) are different because:

| Net change in fund balances-total governmental funds (Exhibit 4)  | \$<br>15,437,825 |
|---|------------------|
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which net capital outlays (\$36,163,872) exceeded depreciation (\$16,504,084) in the |                  |
| current period.   | 19,659,788       |

The net effect of various miscellaneous transactions involving capital asset disposals (capital assets, (\$4,962,491), and accumulated depreciation, (\$4,813,165), is to decrease net position. (149,326)

Revenues from property taxes, (\$20,099) in the statement of activities that do not provide current financial resources, are not reported as revenues in the funds. (20,099)

proceeds (\$2,920,113), and Capital lease proceeds (\$5,952,066), provided current financial resources to governmental funds, while the repayment fo the long-term debt consumed current financial resources of governmental funds.

This transaction has no effect on net position.

(48,512,179)

The issuance of long-term debt (Debt issuance (\$39,640,000), Bond premium

Governmental funds report debt service and capital lease principal payments as expenditures. However, these amounts are not recorded in the statement of activities, because bond principal payments (\$13,103,210) and capital lease payments (\$3,662,520) are a reduction of their related liability.

16,765,730

Decreases in operating expenses due to the decrease in pension expense for the amortization of deferred outflows and inflows of resources related to the net pension liability. (24,989,994)

Governmental funds report pension contributions as expenditures.

However, in the Statement of Activities, the cost of pension benefits earned net of employer contributions is reported as pension expense.

3,679,422

The change in expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. The net change in these expenses are as follows:

| (1,920,735)<br>285,764<br>12,650,372 |
|--------------------------------------|
| (1,724,155)                          |
| (7,391,685)                          |
| (76,192)                             |
| 1,005,009                            |
| (204,539)                            |
|                                      |
| 16,000                               |
|                                      |

Change in net position of governmental activities (Exhibit 2) \$ (15,488,994)

#### **GENERAL FUND**

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### FOR THE YEAR ENDED JUNE 30, 2017

|   | Budgeted Amounts |                |                | Variance with<br>Final Budget -<br>Positive |  |
|---|------------------|----------------|----------------|---|--|
|   | Original         | Final          | Actual         | (Negative)                                  |  |
| Revenues:                                     |                  |                |                |   |  |
| Taxes   | \$ 138,992,000   | \$ 138,992,000 | \$ 145,965,783 | \$ 6,973,783                                |  |
| Charges for services                          | 22,013,506       | 22,063,506     | 24,157,408     | 2,093,902                                   |  |
| Licenses and permits                          | 6,756,952        | 6,756,952      | 7,403,571      | 646,619                                     |  |
| Intergovernmental                             | 7,300,959        | 9,047,358      | 9,250,196      | 202,838                                     |  |
| Investment income                             | 2,800,580        | 2,800,580      | 2,649,713      | (150,867)                                   |  |
| Net depreciation in fair value of investments | -                | -              | (1,759,098)    | (1,759,098)                                 |  |
| Rentals                                       | 745,662          | 745,662        | 725,556        | (20,106)                                    |  |
| Miscellaneous                                 | 1,590,000        | 1,590,000      | 1,465,606      | (124,394)                                   |  |
| Total revenues                                | 180,199,659      | 181,996,058    | 189,858,735    | 7,862,677                                   |  |
| Expenditures:                                 |                  |                |                |   |  |
| Current:                                      |                  |                |                |   |  |
| General Government: Council:                  |                  |                |                |   |  |
| Salaries and wages                            | 1,954,090        | 1,982,171      | 1,981,510      | 661   |  |
| Fringe benefits                               | 1,049,405        | 1,156,237      | 1,149,709      | 6,528                                       |  |
| Training/civic affairs                        | 67,562           | 70,339         | 51,730         | 18,609                                      |  |
| Communications/utilities                      | 22,869           | 18,129         | 11,606         | 6,523                                       |  |
| Materials/supplies                            | 84,321           | 48,327         | 25,428         | 22,899                                      |  |
| Contractual services                          | 407,943          | 445,747        | 291,947        | 153,800                                     |  |
| Fixed charges/pass-thru-grants                | 136,100          | 162,923        | 156,192        | 6,731                                       |  |
| Equipment                                     | 1,941            | 5,456          | 4,529          | 927   |  |
| General and administrative credits            | (9,362)          | (9,362)        | (9,362)        |   |  |
| Total council                                 | 3,714,869        | 3,879,967      | 3,663,289      | 216,678                                     |  |
| Executive:                                    |                  |                |                |   |  |
| Salaries and wages                            | 1,311,625        | 1,545,937      | 1,545,815      | 122   |  |
| Fringe benefits                               | 714,967          | 879,705        | 879,682        | 23  |  |
| Training/civic affairs                        | 39,404           | 35,304         | 19,706         | 15,598                                      |  |
| Communications/utilities                      | 17,100           | 18,100         | 15,709         | 2,391                                       |  |
| Materials/supplies                            | 24,897           | 34,487         | 11,856         | 22,631                                      |  |
| Contractual services                          | 219,872          | 239,997        | 204,254        | 35,743                                      |  |
| Fixed charges/pass-thru-grants                | 155,287          | 481,589        | 413,751        | 67,838                                      |  |
| Equipment                                     | 1,000            | 31,100         | 29,307         | 1,793                                       |  |
| Contingencies                                 | 110,000          | -              | -              | -   |  |
| General and administrative credits            | (97,953)         | (97,953)       | (97,953)       |   |  |
| Total executive                               | 2,496,199        | 3,168,266      | 3,022,127      | 146,139                                     |  |
| Administration:                               |                  |                |                |   |  |
| Salaries and wages                            | 10,878,297       | 10,299,897     | 10,287,688     | 12,209                                      |  |
| Fringe benefits                               | 5,837,539        | 5,994,342      | 5,901,383      | 92,959                                      |  |
| Training/civic affairs                        | 143,239          | 116,739        | 65,666         | 51,073                                      |  |
| Communications/utilities                      | 862,399          | 849,249        | 682,634        | 166,615                                     |  |
| Materials/supplies                            | 219,933          | 224,133        | 115,029        | 109,104                                     |  |
| Contractual services                          | 8,242,177        | 7,182,877      | 5,849,174      | 1,333,703                                   |  |
| Fixed charges/pass-thru-grants                | 4,774,639        | 5,779,639      | 6,670,439      | (890,800)                                   |  |
| Equipment                                     | 275,187          | 368,337        | 321,373        | 46,964                                      |  |
| Intragovernmental credits                     | (14,384,181)     | (14,384,181)   | (13,617,035)   | (767,146)                                   |  |
| General and administrative credits            | (3,834,086)      | (3,834,086)    | (3,834,086)    |   |  |
| Total administration                          | 13,015,143       | 12,596,946     | 12,442,265     | 154,681                                     |  |

#### **GENERAL FUND**

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### FOR THE YEAR ENDED JUNE 30, 2017 (CONTINUED)

|  | Budgeted                   | I Amounts                             |                                       | Variance with<br>Final Budget -<br>Positive |
|--|----------------------------|---------------------------------------|---------------------------------------|---|
|  | Original                   | Final                                 | Actual                                | (Negative)                                  |
| General Government:  |                            |                                       |                                       |   |
| (Continued):   |                            |                                       |                                       |   |
| Ethics Commission:   |                            |                                       |                                       |   |
| Salaries and wages   | \$ 34,000                  | \$ 34,000                             | \$ 29,941                             | \$ 4,059                                    |
| Fringe benefits  | 3,400                      | 3,400                                 | 2,994                                 | 406   |
| Training/civic affairs                                       | 12,450                     | 12,450                                | 5,217                                 | 7,233                                       |
| Communications/utilities                                     | 3,200                      | 3,200                                 | 1,815                                 | 1,385                                       |
| Materials/supplies   | 2,677                      | 2,677                                 | 893                                   | 1,784                                       |
| Contractual services   | 242,003                    | 417,003                               | 296,729                               | 120,274                                     |
| Equipment  | 500                        | 500                                   |                                       | 500   |
| Total ethics commission                                      | 298,230                    | 473,230                               | 337,589                               | 135,641                                     |
| Contingency:   |                            |                                       |                                       |   |
| Contingencies  | 1,229,605                  | 303                                   |                                       | 303   |
| Total general government                                     | 20,754,046                 | 20,118,712                            | 19,465,270                            | 653,442                                     |
| Public Safety:   |                            |                                       |                                       |   |
| Salaries and wages   | 49,732,276                 | 51,245,624                            | 51,229,333                            | 16,29                                       |
| Fringe benefits  | 26,949,510                 | 32,216,885                            | 32,216,426                            | 459   |
| Training/civic affairs                                       | 143,452                    | 176,307                               | 142,171                               | 34,136                                      |
| Communications/utilities                                     | 750,353                    | 752,639                               | 649,811                               | 102,828                                     |
| Materials/supplies   | 1,226,967                  | 1,211,200                             | 963,207                               | 247,993                                     |
| Contractual services   | 10,968,546                 | 10,931,012                            | 9,653,906                             | 1,277,106                                   |
| Equipment  | 353,757                    | 382,444                               | 290,498                               | 91,946                                      |
|  |                            |                                       |                                       | 91,940                                      |
| Fixed charges/pass-thru-grants Contingencies                 | 5,255,830                  | 5,255,830                             | 5,255,770                             | 00  |
| General and administrative credits                           | (6,980)<br>(214,896)       | (214,896)                             | (214,896)                             | -   |
| Total public safety  | 95,158,815                 | 101,957,045                           | 100,186,226                           | 1,770,819                                   |
|  |                            | · · · · · · · · · · · · · · · · · · · |                                       |   |
| Special Services:  | 40.045.000                 | 40 440 000                            | 40 004 440                            | 400 700                                     |
| Salaries and wages   | 10,315,838                 | 10,140,838                            | 10,031,113                            | 109,725                                     |
| Fringe benefits  | 5,535,803                  | 5,873,899                             | 5,871,701                             | 2,198                                       |
| Training/civic affairs                                       | 32,742                     | 32,742                                | 25,509                                | 7,233                                       |
| Communications/utilities                                     | 1,255,027                  | 1,281,527                             | 1,109,438                             | 172,089                                     |
| Materials/supplies   | 3,072,731                  | 3,008,731                             | 2,460,327                             | 548,404                                     |
| Contractual services   | 5,333,887                  | 5,362,274                             | 4,627,657                             | 734,617                                     |
| Fixed charges/pass-thru-grants                               | 1,225,326                  | 1,226,939                             | 776,762                               | 450,177                                     |
| Equipment  | 450,157                    | 457,657                               | 435,069                               | 22,588                                      |
| Intragovernmental credits General and administrative credits | (9,841,283)<br>(3,506,441) | (9,841,283)<br>(3,506,441)            | (8,473,246)<br>(3,506,441)            | (1,368,037                                  |
| Total special services                                       | 13,873,787                 | 14,036,883                            | 13,357,889                            | 678,994                                     |
|  |                            | · · · · · · · · · · · · · · · · · · · | · · · · · · · · · · · · · · · · · · · | ·   |
| Community Services:  | 0.040.400                  | 0.040.070                             | 0 007 074                             | 00.00                                       |
| Salaries and wages   | 8,816,129                  | 8,340,378                             | 8,307,374                             | 33,004                                      |
| Fringe benefits  | 3,832,145                  | 3,997,994                             | 3,997,012                             | 982   |
| Training/civic affairs                                       | 9,060                      | 22,560                                | 14,906                                | 7,654                                       |
| Communications/utilities                                     | 904,478                    | 869,478                               | 708,698                               | 160,780                                     |
| Materials/supplies   | 1,188,448                  | 1,201,967                             | 1,068,875                             | 133,092                                     |
| Contractual services   | 2,809,618                  | 2,808,069                             | 2,495,982                             | 312,087                                     |
| Fixed charges/pass-thru-grants                               | 2,826,194                  | 2,850,830                             | 2,843,794                             | 7,036                                       |
| Equipment Intragovernmental credits                          | 18,538<br>(182,000)        | 37,368<br>(182,000)                   | 25,350<br>(182,000)                   | 12,018                                      |
| Total community services                                     | 20,222,610                 | 19,946,644                            | 19,279,991                            | 666,653                                     |
|  |                            | -,                                    | -,,                                   |   |

#### **GENERAL FUND**

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### FOR THE YEAR ENDED JUNE 30, 2017 (CONTINUED)

|                                    | Budgeted Amounts |              |              | Variance with Final Budget - |
|------------------------------------|------------------|--------------|--------------|------------------------------|
|                                    | Original         | Final        | Actual       | Positive (Negative)          |
| Land Use:                          |                  |              |              |                              |
| Salaries and wages                 | \$ 6,738,825     | \$ 6,313,825 | \$ 6,251,605 | \$ 62,220                    |
| Fringe benefits                    | 3,652,284        | 3,675,888    | 3,671,845    | 4,043                        |
| Training/civic affairs             | 45,205           | 45,205       | 28,207       | 16,998                       |
| Communications/utilities           | 112,317          | 108,477      | 91,375       | 17,102                       |
| Materials/supplies                 | 111,277          | 98,040       | 45,218       | 52,822                       |
| Contractual services               | 2,481,265        | 2,478,429    | 1,806,672    | 671,757                      |
| Fixed charges/pass-thru-grants     | 31,500           | 31,500       | 31,500       | -                            |
| Equipment                          | 5,800            | 25,713       | 23,222       | 2,491                        |
| General and administrative credits | (590,174)        | (590,174)    | (590,174)    | =                            |
| Total land use                     | 12,588,299       | 12,186,903   | 11,359,470   | 827,433                      |
| Judiciary Offices:                 |                  |              |              |                              |
| Prothonotary:                      |                  |              |              |                              |
| Salaries and wages                 | -                | 12,837       | 12,836       | 1                            |
| Fringe benefits                    | 45,000           | 43,026       | 43,026       |                              |
| Total prothonotary                 | 45,000           | 55,863       | 55,862       | 1                            |
| Register in Chancery:              |                  |              |              |                              |
| Salaries and wages                 | 166,180          | 169,180      | 169,087      | 93                           |
| Fringe benefits                    | 90,568           | 99,727       | 99,727       | -                            |
| Total register in chancery         | 256,748          | 268,907      | 268,814      | 93                           |
| Register of Wills:                 |                  |              |              |                              |
| Salaries and wages                 | 943,399          | 943,399      | 911,443      | 31,956                       |
| Fringe benefits                    | 508,815          | 533,758      | 533,667      | 91                           |
| Training/civic affairs             | 32,002           | 31,502       | 30,754       | 748                          |
| Communications/utilities           | 9,835            | 10,235       | 10,357       | (122                         |
| Materials/supplies                 | 15,391           | 12,841       | 8,127        | 4,714                        |
| Contractual services               | 94,208           | 93,708       | 84,619       | 9,089                        |
| Equipment                          | 800              | 3,950        | 1,368        | 2,582                        |
| Total register of wills            | 1,604,450        | 1,629,393    | 1,580,335    | 49,058                       |
| Recorder of Deeds:                 |                  |              |              |                              |
| Salaries and wages                 | 1,271,114        | 1,184,358    | 1,169,780    | 14,578                       |
| Fringe benefits                    | 681,634          | 682,716      | 681,753      | 963                          |
| Training/civic affairs             | 46,525           | 46,525       | 43,823       | 2,702                        |
| Communications/utilities           | 28,969           | 28,969       | 25,680       | 3,289                        |
| Materials/supplies                 | 15,111           | 15,111       | 7,489        | 7,622                        |
| Contractual services               | 237,995          | 237,995      | 223,391      | 14,604                       |
| Fixed charges/pass-thru-grants     | 15,000           | 15,000       | 15,000       | -                            |
| Equipment                          | 8,000            | 8,000        | 229          | 7,771                        |
| Total recorder of deeds            | 2,304,348        | 2,218,674    | 2,167,145    | 51,529                       |

#### **GENERAL FUND**

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### FOR THE YEAR ENDED JUNE 30, 2017 (CONTINUED)

|                                      | Budgeted Amounts |               |               | Variance with Final Budget - |
|--------------------------------------|------------------|---------------|---------------|------------------------------|
|                                      | Original         | Final         | Actual        | Positive<br>(Negative)       |
| Judiciary Offices:                   | Original         | Fillal        | Actual        | (Negative)                   |
| (Continued):                         |                  |               |               |                              |
| Sheriff:                             |                  |               |               |                              |
| Salaries and wages                   | \$ 1,091,402     | \$ 1,108,623  | \$ 1,108,433  | \$ 190                       |
| Fringe benefits                      | 591,349          | 653,752       | 653,752       | -                            |
| Training/civic affairs               | 29,452           | 23,803        | 21,969        | 1,834                        |
| Communications/utilities             | 16,550           | 20,050        | 18,758        | 1,292                        |
| Materials/supplies                   | 20,260           | 18,060        | 10,752        | 7,308                        |
| Contractual services                 | 245,932          | 233,498       | 211,633       | 21,865                       |
| Fixed charges/pass-thru-grants       | ,                | ,             |               | ,                            |
| Equipment                            | 5,000            | 500           | 328           | 172                          |
| _qa.po                               |                  |               |               |                              |
| Total sheriff                        | 1,999,945        | 2,058,286     | 2,025,625     | 32,661                       |
| Clerk of the Peace:                  |                  |               |               |                              |
| Salaries and wages                   | 415,719          | 420,719       | 420,398       | 321                          |
| Fringe benefits                      | 226,567          | 247,950       | 247,950       | 321                          |
| Training/civic affairs               | 16,845           | 13,858        | 11,344        | 2,514                        |
| Communications/utilities             | 2,825            | 2,825         | 2,321         | 504                          |
| Materials/supplies                   | 2,250            | 4,037         | 3,621         | 416                          |
| Contractual services                 | 60,028           | 60,428        | 52,562        | 7,866                        |
| Equipment                            | 00,028           | -             | 52,502        | 7,000                        |
| Equipment                            |                  |               |               |                              |
| Total clerk of the peace             | 724,234          | 749,817       | 738,196       | 11,621                       |
| Total judiciary offices              | 6,934,725        | 6,980,940     | 6,835,977     | 144,963                      |
| Debt Service:                        |                  |               |               |                              |
| Principal                            | 10,937,585       | 10,937,585    | 13,103,210    | (2,165,625)                  |
| Interest and other charges           | 6,566,501        | 6,566,501     | 6,610,556     | (44,055)                     |
| interest and other orlarges          | 0,000,001        | 0,000,001     | 0,010,000     | (44,000)                     |
| Total debt service                   | 17,504,086       | 17,504,086    | 19,713,766    | (2,209,680)                  |
| Total expenditures                   | 187,036,368      | 192,731,213   | 190,198,589   | 2,532,624                    |
|                                      |                  |               |               |                              |
| Excess of revenues over              | (0.000.700)      | (40.705.455)  | (000.054)     | 10 005 001                   |
| expenditures                         | (6,836,709)      | (10,735,155)  | (339,854)     | 10,395,301                   |
| Other Financing Sources (Uses):      |                  |               |               |                              |
| Transfers in                         |                  | _             | 37,936        | 37,936                       |
| Transfers out                        | (3,431,000)      | (4,240,367)   | (4,240,367)   | 37,930                       |
| Issuance of refunding bonds          | (3,431,000)      | (4,240,307)   | 2,209,681     | 2,209,681                    |
| Sale of capital assets               | 280,040          | 280,040       | 306,689       | 26,649                       |
| Cale of Capital assets               | 200,040          | 200,040       | 300,009       | 20,049                       |
| Total other financing sources (uses) | (3,150,960)      | (3,960,327)   | (1,686,061)   | 2,274,266                    |
| Net change in fund balance           | (9,987,669)      | (14,695,482)  | (2,025,915)   | 12,669,567                   |
| Fund Balance:                        |                  |               |               |                              |
| Beginning of year                    | 85,067,520       | 72,592,278    | 92,358,639    | 19,766,361                   |
|                                      |                  |               |               |                              |
| End of year                          | \$ 75,079,851    | \$ 57,896,796 | \$ 90,332,724 | \$ 32,435,928                |

#### STATEMENT OF NET POSITION

#### PROPRIETARY FUNDS

June 30, 2017

|   | Busine                  | ss-type Activities - Enterpri | se Funds                |
|---|-------------------------|-------------------------------|-------------------------|
|   |                         | Nonmajor Fund                 |                         |
|   | Sewer                   | New Castle                    | Total                   |
|   | Facilities              | County Airport                |                         |
| ASSETS  |                         |                               |                         |
| Current Assets:   | \$ 6,910,957            | £ 56.050                      | ¢ 6.067.04E             |
| Cash and cash equivalents (Note 2)                                    |                         | \$ 56,058                     | \$ 6,967,015            |
| Investments (Note 2)  | 53,310,889              | -                             | 53,310,889              |
| Receivables (net of allowances):                                      | 7 000 000               |                               | 7 000 000               |
| Service charges (Note 4)  | 7,933,893               | -                             | 7,933,893               |
| Other (Note 4)  | 333,407                 | -                             | 333,407                 |
| Due from other governments (Note 4)                                   | 100,000                 | -                             | 100,000                 |
| Restricted cash and cash equivalents (Note 2)                         | 37,574,098              | -                             | 37,574,098              |
| Prepaid items Total current assets                                    | 106,163,244             | 56,058                        | 106,219,302             |
|   |                         |                               |                         |
| Capital Assets: (Note 5)  | 24 626 244              | 2.459.042                     | 26 705 252              |
| Land  | 34,636,341              | 2,158,912                     | 36,795,253              |
| Buildings   | 33,181,493              | 4,820,100                     | 38,001,593              |
| Building improvements   | 3,486,541               | 1 000                         | 3,486,541               |
| Equipment   | 39,152,782              | 1,000                         | 39,153,782              |
| Improvements other than buildings                                     | 3,876,611               | 43,682,500                    | 47,559,111              |
| Infrastructure  | 538,202,762             |                               | 538,202,762             |
| Construction in progress  | 6,117,730               |                               | 6,117,730               |
| Less accumulated depreciation   | (231,783,619)           | (48,503,600)                  | (280,287,219)           |
| Total capital assets, net   | 426,870,641             | 2,158,912                     | 429,029,553             |
| Total noncurrent assets   | 426,870,641             | 2,158,912                     | 429,029,553             |
| Total assets  | 533,033,885             | 2,214,970                     | 535,248,855             |
| Total assets  | 333,033,663             | 2,214,970                     | 333,240,033             |
| DEFERRED OUTLOWS OF RESOURCES   |                         |                               |                         |
| Deferred outflow from pensions (Note 24)                              | 4,496,929               | -                             | 4,496,929               |
| Deferred effect of bond refunding, net (Note 10)                      | 7,774,378               |                               | 7,774,378               |
| Total deferred outflows of resources                                  | 12,271,307              | -                             | 12,271,307              |
| LIABILITIES   |                         |                               |                         |
| Current Liabilities:  |                         |                               |                         |
| Vouchers payable and accrued expenses                                 | 4,296,830               | -                             | 4,296,830               |
| Retainage payable   | 1,309,328               | -                             | 1,309,328               |
| Accrued interest payable  | 4,170,492               | -                             | 4,170,492               |
| Escrowed amounts  | 1,410,142               | -                             | 1,410,142               |
| General obligation bonds - current (Note 10)                          | 10,529,239              | -                             | 10,529,239              |
| Loans payable - current (Note 10)                                     | 186,209                 | -                             | 186,209                 |
| Lease payable - current (Notes 10 and 22)                             | 1,381,685               | -                             | 1,381,685               |
| Claims and judgment costs - current (Notes 10 and 14)                 | 100,000                 | _                             | 100,000                 |
| Accrued compensated leave (Notes 8 and 10)                            | 1,150,328               | _                             | 1,150,328               |
| risorded compensated leave (Notes of and No)                          | 1,100,020               |                               | 1,100,020               |
| Total current liabilities   | 24,534,253              |                               | 24,534,253              |
| Noncurrent Liabilities:   |                         |                               |                         |
| Net Pension liability (Note 24)                                       | 19,994,266              | -                             | 19,994,266              |
| Unfunded other post-employment benefit obligation                     | 10,437,187              | -                             | 10,437,187              |
| General obligation bonds payable                                      |                         |                               |                         |
| (net of current portion) (Note 10)                                    | 327,664,783             | -                             | 327,664,783             |
| Loans payable (Note 10)   | 1,900,932               | -                             | 1,900,932               |
| Lease payable (Notes 10 and 22)                                       | 3,111,332               | -                             | 3,111,332               |
| Claims and judgment costs (Notes 10 and 14)                           | 196,752                 | -                             | 196,752                 |
| Accrued compensated leave (Notes 8 and 10)                            | 1,989,554               |                               | 1,989,554               |
| Total noncurrent liabilities  | 365,294,806             | <u> </u>                      | 365,294,806             |
| Total liabilities   | 389,829,059             | -                             | 389,829,059             |
|   |                         |                               |                         |
| DEFERRED INFLOWS OF RESOURCES Deferred inflow from pensions (Note 24) | 1,905,651               | -                             | 1,905,651               |
| NET POSITION  |                         |                               |                         |
| Net investment in capital assets                                      | 127,444,936             | 2,158,912                     | 129,603,848             |
| Unrestricted (Note 17)  | 10.010.00               |                               |                         |
| Capital recovery fees Other unrestricted                              | 19,813,281<br>6,312,265 | 56,058                        | 19,813,281<br>6,368,323 |
| Total net position  | \$ 153,570,482          | \$ 2,214,970                  | \$ 155,785,452          |
| p   | + 100,010,102           | ,,                            | +,                      |

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

#### **PROPRIETARY FUNDS**

#### FOR THE YEAR ENDED JUNE 30, 2017

Business-type Activities Enterprise Funds

|   |                | Enterprise Funds      |                |
|---|----------------|-----------------------|----------------|
|   |                | Nonmajor Fund         |                |
|   | Sewer          | New Castle            | Total          |
|   | Facilities     | <b>County Airport</b> |                |
| Operating Revenues:                           | <u> </u>       |                       |                |
| Charges for services                          | \$ 72,048,688  | \$                    | \$ 72,048,688  |
| Total operating revenues                      | 72,048,688     |                       | 72,048,688     |
| Operating Expenses:                           |                |                       |                |
| Salaries and wages                            | 11,224,387     | =                     | 11,224,387     |
| Employee benefits                             | 6,811,290      | -                     | 6,811,290      |
| Training and civic affairs                    | 4,959          | -                     | 4,959          |
| Communications and utilities                  | 20,319,765     | -                     | 20,319,765     |
| Materials and supplies                        | 1,022,246      | -                     | 1,022,246      |
| Contractual services                          | 6,655,305      | -                     | 6,655,305      |
| Equipment                                     | 792,528        | -                     | 792,528        |
| Depreciation                                  | 14,001,034     | 998                   | 14,002,032     |
| Pension expense                               | 1,433,752      | -                     | 1,433,752      |
| Unfunded other post-employment benefit costs  | 167,823        | -                     | 167,823        |
| Administrative and fixed charges              | 6,997,187      | =                     | 6,997,187      |
| Land and structure                            | 1,850          | -                     | 1,850          |
| Total operating expenses                      | 69,432,126     | 998                   | 69,433,124     |
| Operating income/(loss)                       | 2,616,562      | (998)                 | 2,615,564      |
| <b>3</b>                                      |                |                       | 77             |
| Non-operating Revenues (Expenses):            |                |                       |                |
| Investment income                             | 724,979        | -                     | 724,979        |
| Net depreciation in fair value of investments | (426,142)      | -                     | (426,142)      |
| RZEDB interest reimbursement                  | 875,470        | -                     | 875,470        |
| Interest expense                              | (11,819,169)   | -                     | (11,819,169)   |
| Lease interest expense                        | (85,354)       | -                     | (85,354)       |
| Other revenues/expenses                       | (463,275)      | -                     | (463,275)      |
| Gain on sale of assets                        | 76,039         | -                     | 76,039         |
| Bond premium amortization                     | 1,289,629      |                       | 1,289,629      |
| Total non-operating revenues (expenses)       | (9,827,823)    |                       | (9,827,823)    |
| Change in net position                        | (7,211,261)    | (998)                 | (7,212,259)    |
| Net Position:                                 |                |                       |                |
| Beginning of year                             | 160,781,743    | 2,215,968             | 162,997,711    |
| End of year                                   | \$ 153,570,482 | \$ 2,214,970          | \$ 155,785,452 |
|   |                |                       | <del></del>    |

#### STATEMENT OF CASH FLOWS

#### PROPRIETARY FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2017

|   |    | Business-typ  | pe Activities - Enterprise Funds |              | ds |               |
|---|----|---------------|----------------------------------|--------------|----|---------------|
|   |    |               | Nonn                             | najor Fund   |    |               |
|   |    | Sewer         |                                  | w Castle     |    | Totals        |
|   |    | Facilities    | Cour                             | nty Airport  |    |               |
| Cash Flows From Operating Activities:   |    |               |                                  |              |    |               |
| Cash received from customers  | \$ | 71,291,870    | \$                               | -            | \$ | 71,291,870    |
| Cash payments to employees for services   |    | (17,972,940)  |                                  | -            |    | (17,972,940)  |
| Cash payments to suppliers for goods and services                                       |    | (35,677,202)  |                                  | -            |    | (35,677,202)  |
| Customer deposits received  |    | 816,193       |                                  | _            |    | 816,193       |
| Customer deposits returned  |    | (626,554)     |                                  | -            |    | (626,554)     |
| Other revenues  |    | 83,145        |                                  | -            |    | 83,145        |
| Net cash provided by operating activities   |    | 17,914,512    |                                  |              |    | 17,914,512    |
| Cash Flows From Capital and Related Financing Activities:                               |    |               |                                  |              |    |               |
| RZEDB interest reimbursement  |    | 875,470       |                                  | -            |    | 875,470       |
| Debt issuance   |    | 71,120,000    |                                  | -            |    | 71,120,000    |
| Bond premium proceeds   |    | 3,187,569     |                                  | _            |    | 3,187,569     |
| Bond issuance costs   |    | (608,642)     |                                  | _            |    | (608,642)     |
| Principal paid on bond debt   |    | (10,371,791)  |                                  | _            |    | (10,371,791)  |
| Interest paid on bond debt  |    | (11,094,256)  |                                  | _            |    | (11,094,256)  |
| Principal paid on loan payable  |    | (164,275)     |                                  | _            |    | (164,275)     |
|   |    |               |                                  | -            |    | (44,052)      |
| Interest paid on loan payable   |    | (44,052)      |                                  | -            |    | . , ,         |
| Principal paid on lease payable   |    | (1,038,333)   |                                  | -            |    | (1,038,333)   |
| Interest paid on lease payable  |    | (85,354)      |                                  | -            |    | (85,354)      |
| Payments to acquire, construct, or improve capital assets                               |    | (28,116,220)  |                                  | -            |    | (28,116,220)  |
| Capital transfers   |    | (88,267)      |                                  | -            |    | (88,267)      |
| Net cash used by capital and related  |    |               |                                  |              |    |               |
| financing activities  |    | 23,571,849    |                                  |              |    | 23,571,849    |
| Cash Flows From Investing Activities:   |    |               |                                  |              |    |               |
| Income received on investments  |    | 665,946       |                                  | _            |    | 665,946       |
| Proceeds from sales of investments  |    | 187,758,131   |                                  | -            |    | -             |
| Purchases of investments  |    |               |                                  | -            |    | 187,758,131   |
| Purchases of investments  |    | (203,192,943) |                                  | <del>-</del> | -  | (203,192,943) |
| Net cash provided by investing activities   |    | (14,768,866)  |                                  |              |    | (14,768,866)  |
| Net increase in cash and cash equivalents   |    | 26,717,495    |                                  | -            |    | 26,717,495    |
| Cash and cash equivalents at beginning of year  |    | 17,767,560    |                                  | 56,058       |    | 17,823,618    |
| Cash and cash equivalents at end of year  | \$ | 44,485,055    | \$                               | 56,058       | \$ | 44,541,113    |
| Reconciliation of Operating Income/(Loss) to Net Cash Provided By Operating Activities: |    |               |                                  |              |    |               |
| Operating income/(loss)   | \$ | 2,616,562     | \$                               | (998)        | \$ | 2,615,564     |
| Adjustments to reconcile operating income to net  |    |               |                                  | , ,          |    |               |
| cash provided by (used for) operating activities:                                       |    |               |                                  |              |    |               |
| Depreciation expense  |    | 14,001,034    |                                  | 998          |    | 14,002,032    |
| Other revenues  |    | 83,145        |                                  | 330          |    | 83,145        |
| Effect of changes in operating assets and liabilities:                                  |    | 03,143        |                                  | -            |    | 03,143        |
|   |    | (704 440)     |                                  |              |    | (704 440)     |
| Increase in receivables   |    | (734,412)     |                                  | -            |    | (734,412)     |
| Increase in prepaid items   |    | 3,786         |                                  | -            |    | 3,786         |
| Decrease in vouchers payable and accrued expenses                                       |    | 1,754,758     |                                  | -            |    | 1,754,758     |
| Decrease in escrowed amounts  |    | 189,639       |                                  | -            |    | 189,639       |
| Total reconciling adjustments   |    | 15,297,950    |                                  | 998          | _  | 15,298,948    |
| Net cash provided by operating activities   | \$ | 17,914,512    | \$                               | -            | \$ | 17,914,512    |
| Noncash Investing, Capital, and Financing Activities:                                   |    |               |                                  |              |    |               |
| Decrease in fair value of investments   | \$ | (426,142)     | \$                               | -            | \$ | (426,142)     |
| Increase in assets related to lease payable   | \$ | 1,009,221     | \$                               | _            | \$ | 1,009,221     |
| sass in associa related to rease payable  | Ψ  | 1,000,221     | Ψ                                |              | Ψ  | .,000,221     |

#### STATEMENT OF FIDUCIARY NET POSITION

#### **FIDUCIARY FUNDS**

June 30, 2017

|  | т  | Pension<br>rust Fund    | Other<br>temployment<br>Benefits<br>Frust Fund |
|--|----|-------------------------|--|
| ASSETS   |    |                         |  |
| Cash and cash equivalents (Note 2) Investments: (Note 2)     | \$ | 24,529,132              | \$<br>-  |
| Common and preferred stock                                   |    | 56,493,761              | -  |
| Municipal obligations  |    | -                       | -  |
| Obligations of U.S. governments and agencies                 |    | -                       | -  |
| Corporate obligations  |    | 8,320,747               | -  |
| Collateralized mortgage obligation                           |    | 2,556,261               | -  |
| Mutual funds Asset backed securities                         |    | 69,180,658<br>1,184,105 | 39,363,210                                     |
| Real estate equity funds                                     |    | 9,346,200               | _  |
| Collective Trusts  |    | 236,290,603             | -  |
| Private equity   |    | 17,188,971              | -  |
| Receivables (net of allowances):                             |    | , ,                     |  |
| Other (Note 4)   |    | 1,335,379               | <br>1,000,000                                  |
| Total assets   |    | 426,425,817             | 40,363,210                                     |
| LIABILITIES  |    |                         |  |
| Vouchers payable and accrued expenses                        |    | 698,572                 | <br>10,600                                     |
| Total liabilities  |    | 698,572                 | <br>10,600                                     |
| NET POSITION   |    |                         |  |
| Net position held in trust for pension benefits              | \$ | 425,727,245             |  |
| Net position held in trust for other postemployment benefits |    |                         | \$<br>40,352,610                               |

#### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

#### FIDUCIARY FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2017

|  | Pension<br>Trust Fund | Other<br>Postemployment<br>Benefits<br>Trust Fund |
|--|-----------------------|---|
| Additions:   |                       |   |
| Contributions:   |                       |   |
| Plan members   | \$ 2,679,140          | \$ -  |
| New Castle County  | 15,491,040            | 9,956,954   |
| State of Delaware  | 1,768,307             | -   |
| Other contributions  | 2,909                 |   |
| Total contributions  | 19,941,396            | 9,956,954   |
| Investment income:   |                       |   |
| Net increase in fair value of investments  | 34,095,389            | 3,522,548   |
| Interest, dividends, and other income,   |                       |   |
| including realized gains/losses  | 14,310,489            | 892,336   |
| Total investment income  | 48,405,878            | 4,414,884   |
| Less investment expense  | 2,401,784             | 40,458  |
| Net investment income  | 46,004,094            | 4,374,426   |
| Total additions  | 65,945,490            | 14,331,380  |
| Deductions:  |                       |   |
| Benefit payments   | 39,290,787            | 8,956,954   |
| Refunds of contributions   | 232,840               | -   |
| Administrative expenses  | 682,369               | 16,475  |
| Other expenses, net  | 33,285                |   |
| Total deductions   | 40,239,281            | 8,973,429   |
| Net increase in net position   | 25,706,209            | 5,357,951   |
| Net position held in trust for pension benefits/<br>other postemployment benefits: |                       |   |
| Beginning of year  | 400,021,036           | 34,994,659  |
| End of year  | \$ 425,727,245        | \$ 40,352,610                                     |

## Notes to the Financial Statements

- (1) Summary of Significant Accounting Policies
- (2) Deposits and Investments
- (3) Property Taxes
- (4) Receivables
- (5) Capital Assets
- (6) Construction Commitments
- (7) Interfund Receivables, Payables and Transfers
- (8) Compensated Leave
- (9) Unavailable / Unearned Revenue
- (10) Long-term Debt
- (11) Debt Margin and Bonds Authorized but Unissued
- (12) Prior Year Defeasance of Debt
- (13) Landfill Postclosure Care Costs
- (14) Risk Management
- (15) Contingencies
- (16) Conduit Debt
- (17) Unrestricted Net Position
- (18) Fund Balance
- (19) Other Postemployment Benefits
- (20) On-Behalf Payments
- (21) Operating Lease
- (22) Capital Leases
- (23) Deferred Compensation Plan
- (24) Defined Benefit Pension Plans

#### (1) Summary of Significant Accounting Policies:

#### A. Financial Reporting Entity:

New Castle County Government was established on January 3, 1967, replacing the Levy Court Commission with a Council-Executive form of government. The powers and duties of the County Government are set forth in Chapter 11, Title 9 of the Delaware Code. The County Government is composed of (i) a legislative body (the "Council"), and (ii) an administrative body headed by the County Executive, (the "Administration"), which includes five operating departments and four judiciary (row) offices.

New Castle County, Delaware (the County) provides many governmental services. The majority of these services are mandated by statute or code; however, there are some services that are discretionary in nature and highly desired by the citizens of the County. Major public services/facilities include police protection, paramedic services, parks, recreation programs, libraries, sewer services and code enforcement.

The County's financial reporting entity is required to consist of all organizations for which the County is financially accountable or for which there is a significant relationship. The County has no component units in its financial reporting entity.

#### B. Government-wide and Fund Financial Statements:

The accounting policies of New Castle County conform to generally accepted accounting principles generally accepted in the United States of America applicable to governments, including the presentation of the government-wide financial statements and the fund financial statements. Both of these are explained below.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the County. For the most part, interfund activities have been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: charges to customers who purchase, use, or directly benefit from goods, services or privileges provided by a given function and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among the program revenues are reported as general revenues. The County does not allocate general government (indirect) expenses to other functions.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds; however, the fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### NEW CASTLE COUNTY, DELAWARE NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

(Continued)

#### (1) Summary of Significant Accounting Policies (Continued):

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation:

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, permits, licenses, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major funds:

**General Fund** – This fund is the County's primary operating fund. It accounts for the general operating activities of the County, except for those required to be accounted for in another fund. General government, police, special services, community services, land use, judiciary offices, and general governmental debt service are financed through this fund with receipts from general property taxes, licenses and permits, investment income, rentals, charges for current services, intergovernmental and other revenue.

**Grants Fund** – This fund accounts for certain operating activities of the County. It accounts for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes. Police, special services, community services, general government, and land use are financed through this fund with revenue from federal, state, local and private sources.

Proprietary funds are used when it is intended to recover the cost of operation, including depreciation, primarily through user charges. The County reports the following major proprietary fund:

**Sewer Facilities Fund** – This fund is used to account for the operation and construction of sewage and stormwater collection systems and is financed primarily with revenue from user sewer service charges.

Additionally, the County reports the following governmental, proprietary, and fiduciary fund types:

#### Governmental

**Light Tax Fund** – This fund is used to account for lighting costs financed with revenues from users within the light districts.

**Crossing Guard Fund** – This fund is used to account for school crossing guard costs financed with revenues from users within the school districts.

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

(Continued)

#### (1) Summary of Significant Accounting Policies (Continued):

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued):

**Garstin Trust Fund** – This fund is used to account for the costs of providing for the care, maintenance, and upkeep of county parks and related facilities financed with proceeds from an endowment.

**Housing Trust Fund** – This fund is used to account for the construction, purchase, and maintenance of permanently affordable housing units.

Capital Projects Funds – These funds are used to account for and report financial resources provided by bond proceeds, intergovernmental grants and private contributions that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets (other than those financed by proprietary funds). The Capital Projects Funds consist of the following funds:

- Facilities and Equipment Used to account for design, construction and improvements of County buildings.
- Park Development This fund is used to account for the acquisition and development of County parkland.
- **Public Safety** Used to account for improvements at the police building and facilities.
- **Miscellaneous Capital Improvements** Used to account for all other construction improvements.

#### **Proprietary**

New Castle County Airport Fund – This proprietary fund is used to account for the County's ownership of an airport facility and related industrial park.

#### Fiduciary

**Pension Trust Fund** – This fiduciary fund is used to account for the assets of the pension fund which are held in a trustee capacity for the employees of New Castle County. The Pension Program, which is part of the County's legal entity, is a single employer defined benefit pension plan that provides benefits to eligible county employees.

Other Post Employment Benefits Trust Fund – This fiduciary fund is used to account for the assets of the other post employment benefits (OPEB) trust fund which are held in a trustee capacity for the employees of New Castle County. The OPEB Program, which is part of the County's legal entity, is a single employer defined benefit OPEB plan that provides benefits to eligible county employees.

#### D. Interfund Eliminations:

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the governmental activities and the business-type activities. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### E. Program Revenues:

Amounts reported as program revenues include: charges to customers for goods, services or privileges provided, operating grants and contributions, and capital grants and contributions. General revenues include all taxes.

### NEW CASTLE COUNTY, DELAWARE NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

(Continued)

#### (1) Summary of Significant Accounting Policies (Continued):

#### F. Flow Assumption for Restricted Resources:

Net position is restricted when constraints placed on it are either externally imposed or are imposed by constitutional provisions or enabling legislation. Internally imposed designations of resources are not presented as restricted net position. When both restricted and unrestricted (committed, assigned, or unassigned) resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, the committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts.

#### **G.** Operating and Nonoperating Revenues:

Proprietary funds distinguish operating revenues and expenses from nonoperating items. The sewer facilities fund, which is our major enterprise fund, accounts for the majority of our operating revenues and expenses. The principal operating revenues of the sewer fund are charges to customers for providing sewer services. Operating expenses for the enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All other revenues and expenses not meeting the above criteria are reported as nonoperating revenues and expenses.

#### H. Deposits and Investments:

Cash resources of the individual funds, excluding the Pension Trust fund and the OPEB Trust fund and certain endowment and grant funds, are combined to form a pool of cash and investments to maximize investment earnings.

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with maturities of three months or less from the date of acquisition.

As a depositor, New Castle County generally requires full and continuous collateralization of average monthly ledger balances that are greater than the amount insured by the FDIC. Securities pledged as collateral must have a market value equal to or greater than 102% of the ledger balances in the accounts marked to market monthly, consisting of one or more of the following:

- U.S. Government securities
- U.S. Government agency or instrumentality securities
- State of Delaware securities.

As an investor, New Castle County may invest in a wide range of securities including:

- Securities issued by the U.S. Government and its Agencies or Instrumentalities, TIPS, certificates
  of deposit, cash and cash equivalents, time deposits, repurchase agreements, money market
  funds, and commercial paper.
- Corporate bonds, asset-backed securities, mortgage-backed securities issued by a U.S. Government agency or instrumentality, Yankee bonds, Eurodollar bonds, and sovereign debt.

Pooled investment vehicles such as mutual funds may be utilized. The Pension Trust fund and OPEB Trust fund have separate investment policies. Please see Note 2 for more information on those policies.

#### I. Inventories:

Inventories are recorded as expenses/expenditures when acquired and are not considered material.

#### (1) Summary of Significant Accounting Policies (Continued):

#### J. Advance Deposits and Prepaid Costs:

Metered postage and health care costs are recorded as prepaid items in both government-wide and fund financial statements. These items are recorded as expenses/expenditures when consumed.

#### K. Housing Loans:

The County issues loans under the Community Development Block Grant (CDBG) and Home Investment (HOME) programs, and various County and private revolving funds, and records these loans as expenditures in the year the loans are made to participants. These loans are typically deferred for periods of 20 to 30 years or are not required to be paid back until the participating homeowner sells, transfers title to the rehabilitated property, or discontinues residence in the dwelling, at which time the full amount of the deferred loan is due. The County maintains detailed records of these loans and records loan principal and interest payments as program revenues in the year such payments are received. These loan balances are not included on the statement of net position or balance sheet of these financial statements due to their extended maturity dates and uncertainty of repayment and therefore have an allowance for the full amount. Loan balances outstanding as of June 30, 2017 were \$19,108,803.

#### L. Restricted Assets:

Restricted cash and cash equivalents in the governmental activities consist of Section 8 escrow funds required by the Department of Housing & Urban Development to be deposited into a separate depository account for the Family Self-Sufficiency (FSS) program. Upon the participants' successful completion of the program, the funds are paid to the FSS participants. Row Office funds represent deposits that are due to other agencies for collections of transfer taxes and sheriff fees. Restricted cash and cash equivalents in both the governmental and business-type activities include unspent bond proceeds limited by applicable bond covenants to specific capital projects.

#### M. Capital Assets:

Capital assets, which include land, buildings, building improvements, equipment, improvements other than buildings, and infrastructure assets, are recorded in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with a value of \$5,000 or more and a useful life in excess of one year. This capitalization threshold is applied to individual capital assets rather than to groups/sets of capital assets (e.g. chairs, desks, etc.). Such assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair value on the date donated.

Maintenance, repairs, and minor equipment are charged to operations when incurred. Expenses that materially change capacities or extend useful lives are capitalized. Upon sale or retirement of land, buildings, and equipment, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the results of operations.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The total interest expense subject to capitalization incurred by the County during the current fiscal year was immaterial.

#### NEW CASTLE COUNTY, DELAWARE NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

(Continued)

#### (1) Summary of Significant Accounting Policies (Continued):

#### M. Capital Assets (Continued):

Buildings, building improvements, equipment, improvements other than buildings, and infrastructure are depreciated by using the straight-line method over the estimated useful lives as follows:

| <u>Assets</u>                     | <u>Years</u> |
|-----------------------------------|--------------|
| Buildings                         | 45           |
| Building Improvements             | 45           |
| Equipment                         | 5 - 20       |
| Improvements other than buildings | 20           |
| Sewer System                      | 45           |

#### N. Long-term Obligations:

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are amortized over the life of the bonds using the effective interest method.

#### O. Deferred Inflows/Outflows of Resources:

Deferred Inflows of Resources, reported after Total Liabilities, is defined by GASB as an acquisition of net position that applies to future periods. The revenue is recognized in the applicable future period(s). The County has two items that are required to be reported in this category: (1) The deferred inflow from pension, and (2) unavailable revenue, which arises only under a modified accrual basis of accounting, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenue from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenditure) until the future period. The County has several items that are required to be reported in this category: (1) differences between expected and actual retirement plan experience, changes in actuarial assumptions, and differences between projected and actual investment earnings (2) changes in employer proportionate share of the net pension assets that are being amortized over future periods and (3) pension contributions made subsequent to the measurement date related to pensions. (4) The deferred effect of bond defeasance reported in the government-wide statement of net position, which results when the carrying value of a defeased bond is greater than or less than its reacquisition price. The difference is deferred and amortized over the remaining life of the old bond or the life of the new bond, whichever is shorter.

**Pensions -** For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about fiduciary net position of the County & Municipal Police and Firefighters' Pension Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

(Continued)

#### (1) Summary of Significant Accounting Policies (Continued):

#### P. Budgetary Information:

The County follows these procedures in developing its budget:

- 1. Prior to April 1, the County Executive submits to the County Council a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to review the proposed budget and obtain taxpayer comments.
- 3. Prior to June 1, the annual appropriated budget is enacted through legislation. Appropriations are legislated at the departmental level by object of expenditure. Appropriation control is maintained through the accounting system. Accordingly, no expenditures over appropriations are incurred.

The Budget Office is authorized to make certain budgetary transfers within a department, as allowed by the County Code. All other changes must be approved by the County Council.

Formal budgetary integration and project controls are employed as a management control device for governmental funds. The County legally adopts an annual budget for the General Fund, Light Tax Fund, and Crossing Guard Fund. Where grant budgets are adopted, these are on a grant basis and generally overlap fiscal years. The Capital Projects Funds budgets are for more than one fiscal year and, in many cases, encompass a five-year period. Comparisons of budget to actual for a fiscal year do not present a meaningful comparison for these funds and are therefore not presented. As an alternative, inception to date budget and actual schedules are presented for the grants and capital projects funds.

Budgets for the governmental funds are adopted on a basis materially consistent with generally accepted accounting principles (GAAP). The final budgeted amounts are presented as amended through June 30, 2017. Supplemental appropriations to the original budget of \$5,769,845 were necessary and legislated during the year. Unexpended appropriations in the operating budget lapse at year-end, while encumbered amounts are reappropriated in the subsequent year.

#### Q. Encumbrances:

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration and project control in all governmental funds. Amounts encumbered for a specific purpose for which amounts have not been previously restricted, committed, or assigned, are classified as assigned, and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent fiscal year.

While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performance under the executory contract is expected in the next year) are re-appropriated and become part of the subsequent year's budget pursuant to county regulations.

#### R. Use of Estimates:

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of

(Continued)

#### (1) Summary of Significant Accounting Policies (Continued):

#### R. Use of Estimates (Continued):

the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### S. GASB Statements:

The County has implemented GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. The objective of this statement is to improve the usefulness of information about postemployment benefits other than pension (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. This statement replaces Statements No. 43 and No. 57.

The GASB has also issued Statement No. 75, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, which is also effective for fiscal years beginning after June 15, 2016. The objective of this statement is to improve accounting and financial reporting by state and local governments employers for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This statement replaces Statements No. 45 and No. 57. These statements will require the County to disclose and record the liability for the OPEB plan. In the most recent actuarial calculation, the net OPEB liability was \$166,667,868.

The County has implemented GASB Statement No. 77, Tax Abatement Disclosures. This statement establishes financial reporting standards for tax abatement agreements entered into by state and local governments. The implementation of GASB Statement No. 77 did not have a material impact on the County's financial statements.

The GASB has also issued Statement No. 80 entitled Blending Requirements for Certain Component Units; Statement No. 81, entitled Irrevocable Split- Interest Agreements, Statement No. 82 entitled Pension Issues, Statement No. 83, entitled Certain Asset Retirement Obligations, Statement No. 84, entitled Fiduciary Activities, Statement No. 85, entitled Omnibus, Statement No. 86, entitled Certain Debt Extinguishment Issues and Statement No. 87, entitled Leases. The County has not yet completed the process of evaluating the impact of these pronouncements on its financial statements.

#### (2) Deposits and Investments:

#### Deposits:

Custodial credit risk: For deposits, custodial credit risk is the risk that in the event of the failure of a depository financial institution, a government might be unable to recover its deposits or related collateral securities. The carrying amount of the cash deposits and cash on hand at June 30, 2017 was \$45,131,083 in the various funds. The bank balances were \$47,792,743. In addition, \$790,869 in bank money market accounts were classified as deposits for purposes of custodial credit risk disclosure. Of the \$48,583,612 in total deposits, \$3,375 was subject to custodial risk because it was uninsured and not collateralized. The investment policies for the County and the Fiduciary funds do not address custodial credit risk for deposits.

(Continued)

#### (2) Deposits and Investments (Continued):

#### Investments:

The following is a schedule which details the County's and OPEB Trust fund's investments. The County has reviewed the credit ratings assigned by two of the major credit rating agencies (when two ratings are provided by the custodian) for each security as of June 30, 2017. The lower of the two ratings was used in this table.

| Investment Type                  | Fair Value          | Weighted<br>Average<br>Modified<br>Duration | Credit<br>Rating | Rating            |
|----------------------------------|---------------------|---|------------------|-------------------|
| US Government Obligations        | \$41,539,600        | <b>(Years)</b><br>4.29                      | Aaa              | Agency<br>Moody's |
| 03 Government Obligations        | <u>\$41,559,666</u> | 4.29  | Aaa              | woody 5           |
| US Government Agencies and       |                     |   |                  |                   |
| Instrumentalities                | 11,797,989          | 0.46  | AA+              | S&P               |
| US Government Agencies and       | , - ,               |   |                  |                   |
| Instrumentalities                | 3,518,071           |   | NR               |                   |
| Subtotal - US Gov Agencies and   |                     |   |                  |                   |
| Instrumentalities                | <u>15,316,060</u>   |   |                  |                   |
|                                  |                     |   |                  |                   |
| Corporate Obligations            | 197,144             |   | Aaa              | Moody's           |
| Corporate Obligations            | 407,172             |   | Aa1              | Moody's           |
| Corporate Obligations            | 268,036             |   | Aa2              | Moody's           |
| Corporate Obligations            | 704,607             |   | Aa3              | Moody's           |
| Corporate Obligations            | 835,593             |   | AA-              | S&P               |
| Corporate Obligations            | 2,602,703           |   | A1               | Moody's           |
| Corporate Obligations            | 150,440             |   | A+               | S&P               |
| Corporate Obligations            | 4,144,549           |   | A2               | Moody's           |
| Corporate Obligations            | 2,315,305           |   | Α                | S&P               |
| Corporate Obligations            | 7,208,782           |   | A3               | Moody's           |
| Corporate Obligations            | 2,456,837           |   | A-               | S&P               |
| Corporate Obligations            | 11,332,733          |   | Baa1             | Moody's           |
| Corporate Obligations            | 4,781,795           |   | BBB+             | S&P               |
| Corporate Obligations            | 9,027,883           |   | Baa2             | Moody's           |
| Corporate Obligations            | 1,140,238           |   | BBB              | S&P               |
| Corporate Obligations            | 4,304,974           |   | Baa3             | Moody's           |
| Corporate Obligations            | 282,308             |   | BBB-             | S&P               |
| Corporate Obligations            | 960,721             |   | NR               |                   |
| Subtotal - Corporate Obligations | <u>53,121,820</u>   | 3.01  |                  |                   |

#### (2) Deposits and Investments (Continued):

#### Investments (Continued):

|  |                                 | Weighted<br>Average<br>Modified |        |         |
|--|---------------------------------|---------------------------------|--------|---------|
|  |                                 | Duration                        | Credit | Rating  |
| Investment Type  | Fair Value                      | (Years)                         | Rating | Agency  |
| Asset Backed Securities  | 2,089,726                       | ,                               | Aaa    | Moody's |
| Asset Backed Securities  | 330,497                         |                                 | AA-    | S&P     |
| Asset Backed Securities  | 60,259                          |                                 | Baa2   | Moody's |
| Asset Backed Securities  | <u>21,927,965</u>               |                                 | NR     |         |
| Subtotal - Asset Backed Securities                                       | 24,408,447                      | 1.74                            |        |         |
| Municipal Obligations  | 77,777                          |                                 | Aa1    | Moody's |
| Municipal Obligations  | 390,707                         |                                 | A1     | Moody's |
| Municipal Obligations  | 167,598                         |                                 | A3     | Moody's |
| Municipal Obligations  | 179,789                         |                                 | Baa1   | Moody's |
| Municipal Obligations  | 105,027                         |                                 | NR     |         |
| Subtotal - Municpial Obligations   | 920,898                         | 1.72                            |        |         |
| Subtotal Debt Securities   | <u>135,306,825</u>              |                                 |        |         |
| Portfolio weighted modified duration                                     |                                 | 2.88                            |        |         |
| Mutual Funds   | 42,954,566                      | N/A                             | N/A    |         |
| Total Investments at Fair Value  | <u>178,261,391</u>              | N/A                             | N/A    |         |
| US Government Agencies and Instrumentalities (included in cash deposits) | 37,813,024                      | N/A                             | N/A    |         |
| US Treasury Bills (included in cash deposits)                            | 4,976,052                       | N/A                             | N/A    |         |
| Money Market Mutual Funds (included in cash equivalents)                 | 3,967,724                       | N/A                             | N/A    |         |
| Money Market Funds (included in cash equivalents)                        | 790,869                         | N/A                             | N/A    |         |
| Commercial Paper (included in cash equivalents)                          | 25,952,467                      | N/A                             | N/A    |         |
| Certificates of deposit  Total   | 753,316<br><b>\$252,514,843</b> |                                 |        |         |

(Continued)

#### (2) Deposits and Investments (Continued):

#### Investments (Continued):

|  |                      | Inv                 | estment Maturi      | ties (In Years)     |                     |                  |
|--|----------------------|---------------------|---------------------|---------------------|---------------------|------------------|
| Investment Type                          | Fair Value           | Less than 1         | 1 – 5               | 6 – 10              | 10 +                | Interest<br>Rate |
| U.S. Government Obligations              | \$41,539,600         | \$ -                | \$30,420,320        | \$11,119,280        | \$ -                | 0.13-4.00%       |
| U.S. Gov. Agencies and Instrumentalities | 15,316,060           | 3,500,548           | 8,993,283           | -                   | 2,822,229           | 0.88-4.83%       |
| Corporate Obligations                    | 53,121,820           | 7,685,368           | 37,120,014          | 7,843,069           | 473,369             | 1.00-9.36%       |
| Muncipal Obligations                     | 920,898              | 179,789             | 741,109             | -                   | -                   | 1.83-5.03%       |
| Asset Backed Securities                  | 24,408,447           | <u>211,287</u>      | 9,428,090           | 2,028,337           | 12,740,733          | 1.30-10.50%      |
| Total                                    | <u>\$135,306,825</u> | <u>\$11,576,992</u> | <u>\$86,702,816</u> | <u>\$20,990,686</u> | <u>\$16,036,331</u> |                  |

The following is a schedule which details the Pension Trust fund's investments.

| Investment Type                          | Fair Value        | Credit<br>Rating | Rating<br>Agency |
|--|-------------------|------------------|------------------|
| Corporate Obligations                    | 167,590           | AA-              | S&P              |
| Corporate Obligations                    | 213,956           | A2               | Moody's          |
| Corporate Obligations                    | 227,271           | Α                | S&P              |
| Corporate Obligations                    | 410,754           | A3               | Moody's          |
| Corporate Obligations                    | 434,498           | A-               | S&P              |
| Corporate Obligations                    | 2,015,473         | Baa1             | Moody's          |
| Corporate Obligations                    | 184,762           | BBB+             | S&P              |
| Corporate Obligations                    | 2,060,329         | Baa2             | Moody's          |
| Corporate Obligations                    | 731,171           | Baa3             | Moody's          |
| Corporate Obligations                    | 93,005            | BBB-             | S&P              |
| Corporate Obligations                    | 774,230           | Ba1              | Moody's          |
| Corporate Obligations                    | <u>1,007,708</u>  | NR               |                  |
| Subtotal - Corporate Obligations         | <u>8,320,747</u>  |                  |                  |
| Collateralized Mortgage Obligations      | 1,933,743         | Aaa              | Moody's          |
| Collateralized Mortgage Obligations      | 622,517           | AAA              | S&P              |
| Collateralized Mortgage Obligations      | <u>1</u>          | NR               |                  |
| Subtotal - Collateralized Mortgage       |                   |                  |                  |
| Obligations                              | <u>2,556,261</u>  |                  |                  |
| Other Asset Backed Securities            | 941,449           | Aaa              | Moody's          |
| Other Asset Backed Securities            | <u>242,656</u>    | NR               |                  |
| Subtotal - Other Asset Backed Securities | <u>1,184,105</u>  |                  |                  |
| Subtotal Debt Securities                 | <u>12,061,113</u> |                  |                  |

(Continued)

#### (2) Deposits and Investments (Continued):

Investments (Continued):

| Investment Type                                | Fair Value           |
|--|----------------------|
| Common and Preferred Stock                     | 56,493,761           |
| Mutual Funds                                   | 69,180,658           |
| Real Estate Equity Funds                       | 9,346,200            |
| Subtotal Equity Securities                     | 135,020,619          |
| Collective Trusts                              | 236,290,603          |
| Private Equity                                 | <u>17,188,971</u>    |
| Total Investments at Fair Value                | 400,561,306          |
| Short-Term Investment Trusts (included in cash |                      |
| equivalents)                                   | 22,492,032           |
| Total  | <u>\$423,053,338</u> |

| Investment Type                        | Fair Value          | Less than 1      | 1 – 5              | 6 – 10             | 10 +               | Interest<br>Rate |
|--|---------------------|------------------|--------------------|--------------------|--------------------|------------------|
| Corporate Obligations                  | \$8,320,747         | \$152,423        | \$3,035,049        | \$2,723,998        | \$2,409,277        | 1.72-5.18%       |
| Collateralized Mortgage<br>Obligations | 2,556,261           | -                | -                  | -                  | 2,556,261          | 0.00-2.90%       |
| Asset Backed Securities                | <u>1,184,105</u>    |                  | <u>557,462</u>     | <u>286,435</u>     | 340,208            | 1.74-4.04%       |
| Total                                  | <u>\$12,061,113</u> | <u>\$152,423</u> | <u>\$3,592,511</u> | <u>\$3,010,433</u> | <u>\$5,305,746</u> |                  |

(Continued)

#### (2) Deposits and Investments (Continued):

#### Investments (Continued):

**New Castle County**: Authority and responsibility for managing the County investment program is granted to the Chief Financial Officer via the County Executive, and is derived from Delaware Code, Title 9, Chapter 13.

**Pension fund**: New Castle County Code, chapter 26 authorizes the Board of Trustees of the New Castle County Employees' Pension Program to manage the investment of the plan's assets.

**OPEB fund**: New Castle County Code, chapter 26 authorizes the Board of Trustees of the Other Post-Employment Benefits (OPEB) Trust fund, which is separate and distinct from the pension fund, to invest funds in accordance with the investment policy the Board has adopted.

**Interest rate risk:** The County manages its exposure to interest rate risk by managing, in a conservative fashion, the duration and/or maturities of investments. For short-term investments, maturities will be less than one year. For short-intermediate term investments, maturities will generally be less than five years and duration will generally be under two and a half years. While investment guidelines for longer-term portfolios do not directly address interest rate risk, there are limits on credit risk and concentration risk that limit overall risk in those portfolios.

The Pension Trust fund's investment policy states that investment managers who use derivatives in a portfolio must monitor changing risk exposures to ensure that they comply with duration and other risk exposure limits specified in the manger's guidelines on an ongoing basis. While the OPEB Trust fund's investment policy does not specifically address interest rate risk, there are limits on credit risk and concentration risk that limit overall risk in the portfolio.

Credit risk: Allowable investments which the County may purchase for short-term and short/intermediate-term separately managed accounts and portfolios that invest in individual securities include: (1) U.S. Government obligations, U.S. Government Agency and Instrumentality obligations (including mortgage-backed securities); (2) certificates of deposit and time deposits – amounts above the limit guaranteed by the FDIC must be either (a) issued by U.S. banks whose long-term unsecured indebtedness is rated "A" or higher by two of the following: Moody's, Standard and Poor's or Fitch; or (b) collateralized 102% with securities issued by the U.S. Government, its Agencies or Instrumentalities; (3) commercial paper rated A-1, P-1 or higher by two of the following: Moody's, Standard and Poor's or Fitch: (4) repurchase agreements collateralized 102% with securities issued by the U.S. Government, its Agencies or Instrumentalities; (5) money market funds regulated by the Securities and Exchange Commission and whose portfolios consist only of dollar-denominated securities; (6) corporate bonds investment grade dollar-denominated issues of corporations with a major presence in the U.S., with an average weighted credit quality of "A+/A1" or higher as rated by two of the following: Moody's, Standard and Poor's or Fitch. Allowable investments also may include investment grade debt obligations of business entities that are organized under definitions other than U. S. corporations.

For longer-term portfolios, allowable securities include: U.S. Government obligations, U.S. Government Agency and Instrumentality obligations (including mortgage-backed securities); asset-backed securities; "Yankee bonds" publicly issued in the United States by foreign banks and corporations; corporate debt securities; Eurodollar bonds; and sovereign debt. Cash and cash equivalents are also allowed, up to 50% of the portfolio. The overall portfolio must have a minimum average credit rating of A as rated by Standard & Poor's, Moody's or Fitch. Securities must be rated BBB/Baa to be purchased. Pooled investment vehicles such as mutual funds or exchange traded funds may be utilized.

Per the Pension Trust fund's investment policy, allowable investments include: 1) equities (developed, global and emerging markets), including common and preferred stocks of companies domiciled both

(Continued)

#### (2) Deposits and Investments (Continued):

#### Investments: Credit risk (Continued):

within the U.S. and outside the U.S. that trade on U.S. or foreign exchanges and over the counter, 2) fixed income (developed, global and emerging markets), including U.S. Government and Federal Agency obligations, non-U.S. government/entities, corporate bonds, debentures, commercial paper, certificates of deposit, Yankee bonds, mortgage-backed securities and other domestically issued fixed income instruments deemed prudent by the investment managers, as well as high yield and multi-sector management 3) mutual funds and other types of commingled vehicles under 1) and 2) and 4) other assets, professionally managed commingled funds investing predominantly in real assets, real estate, hedge funds, private equity and opportunistic debt, and other types of risk parity/global asset allocation strategies that may include some of the vehicles listed above.

The OPEB Trust fund's investment policy states that the minimum average credit quality of fixed income investments shall be investment grade (Standard & Poor's BBB; Moody's Baa) or higher upon purchase, and no more than 5% of the portfolio may be invested in securities with ratings below investment grade. Pooled investments such as mutual funds may be utilized.

**Concentration of credit risk**: Per the Pension Trust fund's investment policy, the following general asset allocation guidelines have been established:

|   | Target Allocation | Minimum Allocation | Maximum Allocation |
|---|-------------------|--------------------|--------------------|
| Large Cap Passive U.S. Equities                 | 8.0%              | 6.0%               | 18.0%              |
| Large Cap U.S. Growth Equities                  | 4.5%              | 0.0%               | 10.0%              |
| Large Cap U.S. Value Equities                   | 4.5%              | 0.0%               | 10.0%              |
| Small Cap U.S. Growth Equities                  | 3.0%              | 0.0%               | 5.0%               |
| Small Cap U.S. Value Equities                   | 3.0%              | 0.0%               | 5.0%               |
| Non U.S. Equities                               | 15.0%             | 10.0%              | 20.0%              |
| Dedicated Emerging Market Equities              | 2.0%              | 0.0%               | 5.0%               |
| Hedge Funds                                     | 5.0%              | 0.0%               | 10.0%              |
| Private Equity                                  | 5.0%              | 0.0%               | 10.0%              |
| Real Estate                                     | 5.0%              | 0.0%               | 10.0%              |
| Total "Equity Like"                             | 55.0%             | 20.0%              | 80.0%              |
| Core Bonds                                      | 7.0%              | 5.0%               | 12.0%              |
| Multi-Sector Fixed Income                       | 13.0%             | 5.0%               | 25.0%              |
| Absolute Return Fixed Income                    | 6.0%              | 0.0%               | 11.0%              |
| Emerging Market Debt                            | 5.0%              | 0.0%               | 10.0%              |
| Opportunistic Debt                              | 3.0%              | 0.0%               | 10.0%              |
| Cash  | 1.0%              | 0.0%               | 5.0%               |
| Total "Fixed Income Like"                       | 35.0%             | 20.0%              | 80.0%              |
| Global Tactical Asset<br>Allocation/Risk Parity | 10.0%             | 0.0%               | 15.0%              |

(Continued)

#### (2) <u>Deposits and Investments (Continued):</u>

#### Investments: Concentration of credit risk (Continued):

Other policy constraints on managers of the pension fund on the aforementioned investment types include a) for equities, to be diversified in industry and number, b) for domestic fixed income, to invest no more than 10% in any one issuer, except for obligations of the U.S. government, c) for global fixed income, to invest no more than 30% of the portfolio market value of any single government or non-U.S. types of alternative investments (including hedge funds, private equity/opportunistic debt, real estate and real assets), they are made via commingled vehicles and the pension plan recognizes that the portfolios cannot be customized or altered for one investor. Accordingly, the pension plan adopts the investment guidelines of the commingled vehicles so long as they keep in the spirit and intent of the guidelines contained in the Pension Trust fund's investment policy.

For short-term and short/intermediate-term separately managed accounts and portfolios that invest in individual securities, not more than 5% of a portfolio may be invested in any one issue of commercial paper. The total of CD investments above the limit guaranteed by the FDIC may not exceed 25% of the portfolio. Corporate bonds must be diversified by issuer and industry at the time of purchase. Corporate bonds are limited to a maximum of 40% of short-term portfolios, and 50% of short/intermediate-term portfolios. For longer-term portfolios, there are different maximum limits on each type of security as a percentage of the portfolio. Excluding securities issued or guaranteed by the US government or its agencies, securities of a single issuer shall not exceed 3% of the market value of the overall portfolio.

The OPEB Trust fund's investment policy states that: a) with the exception of fixed income investments explicitly guaranteed by the U.S. government, no single investment security shall represent more than 5% of total Plan assets, and b) with the exception of passively managed investment vehicles seeking to match the returns on a broadly diversified market index, no single investment pool or mutual fund shall comprise more than 20% of total Plan assets. There were no concentrations of credit risk issues.

#### Fair Value Measurement of Investments

New Castle County categorizes its fair value investments within the fair value hierarchy established by generally accepted accounting principles, as follows:

- Level 1 Valuations based on unadjusted quoted prices for identical assets or liabilities in active markets;
- Level 2 Valuations based on quoted prices for similar assets or liabilities in active markets or identical assets or liabilities in less active markets, such as dealer or broker markets:
- Level 3 Valuations derived from valuation techniques in which one or more significant inputs or significant value drives are unobservable, such as pricing models, discounted cash flow models and similar techniques not based on market, exchange, dealer or broker-traded transactions.

#### (2) <u>Deposits and Investments (Continued):</u>

#### **Fair Value Measurement of Investments (Continued)**

New Castle County has the following recurring fair value measurements as of June 30, 2017:

#### **Investments and Derivative Instruments Measured at Fair Value**

|  | Fair Value Measurements Using                                  |   |  |   |
|--|--|---|--|---|
|  | Quoted Prices in Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2)   | Significant<br>Unobservable<br>Inputs<br>(Level 3) | Balance<br>as of<br>June 30, 2017   |
| Investments by fair value level Debt Securities  |  |   |  |   |
| U.S. Treasury obligations U.S. Government Agencies Corporate Bonds Asset Backed Securities Municipal Obligations Total Debt Securities | \$ -<br>-<br>-<br>-<br>-<br>-                                  | \$41,539,600<br>15,316,060<br>53,121,820<br>24,408,447<br><u>920,898</u><br>135,306,825 | \$ -<br>-<br>-<br>-<br>-<br>-                      | \$41,539,600<br>15,316,060<br>53,121,820<br>24,408,447<br><u>920,898</u><br>135,306,825 |
| Fixed Income Mutual Funds Equity Mutual Funds Total investments in equity securities and mutual funds                                  | 12,562,405<br>30,392,161<br>42,954,566                         | -<br>   | -<br>  | 12,562,405<br>30,392,161<br>42,954,566  |
| Total investments, at fair value   | \$ 42,954,56 <u>6</u>  | \$ 135,306,825  | \$ -   | \$ 178,261,391  |

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. There were no investments measured with Level 3 inputs.

### NEW CASTLE COUNTY, DELAWARE NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

(Continued)

#### (2) Deposits and Investments (Continued):

#### Fair Value Measurement of Investments (Continued)

The Pension Trust has the following recurring fair value measurements as of June 30, 2017:

#### Investments and Derivative Instruments Measured at Fair Value

|  | Fair Value Measurements Using                                  |   |   |   |
|--|--|---|---|---|
|  | Quoted Prices in Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2)       | Significant Unobservable Inputs (Level 3) | Balance<br>as of<br>June 30,<br>2017                |
| Investments by fair value level Debt Securities  |  |   |   |   |
| Corporate Bonds Asset Backed Securities Collateralized Mortgage Oblig. Total Debt Securities | \$ -<br>-<br>-<br>-  | \$8,320,747<br>1,184,105<br>2,556,261<br>12,061,113 | \$ -<br>-<br>-<br>-                       | \$8,320,747<br>1,184,105<br>2,556,261<br>12,061,113 |
| Equity Securities  |  |   |   |   |
| Energy   | 3,271,533  | -   | -   | 3,271,533   |
| Consumer discretionary   | 5,092,931  | _   | _   | 5,092,931   |
| Health care  | 6,969,090  | -   | -   | 6,969,090   |
| Materials  | 1,935,249  | _   | -   | 1,935,249   |
| Consumer staples   | 2,637,922  | -   | -   | 2,637,922   |
| Information Technology   | 10,262,216   | _   | _   | 10,262,216  |
| Industrials  | 7,900,086  |   |   | 7,900,086   |
| Telecommunications   | 643,513  | -   | -   | 643,513   |
| Real Estate  | 3,509,406  | -   | -   | 3,509,406   |
| Utilities  | 1,688,094  | -   | -   | 1,688,094   |
| Financials   | 12,583,721   | -   | -   | 12,583,721  |
| Real Estate Equity funds   | 9,088,074  | 258,126   | -   | 9,346,200   |
| Mutual Funds   |  |   |   |   |
| Equity mutual funds  | 51,082,144   | _   | -   | 51,082,144  |
| Fixed income mutual funds Total investments in equity securities                             | <u>18,098,514</u>  |   |   | 18,098,514  |
| and mutual funds   | 134,762,493  | 258,126   | <del>_</del>                              | 135,020,619   |
| Total investments by fair value level  | 134,762,493  | 12,319,239  |   | 147,081,732   |

### NEW CASTLE COUNTY, DELAWARE NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

#### (Continued)

#### (2) Deposits and Investments (Continued):

Fair Value Measurement of Investments (Continued)

Investments and Derivative Instruments Measured at Fair Value (Continued)

#### Investments measured at the net asset value (NAV)

| Investments in private equity funds   | -              | -             | -    | \$17,188,971         |
|---------------------------------------|----------------|---------------|------|----------------------|
| Collective Trusts - Hedge funds       | -              | -             | -    | 9,846,276            |
| Collective Trusts - Real Estate funds | -              | -             | -    | 14,940,278           |
| Collective Trusts - Equities          | -              | -             | -    | 124,097,528          |
| Collective Trusts - Fixed Income      | -              | -             | _    | 87,406,521           |
| Total investments measured at the     |                |               |      |                      |
| NAV                                   | <del>-</del>   | <del>-</del>  |      | <u>253,479,574</u>   |
| Total investments                     | \$ 134,762,493 | \$ 12,319,239 | \$ - | <u>\$400,561,306</u> |

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. There were no investments measured with Level 3 inputs.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented on the following table.

#### 2017

| <u>Investment</u>                | <u>Fair Value</u>    | <u>Unfunded</u><br><u>Commitments</u> | Redemption<br>Frequency | Redemption<br>Notice<br>Period |
|----------------------------------|----------------------|---------------------------------------|-------------------------|--------------------------------|
| Private equity investments       | \$17,188,971         | \$6,010,792                           | N/A                     | N/A                            |
| Collective Trusts - Hedge funds  | 9,846,276            | -                                     | Quarterly               | 90-95 days                     |
| Collective Trusts - Real Estate  |                      |                                       |                         |                                |
| funds                            | 14,940,278           | -                                     | Quarterly               | 45 days                        |
| Collective Trusts - Equities     | 124,097,528          | -                                     | Daily                   | 0-2 days                       |
| Collective Trusts - Fixed Income | 87,406,521           | <u> </u>                              | Daily                   | 0 days                         |
| Total                            | <u>\$253,479,574</u> | \$ 6,010,792                          |                         |                                |

(Continued)

#### (2) Deposits and Investments (Continued):

#### Fair Value Measurement of Investments (Continued)

Investments in private equity funds consists of investments in six funds. The objectives of the Funds are to seek total return by managing a broad opportunity set of asset classes including, but not limited to, global equities, global bonds, commodities, currencies and cash. These investments are valued at the net asset value (NAV) of outstanding units. The NAV, as provided by the trustee, is used as a practical expedient to estimate fair value. The NAV is based on the fair value of the underlying investments held by the fund less its liabilities.

Collective Trusts-Hedge Funds consists of investments in two investment trusts. The objectives of the Funds are to seek total return by managing a broad opportunity set of asset classes including, but not limited to, global equities, global bonds, commodities, currencies and cash. These investments are valued at the net asset value (NAV) of units of the collective trust. The NAV, as provided by the trustee, is used as a practical expedient to estimate fair value. The NAV is based on the fair value of the underlying investments held by the fund less its liabilities.

Collective Trusts-Real Estate funds consists of an investment in one trust, the objective of the fund is to identify estate projects with stabilized occupancies, that produce a relatively high level of current income combined with moderate appreciation potential. These investments are valued at the net asset value (NAV) of units of the collective trust. The NAV, as provided by the trustee, is used as a practical expedient to estimate fair value. The NAV is based on the fair value of the underlying investments held by the fund less its liabilities.

Collective Trusts-Equity Funds consists of investments in three investment trusts. The Fund's investment objective is to seek long-term capital appreciation through equity securities of companies located in emerging market countries. These investments are valued at the net asset value (NAV) of units of the collective trust. The NAV, as provided by the trustee, is used as a practical expedient to estimate fair value. The NAV is based on the fair value of the underlying investments held by the fund less its liabilities.

Collective Trusts-Fixed Income Fund consists of an investment in two trusts, the objective of the fund is to outperform the Barclays Capital U.S. Government/Credit Index and the Barclays US Aggregate Total Return Index. These investments are valued at the net asset value (NAV) of units of the collective trusts. The NAV, as provided by the trustee, is used as a practical expedient to estimate fair value. The NAV is based on the fair value of the underlying investments held by the fund less its liabilities.

#### (3) Property Taxes:

Property taxes attach as an enforceable lien on property when levied. Unpaid property taxes may subject a property to sheriff's sale as the final instrument to satisfy past due balances. Taxes are levied on July 1 and are payable on or before September 30. Taxes paid after the payable date are assessed a six percent penalty for nonpayment and one percent penalty per month thereafter. The County bills and collects its own property taxes. County property tax revenues are recognized in the fiscal year levied. Tax receivables, as reported in the fund financial statements, consist of property tax receivable of \$3,325,396, and penalties and interest receivable of \$1,811,180 and are reduced by an allowance for uncollectible accounts of \$2,343,428 for 2017 which is determined by a review of account status and location.

Assessed values are established by the County at 100 percent of 1983 market value based upon the county-wide reassessment completed in 1985. Real property in the County for the FY 2017 initial levy was assessed at \$18.8 billion.

(Continued)

#### (4) Receivables:

Receivables as of June 30, 2017 for the County's individual major funds, nonmajor funds, and fiduciary funds in the aggregate, net of applicable allowances for uncollectible accounts are as follows:

|                            |                     |                    |                    | Nonmajor/          |                     |
|----------------------------|---------------------|--------------------|--------------------|--------------------|---------------------|
| Receivables:               | <u>General</u>      | <u>Grants</u>      | <u>Sewer</u>       | Fiduciary *        | <u>Total</u>        |
| Taxes                      | \$2,793,148         | \$ -               | \$ -               | \$200,288          | \$2,993,436         |
| Service charges            | -                   | _                  | 7,933,893          | -                  | 7,933,893           |
| Accounts                   | 4,695,995           | -                  | -                  | -                  | 4,695,995           |
| Other                      | 232,865             | 280,125            | 333,407            | 2,337,117          | 3,183,514           |
| Due from other governments | -                   | 2,694,927          | 100,000            | 1,910,210          | 4,705,137           |
| Due from other agencies    | -                   | 24,467             | -                  | -                  | 24,467              |
| Note                       | 3,000,000           |                    |                    |                    | 3,000,000           |
| Net Total<br>Receivables   | <u>\$10,722,008</u> | <u>\$2,999,519</u> | <u>\$8,367,300</u> | <u>\$4,447,615</u> | <u>\$26,536,442</u> |

<sup>\*</sup> Included in the Nonmajor/Fiduciary column are receivables for Light Tax fund, Crossing Guard fund, Garstin Trust fund, Facilities and Equipment Capital Projects fund, Park Development Capital Projects fund, Public Safety Capital Projects fund, Pension Trust fund, and the OPEB Trust fund.

Residential sewer service charges are levied on January 1<sup>st</sup> and non-residential sewer service charges are billed quarterly and shall be due and payable as of January 1<sup>st</sup>, April 1<sup>st</sup>, July 1<sup>st</sup> and October 1<sup>st</sup>. Sewer service charges paid after the payable date are assessed a six percent penalty for nonpayment and a one percent penalty per month thereafter. The County bills and collects its own sewer service charges. Sewer service revenues are recognized in the fiscal year levied. These receivables consist of sewer service receivable of \$6,891,455 and penalties and interest receivable of \$1,329,013 and are reduced by an allowance for uncollectible accounts of \$286,575 for 2017 which is determined by a review of account status.

The note receivable consists of a promissory note dated November 25, 2015, due from Delaware Board of Trade Holdings, Inc., a Delaware corporation, in the amount of \$3,000,000. The principal amount and all accrued and unpaid interest are due and payable on the earlier of November 25, 2020 or the borrower's receipt of any equity or debt financing that results in the borrower's receipt of aggregate gross proceeds of at least \$15,000,000. The principal balance will accrue interest at a rate of 6% per annum and will be payable on each consecutive anniversary date of the note. Future principal and interest payments are scheduled as follows:

| <u>Due Date</u> <u>Interest</u> |           | <u>Principal</u> |
|---------------------------------|-----------|------------------|
| 11-25-2017                      | \$180,000 | -                |
| 11-25-2018                      | \$180,000 | -                |
| 11-25-2019                      | \$180,000 | -                |
| 11-25-2020                      | \$180,000 | \$3,000,000      |

(Continued)

#### (4) Receivables (Continued):

The proceeds of the loan shall be used by Delaware Board of Trade Holdings, Inc. for general corporate purposes. The note is secured by a security interest granted to New Castle County in a licensing agreement held by the borrower.

#### (5) Capital Assets:

Capital asset activity for the year ended June 30, 2017 was as follows:

|                                    | Beginning          | Ingrascas           | Dooroosos            | Ending<br>Balance  |
|------------------------------------|--------------------|---------------------|----------------------|--------------------|
| Governmental activities:           | <u>Balance</u>     | <u>Increases</u>    | <u>Decreases</u>     | <u>Balance</u>     |
|                                    |                    |                     |                      |                    |
| Capital assets, not being          |                    |                     |                      |                    |
| depreciated:<br>Land               | \$79,871,698       | \$776,919           | ¢                    | \$80,648,617       |
|                                    | . , ,              |                     | \$ -<br>(2,600,043)  | . , ,              |
| Construction in progress           | <u>2,441,669</u>   | <u>3,822,145</u>    | (2,600,043)          | 3,663,771          |
| Total capital assets, not being    |                    |                     |                      |                    |
| depreciated                        | 82,313,367         | 4,599,064           | (2,600,043)          | 84,312,388         |
|                                    |                    |                     |                      |                    |
| Capital assets, being depreciated: |                    |                     |                      |                    |
| Buildings                          | 167,769,141        | 16,468,871          | -                    | 184,238,012        |
| Building improvements              | 32,906,991         | 2,304,693           | -                    | 35,211,684         |
| Other improvements                 | 82,087,284         | 2,676,180           | -                    | 84,763,464         |
| Equipment                          | 136,143,142        | 12,715,107          | (4,962,491)          | 143,895,758        |
| Infrastructure                     | 38,501             |                     |                      | <u>38,501</u>      |
| Total capital assets, being        |                    |                     |                      |                    |
| depreciated                        | <u>418,945,059</u> | <u>34,164,851</u>   | <u>(4,962,491)</u>   | <u>448,147,419</u> |
|                                    |                    |                     |                      |                    |
| Less accumulated depreciation for: |                    |                     |                      |                    |
| Buildings                          | (56,492,323)       | (4,007,570)         | =                    | (60,499,893)       |
| Building improvements              | (6,352,974)        | (792,249)           | -                    | (7,145,223)        |
| Other improvements                 | (56,365,647)       | (3,084,970)         | -                    | (59,450,617)       |
| Equipment                          | (94,288,995)       | (8,618,439)         | 4,813,165            | (98,094,269)       |
| Infrastructure                     | (5,133)            | (856)               | <del></del>          | (5,989)            |
| Total accumulated depreciation     | (213,505,072)      | <u>(16,504,084)</u> | <u>4,813,165</u>     | (225,195,991)      |
| Total control constants below      |                    |                     |                      |                    |
| Total capital assets, being        | 005 400 007        | 47 000 707          | (4.40.000)           | 000 054 400        |
| depreciated, net                   | 205,439,987        | <u>17,660,767</u>   | (149,326)            | 222,951,428        |
| Governmental activities            |                    |                     |                      |                    |
| capital assets, net                | \$287.753.354      | <b>\$22.259.831</b> | <b>\$(2,749,369)</b> | \$307.263.816      |
| σαριταί ασσείο, πει                | <u> </u>           | <u> </u>            | <u> </u>             | <u> </u>           |

#### (5) Capital Assets (Continued):

|                                    | Beginning<br>Balance | Ingrasas            | Dooroooo              | Ending               |
|------------------------------------|----------------------|---------------------|-----------------------|----------------------|
| Dunings type satistics.            | <u> balance</u>      | <u>Increases</u>    | <u>Decreases</u>      | <u>Balance</u>       |
| Business-type activities:          |                      |                     |                       |                      |
| Capital assets, not being          |                      |                     |                       |                      |
| depreciated:                       | ****                 | <b>*</b> 400.404    |                       | ***                  |
| Land                               | \$36,666,059         | \$129,194           | \$ -                  | \$36,795,253         |
| Construction in progress           | <u>5,951,342</u>     | <u>10,780,617</u>   | <u>(10,614,229)</u>   | <u>6,117,730</u>     |
| Total capital assets, not being    |                      |                     |                       |                      |
| depreciated                        | <u>42,617,401</u>    | <u>10,909,811</u>   | (10,614,229)          | <u>42,912,983</u>    |
| Capital assets, being depreciated: |                      |                     |                       |                      |
| Buildings                          | 37,984,811           | 16,782              | -                     | 38,001,593           |
| Building improvements              | 3,483,418            | 3,123               | _                     | 3,486,541            |
| Other improvements                 | 47,130,719           | 428,392             | =                     | 47,559,111           |
| Equipment                          | 38,275,537           | 1,865,064           | (986,819)             | 39,153,782           |
| Infrastructure                     | 513,942,477          | 24,260,285          | -                     | 538,202,762          |
| Total capital assets, being        | <u> </u>             |                     |                       | 000,202,.02          |
| depreciated                        | 640,816,962          | 26,573,646          | (986,819)             | 666,403,789          |
|                                    |                      |                     |                       |                      |
| Less accumulated depreciation for: |                      |                     |                       |                      |
| Buildings                          | (16,252,792)         | (733,134)           | -                     | (16,985,926)         |
| Building improvements              | (556,649)            | (78,475)            | -                     | (635,124)            |
| Other improvements                 | (45,270,463)         | (148,834)           | -                     | (45,419,297)         |
| Equipment                          | (24,804,852)         | (2,513,802)         | 986,819               | (26,331,835)         |
| Infrastructure                     | (180,387,250)        | (10,527,787)        |                       | (190,915,037)        |
| Total accumulated depreciation     | (267,272,006)        | (14,002,032)        | <u>986,819</u>        | (280,287,219)        |
| Total capital assets, being        |                      |                     |                       |                      |
| depreciated, net                   | 373,544,956          | 12,571,614          |                       | 386,116,570          |
| Business-type activities           |                      |                     |                       |                      |
| capital assets, net                | <u>\$416,162,357</u> | <u>\$23,481,425</u> | <u>\$(10,614,229)</u> | <u>\$429,029,553</u> |

#### NEW CASTLE COUNTY, DELAWARE

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

(Continued)

#### (5) Capital Assets (Continued):

Depreciation expense was charged to functions/programs of the County as follows:

#### Governmental activities:

| \$ 1,624,950                        |
|-------------------------------------|
| 9,343,137                           |
| 3,192,186                           |
| 2,330,023                           |
| 976                                 |
| 12,812                              |
|                                     |
|                                     |
| <u>\$16,504,084</u>                 |
| <u>\$16,504,084</u>                 |
| <b>\$16,504,084</b><br>\$14,001,034 |
|                                     |
| \$14,001,034                        |
|                                     |

#### (6) Construction Commitments:

The County has active construction projects as of June 30, 2017. The projects include building and facility renovations, park development, public safety, sewer, and stormwater construction. At year end the County's commitments with contractors are as follows:

| <u>Project</u>                | Expended Through <u>June 30, 2017</u> | Remaining<br>Commitment |
|-------------------------------|---------------------------------------|-------------------------|
| Building and facilities       | \$1,127,842                           | \$8,336,182             |
| Park development              | 2,505,274                             | 762,909                 |
| Public safety                 | <u>30,655</u>                         | <u>=</u>                |
| Subtotal                      | 3,663,771                             | 9,099,091               |
| Sewer/stormwater construction | <u>6,117,730</u>                      | 13,522,803              |
| Total                         | <u>\$9,781,501</u>                    | <u>\$22,621,894</u>     |

The building and facilities portion of the commitment is financed primarily by general obligation bonds, along with general fund, impact fees, state and private funding. The park development portion of the commitment is financed by general obligation bonds, impact fees and state funding. Public safety is being financed by general obligation bonds and impact fees. The sewer and stormwater construction portion of the commitment is financed by general obligation bonds, sewer rate stabilization reserve resources, capital recovery fees, federal and state funding.

#### **Encumbrance Commitments by Fund:**

| General Fund          | \$2,800,561  |
|-----------------------|--------------|
| Grants Fund           | 2,783,049    |
| Sewer Facilities Fund | 24,599,087   |
| Nonmajor Funds        | 12,408,996   |
| Total Encumbrances    | \$42.591.693 |

(Continued)

#### (7) Interfund Receivables, Payables and Transfers:

The compositions of interfund balances as of June 30, 2017, are as follows:

| Receivable Fund Special Revenue Funds: | Payable Fund | <u>Amount</u>               |
|--|--------------|-----------------------------|
| Light Tax Fund                         | General Fund | \$654,063                   |
| Crossing Guard Fund                    | General Fund | <u>538,944</u><br>1,193,007 |
| Capital Projects Funds:                |              |                             |
| Facilities and Equipment               | General Fund | 16,223,035                  |
| Misc. Capital Improvements             | General Fund | 1,555,604                   |
| Park Development                       | General Fund | 8,742,483                   |
| Public Safety                          | General Fund | <u>5,054,496</u>            |
|  |              | <u>31,575,618</u>           |
| Total                                  |              | <u>\$32,768,625</u>         |

During the course of normal operations, the County has numerous short term transactions between funds. The amounts due to the Light Tax fund, Crossing Guard fund, and the Capital Projects funds from the General fund represent the cash that is swept daily and invested with the General fund proceeds.

The compositions of interfund transfers during the fiscal year ended June 30, 2017, are as follows:

| Transfers In Fund   | Transfers Out Fund           | <u>Amount</u>                                   |
|---|------------------------------|---|
| Grants Fund   | General Fund                 | \$806,554                                       |
| General Fund  | Grants Fund                  | 37,936  |
| Capital Projects Fund Misc. Capital Improvements Facilities and Equipment | General Fund<br>General Fund | 631,000<br><u>2,802,813</u><br><u>3,433,813</u> |
| Total   |                              | <u>\$4,278,303</u>                              |

During the fiscal year, several inter-fund transactions occurred between funds. The General fund contributed proceeds to the Grants fund for its share of the match for the current year emergency management grant, as well as to sponsor a summer camp for youth in New Castle County and a summer youth employment program, and to provide forgivable down payment and settlement assistance loans to qualified home buyers for purchase of homes in targeted areas. The Grants fund returned unused match funds to the General fund for Emergency Management grants from prior fiscal years. The Capital Projects fund received proceeds from the General fund to fund capital costs for projects pertaining to information services and for the purchase of fleet equipment and public safety equipment.

#### NEW CASTLE COUNTY, DELAWARE

#### NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED JUNE 30, 2017

(Continued)

#### (8) Compensated Leave:

The County accrues a liability for vacation, sick, and other compensated leave as the leave is earned by the employees to the extent it is probable that the County will compensate the employees for the leave through paid time off or some other means, such as cash payments at termination or retirement.

County employees earn vacation leave depending on their length of service. Vacation leave, depending on years of service, accumulates on a monthly basis and is fully vested when earned. Accumulated vacation leave cannot exceed 30 days or 50 days, depending on union affiliation, at the end of any calendar year. All unused vacation leave is paid upon leaving County service. County employees earn one day of sick leave for each completed month of service. Accumulation of sick leave is unlimited. All employees have vested rights for payment of accumulated unused sick leave. This severance payment is for a maximum of 20 days for voluntary termination and a maximum of 100 days for retirement, layoffs and death. For employees hired on or before June 30, 1977, payment is based on one day paid for each day accrued. For employees hired on or after July 1, 1977, payment is based on one day paid for each two days accrued. All vacation leave, sick leave, and other compensated leave is accrued in the government-wide and proprietary fund financial statements.

At June 30, 2017, total accumulated vacation leave for governmental fund types was \$15,890,199, (including accrued FICA and Medicare), total vested sick leave was \$8,248,209 (including accrued FICA and Medicare), and other total compensated leave was \$1,626,210 (including accrued FICA and Medicare). These amounts total to \$25,764,618 and are reported in the government-wide financial statements. At June 30, 2017, accumulated vacation, sick, and other compensated leave for Proprietary Funds in the amount of \$3,139,882 have been included in accrued expenses. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### (9) Unavailable / Unearned Revenue:

Governmental funds report unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. As of June 30, 2017, the various components of unavailable or unearned revenue reported in the governmental funds were as follows:

#### **General Fund:**

| Property tax receivables-gross                | \$2,793,148 |               |
|---|-------------|---------------|
| Less: estimated 60 day collection 7/17 - 8/17 | (238,760)   |               |
| Total General Fund – Unavailable              | <del></del> | \$2,554,388   |
| Crossing Guard Fund:                          |             |               |
| Property tax receivables-gross                | 82,350      |               |
| Less: estimated 60 day collection 7/17 - 8/17 | (7,916)     |               |
| Total Crossing Guard Fund – Unavailable       | , ,         | <u>74,434</u> |
| Grants Fund:                                  |             |               |
| Unearned grant revenue                        | 3,768,120   |               |
| Capital assets held for resale                | 237,996     |               |
| Police duty fund                              | 8,412       |               |
| Total Grants Fund – Unearned                  |             | 4,014,528     |
| Total   |             | \$6,643,350   |

Governmental funds report unavailable revenue of \$2,628,822, whereas the governmental activities report no unavailable revenue as a result of the full accrual reporting of property tax receivable to revenue.

#### (10) Long-term Debt:

#### **General Obligation Bonds:**

The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities.

All bonds outstanding as of June 30, 2017, are general obligation debt supported by the full faith and credit of the County and are summarized as follows:

| <u>Purpose</u>                                | Original Issue       | <u>Maturities</u> | Interest Rates | Outstanding<br><u>Amount</u> |
|---|----------------------|-------------------|----------------|------------------------------|
| Governmental Activities                       | \$269,344,557        | 2037              | 2.00 - 5.00%   | \$179,696,340                |
| Business-type Activities:<br>Sewer Facilities | 430,275,443          | 2047              | 2.00 - 5.00%   | 307,533,660                  |
| TOTAL   | <u>\$699,620,000</u> |                   |                | <u>\$487,230,000</u>         |

Annual debt service requirements to maturity for general obligation bonds were as follows:

|             | <u>Governmental</u>  | <b>Governmental Activities</b> |                      | <u>Activities</u>    |
|-------------|----------------------|--------------------------------|----------------------|----------------------|
| Fiscal Year | <u>Principal</u>     | <u>Interest</u>                | <u>Principal</u>     | <u>Interest</u>      |
| 2018        | \$13,334,762         | \$7,362,732                    | \$9,055,239          | \$12,934,168         |
| 2019        | 14,031,578           | 6,962,823                      | 9,638,421            | 12,889,945           |
| 2020        | 12,360,000           | 6,354,102                      | 9,775,000            | 12,427,851           |
| 2021        | 11,855,000           | 5,737,048                      | 9,695,000            | 11,910,851           |
| 2022        | 12,435,000           | 5,144,205                      | 10,165,000           | 11,428,076           |
| 2023-2027   | 65,705,000           | 16,911,100                     | 53,710,000           | 49,920,878           |
| 2028-2032   | 30,835,000           | 6,048,596                      | 52,695,000           | 38,116,802           |
| 2033-2037   | 19,140,000           | 1,844,181                      | 60,300,000           | 26,943,806           |
| 2038-2042   | =                    | =                              | 61,215,000           | 12,790,880           |
| 2043-2047   | <u> </u>             | <u> </u>                       | 31,285,000           | 3,337,150            |
|             | <u>\$179,696,340</u> | <u>\$56,364,787</u>            | <u>\$307,533,660</u> | <u>\$192,700,407</u> |

On May 17, 2017 the County issued \$110,760,000 (par amount) of General Obligation Bonds Series 2017. The General Obligation Bonds Series 2017 have a true interest cost (TIC) of 3.16%. The details of the issue are as follows:

\$5,440,000 (par amount) was used to refund \$5,775,000 of bonded indebtedness with coupon interest rates ranging between 4.00 and 4.25%. A total of \$5,894,181, comprised of \$5,440,000 par value and \$454,181 premium, was used to purchase U.S. Government securities which were deposited in an irrevocable trust with an escrow agent to refund bonds issued in 2007, plus interest that will accrue until the date the bonds are refunded. The excess of the escrowed amount over the par value of the refunded debt, net of transaction fees, is recorded as a deferred effect of refunding, and will be amortized over the remaining life of the refunded bonds. As a result, the refunded bonds are considered to be defeased and the liability for those bonds has been removed from the appropriate funds.

#### (10) Long-term Debt (Continued):

#### **General Obligation Bonds (Continued):**

The refunding resulted in \$275,047 in net present value savings. The remaining proceeds of \$105,320,000 (par amount) will be used to fund various capital projects authorized by County Council: \$37,600,000 in the Capital Projects funds and \$67,720,000 in the Sewer Facilities fund. The coupon interest rates on the Series 2017 bonds range from 3.125% to 5.00% with a true interest cost (TIC) of 3.16% as a result of bonds being issued at a premium. The last maturity date of the governmental bonds is April 1, 2037 and of the business-type bonds is April 1, 2047.

#### State of Delaware State Revolving Fund (SRF) Loans:

The purpose of these loans is to finance all or a portion of construction costs associated with the County's approved wastewater projects, consisting of sewer repair, septic elimination, and stormwater management ponds rehabilitation projects. During the year no amount was drawn on the SRF.

| <u>Purpose</u>                                | Original Issue     | <u>Maturities</u> | Interest Rates | Outstanding<br><u>Amount</u> |
|---|--------------------|-------------------|----------------|------------------------------|
| Business-type Activities:<br>Sewer Facilities | <u>\$2,871,233</u> | 2031              | 2.00%          | <u>\$2,087,141</u>           |

Annual debt service requirements to maturity for SRF loans are as follows:

|             | <b>Business-type Activities</b> |                  |  |
|-------------|---------------------------------|------------------|--|
| Fiscal Year | <u>Principal</u>                | <u>Interest</u>  |  |
| 2018        | \$186,209                       | \$40,816         |  |
| 2019        | 189,952                         | 37,074           |  |
| 2020        | 193,770                         | 33,255           |  |
| 2021        | 171,318                         | 29,361           |  |
| 2022        | 148,153                         | 26,181           |  |
| 2023-2027   | 697,938                         | 86,340           |  |
| 2028-2031   | <u>499,801</u>                  | <u>22,752</u>    |  |
|             | <b>\$2,087,141</b>              | <b>\$275,779</b> |  |

### NEW CASTLE COUNTY, DELAWARE NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

(Continued)

#### (10) Long-term Debt (Continued):

#### **Changes in Long-term Liabilities:**

Long-term liability activity for the year ended June 30, 2017, was as follows:

|  | Balance  |  |  | Balance  | <b>Due Within</b>                                     |
|--|--|--|--|--|---|
| <u>Liability</u>   | July 1, 2016   | <u>Additions</u>                                       | <b>Reductions</b>  | June 30, 2017  | One Year  |
| Governmental activities:   |  |  |  |  |   |
| Bonds  | \$153,159,549  | \$39,640,000   | \$13,103,209   | \$179,696,340  | \$13,334,762  |
| Unamortized bond   |  |  |  |  |   |
| premium  | 15,176,933   | 2,920,113  | 1,005,009  | 17,092,037   | 1,188,142   |
| Compensated leave  | 23,843,883   | 9,682,050  | 7,761,315  | 25,764,618   | 7,916,542   |
| Estimated liability for<br>landfill postclosure  |  |  |  |  |   |
| care costs   | 723,000  | _  | 16,000   | 707,000  | 101,000   |
| Capital lease payable  | 9,832,469  | 5,952,066  | 3,662,521  | 12,122,014   | 4,035,618   |
| Net pension liability  | 161,739,447  | 5,301,474  | 17,951,846   | 149,089,075  | -   |
| Unfunded OPEB  |  |  |  |  |   |
| obligation costs   | 86,077,348   | 7,391,685  | -  | 93,469,033   | -   |
| Claims and judgment  |  |  |  |  |   |
| costs  | <u> 15,215,530</u>   | 5,190,172  | <u>5,475,936</u>   | <u>14,929,766</u>  | 5,041,000   |
| Governmental activity  |  |  |  |  |   |
|  |  |  |  |  |   |
| Long-term liabilities  | <u>\$465,768,159</u>   | <u>\$76,077,560</u>                                    | <u>\$48,975,836</u>  | <u>\$492,869,883</u>   | <u>\$31,617,064</u>                                   |
| Long-term liabilities  | <u>\$465,768,159</u>   | <u>\$76,077,560</u>                                    | <u>\$48,975,836</u>  | <u>\$492,869,883</u>   | <u>\$31,617,064</u>                                   |
|  |  |  |  |  |   |
| Long-term liabilities  Business-type activities:   | \$465,768,159<br>\$246,785,451   | <b>\$76,077,560</b><br>\$71,120,000                    | \$48,975,836<br>\$10,371,791   | \$492,869,883<br>\$307,533,660   | \$31,617,064<br>\$9,055,239                           |
| Long-term liabilities  Business-type activities: Bonds   |  |  |  |  |   |
| Long-term liabilities  Business-type activities: Bonds Unamortized bond  | \$246,785,451  | \$71,120,000   | \$10,371,791   | \$307,533,660  | \$9,055,239   |
| Long-term liabilities  Business-type activities: Bonds Unamortized bond premium  | \$246,785,451<br>28,762,422  | \$71,120,000   | \$10,371,791<br>1,289,629  | \$307,533,660<br>30,660,362  | \$9,055,239<br>1,474,000                              |
| Long-term liabilities  Business-type activities:  Bonds Unamortized bond premium Loans payable   | \$246,785,451<br>28,762,422<br>2,251,416   | \$71,120,000<br>3,187,569                              | \$10,371,791<br>1,289,629<br>164,275   | \$307,533,660<br>30,660,362<br>2,087,141   | \$9,055,239<br>1,474,000<br>186,209                   |
| Long-term liabilities  Business-type activities: Bonds Unamortized bond premium Loans payable Capital lease payable Net pension liability Unfunded OPEB  | \$246,785,451<br>28,762,422<br>2,251,416<br>4,522,128<br>22,234,777                            | \$71,120,000<br>3,187,569<br>-<br>1,009,221            | \$10,371,791<br>1,289,629<br>164,275<br>1,038,332                                | \$307,533,660<br>30,660,362<br>2,087,141<br>4,493,017<br>19,994,266                            | \$9,055,239<br>1,474,000<br>186,209                   |
| Long-term liabilities  Business-type activities: Bonds Unamortized bond premium Loans payable Capital lease payable Net pension liability Unfunded OPEB obligation costs   | \$246,785,451<br>28,762,422<br>2,251,416<br>4,522,128<br>22,234,777<br>10,269,364              | \$71,120,000<br>3,187,569<br>1,009,221<br>-<br>167,823 | \$10,371,791<br>1,289,629<br>164,275<br>1,038,332<br>2,240,511                   | \$307,533,660<br>30,660,362<br>2,087,141<br>4,493,017<br>19,994,266<br>10,437,187              | \$9,055,239<br>1,474,000<br>186,209<br>1,381,685<br>- |
| Long-term liabilities  Business-type activities: Bonds Unamortized bond premium Loans payable Capital lease payable Net pension liability Unfunded OPEB obligation costs Compensated leave                           | \$246,785,451<br>28,762,422<br>2,251,416<br>4,522,128<br>22,234,777                            | \$71,120,000<br>3,187,569<br>-<br>1,009,221            | \$10,371,791<br>1,289,629<br>164,275<br>1,038,332                                | \$307,533,660<br>30,660,362<br>2,087,141<br>4,493,017<br>19,994,266                            | \$9,055,239<br>1,474,000<br>186,209                   |
| Long-term liabilities  Business-type activities: Bonds Unamortized bond premium Loans payable Capital lease payable Net pension liability Unfunded OPEB obligation costs Compensated leave Claims and judgment       | \$246,785,451<br>28,762,422<br>2,251,416<br>4,522,128<br>22,234,777<br>10,269,364<br>2,942,267 | \$71,120,000<br>3,187,569<br>1,009,221<br>-<br>167,823 | \$10,371,791<br>1,289,629<br>164,275<br>1,038,332<br>2,240,511<br>-<br>1,127,772 | \$307,533,660<br>30,660,362<br>2,087,141<br>4,493,017<br>19,994,266<br>10,437,187<br>3,139,882 | \$9,055,239  1,474,000                                |
| Long-term liabilities  Business-type activities: Bonds Unamortized bond premium Loans payable Capital lease payable Net pension liability Unfunded OPEB obligation costs Compensated leave Claims and judgment Costs | \$246,785,451<br>28,762,422<br>2,251,416<br>4,522,128<br>22,234,777<br>10,269,364              | \$71,120,000<br>3,187,569<br>1,009,221<br>-<br>167,823 | \$10,371,791<br>1,289,629<br>164,275<br>1,038,332<br>2,240,511                   | \$307,533,660<br>30,660,362<br>2,087,141<br>4,493,017<br>19,994,266<br>10,437,187              | \$9,055,239<br>1,474,000<br>186,209<br>1,381,685<br>- |
| Long-term liabilities  Business-type activities: Bonds Unamortized bond premium Loans payable Capital lease payable Net pension liability Unfunded OPEB obligation costs Compensated leave Claims and judgment       | \$246,785,451<br>28,762,422<br>2,251,416<br>4,522,128<br>22,234,777<br>10,269,364<br>2,942,267 | \$71,120,000 3,187,569 1,009,221 - 167,823 1,325,387   | \$10,371,791<br>1,289,629<br>164,275<br>1,038,332<br>2,240,511<br>-<br>1,127,772 | \$307,533,660<br>30,660,362<br>2,087,141<br>4,493,017<br>19,994,266<br>10,437,187<br>3,139,882 | \$9,055,239  1,474,000                                |

For the governmental activities, compensated leave, estimated liability for landfill postclosure care costs, claims and judgments, and unfunded pension and OPEB costs are liquidated by the General Fund.

#### (11) Debt Margin and Bonds Authorized but Unissued:

Bonds authorized but unissued at June 30, 2017 totaled \$103,747,892. The County's legal debt margin for general obligation debt at year end was \$383,607,684. Delaware Code allows for the exclusion of Enterprise debt from the legal debt margin.

#### (12) Prior Year Defeasance of Debt:

In prior years, the County defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, assets in the trust account and the liability for the defeased bonds are not included in the County's financial statements. On June 30, 2017, \$127.7 million of bonds outstanding are considered defeased.

(Continued)

#### (13) Landfill Postclosure Care Costs:

State and federal laws and regulations require that New Castle County perform certain maintenance and monitoring functions at the Army Creek Landfill (ACL) for thirty years after closure. This landfill has not collected waste at this site since 1968. The ACL closure was completed and accepted by the United States Environmental Protection Agency on November 18, 1993. The County is currently performing the required maintenance and monitoring functions. The estimated cost to comply with postclosure regulations is \$707,000. However, the actual cost may be higher due to inflation, changes in technology, or changes in landfill laws and regulations. The annual operating costs for maintenance and monitoring the landfill site will continue to be funded by the County and recorded as a long-term liability in the governmental activities in the Statement of Net Position.

#### (14) Risk Management:

The County is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the County is self-insured and also carries commercial insurance. The County currently reports all of its risk management activities in the General and Sewer Funds. The County recognizes expenditures/expenses in the General and Sewer Funds. Claims expenditures/expenses and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported and claims and adjustment expenses. Claim liabilities are based upon actuarial calculations which consider the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs, other economic and social factors, specific incremental claim adjustment expenses, and salvage and subrogation. There were no changes in insurance coverage from the prior fiscal year that enhanced the County's protection. There were no settlements exceeding insurance coverage for the past three fiscal years. Changes in the liability during the past two years are as follows:

|                                  | <u>Governmental</u> |                     | <u>Busine</u>    | ess-type         |
|----------------------------------|---------------------|---------------------|------------------|------------------|
|                                  | <u>2017</u>         | <u>2016</u>         | <u> 2017</u>     | <u>2016</u>      |
| Unpaid claims, beginning balance | \$15,215,530        | \$15,545,551        | \$396,752        | \$ -             |
| Incurred claims                  | 5,190,172           | 5,653,983           | -                | 496,752          |
| Claim payments and adjustments   | (5,475,936)         | (5,984,004)         | (100,000)        | (100,000)        |
| Unpaid claims, ending balance    | <u>\$14,929,766</u> | <u>\$15,215,530</u> | <u>\$296,752</u> | <u>\$396,752</u> |

Included in the business-type incurred claims is the remaining \$296,752 payable to the State of Delaware Department of Natural Resources and Environmental Control (DNREC) in connection with contamination at Fox Point Park. The County entered into a Consent Decree with DNREC whereby it agreed to pay \$496,752 over five years to DNREC for natural resource damage. The first payment of \$100,000 was made in FY 2016. The County did not admit any findings of fact, conclusions of law, determinations or any allegations contained in the Consent Decree, nor did the County admit liability for any purpose or admit any issues of law or fact or any responsibility for the alleged release or threat of release of any hazardous substances into the environment. The \$496,752 was included in governmental incurred claims in FY 2015. This amount was reclassified to the business-type claims in FY 2016. As a result, the 2016 incurred claims amount in the governmental funds was reduced by \$496,752. The net impact of this reclassification to FY 2016 incurred claims for the County is zero.

(Continued)

#### (15) Contingencies:

The Federal and State governments participate in funding certain County capital projects and operating grants, and the County has recorded receivables in the Capital Projects and Operating Grants Funds for the portion of the costs incurred on projects and grants to be funded from these sources. The costs charged to the funding agency are subject to audit and approval by the agency and, in the event of disallowance, must be funded by the County. Management does not believe that any material amounts of such costs will be disallowed by the funding agency.

The County is a defendant in various litigation matters wherein plaintiffs have claimed substantial damages. Some of the matters are in the discovery stage; others are in various forms of summary judgment disposition. The issue of damages for these matters has not been passed upon. The possible liability, if any, on the part of the County in these actions is not currently determinable.

The County is involved in a number of other actions related to tax billings, assessment valuations, property damages and other matters. In the opinion of the County Attorney, the ultimate resolution of these actions will not have any material effect on the County's financial position.

#### (16) Conduit Debt:

Conduit debt obligations refer to certain limited-obligation revenue bonds or similar debt instruments issued by the County for the purpose of providing capital financing for a third party that is not part of the County's reporting Entity. The County has issued mortgage revenue bonds to provide funds to acquire mortgages on single-family residences in New Castle County and authorized the issuance of revenue bonds and recovery zone facility bonds to provide funds for various commercial, industrial and agricultural development projects. In the opinion of bond counsel, the bonds are not subject to the debt limit imposed by the Delaware Code, but are payable solely from proceeds of the bonds, mortgage loan repayments and certain other special funds created under the indenture pursuant to which the bonds were issued. The County does not have an obligation to pay the bonds other than from such sources; therefore, such amounts have not been included in the financial statements. As of June 30, 2017, there was an aggregate principal amount outstanding of \$151,260,000.

#### (17) Unrestricted Net Position:

#### **Governmental Activities**

The County's committed net position represents resources that are subject to legislated restrictions on how they may be used. For governmental activities, reserves have been established for the following purposes: Budget Reserve account of \$37,057,852 was legislated to set aside resources to cover unanticipated deficits or revenue reductions and other externally imposed regulations; Tax Stabilization Reserve account of \$28,643,189 was legislated so that funds could be appropriated as necessary to balance the annual operating budget, or to cover budgeted capital costs that would otherwise require the issuance of bonds or an increase in the tax rate; Transfer Tax of \$9,661,952 was legislated to designate funds received beyond what was certified to cover capital bond authorizations, reduce the County's indebtedness, or for economic initiatives; Strategic Economic Development Fund of \$6,165,000 was legislated to designate funds for the purposes of promoting continued economic development of businesses within New Castle County. County Council is authorized to establish these reserves and appropriate these reserves as may be necessary.

#### NEW CASTLE COUNTY, DELAWARE

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

(Continued)

#### (17) Unrestricted Net Position (Continued):

#### **Business-type Activities / Sewer Facilities Fund**

Business-type activities reported unrestricted net position of \$26,181,604, \$19,813,281 of this balance is comprised of capital recovery fees that are restricted by management for Sewer Fund debt service.

#### (18) Fund Balance:

Fund balances are classified as follows:

- Nonspendable Amounts that cannot be spent either because they are in a nonspendable form
  or because they are legally or contractually required to be maintained intact.
- Restricted the portion of the net position of a governmental fund that represents resources subject to externally enforceable constraints.
- Committed Amounts that can be used only for specific purposes determined by a formal
  action by County Council ordinance.
- **Assigned** Amounts that are constrained by the government's intent to be used for a specific purpose and these decisions can be made by management.
- Unassigned All amounts not included in other spendable classifications.

Fund balance amounts have been designated as nonspendable, restricted, committed, and assigned in the Governmental Funds for specific purposes as follows:

#### - Nonspendable:

- **Note receivable** (\$3,000,000): This balance represents a third party loan. The principal amount and all accrued and unpaid interest are due and payable on the earlier of November 25, 2020 or the borrower's receipt of any equity or debt financing that results in the borrower's receipt of aggregate gross proceeds of at least \$15,000,000.
- **Prepaid costs** (\$836,550): Prepaid costs are reserved to cover charges that will be incurred within the next ninety days.

#### Restricted:

- **Light tax** (\$305,948): This balance is restricted for lighting costs financed with revenues from users within the light districts.
- **Crossing guard** (\$537,812): This balance is restricted for school crossing guard costs financed with revenues from users within the school districts.
- **Garstin trust** (\$3,663,886): This balance is restricted for the care, maintenance, and upkeep of parks in New Castle County.
- Housing trust (\$1,240,301): This balance is restricted for costs to construct, purchase, and maintain permanently affordable housing units.
- **Grants** (\$1,623,457): This balance is restricted for use in accordance with the purpose of grant agreements.
- **Capital projects** (\$28,817,465): This balance is restricted for acquisition or construction of capital facilities or equipment other than those financed by proprietary funds.

#### NEW CASTLE COUNTY, DELAWARE

#### NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

(Continued)

#### (18) Fund Balance (Continued):

#### Committed:

- Budget reserve (\$37,057,852): The budget reserve was legislated to set aside resources of twenty percent of the General Fund's Fiscal Year 2017 estimated revenue to cover unanticipated deficits or revenue reductions caused by a turbulent economy and/or unfunded legislated mandates. A ten-thirteenths vote from County Council through an Ordinance is needed to appropriate these funds for the established conditions or to change the percentage allocated to this fund.
- Tax stabilization reserve (\$28,643,189): This reserve account was legislated so that funds could be appropriated as necessary to balance the annual operating budget or to cover budgeted capital costs that would otherwise require the issuance of bonds or an increase in the tax rate. County Council is authorized through an Ordinance to establish these reserves and appropriate these reserves as may be necessary.
- **Transfer tax** (\$9,661,952): This balance was legislated to designate funds received beyond what was certified to cover capital bond authorizations, reduce the County's indebtedness, or for economic initiatives. County Council is authorized through an Ordinance to establish and appropriate these proceeds as may be necessary.

#### Assigned:

- Departmental purposes (\$2,800,561): The Chief Financial Officer, through the Key Financial Policies, assigns funds to be set aside to cover orders placed for goods and services that were committed prior to June 30, 2017. County Council appropriated fund balance for these encumbrances. The separation of these funds by function is detailed below:
  - General Government \$1,167,836
  - Special Services \$665,457
  - Community Services \$270,766
  - Land Use \$556,686
  - Public Safety \$122,259
  - Judiciary Offices \$17,557
- **Library** (\$9,611): County Council is authorized to appropriate this fund balance.
- **Strategic Economic Development fund** (\$6,165,000): County Council is authorized to appropriate this fund balance.

#### (19) Other Postemployment Benefits:

#### Plan Description:

The New Castle County, Delaware Other Post Employment Benefits (OPEB) Trust Fund is a single-employer defined benefit OPEB plan (the plan) administered by the OPEB Board of Trustees. Section 26.03.911 of the New Castle County Code assigns the authority to adopt and amend the trust agreement to the OPEB Board of Trustees. The OPEB Board of Trustees shall be separate and distinct from the Employees' Retirement System Board of Trustees established by Section 2.05.505 of the New Castle County Code. The plan is considered part of the County's financial reporting entity and is included in the County's financial statements as a trust fund. A separate report for the OPEB trust fund is not prepared.

Membership consisted of the following at June 30, 2016, the date of the latest actuarial valuation:

| Medical / Drug        |       | Life                  |       |
|-----------------------|-------|-----------------------|-------|
| Actives               | 1,315 | Actives               | 1,315 |
| Retirees              | 735   | Retirees              | 735   |
| Spouses/Beneficiaries | 237   | Spouses/Beneficiaries |       |
| Total                 | 2,287 | Total                 | 2,050 |

#### (19) Other Postemployment Benefits (Continued):

#### **Benefits Provided:**

The plan provides healthcare, prescription drug, and life insurance benefits to eligible retirees and their spouses and dependents.

#### **Funding Policy and Contributions:**

The Trust is funded through deposits of County operating appropriations and other contributions made by the County as an employer, earnings from investments, refunds, reimbursements, or any other appropriate source. The County's cost of providing retiree medical coverage and life insurance is paid out of the OPEB fund, in addition to any fees and expenses authorized by the Board. For fiscal year 2017, the County contributed \$9,956,954 to the plan to prefund benefits and fund current benefits.

The County's policy is to contribute the pay-as-you-go cost plus an additional \$1,000,000 to the OPEB trust each year.

#### **Investment Policy**

The OPEB Plan's policy in regard to the allocation of invested assets is established and may be amended by the Board of Trustees of the New Castle County OPEB Board. It is the policy of the Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The following was the Board's adopted asset allocation policy as of June 30, 2017:

| Asset Class                           | Target Allocation |
|---------------------------------------|-------------------|
| Domestic Equity                       | 42%               |
| International Equity                  | 28%               |
| Fixed Income – Investment Grade       | 30%               |
| Fixed Income – Below-Investment Grade | 0%                |
| Cash                                  | 0%                |
| Total                                 | 100%              |

#### Rate of Return

For the year ended June 30, 2017, the annual money-weighted rate of return on OPEB plan investments, net of investment expense, was 12.6%. The money weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

(Continued)

#### (19) Other Postemployment Benefits (Continued):

#### Annual OPEB Cost and Net OPEB Obligation:

The County's annual Other Post Employment Benefit (OPEB) cost is based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation:

| Annual required contribution               | \$18,338,946         |
|--|----------------------|
| Interest on net OPEB obligation            | 5,780,803            |
| Adjustment to annual required contribution | (6,603,287)          |
| Annual OPEB cost (expense)                 | 17,516,462           |
| Contributions made                         | 9,956,954            |
| Increase in net OPEB obligation            | 7,559,508            |
| Net OPEB obligation-beginning of year      | 96,346,712           |
| Net OPEB obligation-end of year            | <u>\$103,906,220</u> |

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2017, 2016, and 2015, were as follows:

#### **Trend Information:**

| Fiscal year<br>ended | Annual OPEB<br>Cost | % of Annual OPEB Cost contributed | Net OPEB Obligation |
|----------------------|---------------------|-----------------------------------|---------------------|
| 06/30/2017           | 17,516,462          | 56.8%                             | \$103,906,220       |
| 06/30/2016           | 17,582,179          | 56.2%                             | 96,346,712          |
| 06/30/2015           | 22,562,637          | 41.5%                             | 88,648,529          |

#### Funded Status:

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule below presents information about the actuarial value of plan assets and the actuarial accrued liabilities for benefits.

(Continued)

#### (19) Other Postemployment Benefits (Continued):

Annual OPEB Cost and Net OPEB Obligation (Continued):

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets | Actuarial<br>Accrued<br>Liability<br>(AAL) | Unfunded<br>Actuarial<br>Accrued<br>Liability<br>(Asset)<br>(UAAL) | Ratio of<br>Assets to<br>AAL | Covered<br>Payroll | UAAL<br>as a % of<br>Covered<br>Payroll |
|--------------------------------|---------------------------------|--|--|------------------------------|--------------------|---|
| 06/30/2016                     | \$34,994,659                    | \$229,499,442                              | \$194,504,783  | 15.25%                       | \$81,635,862       | 238.3%                                  |

#### Actuarial Methods and Assumptions:

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of the valuation. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2016 actuarial valuation, the Entry Age actuarial cost method was used. The actuarial assumptions include a 6.0% investment rate of return, a 3.0% inflation rate, and annual medical and prescription inflation trends varying from 6.75% to 4.75%. The UAAL is being amortized as a level percentage of projected payroll on an open basis. At June 30, 2016, the amortization method used was Level Dollar and the amortization period was an open period of 30 years.

#### **Net OPEB Liability:**

The County implemented GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension during fiscal year 2017, the required disclosures are below:

The components of the net OPEB liability of the County as of June 30, 2017, were as follows:

| Total OPEB Liability        | \$207,020,478 |
|-----------------------------|---------------|
| Plan Fiduciary Net Position | 40,352,610    |
| County's Net OPEB Liability | \$166,667,868 |

#### Actuarial Methods and Assumptions:

The total OPEB liability was determined by an actuarial valuation as of June 30, 2016, adjusted for the one-year time difference, using the Entry Age actuarial cost method. The actuarial assumptions include a 7.0% investment rate of return, net of expenses and including inflation, and annual medical and prescription inflation trends varying from 6.75% to 4.75%.

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on Scale BB (projected to 2011). Mortality rates for Disabled members were based on 100% and 120% of the 1974-1978 Social Security experience study for Police and Non-police, respectively.

#### (19) Other Postemployment Benefits (Continued):

#### **Net OPEB Liability (Continued):**

#### Long-Term Expected Rate of Return:

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. This is then modified through a Monte-Carlo simulation process, by which a (downward) risk adjustment is applied to the baseline expected return.

| Asset Class                        | Long-<br>Term<br>Expected<br>Real<br>Return -<br>Portfolio | Weight |
|------------------------------------|--|--------|
| Domestic Equity                    | 5.75%  | 40%    |
| International Equity               | 6.25%  | 30%    |
| Fixed Income – U.S.                | 2.75%  | 30%    |
| Total Weighted Average Real Return | 5.00%  | 100%   |
|                                    |  |        |
| Plus inflation                     | 2.75%  |        |
| Total return without Adjustment    | 7.75%  |        |
| Risk adjustment                    | -0.75%   |        |
| Total Expected Return              | 7.00%  |        |

#### Discount Rate

The discount rate used to measure the total OPEB liability is 6.93%. The County's funding expectations/policy is to contribute approximately \$1,000,000 per year to their OPEB trust, in addition to amounts to cover annual benefits for retirees.

Based on this information, we project that benefits will be paid from the trust until 2071 when the trust assets will be depleted. This is done on a closed group basis.

Therefore, the expected trust return of 7.00% (until 2071) is blended with the 20 year Aa bond rate of 3.56% (after 2071). The blended rate is 6.93%.

#### (19) Other Postemployment Benefits (Continued):

#### **Net OPEB Liability (Continued):**

#### Sensitivity of the net OPEB liability to changes in the discount rate

The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were calculated using a discount rate that is 1.00% lower or 1.00% higher than the current rate:

|                      | <u>Current</u>  |   |
|----------------------|---|---|
|                      | <u>Discount</u>   |   |
| 1% Decrease          | <u>Rate</u>   | 1% Increase   |
| 5.93%                | <u>6.93%</u>  | 7.93%   |
| \$233,180,506        | \$207,020,478   | \$185,357,792   |
| <u>\$40,352,610</u>  | \$40,352,610  | \$40,352,610  |
| <u>\$192,827,896</u> | <u>\$166,667,868</u>                                    | \$145,005,182   |
| 17%                  | 19%   | 22%   |
|                      | 5.93%<br>\$233,180,506<br>\$40,352,610<br>\$192,827,896 | 1% DecreaseDiscount5.93%6.93%\$233,180,506\$207,020,478\$40,352,610\$40,352,610\$192,827,896\$166,667,868 |

#### Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates

The following presents the net OPEB liability of the plans, calculated using the healthcare trend rate of from 6.75% to an ultimate rate of 4.75%, as well as what each plan's net OPEB liability would be if it were calculated using trend rates for each year that are 1.00% lower or 1.00% higher than the current rates:

|  |                      | <u>Current</u>       |                      |
|--|----------------------|----------------------|----------------------|
|  |                      | <u>Discount</u>      |                      |
|  | 1% Decrease          | <u>Rate</u>          | 1% Increase          |
| Ultimate Trend                                     | <u>3.75%</u>         | <u>4.75%</u>         | <u>5.75%</u>         |
| Total OPEB Liability                               | \$178,793,949        | \$207,020,478        | \$241,570,605        |
| Plan Net Position                                  | \$40,352,610         | \$40,352,610         | \$40,352,61 <u>0</u> |
| Net OPEB Liability                                 | <u>\$138,441,339</u> | <u>\$166,667,868</u> | <u>\$201,217,995</u> |
| Ratio of Plan Net Position to Total OPEB Liability | 23%                  | 19%                  | 17%                  |

#### NEW CASTLE COUNTY, DELAWARE NOTES TO THE FINANCIAL STATEMENTS

#### YEAR ENDED JUNE 30, 2017

(Continued)

#### (19) Other Postemployment Benefits (Continued):

#### **Net OPEB Liability (Continued):**

The County's change in Total OPEB Liability, Plan Fiduciary Net Position, and Net OPEB Liability for the year ended June 30, 2017, were as follows:

#### **Increase (Decrease)**

|                          | Total OPEB<br>Liability | Plan Fiduciary<br>Net Position | Net OPEB<br>Liability |
|--------------------------|-------------------------|--------------------------------|-----------------------|
|                          | (a)                     | (b)                            | (a) – (b)             |
| Balances at 6/30/16      | \$198,022,513           | \$34,994,659                   | \$163,027,854         |
| Changes for the year:    |                         |                                |                       |
| Service cost             | 4,243,074               | -                              | 4,243,074             |
| Interest                 | 13,711,845              | -                              | 13,711,845            |
| Contributions – employer | -                       | 9,956,954                      | (9,956,954)           |
| Contributions – employee | -                       | -                              | ·                     |
| Net investment income    | -                       | 4,374,426                      | (4,374,426)           |
| Benefit payments         | (8,956,954)             | (8,956,954)                    | -                     |
| Administrative expense   | · -                     | (16,475)                       | 16,475                |
| Net changes              | 8,997,965               | 5,357,951                      | 3,640,014             |
| Balances at 6/30/17      | \$207,020,478           | \$40,352,610                   | \$166,667,868         |

#### (20) On-Behalf Payments:

The County receives a pension contribution from the State of Delaware for New Castle County Police and Prothonotary employees to the Employees' Retirement System. This on-behalf payment is recorded in the General Fund as intergovernmental revenue and expenditure paid to the Pension Trust Fund. This amount for FY 2017 was \$1,768,307.

#### (21) Operating Lease:

On July 1, 1995, the Delaware River and Bay Authority (DRBA) assumed responsibility for the New Castle County Airport under the terms of a 30 year lease. The DRBA has reimbursed the County for all debt service payments attributable to the Airport fulfilling its required lease payments. This arrangement is structured to reduce operating losses at the airport while advancing overall economic development and job creation within the County.

#### (22) Capital Leases:

The County has entered into numerous lease agreements for the financing of new police and emergency service vehicles and equipment and new sewer service vehicles and equipment. Payments are due in monthly installments with interest rates varying from 1.41% to 2.05% per annum. The County has also entered into a lease agreement for the financing of energy efficient HVAC building equipment. Payments are due in quarterly installments with an interest rate of 3.79%. These capital leases have been recorded at the present value of their future minimum lease payments as of the inception date.

#### (22) Capital Leases (Continued):

The capital assets acquired through capital leases are as follows:

|                                  | Governmental Activities | Business-type<br>Activities |
|----------------------------------|-------------------------|-----------------------------|
| Equipment and building equipment | \$31,692,006            | \$6,969,054                 |
| Less: Accumulated depreciation   | <u> 14,790,413</u>      | <u>1,787,627</u>            |
|                                  | \$16,901,593            | \$5,181,427                 |

The Governmental Activities minimum lease payment amounted to \$3,921,477 in fiscal year 2017. The Business-type Activities minimum lease payment amounted to \$1,388,252 in fiscal year 2017. The future lease payments under the capital leases at June 30, 2017 are as follows:

| Fiscal Year                             | Governmental Activities | Business-type<br>Activities |
|---|-------------------------|-----------------------------|
| 2018                                    | \$4,248,840             | \$1,448,721                 |
| 2019                                    | 3,608,070               | 1,433,703                   |
| 2020                                    | 2,378,447               | 1,192,423                   |
| 2021                                    | 1,528,149               | 493,619                     |
| 2022                                    | 595,287                 | 60,469                      |
| 2023                                    | 279,431                 | · -                         |
| Total minimum lease payments            | 12,638,224              | 4,628,935                   |
| Less: amount representing interest      | 516,210                 | <u>135,918</u>              |
| Present value of minimum lease payments | 12,122,014              | 4,493,017                   |

#### (23) Deferred Compensation Plan:

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code (IRC) Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years.

As required by IRC Section 457 (g), the County's Deferred Compensation Plan (DCP) Trust Agreement provides that all assets and income of the DCP are held in the DCP Trust for the exclusive benefit of participants and their beneficiaries. Therefore, these assets are not the property of the County and will not be subject to the claims of the County's general creditors.

All costs and expenses of administering the plan are borne by the participants.

#### (24) Defined Benefit Pension Plans:

#### New Castle County, Delaware Employees' Pension Program

#### Plan Description and Provisions:

New Castle County maintains a single-employer, defined benefit pension plan that covers substantially all full-time County employees (except for police employees who are covered by the Delaware Municipal Police/Firefighter Pension Plan) as well as part-time school crossing guards. Benefits are administered under the County's Pension Program (Program) by a quasi-independent agency, which issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained from the Human Resources division of the Department of Administration.

The Program consists of five separate pension plans with members' benefits varying according to the plan in which they participate. Membership in a particular plan generally is based upon the date of employment. The Program's five pension plans are: the County Employees' Pension Plan (Plan); the Employees' Retirement System (the System); the Alternate Pension Plan (the Closed Plan); the County 2011 Plan (Hybrid Plan); and, the School Crossing Guards' Pension Plan (Crossing Guards' Plan). Upon organization of the Program, all of the assets of the County's previously separate pension plans were pooled and made available to satisfy the obligations to members under any of the plans. Consequently, the plans are not considered to be separate for actuarial, funding, or financial reporting purposes.

#### Benefits Provided:

The Program provides retirement, disability, and death benefits to Program members and beneficiaries. Retirement benefits for members of the System include automatic post-retirement benefit increases. Those benefits are established under the provisions of the County Code and may be amended by action of the County Council.

County employees covered by the Plan and hired before December 15, 2006, become eligible for benefits upon 15 years of credited service and attainment of age 60, 10 years of credited service and attainment of age 65, or 30 years of credited service. Employees hired after December 15, 2006, become eligible upon 15 years of credited service and age 60, 10 years of credited service and age 62, or 30 years of credited service. The amount of the monthly service or disability pension payable to a Plan member equals 1/60 of his or her final average compensation multiplied by the number of years of his or her credited service, taken to the nearest 1/12 of a year, provided that:

- A. Beginning no earlier than age 62, the service pension payable shall in no case exceed 1% of final average compensation plus 0.5% of final average compensation in excess of 30% of covered compensation plus 0.5% of final average pay in excess of covered compensation, the sum of which is multiplied by years of service not in excess of 30 and:
- B. The disability pension, when combined with the disability or old age insurance benefit for which he or she is eligible under the federal Social Security Act, without taking into account any increases in such benefit after payments commence, shall not exceed 75% of final average compensation.

#### (24) Defined Benefit Pension Plans (Continued):

New Castle County, Delaware Employees' Pension Program (Continued)

#### Benefits Provided (Continued):

For participants who are age 55 prior to January 1, 1997, benefits shall not be less than 75% of final average compensation less the age 62 Social Security benefit; the result to be multiplied by a ratio not to exceed 1, the numerator of which is the participant's years of credited service and the denominator of which is 30 years. Benefits are proportionately less for members with less than 30 years of credited service.

County nonpolice employees covered by the System and hired before December 15, 2006, become eligible for benefits at age 60, 55, or 50, provided they have completed at least 5, 15, or 25 years of service, respectively, or at any age upon attaining 30 years of credited service. Nonpolice employees hired after December 15, 2006, become eligible for benefits at age 60, 55, or 50, provided they have completed at least 10, 15, or 25 years of service, respectively, or at any age upon attaining 30 years of credited service. Police members become eligible to retire after 20 years if they complete a minimum of 15 years of service during the 20-year period or at age 50 with at least 10 years of service and have not obtained a refund. Police are subject to mandatory retirement at age 55. Normal monthly retirement benefits for nonpolice System members are calculated based upon a monthly average of the member's highest base salary or wage, excluding overtime and shift premium compensation, for 36 months (12 months for police members with at least 15 years of credited service), whether or not consecutive, multiplied by a specific percentage that ranges from 1.7% to 2.5% and multiplied by years of service. Police pensions are calculated at 2.5% of final average salary for each year of police service. Benefits are limited to 80% of the average salary calculated above. Service retirement benefits for nonpolice employees are automatically increased January 1st each year by 2% of the initial benefit beginning the earlier of five years of retirement or attaining age 60 and one year of retirement. Service retirement benefits for police members are automatically increased each year beginning after three years of retirement or age 60 and 1 year of retirement by a 3% cost of living adjustment compounded annually.

Under the Closed Plan, County members are eligible for benefits upon completion of 20 years of credited service or at age 60 and completion of 15 years of credited service. Normal monthly retirement benefit is calculated based upon a monthly average of a member's highest wage, excluding overtime and shift premium compensation, for 60 consecutive months, multiplied by 2.5% and further multiplied by the total years of service. Benefits range from a minimum of \$200 per month to a maximum of \$300 per month.

Under the Guard Plan, members hired before December 15, 2006, become eligible for benefits upon 15 years of credited service and attainment of age 60, 10 years of credited service and attainment of age 62, 5 years of credited service and attainment of age 65, or 30 years of credited service. Employees hired after December 15, 2006, become eligible upon 15 years of credited service and age 60, 10 years of credited service and age 62, or 30 years of credited service. The annual service retirement benefit is equal to \$10 per month for each year of credited service.

Under the Hybrid Plan, members hired after November 1, 2011, become eligible for benefits upon 10 years of credited service and attainment of age 65, or if they are an Emergency Responder with 10 years of credited service and attainment of age 60, or upon 30 years of credited service, regardless of age. The amount of monthly service retirement benefit is equal to 1% of his or her final average salary multiplied by the number of years and partial years of credited service, taken to the nearest month.

The Program also provides death and disability benefits.

(Continued)

#### (24) Defined Benefit Pension Plans (Continued):

**New Castle County, Delaware Employees' Pension Program (Continued)** 

#### **Contribution Requirements:**

The requirements for County and employee contributions are established under County Code and may be amended by action of the County Council. The requirements for State contributions are established under State Statute. The required contribution rates of active Program members are as follows:

| Plan                                   | 3% of annual compensation in excess of \$5,980 plus 2% of annual compensation in excess of the social security taxable wage base |
|--|--|
| System                                 | 7.0% (police members) and 5% (non-police members) of base salary or wages  |
| Closed Plan                            | No contribution required   |
| Crossing Guards' Plan County 2011 Plan | \$10 per bi-weekly pay period 3% of base salary  |

State contributions to the Program are for police members of the System and are based on a ratable share of the State's tax on insurance premiums. The share provided to the County is based on the relative number of police employees covered by the County Program compared to the total number of state, county, and municipal police employees in the State covered by pension plans that are eligible to participate in the distribution of the tax.

The County is required by County Code to contribute to the Program based on an actuarial valuation. The current rate is 23.68% of annual covered payroll.

#### Actuarial Assumptions:

The actuarial valuations are used to determine the contributions to be made by the County in the fiscal year starting six months after the valuation date. For example, the January 1, 2016, valuation is used to establish the contribution level for the year ended June 30, 2017.

The total pension liability was determined as of June 30, 2017 using the entry age normal actuarial cost method. The actuarial assumptions included (a) 7.25% investment rate of return and (b) projected salary increases of 4.0% (6.0% for General employees with less than 10 years of service). The assumptions include post-retirement benefit increases for members of the System and a 3.0% inflation rate assumption. The annual required contribution for the year was determined on a percentage of payroll basis.

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on Scale BB (projected to 2011). An alternate table was used for the valuation of disabled members.

A full experience study was conducted in 2013 and several assumptions were updated. The next study is scheduled for 2018.

(Continued)

#### (24) <u>Defined Benefit Pension Plans (Continued):</u>

New Castle County, Delaware Employees' Pension Program (Continued)

#### Actuarial Assumptions (Continued):

There were no changes in actuarial assumptions since the prior year, except for the change in the discount rate from 7.22% to 7.25%, based on an updated return assumption.

#### Long-Term Expected Rate of Return:

The long-term expected rate of return on pension program investments was determined using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of pension program investment expense and inflation) are developed for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. This is then modified through a Monte-Carlo simulation process, by which a (downward) risk adjustment is applied to the baseline expected return.

Best estimates of arithmetic real rates of return for each major asset class included in the pension program's target asset allocation as of June 30, 2017, and the final investment return assumption, are summarized in the following table:

|                                    | Long-<br>Term<br>Expected<br>Real<br>Return - |        |
|------------------------------------|---|--------|
| Asset Class                        | Portfolio                                     | Weight |
| Domestic Equity                    | 5.75%   | 23%    |
| International Equity               | 6.25%   | 17%    |
| Fixed Income – U.S.                | 2.75%   | 31%    |
| Global Asset Allocation            | 5.00%   | 10%    |
| Opportunistic Debt                 | 2.70%   | 3%     |
| Real Estate                        | 4.45%   | 5%     |
| Private Equity                     | 7.80%   | 5%     |
| Hedge Funds                        | 3.80%   | 5%     |
| Cash Equivalents                   | 0.85%   | 1%     |
| Total Weighted Average Real Return | 4.63%   | 100%   |
|                                    |   |        |
| Plus inflation                     | 3.00%   |        |
| Total return without Adjustment    | 7.63%   |        |
| Risk adjustment                    | -0.38%  |        |
| Total Expected Return              | 7.25%   |        |

#### (24) <u>Defined Benefit Pension Plans (Continued):</u>

New Castle County, Delaware Employees' Pension Program (Continued)

#### **Discount Rate**

The discount rate used to measure total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that County contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

Therefore, the long-term expected rates of return on pension plan investments was applied to all periods of projected benefit payments to determine total pension liability.

#### Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the County, calculated using the discount rate of 7.25%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1.00% lower or 1.00% higher than the current rate:

|   |               | <u>Current</u>       |                      |
|---|---------------|----------------------|----------------------|
|   |               | <u>Discount</u>      |                      |
|   | 1% Decrease   | <u>Rate</u>          | 1% Increase          |
| Discount rate   | 6.25%         | <u>7.25%</u>         | 8.25%                |
| Total Pension Liability                               | \$652,751,285 | \$589,509,112        | \$532,209,982        |
| Plan Net Position                                     | \$425,727,245 | <u>\$425,727,245</u> | <u>\$425,727,245</u> |
| Net Pension Liability                                 | \$227,024,040 | <u>\$163,781,867</u> | <u>\$106,482,737</u> |
| Ratio of Plan Net Position to Total Pension Liability | 65.2%         | 72.2%                | 80.0%                |

(Continued)

#### (24) Defined Benefit Pension Plans (Continued):

New Castle County, Delaware Employees' Pension Program (Continued)

#### Net Pension Liability and Deferred Outflows/Inflows of Resources:

The County's change in Total Pension Liability, Plan Fiduciary Net Position, and Net Pension Liability for the year ended June 30, 2017, were as follows:

#### **Increase (Decrease)**

|                                   | Total Pension<br>Liability | Plan Fiduciary<br>Net Position | Net Pension<br>Liability |
|-----------------------------------|----------------------------|--------------------------------|--------------------------|
|                                   | (a)                        | (b)                            | (a) – (b)                |
| Balances at 6/30/16               | \$583,995,260              | \$400,021,036                  | \$183,974,224            |
| Changes for the year:             |                            |                                |                          |
| Service cost                      | 7,700,742                  | -                              | 7,700,742                |
| Interest                          | 41,203,676                 | -                              | 41,203,676               |
| Differences between               |                            |                                |                          |
| expected and actual experience    | (2,077,314)                | -                              | (2,077,314)              |
| Changes in assumptions            | (1,789,625)                | -                              | (1,789,625)              |
| Contributions – employer          | -                          | 17,259,347                     | (17,259,347)             |
| Contributions – employee          | -                          | 2,679,140                      | (2,679,140)              |
| Net investment income             | -                          | 46,007,003                     | (46,007,003)             |
| Benefit payments, including       |                            |                                |                          |
| refunds of employee contributions | (39,523,627)               | (39,523,627)                   | -                        |
| Administrative expense            |                            | (715,654)                      | 715,654                  |
| Net changes                       | 5,513,852                  | 25,706,209                     | (20,192,357)             |
| Balances at 6/30/17               | \$589,509,112              | \$425,727,245                  | \$163,781,867            |

As of June 30, 2017, \$19,994,266 of the net pension liability is reported as a liability in the business-type activities in the government-wide statement of net position and in the proprietary fund type in the fund financial statement of net position. The remaining \$143,787,601 of the net pension liability is reported as a liability related to the governmental funds and is only recorded in the governmental activities in the government-wide statement of net position.

The County recognized \$29,134,776 in Pension expense for fiscal year 2017 and as of June 30, 2017, reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|--------------------------------|-------------------------------|
| Differences between expected and actual                                  | \$1,132,674                    | (\$1,557,985)                 |
| Changes in actuarial assumptions   | 6,112,539                      | (1,342,219)                   |
| Net difference between projected and actual earnings on plan investments | 30,575,770                     | (14,274,262)                  |
| Total  | \$37,820,983                   | (\$17,174,466)                |

(Continued)

#### (24) <u>Defined Benefit Pension Plans (Continued):</u>

New Castle County, Delaware Employees' Pension Program (Continued)

Net Pension Liability and Deferred Outflows/Inflows of Resources (Continued):

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year ended June 30 | Amount       |
|--------------------|--------------|
| 2018               | \$10,358,019 |
| 2019               | 10,358,022   |
| 2020               | 3,499,040    |
| 2021               | (3,568,564)  |
| Total              | \$20,646,517 |

The amounts above represent experience through June 30, 2017. The amounts for future years will be combined with these as experience emerges.

#### Delaware Public Employees' Retirement System (DPERS) County and Municipal Police and Firefighters' Pension Plan

#### Plan Description:

The County contributes to a governmental cost-sharing multiple-employer defined benefit pension plan administered by the Delaware Public Employees' Retirement System (DPERS). The plan, which is the DPERS County and Municipal Police and Firefighters' Pension Plan, covers County police employees hired on or after February 1, 1993. Benefit provisions of the plan are established under the provisions of State law and may be amended by an act of the State legislature. The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The Delaware Public Employees' Retirement System issues a publicly available financial report that includes financial statements for the plan. That report may be obtained by writing to the System at P.O. Box 1401, Dover, Delaware, 19903-1401.

#### Benefits Provided:

Service benefits provided by this plan are as follows: 2.5% of final average monthly compensation multiplied by years of credited service up to 20 years, plus 3.5% of final average monthly compensation multiplied by years of service in excess of 20 years. For this plan, final average monthly compensation is the monthly average of the highest three consecutive years of compensation. Retirement eligibility is age 62 with 5 years of service, age plus credited service (but not less than 10 years) equals 75, or 20 years of credited service.

(Continued)

#### (24) Defined Benefit Pension Plans (Continued):

#### DPERS County and Municipal Police and Firefighters' Pension Plan (Continued)

#### **Contributions:**

The contribution policy is set by State law and requires contributions by active members and by participating employers. Plan members are required to contribute 7% of base compensation. The contributions required of participating employers are based on an actuarial valuation and are expressed as a percentage of annual covered payroll during the period for which the amount is determined. The County was required to contribute at the following rates for the fiscal years ending June 30, 2017, 2016, and 2015: 13.77%, 13.85%, and 14.18%. The County's contributions to the plan for the same fiscal years were \$3,679,422, \$3,365,308, and \$3,293,491, respectively. Those amounts are equal to the required contribution for each year.

#### Actuarial assumptions:

The investment rate of return/discount rate was assumed to be 7.2%, with projected salary increases at 2.5% plus a merit increase, and no cost-of-living adjustments were included. Inflation is included at 2.5%. The total pension liabilities are measured based on assumptions pertaining to the interest rates, inflation rates, and employee demographic behavior in future years. The assumptions used were based on the results of an actuarial experience study conducted in 2016.

Mortality rates were based on the RP-2014 Mortality Tables with gender adjustments for healthy annuitants and disabled retirees and an adjusted version on MP-2015 mortality improvement scale on a fully generational basis.

Projected benefit payments do not include the effects of projected ad hoc cost-of-living adjustments (ad hoc COLAs) as they are not substantively automatic. The primary considerations relevant to making this determination include the historical pattern of granting the changes and the consistency in the amount of the changes.

The County's proportionate share of the net pension asset/(liability) is equal to the collective net pension asset/(liability) multiplied by our proportionate share percentage for fiscal year ending June 30,2016 in the Schedule of Employer Allocations in the DPERS County and Municipal Police and Firefighters' Pension Plan report. The proportionate share percentage is 33.4%, an increase of 0.7% from the year ending June 30, 2015.

The difference between expected and actual experience and the change in assumptions with regard to economic and demographic factors, and the change in employer proportionate share are amortized over the average of the expected remaining service life of active and inactive members which is 10 years.

The difference between the actual earnings on plan investments compared to the plan's expected rate of return of 7.2% is amortized over a closed period of 5 years.

(Continued)

#### (24) <u>Defined Benefit Pension Plans (Continued):</u>

#### DPERS County and Municipal Police and Firefighters' Pension Plan (Continued)

#### Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by an asset allocation percentage, which is based on the nature and mix of current and expected plan investments, and by adding expected inflation.

| Asset Class             | Asset Allocation | Long-Term Expected Real Rate of Return |
|-------------------------|------------------|--|
| Domestic equity         | 34.0%            | 5.70%                                  |
| International equity    | 14.7%            | 5.70%                                  |
| Fixed income            | 25.0%            | 2.00%                                  |
| Alternative investments | 20.9%            | 7.80%                                  |
| Cash and equivalents    | <u>5.4%</u>      | 0.00%                                  |
| Total                   | <u>100%</u>      |  |

#### Sensitivity of the Net Pension Asset/(Liability) to Changes in the Discount Rate

| Total DPERS County and<br>Municipal Police and Firefighters'<br>Pension Plan Net Pension<br>Asset/(Liability) | 1% Decrease (6.2%)<br>\$63,237,000 | Current Discount<br>Rate (7.2%)<br>\$15,895,709 | 1% Increase (8.2%)<br>(\$22,686,000) |
|---|------------------------------------|---|--------------------------------------|
| County's Proportionate Share  | 21,090,556                         | 5,301,474                                       | (7,566,146)                          |

**Pension plan fiduciary net position:** Detailed information about the DPERS County and Municipal Police and Firefighters' Pension Plan's fiduciary net position is available in the separately issued financial report.

#### Net Pension Liability and Deferred Outflows/Inflows of Resources:

The County recognized a \$57,322 Pension expense credit for fiscal year 2017 and, as of June 30, 2017, reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

#### (24) Defined Benefit Pension Plans (Continued):

DPERS County and Municipal Police and Firefighters' Pension Plan (Continued)

#### Net Pension Liability and Deferred Outflows/Inflows of Resources (Continued):

|  | Deferred Outflows | Deferred Inflows |
|--|-------------------|------------------|
|  | of Resources      | of Resources     |
| Contributions subsequent to measurement date         | \$3,679,422       |                  |
| Proportionate share increase                         | 92,657            |                  |
| Experience (gain) or loss                            | 905,165           | (902,887)        |
| Changes of assumptions                               |                   | (1,393,784)      |
|  |                   |                  |
| Net difference between projected and actual earnings | 5,482,964         |                  |
| on plan investments                                  |                   |                  |
| Total  | \$10,160,208      | (\$2,296,671)    |

\$3,679,422 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction in net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended June 30, |             |
|---------------------|-------------|
| 2018                | \$974,916   |
| 2019                | 974,916     |
| 2020                | 974,916     |
| 2021                | 974,916     |
| 2022                | 974,916     |
| 2023-2027           | (608,384)   |
| 2028                | (82,081)    |
| Total               | \$4,184,115 |











# Required Supplementary Information

### NEW CASTLE COUNTY, DELAWARE EMPLOYEES' PENSION PROGRAM

### Schedule of Changes in Net Pension Liability\*

| Total Pension Liability  | Fiscal Year<br>2017         | Fiscal Year<br>2016         | <u>Fiscal Year</u><br>2015 | Fiscal Year<br>2014        |
|--|-----------------------------|-----------------------------|----------------------------|----------------------------|
| Service Cost<br>Interest   | \$7,700,742<br>41,203,676   | \$7,847,444<br>40,893,316   | \$7,733,029<br>40,243,005  | \$7,803,030<br>43,328,727  |
| Changes in benefit terms Difference between expected and actual experience | (2,077,314)                 | 1,314,713                   | 1,188,291                  | <del>-</del><br>-          |
| Changes in assumptions Benefit payments, including refunds                 | (1,789,625)<br>(39,523,627) | 11,647,493<br>(37,813,325)  | 721,980<br>(36,345,952)    | <u>(34,213,002)</u>        |
| Net Change in Total Pension<br>Liability                                   | \$5,513,852                 | \$23,889,641                | \$13,540,353               | \$16,918,755               |
| Total Pension Liability –<br>Beginning of Year                             | 583,995,260                 | <u>560,105,619</u>          | <u>546,565,266</u>         | <u>529,646,511</u>         |
| Total Pension Liability – End of Year                                      | 589,509,112                 | <u>583,995,260</u>          | <u>560,105,619</u>         | 546,565,266                |
| Plan Fiduciary Net Position  |                             |                             |                            |                            |
| Contributions - employer   | \$17,259,347                | \$17,035,119                | \$18,025,370               | \$13,672,749               |
| Contributions - member   | 2,679,140                   | 2,846,267                   | 2,779,085                  | 2,845,513                  |
| Net investment income (loss) Benefit payments, including refunds           | 46,007,003<br>(39,523,627)  | (8,908,085)<br>(37,813,327) | 15,220,117<br>(36,345,952) | 48,084,200<br>(34,213,002) |
| Administrative expenses Other expenses                                     | (682,369)<br>(33,285)       | (660,453)                   | (581,179)                  | (642,018)                  |
| Net Change in Fiduciary Net<br>Position                                    | \$25,706,209                | (\$27,500,479)              | (\$902,559)                | \$29,747,442               |
| Plan Fiduciary Net Position -<br>Beginning of Year                         | 400,021,036                 | <u>427,521,515</u>          | 428,424,074                | 398,676,632                |
| Plan Fiduciary Net Position -<br>End of Year                               | 425,727,245                 | 400,021,036                 | <u>427,521,515</u>         | 428,424,074                |
| Net Pension Liability –  | <u>\$183,974,224</u>        | <u>\$132,584,104</u>        | <u>\$118,141,192</u>       | <u>\$130,969,879</u>       |
| Beginning of Year<br>Net Pension Liability – End of<br>Year                | <u>\$163,781,867</u>        | <u>\$183,974,224</u>        | <u>\$132,584,104</u>       | \$118,141,192              |
| Plan Fiduciary Net Position as a percentage of Total Pension Liability     | 72.2%                       | 68.5%                       | 76.3%                      | 78.4%                      |
| ,  |                             | · ·                         | · ·                        | - ,•                       |

### NEW CASTLE COUNTY, DELAWARE EMPLOYEES' PENSION PROGRAM

### Schedule of Changes in Net Pension Liability\* (continued)

|  | Fiscal Year<br>2017 | Fiscal Year<br>2016 | Fiscal Year<br>2015 | Fiscal Year<br>2014 |
|--|---------------------|---------------------|---------------------|---------------------|
| Covered Employee Payroll                                 | \$61,704,013        | \$61,711,130        | \$62,272,733        | \$62,346,860        |
| Net Pension Liability as a percentage of Covered Payroll | 265.4%              | 298.1%              | 212.9%              | 189.5%              |

<sup>\*</sup>A full 10-year trend is unavailable at this time, so per GASB 67 standards, this schedule covers the time period in which data was available for the Pension plan.

# NEW CASTLE COUNTY, DELAWARE EMPLOYEES' PENSION PROGRAM (A Pension Trust Fund of New Castle County, Delaware) Required Supplementary Information June 30, 2017

## SCHEDULE OF COUNTY CONTRIBUTIONS

### Last 10 Fiscal Years

| 2008                   | \$8,408,524   | 8,408,524                                   | \$<br>72,524,285  | 11.59%  |
|------------------------|---|---|---|---|
|                        | \$3   |   | \$ 72,  |   |
| 2009                   | \$7,837,038   | 7,837,038                                   | \$<br>70,413,688  | 11.13%  |
| 2010                   | \$10,043,000  | 8,592,908                                   | \$1,450,092<br>65,760,966   | 13.07%  |
| 2011                   | \$11,111,476  | 9,091,687                                   | \$2,019,789<br>63,246,700   | 14.37%  |
| 2012                   | \$11,842,677  | 10,719,798                                  | \$ 1,122,879<br>64,113,546  | 16.72%  |
| 2013                   | \$11,373,584  | 11,592,772                                  | \$ (219,188) \$ 1,122,879<br>62,292,327 64,113,546  | 18.61%  |
| 2014                   | \$15,491,040 \$15,341,397 \$15,381,365 \$13,201,521 \$11,373,584 \$11,842,677 \$11,111,476 \$10,043,000 | 15,341,397 14,248,413 12,070,614 11,592,772 | \$1,132,952 \$1,130,907 \$ (219,188) \$1,122,879<br>62,272,733 62,346,860 62,292,327 64,113,546 | 19.36%  |
| 2015                   | \$15,381,365  | 14,248,413                                  | - \$1,132,952<br>,711,130 62,272,733  | 22.88%  |
| 2016                   | \$15,341,397  | 15,341,397                                  | \$ 60   | 24.86%  |
| 2017                   | \$15,491,040  | 15,491,040                                  | \$ - 61,704,013   | 25.11%  |
| Actuarially determined | n to the  | contribution                                | deficiency/(excess) Covered-employee payroll  | Contributions as a percentage of covered-employee payroll |

are also net of funds received from the State of Delaware. There have also been two separate time periods in which the actuarial contribution rate was phased in over a period of several years. This occurred in 2010 through 2012, as well as 2014 through 2015. The County and Retirement Board's current policy is to contribute the full actuarial cost each year going forward. Note: Actuarial contributions are determined as a percentage of payroll. This rate is applied to actual payroll to determine the employer contribution. The County amounts

### **DPERS County and Municipal Police and Firefighters' Pension Plan\***

|   | <u>2017</u>   | <u>2016</u> |
|---|---------------|-------------|
| County's proportionate share of the net pension asset/(liability)   | 33%           | 33%         |
| County's proportionate share of the net pension asset/(liability)   | (\$5,301,474) | \$1,724,155 |
| County's covered employee payroll   | 26,451,763    | 24,292,287  |
| County's proportionate share of the net pension asset/(liability) as a percentage of its covered employee payroll | 20.0%         | 7.1%        |
| Plan fiduciary net position as a percentage of the total pension asset/(liability)                                | 94.7%         | 102.0%      |

<sup>\*</sup>This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

### DPERS County and Municipal Police and Firefighters' Pension Plan Required Supplementary Information June 30, 2017

## SCHEDULE OF COUNTY CONTRIBUTIONS

### Last 10 Fiscal Years

| Required contribution                                     | \$ 3,642,408              | 2017         2016         2015           3,642,408         \$ 3,364,482         \$ 3,290,327 | \$ 3,290,327             | 327 \$ 3,268,300 \$  | 2,931,021           | 2012<br>\$ 2,692,809 | \$ 2,361,542 \$ 2,199,695 \$ 2,162,466 \$ 1,971,350 | <b>2010</b><br>\$2,199,695 | 2009<br>\$2,162,466 | \$1,971,350 |
|---|---------------------------|--|--------------------------|--|---------------------|----------------------|---|----------------------------|---------------------|-------------|
| Contributions in relation to the required contribution    | 3,679,422                 | 3,679,422 3,365,308  | 3,293,491                | 3,293,491 3,270,358 2,928,485 2,692,809 2,361,542 2,199,695 2,162,466 1,971,350  | 2,928,485           | 2,692,809            | 2,361,542   | 2,199,695                  | 2,162,466           | 1,971,350   |
| Contribution deficiency/(excess) Covered-employee payroll | \$ (37,014) \$ 26,451,763 | \$ (826)<br>24,292,287   | \$ (3,164)<br>23,203,998 | \$ (826) \$ (3,164) \$ (2,058) \$ 2,536 \$ - \$ - \$ - \$ - \$ - \$ 24,292,287 23,203,998 21,058,636 19,871,328 18,532,755 16,989,513 16,057,935 15,647,352 14,495,234 | \$ 2,536 19,871,328 | \$<br>18,532,755     | \$<br>16,989,513                                    | \$ 16,057,935              | \$ 15,647,352       | 14,495,234  |
| Contributions as a percentage of covered-employee payroll | 13.91%                    | 13.85%   | 14.19%                   | 15.53%   | 14.74%              | 14.53%               | 13.90%  | 13.70%                     | 13.82%              | 13.60%      |

### NEW CASTLE COUNTY, DELAWARE OTHER POST EMPLOYMENT BENEFITS PLAN SCHEDULE OF FUNDING PROGRESS

|                        |                       |                                   | Unfunded<br>Actuarial           |                       |              |                              |
|------------------------|-----------------------|-----------------------------------|---------------------------------|-----------------------|--------------|------------------------------|
| Actuarial<br>Valuation | Actuarial<br>Value of | Actuarial<br>Accrued<br>Liability | Accrued<br>Liability<br>(Asset) | Ratio of<br>Assets to | Covered      | UAAL<br>as a % of<br>Covered |
| Date                   | Assets                | (AAL)                             | (UAAL)                          | AAL                   | Payroll      | Payroll                      |
| 06/30/2016             | \$34,994,659          | \$229,499,442                     | \$194,504,783                   | 15.25%                | \$81,635,862 | 238.3%                       |
| 07/01/2014             | 31,718,214            | 285,057,067                       | 253,338,853                     | 11.13%                | 77,163,338   | 328.3%                       |
| 07/04/0040             |                       |                                   |                                 |                       |              |                              |
| 07/01/2012             | 22,174,100            | 316,484,073                       | 294,309,973                     | 7.01%                 | 77,614,261   | 379.2%                       |

### NEW CASTLE COUNTY, DELAWARE OTHER POST EMPLOYMENT BENEFITS PLAN

### Schedule of Changes in Net OPEB Liability\*

| Total OPEB Liability   | Fiscal Year<br>2017            |
|--|--------------------------------|
| Service Cost Interest Changes in benefit terms Difference between expected and actual experience | \$4,243,074<br>13,711,845<br>- |
| Changes in assumptions Benefit payments, including refunds Net Change in Total OPEB Liability    | (8,956,954)<br>\$8,997,965     |
| Total OPEB Liability – Beginning of Year<br>Total OPEB Liability – End of Year                   | 198,022,513<br>207,020,478     |
| Plan Fiduciary Net Position Contributions - employer Contributions - member                      | \$9,956,954<br>-               |
| Net investment income (loss) Benefit payments  | 4,374,426<br>(8,956,954)       |
| Administrative expenses Net Change in Fiduciary Net Position                                     | (16,475)<br>\$5,357,951        |
| Plan Fiduciary Net Position - Beginning of Year Plan Fiduciary Net Position - End of Year        | 34,994,659<br>40,352,610       |
| Net OPEB Liability – Beginning of Year<br>Net OPEB Liability – End of Year                       | \$163,027,854<br>\$166,667,868 |
| Plan Fiduciary Net Position as a percentage of Total OPEB Liability                              | 19.5%                          |
| Covered Employee Payroll   | \$88,155,776                   |
| Net OPEB Liability as a percentage of Covered Payroll  | 189.1%                         |

<sup>\*</sup>A full 10-year trend is unavailable at this time, so per GASB 74 standards, this schedule covers the time period in which data was available for the OPEB plan.

# NEW CASTLE COUNTY, DELAWARE OTHER POST EMPLOYMENT BENEFITS TRUST FUND (AN OPEB Trust Fund of New Castle County, Delaware) Required Supplementary Information June 30, 2017

## SCHEDULE OF COUNTY CONTRIBUTIONS

### Last 9 Fiscal Years\*

| Actuarially determined                                    | 2017         | 2016         | 2015         | 2014         | 2013                       | 2012         | 2011                      | 2010  | 2009  |
|---|--------------|--------------|--------------|--------------|----------------------------|--------------|---------------------------|---|---|
| contribution Contributions in relation to the             | \$18,338,946 | \$17,582,179 | \$22,562,637 | \$24,179,501 | \$24,585,445               | \$22,958,228 | \$23,204,027              | \$22,958,228 \$23,204,027 \$21,537,492 \$21,865,134 | \$21,865,134                                      |
| actuarially determined contribution Contribution          | 9,956,954    | 9,883,996    | 9,361,876    | 9,363,060    | 11,451,980                 | 11,387,500   | 15,251,694                |   | 11,634,414 11,265,004                             |
| deficiency/(excess) Covered-employee payroll              | \$ 8,381,992 | \$ 7,698,183 | \$13,200,761 | \$14,816,441 | \$13,133,465<br>82,163,655 | \$11,570,728 | \$7,952,333<br>80,236,213 |   | \$9,903,078 \$10,600,130<br>81,818,901 86,061,040 |
| Contributions as a percentage of covered-employee payroll | 11.29%       | 11.49%       | 10.95%       | 11.23%       | 13.94%                     | 13.78%       | 19.01%                    | 14.22%  | 13.09%  |

<sup>&</sup>quot;Note: A full 10-year trend is unavailable at this time, so per GASB 74 standards, this schedule covers the time period in which data was available for the OPEB plan.

### NEW CASTLE COUNTY, DELAWARE OTHER POST EMPLOYMENT BENEFITS PLAN

### Annual money-weighted rates of return (net of investment expense)\*

Fiscal Year Return 12.6%

### **Notes to Required Supplementary Information**

Valuation date: The total OPEB liability was determined by an actuarial valuation as of July 1, 2016.

Methods or assumptions used to determine contribution rates:

Actuarial cost method: Entry Age

Amortization method: Level Dollar

Amortization period: 30 years

Investment Return: 7.00%, net of investment expense and including inflation

Healthcare Trend: 6.75% initially, grading down to 4.75% ultimate

Mortality rates:

(Healthy)

Males: RP2000 Combined projected to 2011 with scale BB set forward 1 year.

Females: RP2000 Combined projected to 2011 with scale BB

(Disabled)

Police: 100% of the rates based on the 1974-1978 Social Security experience study Non-Police: 120% of the rates based on the 1974-1978 Social Security experience study

<sup>\*</sup>A full 10-year trend is unavailable at this time, so per GASB 74 standards, this schedule covers the time period in which data was available for the OPEB plan.

**Notes to Required Supplementary Information (continued)** 

**Changes of actuarial assumptions:** There were no changes in actuarial assumptions since the prior year.

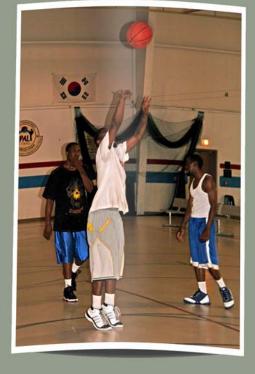
Changes of benefit terms: There were no changes in benefit terms.

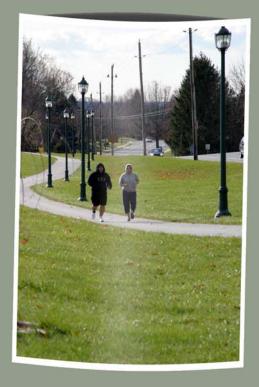


### Combining and Individual Fund Financial Statements and Schedules











### **Special Revenue Funds**

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

- <u>Light Tax Fund</u> Used to account for lighting costs financed with revenues from users within the light districts.
- <u>Crossing Guard Fund</u> Used to account for school crossing guard costs financed with revenues from users within the school districts.
- <u>Garstin Trust Fund</u> Used to account for the costs of providing for the care, maintenance, and upkeep of county parks and related facilities financed with proceeds from an endowment.
- <u>Housing Trust Fund</u> Used to account for costs to construct, purchase, and maintain permanently affordable housing units.

### **Capital Projects Funds**

Capital Projects Funds are used to account for financial resources provided by bond proceeds, intergovernmental grants, and private contributions used for the acquisition or construction of capital facilities and for equipment purchases other than those financed by proprietary funds.

- <u>Facilities and Equipment</u> Used to account for design, construction, and improvements of County buildings and for equipment purchases.
- <u>Park Development</u> Used to account for the acquisition and development of County parkland.
- <u>Public Safety</u> Used to account for improvements at the police building and facilities and for equipment purchases.
- <u>Miscellaneous Capital Improvements</u> Used to account for all other construction improvements and equipment purchases.

### COMBINING BALANCE SHEET

## NONMAJOR GOVERNMENTAL FUNDS

June 30, 2017

|  |           |                              |                             | Special          | Special Revenue |               |  |                                     |                     | Capital Projects    |  |                                    |  |
|--|-----------|------------------------------|-----------------------------|------------------|-----------------|---------------|--|-------------------------------------|---------------------|---------------------|--|------------------------------------|--|
|  | Light Tax |                              | Crossing Guard              | rd Garstin Trust |                 | Housing Trust | Total<br>Special Revenue<br>Funds            | Facilities<br>ue and<br>Equipment   | Park<br>Development | Public<br>Safety    | Miscellaneous<br>Capital<br>Improvements | Total<br>Capital Projects<br>Funds | Total<br>Nonmajor<br>Governmental<br>Funds                 |
| ASSETS: Cash and cash equivalents Investments Receivables (net of  | ₩         |                              |                             | -                |                 | \$ 1,240,301  | \$ 1,316,397<br>3,591,356                    | ↔                                   | · '                 | . '                 | ₩  | ω.                                 | \$ 1,316,397<br>3,591,356                                  |
| allowances):     Taxes, including interest and penalties     Other     Due from other funds     Due from other governments     Prepaid costs | 11 29     | 117,938<br>-<br>654,063<br>- | 82,350<br>-<br>538,944<br>- |                  | 1,738           |               | 200,288<br>1,738<br>1,193,007                | 8<br>8<br>7 16,223,035<br>1,887,427 | 8,742,483<br>15,672 | 5,054,496<br>7,111  | 1,555,604                                | 31,575,618<br>1,910,210            | 200,288<br>1,738<br>32,768,625<br>1,910,210                |
| Total assets   | \$        | 772,001                      | \$ 621,294                  | <b>ө</b>         | 3,669,190       | \$ 1,240,301  | \$ 6,302,786                                 | 6 \$ 18,110,462                     | \$ 8,758,155        | \$ 5,061,607        | \$ 1,555,604                             | \$ 33,485,828                      | \$ 39,788,614  |
| LIABILITIES: Vouchers payable and accrued expenditures Retainage payable Due to other funds  | \$ 46     | 466,053                      | \$ 9,048                    | <b>₩</b>         | 5,304           | · · · ·       | \$ 480,405                                   | 5 \$ 3,438,677                      | \$ 359,500          | \$ 46,378<br>10,320 | \$ 35,851                                | \$ 3,880,406<br>787,957            | \$ 4,360,811<br>787,957                                    |
| Total liabilities  | 46        | 466,053                      | 9,048                       |                  | 5,304           | 1             | 480,405                                      | 5 4,107,980                         | 467,834             | 56,698              | 35,851                                   | 4,668,363                          | 5,148,768  |
| DEFERRED INFLOWS OF RESOURCES:<br>Unavailable revenue-property taxes   |           |                              | 74,434                      | _ [              |                 |               | 74,434                                       | 4                                   |                     |                     |  |                                    | 74,434   |
| FUND BALANCES: Restricted for: Light tax Crossing quard Garstin trust Housing trust Capital projects Unassigned (Note 18)                    | 30        | 305,948                      | 537,812                     | <u> </u>         | 3,663,886       | 1,240,301     | 305,948<br>537,812<br>3,663,886<br>1,240,301 | 8                                   | -<br>-<br>8,290,321 | 5,004,909           | 1,519,753                                | 28,817,465                         | 305,948<br>537,812<br>3,663,886<br>1,240,301<br>28,817,465 |
| Total fund balances  | 30        | 305,948                      | 537,812                     |                  | 3,663,886       | 1,240,301     | 5,747,947                                    | 7 14,002,482                        | 8,290,321           | 5,004,909           | 1,519,753                                | 28,817,465                         | 34,565,412   |
| Total liabilities, deferred inflows of resources, and fund balances  | \$ 777    | 772,001                      | \$ 621,294                  | ↔                | 3,669,190       | \$ 1,240,301  | \$ 6,302,786                                 | 6 \$ 18,110,462                     | \$ 8,758,155        | \$ 5,061,607        | \$ 1,555,604                             | \$ 33,485,828                      | \$ 39,788,614  |

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## NONMAJOR GOVERNMENTAL FUNDS

## FOR THE YEAR ENDED JUNE 30, 2017

|  |              |                | Special Revenue |               |                                   |                                |                     | Capital Projects |  |                                    |  |
|--|--------------|----------------|-----------------|---------------|-----------------------------------|--------------------------------|---------------------|------------------|--|------------------------------------|--|
|  | Light Tax    | Crossing Guard | Garstin Trust   | Housing Trust | Total<br>Special Revenue<br>Funds | Facilities<br>and<br>Equipment | Park<br>Development | Public<br>Safety | Miscellaneous<br>Capital<br>Improvements | Total<br>Capital Projects<br>Funds | Total<br>Nonmajor<br>Governmental<br>Funds |
| Revenues: Taxes  | \$ 5,502,960 | \$ 3,535,350   | . ↔             | \$            | \$ 9,038,310                      | ·<br>\$                        | . ⇔                 | ·<br>\$          | . ↔                                      | •                                  | \$ 9,038,310                               |
| Licenses and permits<br>Intergovernmental                          |              |                |                 | 410,000       | 410,080                           | 5,716,438                      | 320,513             | 473,352          |  | 6,510,303                          | 413,396<br>6,510,303                       |
| Investment income<br>Net appreciation in fair value of investments | 1 1          | 1 1            | 177,604         |               | 177,604                           |                                |                     | •                |  | 1 1                                | 177,604                                    |
| Contributions from private sources                                 | '            |                | 24,030          |               | 234,030                           | 10,000                         |                     |                  |  | 10,000                             | 10,000                                     |
| Miscellaneous Revenue  | 1            | 1              |                 | '             | •                                 | 20,463                         | 2,600               | 45,716           | 206,282                                  | 275,061                            | 275,061                                    |
| Total revenues   | 5,502,960    | 3,535,350      | 412,242         | 413,396       | 9,863,948                         | 5,746,901                      | 323,113             | 519,068          | 206,282                                  | 6,795,364                          | 16,659,312                                 |
| Expenditures:<br>Current:  |              |                |                 |               |                                   |                                |                     |                  |  |                                    |  |
| General government   | 5,832,866    | 923,122        | 1               | 1             | 6,755,988                         | 1                              | 1                   | 1                | •  | 1                                  | 6,755,988                                  |
| Public safety<br>Special services                                  |              | 2,617,592      | 282,108         |               | 2,617,592                         |                                |                     |                  |  |                                    | 2,617,592<br>282.108                       |
| Capital outlays  | 1            | 1              |                 | 1             | Ì                                 | 26,475,764                     | 5,533,651           | 4,673,639        | 2,365,926                                | 39,048,980                         | 39,048,980                                 |
| Total expenditures   | 5,832,866    | 3,540,714      | 282,108         |               | 9,655,688                         | 26,475,764                     | 5,533,651           | 4,673,639        | 2,365,926                                | 39,048,980                         | 48,704,668                                 |
| Excess (deficiency) of revenues over expenditures                  | (329,906)    | (5,364)        | 130,134         | 413,396       | 208,260                           | (20,728,863)                   | (5,210,538)         | (4,154,571)      | (2,159,644)                              | (32,253,616)                       | (32,045,356)                               |
| Other Financing Sources:   |              |                |                 |               |                                   | r<br>0                         |                     |                  |  | r<br>C                             |  |
| Capital reases<br>Debt issuance                                    |              |                |                 |               |                                   | 5,952,066<br>17,266,263        | 10,364,000          | 7,633,000        | 2,336,737                                | 37,600,000                         | 37,600,000                                 |
| Bond premium<br>Transfers in                                       |              | , ,            |                 |               | ' '                               | 2,802,813                      | ' '                 | 2,409,664        | 631,000                                  | 2,409,664<br>3,433,813             | 2,409,664<br>3,433,813                     |
| Total other financing sources                                      | ,            |                | ,               | •             |                                   | 26,021,142                     | 10,364,000          | 10,042,664       | 2,967,737                                | 49,395,543                         | 49,395,543                                 |
| Net change in fund balances  | (329,906)    | (5,364)        | 130,134         | 413,396       | 208,260                           | 5,292,279                      | 5,153,462           | 5,888,093        | 808,093                                  | 17,141,927                         | 17,350,187                                 |
| Fund Balances:<br>Beginning of year                                | 635,854      | 543,176        | 3,533,752       | 826,905       | 5,539,687                         | 8,710,203                      | 3,136,859           | (883,184)        | 711,660                                  | 11,675,538                         | 17,215,225                                 |
| End of year  | \$ 305,948   | \$ 537,812     | \$ 3,663,886    | \$ 1,240,301  | \$ 5,747,947                      | \$ 14,002,482                  | \$ 8,290,321        | \$ 5,004,909     | \$ 1,519,753                             | \$ 28,817,465                      | \$ 34,565,412                              |

### **LIGHT TAX FUND**

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### FOR THE YEAR ENDED JUNE 30, 2017

|   | <br>Budgeted    | Amou | unts      |                 | Fin | ance with<br>al Budget<br>Positive |
|---|-----------------|------|-----------|-----------------|-----|------------------------------------|
|   | Original        |      | Final     | Actual          | =   | egative)                           |
| Revenues:<br>Taxes                                | \$<br>5,405,520 | \$   | 5,405,520 | \$<br>5,502,960 | \$  | 97,440                             |
| Expenditures: General government                  | <br>5,789,961   |      | 5,864,961 | <br>5,832,866   |     | 32,095                             |
| Excess (deficiency) of revenues over expenditures | (384,441)       |      | (459,441) | (329,906)       |     | 129,535                            |
| Fund Balance: Beginning of year                   | 635,854         |      | 635,854   | 635,854         |     | <u>-</u>                           |
| End of year                                       | \$<br>251,413   | \$   | 176,413   | \$<br>305,948   | \$  | 129,535                            |

### **GRANTS FUND**

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2017 (1)

|                                 |                | Actual          |                  |                 |
|---------------------------------|----------------|-----------------|------------------|-----------------|
|                                 | Prior<br>Years | Current<br>Year | Total to<br>Date | Grant<br>Budget |
| Revenues:                       |                |                 |                  |                 |
| Intergovernmental               | \$ 414,423,340 | \$ 24,371,473   | \$ 438,794,813   | \$ 454,880,319  |
| Charges for services            | 49,830,616     | 2,646,705       | 52,477,321       | 52,841,129      |
| Investment income               | 1,486,717      | 42,958          | 1,529,675        | 1,536,709       |
| Total revenues                  | 465,740,673    | 27,061,136      | 492,801,809      | 509,258,157     |
| Expenditures:                   |                |                 |                  |                 |
| General government              | 5,286,232      | -               | 5,286,232        | 5,290,912       |
| Public safety                   | 62,813,139     | 2,790,705       | 65,603,844       | 67,710,190      |
| Special services                | 1,028,804      | -               | 1,028,804        | 1,028,804       |
| Community services              | 418,995,453    | 24,720,954      | 443,716,407      | 459,652,653     |
| Land use                        | 4,774,776      | 204,542         | 4,979,318        | 5,424,869       |
| Total expenditures              | 492,898,404    | 27,716,201      | 520,614,605      | 539,107,428     |
| Deficiency of revenues          |                |                 |                  |                 |
| over expenditures               | (27,157,731)   | (655,065)       | (27,812,796)     | (29,849,271)    |
| Other Financing Sources:        |                |                 |                  |                 |
| Net transfers in                | 28,667,635     | 768,618         | 29,436,253       | 29,849,271      |
| Net change in fund balance      | \$ 1,509,904   | 113,553         | \$ 1,623,457     | \$ -            |
| Fund Balance: Beginning of year |                | 1,509,904       |                  |                 |
| End of year                     |                | \$ 1,623,457    |                  |                 |

<sup>(1)</sup> Encompassing current grant file information.

### **CAPITAL PROJECTS FUNDS**

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

### FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2017 (1)

|                                  |                  | Actual          |                  |                          |
|----------------------------------|------------------|-----------------|------------------|--------------------------|
|                                  | Prior<br>Years   | Current<br>Year | Total to<br>Date | Project<br>Authorization |
| Revenues:                        |                  |                 |                  |                          |
| Intergovernmental                | \$ 24,665,301    | \$ 6,510,303    | \$ 31,175,604    | \$ 32,996,975            |
| Other                            | \$ 11,008,409    | \$ 285,061      | \$ 11,293,470    | \$ 11,730,293            |
| Total revenues                   | \$ 35,673,710    | \$ 6,795,364    | \$ 42,469,074    | \$ 44,727,268            |
| Expenditures:                    |                  |                 |                  |                          |
| General government               | \$ 29,678,991    | \$ 2,365,925    | \$ 32,044,916    | \$ 37,705,628            |
| Public safety                    | \$ 64,735,135    | \$ 4,673,639    | \$ 69,408,774    | \$ 77,249,774            |
| Special services                 | \$ 105,207,692   | \$ 17,093,596   | \$ 122,301,288   | \$ 166,531,047           |
| Community services               | \$ 33,911,783    | \$ 14,915,820   | \$ 48,827,603    | \$ 61,098,599            |
| Total expenditures               | \$ 233,533,601   | \$ 39,048,980   | \$ 272,582,581   | \$ 342,585,048           |
| Deficiency of revenues           |                  |                 |                  |                          |
| over expenditures                | \$ (197,859,891) | \$ (32,253,616) | \$ (230,113,507) | \$ (297,857,780)         |
| Other Financing Sources/(Uses):  |                  |                 |                  |                          |
| Debt issuance                    | \$ 166,929,256   | \$ 37,600,000   | \$ 204,529,256   | \$ 269,111,346           |
| Bond premium                     | \$ 7,113,347     | \$ 2,409,664    | \$ 9,523,011     | \$ 789,582               |
| Capital lease proceeds           | \$ 11,684,496    | \$ 5,952,066    | \$ 17,636,562    | \$ -                     |
| Transfers in                     | \$ 23,808,330    | \$ 3,433,813    | \$ 27,242,143    | \$ 27,956,852            |
| Total other financing sources    | \$ 209,535,429   | \$ 49,395,543   | \$ 258,930,972   | \$ 297,857,780           |
| Net change in fund balances      | \$ 11,675,538    | 17,141,927      | \$ 28,817,465    |                          |
| Fund Balances: Beginning of year |                  | 11,675,538      |                  |                          |
| End of year                      |                  | \$ 28,817,465   |                  |                          |

<sup>(1)</sup> Encompassing current project file information.

### **CROSSING GUARD FUND**

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### FOR THE YEAR ENDED JUNE 30, 2017

|                            | <br>Budgeted    | Amou | unts      |                 | Fin | iance with<br>al Budget<br>Positive |
|----------------------------|-----------------|------|-----------|-----------------|-----|-------------------------------------|
|                            | Original        |      | Final     | Actual          | _   | legative)                           |
| Revenues:                  | <br>            |      |           |                 |     |                                     |
| Taxes                      | \$<br>3,477,652 | \$   | 3,477,652 | \$<br>3,535,350 | \$  | 57,698                              |
| Expenditures:              |                 |      |           |                 |     |                                     |
| General government         | 923,122         |      | 923,122   | 923,122         |     | -                                   |
| Public safety              | <br>2,813,682   | -    | 2,813,682 | <br>2,617,592   |     | 196,090                             |
| Total expenditures         | <br>3,736,804   |      | 3,736,804 | <br>3,540,714   |     | 196,090                             |
| Net change in fund balance | (259,152)       |      | (259,152) | (5,364)         |     | 253,788                             |
| Fund Balance:              |                 |      |           |                 |     |                                     |
| Beginning of year          | <br>543,176     |      | 543,176   | <br>543,176     |     |                                     |
| End of year                | \$<br>284,024   | \$   | 284,024   | \$<br>537,812   | \$  | 253,788                             |

### **BALANCE SHEET BY SUBFUND**

### **GENERAL FUND**

June 30, 2017

|   |                |                      |        | Gene | eral Fund                  |    |                                     |                         |      |
|---|----------------|----------------------|--------|------|----------------------------|----|-------------------------------------|-------------------------|------|
|   | General        | Subu<br>Comn<br>Sink | nunity | S    | ean W.<br>inclair<br>Trust | E  | Strategic<br>Economic<br>evelopment | Total<br>Genera<br>Fund | al   |
| ASSETS:   |                |                      |        |      |                            |    |                                     |                         |      |
| Cash and cash equivalents   | \$ 39,284,721  | \$                   | -      | \$   | 9,611                      | \$ | 6,165,000                           | \$ 45,459               | ,332 |
| Investments   | 81,995,936     |                      | -      |      | -                          |    | -                                   | 81,995                  | ,936 |
| Receivables (net of allowances):                                    |                |                      |        |      |                            |    |                                     |                         |      |
| Taxes, including interest and penalties                             | 2,793,148      |                      | -      |      | -                          |    | -                                   | 2,793                   | ,148 |
| Accounts  | 4,695,995      |                      | -      |      | -                          |    | -                                   | 4,695                   | ,995 |
| Other   | 232,865        |                      | -      |      | -                          |    | -                                   | 232                     | ,865 |
| Cash - restricted   | 22,948,273     |                      | -      |      | -                          |    | -                                   | 22,948                  | ,273 |
| Prepaid costs   | 836,550        |                      | -      |      | -                          |    | -                                   | 836                     | ,550 |
| Note receivable   | 3,000,000      |                      |        |      |                            | _  | <u> </u>                            | 3,000                   | ,000 |
| Total assets  | \$ 155,787,488 | \$                   |        | \$   | 9,611                      | \$ | 6,165,000                           | \$ 161,962              | ,099 |
| LIABILITIES:  |                |                      |        |      |                            |    |                                     |                         |      |
| Vouchers payable and accrued  | 40 400 000     |                      |        |      |                            |    |                                     | 40.400                  |      |
| expenditures  | 19,169,980     |                      | -      |      | -                          |    | -                                   | 19,169                  |      |
| Due to other funds  | 32,768,625     |                      | -      |      | -                          |    | -                                   | 32,768                  |      |
| Other liabilities   | 7,680,333      |                      | -      |      | -                          |    | -                                   | 7,680                   |      |
| Escrowed amounts  | 9,456,049      |                      |        |      | <del></del>                |    | <del></del>                         | 9,456                   | _    |
| Total liabilities   | 69,074,987     |                      |        |      |                            |    |                                     | 69,074                  | ,987 |
| DEFERRED INFLOWS OF RESOURCES:                                      |                |                      |        |      |                            |    |                                     |                         |      |
| Unavailable revenue-property taxes                                  | 2,554,388      |                      | -      | -    |                            |    | -                                   | 2,554                   | ,388 |
| FUND BALANCES:  |                |                      |        |      |                            |    |                                     |                         |      |
| Nonspendable:   |                |                      |        |      |                            |    |                                     |                         |      |
| Notes receivable  | 3,000,000      |                      | -      |      | -                          |    | -                                   | 3,000                   | ,000 |
| Prepaid costs   | 836,550        |                      | -      |      | -                          |    | -                                   | 836                     | ,550 |
| Committed to:   |                |                      |        |      |                            |    |                                     |                         |      |
| Budget reserve  | 37,057,852     |                      | -      |      | -                          |    | -                                   | 37,057                  | ,852 |
| Tax stabilization reserve   | 28,643,189     |                      | -      |      | -                          |    | -                                   | 28,643                  | ,189 |
| Transfer tax proceeds   | 9,661,952      |                      | -      |      | -                          |    | -                                   | 9,661                   | ,952 |
| Assigned to:  |                |                      |        |      |                            |    |                                     |                         |      |
| Other departmental purposes   | 2,800,561      |                      | -      |      | -                          |    | -                                   | 2,800                   | ,561 |
| Library   | -              |                      | -      |      | 9,611                      |    | -                                   | 9                       | ,611 |
| Strategic Econcomic Development fund                                | -              |                      | -      |      | -                          |    | 6,165,000                           | 6,165                   | ,000 |
| Unassigned  | 2,158,009      |                      | -      |      | -                          | _  |                                     | 2,158                   | ,009 |
| Total fund balances   | 84,158,113     |                      | -      |      | 9,611                      |    | 6,165,000                           | 90,332                  | ,724 |
| Total liabilities, deferred inflows of resources, and fund balances | \$ 155,787,488 | \$                   | -      | \$   | 9,611                      | \$ | 6,165,000                           | \$ 161,962              | ,099 |

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BY SUBFUND

### **GENERAL FUND**

### FOR THE YEAR ENDED JUNE 30, 2017

|   |                |                                  | General Fund                 |                                      |                          |
|---|----------------|----------------------------------|------------------------------|--------------------------------------|--------------------------|
|   | General        | Suburban<br>Community<br>Sinking | Jean W.<br>Sinclair<br>Trust | Strategic<br>Economic<br>Development | Total<br>General<br>Fund |
| Revenues:                                     | Ф. 445.005.700 | Φ.                               | Φ.                           | Φ.                                   | <b>6</b> 445 005 700     |
| Taxes   | \$ 145,965,783 | \$ -                             | \$ -                         | \$ -                                 | \$ 145,965,783           |
| Charges for services                          | 24,157,408     |                                  |                              |                                      | 24,157,408               |
| Licenses and permits                          | 7,403,571      | -                                | -                            | -                                    | 7,403,571                |
| Intergovernmental                             | 9,250,196      |                                  | 45                           | -                                    | 9,250,196                |
| Investment income (loss)                      | 2,484,668      | -                                | 45                           | 165,000                              | 2,649,713                |
| Net appreciation (depreciation) in fair value | (4 770 000)    |                                  |                              |                                      | (4 === 000)              |
| of investments                                | (1,759,098)    | -                                | -                            | -                                    | (1,759,098)              |
| Rentals                                       | 725,556        |                                  |                              |                                      | 725,556                  |
| Miscellaneous                                 | 1,525,756      | (60,150)                         |                              |                                      | 1,465,606                |
| Total revenues                                | 189,753,840    | (60,150)                         | 45                           | 165,000                              | 189,858,735              |
| Expenditures:                                 |                |                                  |                              |                                      |                          |
| Current:                                      |                |                                  |                              |                                      |                          |
| General government                            | 17,965,270     | _                                | -                            | 1,500,000                            | 19,465,270               |
| Public safety                                 | 100,186,226    | _                                | -                            | -                                    | 100,186,226              |
| Special services                              | 13,357,889     | _                                | -                            | _                                    | 13,357,889               |
| Community services                            | 19,279,991     | _                                | _                            | _                                    | 19,279,991               |
| Land use                                      | 11,359,470     | _                                | _                            | _                                    | 11,359,470               |
| Judiciary offices                             | 6,835,977      | _                                | _                            | _                                    | 6,835,977                |
| Debt service:                                 | 2,222,211      |                                  |                              |                                      | 2,222,21                 |
| Principal                                     | 13,102,585     | _                                | _                            | _                                    | 13,102,585               |
| Interest and other charges                    | 6,611,181      |                                  |                              |                                      | 6,611,181                |
| Total expenditures                            | 188,698,589    |                                  |                              | 1,500,000                            | 190,198,589              |
| Excess (deficiency) of revenues               |                |                                  |                              |                                      |                          |
| over expenditures                             | 1,055,251      | (60,150)                         | 45                           | (1,335,000)                          | (339,854)                |
| ever experience                               | 1,000,201      | (00,100)                         |                              | (1,000,000)                          | (000,001)                |
| Other Financing Sources:                      |                |                                  |                              |                                      |                          |
| Transfers in                                  | 37,936         | -                                | -                            | -                                    | 37,936                   |
| Transfers out                                 | (4,222,497)    | (17,870)                         | -                            | -                                    | (4,240,367)              |
| Debt issuance                                 | 2,040,000      | -                                | -                            | -                                    | 2,040,000                |
| Bond premium proceeds                         | 169,681        | -                                | -                            | -                                    | 169,681                  |
| Sale of capital assets                        | 306,689        |                                  |                              |                                      | 306,689                  |
| Total other financing sources                 | (1,668,191)    | (17,870)                         |                              |                                      | (1,686,061)              |
| Net change in fund balances                   | (612,940)      | (78,020)                         | 45                           | (1,335,000)                          | (2,025,915)              |
| Fund Balances:                                |                |                                  |                              |                                      |                          |
| Beginning of year                             | 84,771,053     | 78,020                           | 9,566                        | 7,500,000                            | 92,358,639               |
| End of year                                   | \$ 84,158,113  | \$ -                             | \$ 9,611                     | \$ 6,165,000                         | \$ 90,332,724            |



### STATISTICAL SECTION

This part of the New Castle County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

<u>Contents</u> <u>Exhibit</u>

Financial Trends B-1 to B-5

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

Revenue Capacity C-1 to C-4

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.

Debt Capacity D-1 to D-4

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

### **Demographic and Economic Information**

E-1 to E-2

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

### **Operating Information**

F-1 to F-3

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the county provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

### **NET POSITION BY COMPONENT**

### LAST TEN FISCAL YEARS (accrual basis of accounting) (amounts expressed in thousands)

|   |          |         |     |          |          |             |    | Fisca       | Fiscal Year |         |              |             |          |                   |              |                     |    |                     |                    |      |
|---|----------|---------|-----|----------|----------|-------------|----|-------------|-------------|---------|--------------|-------------|----------|-------------------|--------------|---------------------|----|---------------------|--------------------|------|
|   |          | 2008    |     | 2009     |          | <u>2010</u> |    | 2011        |             | 2012    |              | <u>2013</u> | δĺ       | 2014 (1)          | 7            | 2015 (2)            |    | <u>2016</u>         | 2017               | l    |
| Governmental activities                     | 6        | 070     | 6   | 77       | 6        | 0.00        | 6  | 7<br>7<br>7 | 6           | 000     | 6            | 000         | 6        | 200               | 6            | 77.0                | 6  | 000                 | 6                  | _    |
| Net investment in capital assets            | A        | 47,840  | A   | 41,46/   | A        | 48,050      | A  | 51,445      | A           | 69,064  | Ð            | 80,388      | Ð        | 90,158            | A            | 110,575             | A  | 120,590             | 45.121. 49.        | n -  |
| Restricted<br>Unrestricted                  |          | 70,985  |     | 71,414   |          | - 66,449    |    | 63,964      |             | 45,769  |              | 34,171      |          | 20,185<br>(9,262) |              | 15,214<br>(127,999) |    | 11,699<br>(146,974) | 15,942<br>(167,609 | v ≈  |
| Total govemmental activities net position   | ક્ક      | 118,831 | ક્ર | 112,881  | ↔        | 114,499     | s  | 115,409     | s           | 114,833 | s            | 114,559     | s        | 107,081           | s            | (2,210)             | s  | (14,685)            | \$ (30,174         | اا⊋ا |
| Business-type activities                    |          |         |     |          |          |             |    |             |             |         |              |             |          |                   |              |                     |    |                     |                    |      |
| Net investment in capital assets            | <b>↔</b> | 180,629 | ↔   | 130,190  | <b>⇔</b> | 154,015     | ↔  | 117,662     | <b>⇔</b>    | 150,506 | \$           | 125,891     | <b>⇔</b> | 153,387           | <b>⇔</b>     | 148,646             | ↔  | 149,931             | \$ 129,604         |      |
| Restricted<br>Unrestricted                  |          | 9,549   |     | - 67,665 |          | 41,537      |    | 76,333      |             | 37,617  |              | 50,821      |          | 14,384            |              | 20,536              |    | 13,066              | -<br>26,181        | _    |
| Total business-type activities net position | ક        | 190,178 | ક્ક | 197,855  | 8        | 195,552     | \$ | 193,995     | \$          | 188,123 | <del>s</del> | 176,712     | 8        | 167,771           | <del>s</del> | 169,182             | \$ | 162,997             | \$ 155,785         |      |
| Primary government                          |          |         |     |          |          |             |    |             |             |         |              |             |          |                   |              |                     |    |                     |                    |      |
| Net investment in capital assets            | છ        | 228,475 | ↔   | 171,657  | \$       | 202,065     | ↔  | 169,107     | ↔           | 219,570 | 8            | 206,279     | ↔        | 249,545           | ક્ર          | 259,221             | ↔  | 270,521             | \$ 251,097         |      |
| Restricted                                  |          | •       |     | •        |          | •           |    | •           |             | ,       |              | •           |          | 20,185            |              | 15,214              |    | 11,699              | 15,942             | ٠.   |
| Unrestricted                                |          | 80,534  |     | 139,079  |          | 107,986     |    | 140,297     |             | 83,386  |              | 84,992      |          | 5,122             |              | (107,463)           |    | (133,908)           | (141,428)          | اڪ   |
| Total primary government net position       | ↔        | 309,009 | ક   | 310,736  | ક્ર      | 310,051     | s  | 309,404     | \$          | 302,956 | \$           | 291,271     | \$       | 274,852           | \$           | 166,972             | \$ | 148,312             | \$ 125,61          | _    |
|   |          |         |     |          |          |             |    |             |             |         |              |             |          |                   |              |                     |    |                     |                    |      |

<sup>(1)</sup> In 2014 a portion of unrestricted net position was reclassified as restricted to reflect capital projects and special revenue funds restricted balances.
(2) Governmental activities and business-type activities net position as of June 30, 2014 are restated due to changes in accounting for pensions required by GASB 68; business-type activities net position as of June 30, 2014 is also restated due to treatment of capital recovery fees.

### **CHANGES IN NET POSITION**

### LAST TEN FISCAL YEARS (accrual basis of accounting) (amounts expressed in thousands)

| Public safety   Public safet  | 84,186<br>16,042     |                      |                      |                      |                      |                      |                      |                      |
|---|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| tributions expenses 21,019 17,523 11,912 6,352 (2.72 6,352 11,912 6,3706 65,914 11,262 8,390 11,262 8,390 11,262 8,631 14,800 11,262 8,631 14,800 11,262 8,631 14,800 11,262 8,631 14,800 11,262 8,631 14,800 11,262 8,631 14,800 11,262 8,631 14,800 11,262 8,631 14,800 11,262 8,631 14,800 11,262 8,631 14,800 11,262 8,631 14,800 11,262 8,117 8,1049 11,272 11,281 11,272 11,272 11,281 11,272 11,281 11,272 11,281 11,281 11,272 11,281 11,281 11,272 11,281 11,381  | 16.042               | \$ 29,305<br>86,635  | \$ 31,977<br>87,890  | \$ 33,218<br>92,696  | \$ 38,368<br>95,797  | \$ 35,655<br>104,391 | \$ 33,516<br>109,328 | \$ 36,884<br>115,072 |
| tributions ex program revenues by the program revenues by expenses by the program revenues by the program by  | 10,0                 | 16,202               | 17,296               | 17,588               | 18,400               | 17,913               | 19,627               | 23,836               |
| tributions es program revenues by expenses by expenses can be a supportant to the program revenues by expenses can be expensed by expensed by expenses can be expensed by expensed by expenses can be expensed by expe  | 48,565               | 47,112               | 47,878               | 45,477               | 45,170               | 43,074               | 46,751               | 47,408               |
| 6,272 6,352  t 7,717 8,599 es expenses 212,310 195,494  tributions es program revenues 61,565  tributions 61,565  | 11,824               | 12,060               | 12,610               | 10,763               | 11,057               | 10,905               | 12,503               | 12,382               |
| es expenses   | 6,028                | 6,204                | 6,459                | 6,804                | 089'9                | 6,663                | 7,306                | 7,342                |
| es expenses 212,310 195,494  It 63,706 65,914  ies expenses 63,807 66,011  expenses \$ 7,387 \$ 6,398  It 693 14,800  It 262 8,631  Antibutions 4,320 5,117  es program revenues 67,077 56,182  It in 1,231 1,232  It in 1,231 1,232  It in 1,232  It in 1,233  It in 1,234  | 8,996                | 8,545                | 8,671                | 6,734                | 6,180                | 5,964                | 6,764                | 6,891                |
| tributions es program revenues by tes expenses by the first program revenues by the first program for   | 204,988              | 206,063              | 212,781              | 213,280              | 221,652              | 224,565              | 235,795              | 249,815              |
| tributions es program revenues by texpenses continued by the broadcast and the broad  |                      |                      |                      |                      |                      |                      |                      |                      |
| tributions see expenses   | 62,769               | 71,555               | 74,085               | 77,277               | 79,257               | 76,061               | 80,756               | 80,047               |
| ies expenses 63,807 66,011 \$   | 88                   | 88                   | 88                   | 88                   | 88                   | 52                   | 2                    | 1                    |
| \$ 7,387 \$ 6,398  14,693 14,800  11,262 8,631  10,1049  10,1070 65,995  11,204 65,995  11,204 65,995  11,204 65,995  11,204 11,272  11,204 11,272  11,204 11,204  11,204 11,204  11,204 11,204  11,204 11,204  11,204 11,204  11,204 11,204  11,204 11,204  11,204 11,204  11,204 11,204  11,204 11,204  11,204 11,204  11,205 11,205  11,205 11,  | 67,858<br>\$ 272,846 | 71,643<br>\$ 277,706 | 74,173<br>\$ 286,954 | 77,365<br>\$ 290,645 | 79,345<br>\$ 300,997 | 76,113<br>\$ 300,678 | 80,758<br>\$ 316,553 | 80,048<br>\$ 329,863 |
| \$ 7,387       \$ 6,398         14,693       14,800         11,262       8,631         uutions       4,320       5,117         ss program revenues       67,042       65,995         ributions       1,231       1,272         uutions       3,257       14,562         es program revenues       61,565       72,016         program revenues       \$ 128,607       \$ 138,011  |                      |                      |                      |                      |                      |                      |                      |                      |
| tributions     14,693     14,800       tributions     11,262     8,631       se program revenues     4,320     5,117       se program revenues     67,042     65,995       ributions     1,231     1,272       vutions     3,257     14,562       program revenues     61,565     72,016       program revenues     \$ 128,607     \$ 138,011   | \$ 8,764             | \$ 7,524             | \$ 7,714             | \$ 8,017             | \$ 7,978             | \$ 8,355             | \$ 9,133             | \$ 9,916             |
| tributions   | 15,026               | 16,579               | 17,438               | 15,213               | 15,175               | 15,010               | 15,669               | 18,078               |
| tributions 29,380 31,049 uutions 4,320 5,117 ss program revenues 67,042 65,995 for tributions 1,231 1,272 for tributions 3,257 for tributions 3,257 for tributions 61,565 for grogram revenues 61,565 for grogram revenues 8,128,607 for tributions 1,049 for tributi  | 7,699                | 9,932                | 11,180               | 8,295                | 10,801               | 11,169               | 11,341               | 11,245               |
| A,320 5,117 as program revenues 67,042 65,995 for tributions 1,231 1,272 utions 3,257 14,562 program revenues 61,565 72,016 program revenues \$ 128,607 \$ 138,011  | 37,256               | 35,966               | 33,243               | 35,397               | 31,966               | 32,868               | 30,494               | 31,752               |
| tributions 67,042 65,995  er 57,077 56,182  tributions 1,231 1,272  utions 3,257 14,562  es program revenues 61,565  program revenues 8,128,607 \$ 138,011  | 421                  | 2,011                | 5,779                | 7,663                | 3,413                | 1,677                | 4,541                | 7,460                |
| tributions 1,231 1,272 1,272 1,272 1,272 1,272 14,562 1,565 1,265 1,266 1,265 1,28,607 \$ 138,011 = 1,28,607 \$ 1,38,011 = 1,28,607 \$ | 69,166               | 72,012               | 75,354               | 74,585               | 69,333               | 620'69               | 71,178               | 78,451               |
| 57,077 56,182<br>1,231 1,272<br>3,257 14,562<br>61,565 72,016<br>\$ 128,607 \$ 138,011  |                      |                      |                      |                      |                      |                      |                      |                      |
| 1,231 1,272<br>3,257 14,562<br>61,565 72,016<br>\$ 128,607 \$ 138,011   | 60,938               | 63,245               | 64,483               | 63,156               | 67,046               | 68,675               | 71,918               | 72,049               |
| 3,257 14,562<br>61,565 72,016<br>\$ 128,607 \$ 138,011  | 1,211                | 1,948                | 2,627                | 2,586                | 2,643                | 1,763                | 1,866                | 488                  |
| \$ 128,607 \$ 138,011   | 672                  | 2,741                | 1                    | •                    | 1                    |                      |                      |                      |
| \$ 128,607 \$ 138,011   | 62,821               | 67,934               | 67,110               | 65,742               | 689'69               | 70,438               | 73,784               |                      |
|   | \$ 131,987           | \$ 139,946           | \$ 142,464           | \$ 140,327           | \$ 139,022           | \$ 139,517           | \$ 144,962           | \$ 150,988           |
| Net (Expense) Revenue Governmental activities \$ (145,268) \$ (129,499) \$  |                      | \$ (134 051)         | (137 427)            | (138 695)            | \$ (152.319)         | \$ (155,486)         | (164 617)            | \$ (171.364)         |
| (2,242) (2,242) (2,005)   | (5,037)              | (3,709)              | (7,063)              | (11,623)             | (9,656)              | (5,675)              | (6,974)              | (7,511)              |
| nt net expenses \$ (14)   |                      | \$ (137,760)         | \$ (144,490)         | \$ (150,318)         | \$ (161,975)         | \$ (161,161)         | \$ (171,591)         | \$ (178,875)         |

### **CHANGES IN NET POSITION**

### LAST TEN FISCAL YEARS (accrual basis of accounting) (amounts expressed in thousands)

|  | 2008        | 2009       | 2010       | 2011       | 2012       | 2013        | 2014        | 2015        | 2016        | 2017        |
|--|-------------|------------|------------|------------|------------|-------------|-------------|-------------|-------------|-------------|
|  |             |            |            |            |            |             |             |             |             |             |
| General Revenues and Other Changes in Net Position |             |            |            |            |            |             |             |             |             |             |
| Governmental activities:                           |             |            |            |            |            |             |             |             |             |             |
| Real estate taxes                                  | \$ 122,315  | \$ 109,622 | \$ 132,295 | \$ 131,788 | \$ 132,680 | \$ 137,408  | \$ 143,289  | \$ 146,418  | \$ 149,779  | \$ 154,984  |
| Unrestricted investment earnings                   | 7,550       | 4,497      | 5,144      | 3,173      | 4,146      | 991         | 1,871       | 1,477       | 2,363       | 891         |
| Loss on sale of assets                             | (2,035)     | İ          | 1          | 1          | •          | •           | 1           | •           | 1           | •           |
| Transfers  | •           | •          | •          | •          | 25         | 23          | (319)       | •           | •           | •           |
| Extraordinary item                                 | (9,430)     | 9,430      | •          | •          | •          | •           | •           | •           | •           | •           |
| Total governmental activities                      | 118,400     | 123,549    | 137,439    | 134,961    | 136,851    | 138,422     | 144,841     | 147,895     | 152,142     | 155,875     |
| Business-type activities:                          |             |            |            |            |            |             |             |             |             |             |
| Unrestricted investment earnings                   | 2,239       | 1,671      | 2,735      | 2,152      | 1,217      | 234         | 396         | 203         | 190         | 299         |
| Loss on sale of assets                             | (18)        | •          | •          | •          | •          | •           | •           | •           | •           | •           |
| Transfers  | •           | •          | •          | •          | (25)       | (23)        | 319         | •           | •           | •           |
| Total business-type activities                     | 2,221       | 1,671      | 2,735      | 2,152      | 1,192      | 211         | 715         | 203         | 790         | 299         |
| Total primary government                           | \$ 120,621  | \$ 125,220 | \$ 140,174 | \$ 137,113 | \$ 138,043 | \$ 138,633  | \$ 145,556  | \$ 148,098  | \$ 152,932  | \$ 156,174  |
| Change in Net Position                             |             |            |            |            |            |             |             |             |             |             |
| Government activities                              | \$ (26,868) | \$ (5,950) | \$ 1,617   | \$ 910     | \$ (576)   | \$ (273)    | \$ (7,478)  | \$ (7,591)  | \$ (12,475) | \$ (15,489) |
| Business-type activities                           | (21)        | 7,676      | (2,302)    | (1,557)    | (5,871)    | (11,412)    | (8,941)     | (5,472)     | (6,184)     | (7,212)     |
| Total primary government                           | \$ (26,889) | \$ 1,726   | \$ (685)   | \$ (647)   | \$ (6,447) | \$ (11,685) | \$ (16,419) | \$ (13,063) | \$ (18,659) | \$ (22,701) |

Notes:
(1) Governmental activities and business-type activities net position as of June 30, 2014 are restated due to changes in accounting for pensions required by GASB 68; business-type activities net position as of June 30, 2014 is also restated due to treatment of capital recovery fees.

## FUND BALANCES OF GOVERNMENTAL FUNDS

### LAST TEN FISCAL YEARS (modified accrual basis of accounting)

| 2017 |  |   | \$ 3,836,550<br>75,362,993<br>8,975,172<br>2,158,009<br>\$ 90,332,724                                       | \$<br>36,188,869<br>-<br>\$ 36,188,869  |
|------|--|---|---|---|
| 2016 |  |   | \$ 859,815<br>78,141,417<br>9,590,112<br>3,767,295<br>\$ 92,358,639   | \$<br>19,608,313<br>(883,184)<br>\$ 18,725,129  |
| 2015 |  |   | \$ 430,348<br>86,885,580<br>1,883,240<br>4,056,261<br>\$ 93,255,429   | \$ 34,138,751   |
| 2014 |  |   | \$ 140,788<br>91,525,479<br>2,512,342<br>4,227,713<br>\$ 98,406,322   | \$ 20,107,655 (1,538,612) \$ 18,569,043   |
| 2013 |  |   | \$ 109,714<br>91,456,225<br>3,288,016<br>3,898,334<br>\$ 98,747,289   | \$ 25,959,297<br>\$ 25,959,919  |
| 2012 |  |   | \$ 147,523<br>88,303,483<br>2,565,778<br>7,887,876<br>\$ 98,904,660   | \$ 1,255,074<br>20,206,088<br>121,144<br>\$ 21,582,306  |
| 2011 |  |   | \$ 352,244<br>76,681,716<br>2,320,931<br>17,986,238<br>\$ 97,341,129  | \$ 1,280,867<br>27,651,625<br>(136,673)<br>\$ 28,795,819  |
| 2010 | \$ 70,790,648 (1)<br>25,413,624<br>\$ 96,204,272           | \$ 26,692,296 (1)<br>(2,972,878)<br>(304,697)<br>\$ 23,414,721  |   |   |
| 2009 | \$ 70,712,789<br>18,057,919<br>\$ 88,770,708               | \$ 10,546,714<br>(1,285,052)<br>15,477,108<br>\$ 24,738,770   |   |   |
| 2008 | \$ 85,416,998<br>27,532,287<br>\$ 112,949,285              | \$ 21,950,880<br>(1,083,700)<br>(8,032,159)<br>\$ 12,835,021  |   |   |
| I    | <b>General fund</b> Reserved Unreserved Total general fund | All other governmental funds Reserved Unreserved, reported in: Special revenue funds Capital projects funds Total all other govermental funds | General fund<br>Fund balances:<br>Nonspendable<br>Committed<br>Assigned<br>Unassigned<br>Total general fund | All other governmental funds<br>Fund balances:<br>Nonspendable<br>Restricted<br>Unassigned<br>Total all other govermental funds |

Note: (1) In Fiscal Year 2011, GASB 54, "Fund Balance Reporting and Governmental Fund Type Definitions" was implemented.

# CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

LAST TEN FISCAL YEARS (modified accrual basis of accounting) (amounts expressed in thousands)

|  | 2008       | 2009       | 2010       | 2011       | 2012       | 2013         | 2014       | 2015       | 2016       | 2017         |
|--|------------|------------|------------|------------|------------|--------------|------------|------------|------------|--------------|
| Revenues   |            |            |            |            |            |              |            |            |            |              |
| Taxes (1)  | \$ 122,048 | \$ 109,313 | \$ 132,251 | \$ 131,403 | s<br>T     | 9 \$ 137,342 | \$ 142,952 | \$ 146,374 | \$ 149,741 | \$ 155,004   |
| Charges for services   | 23,669     | 22,735     | 23,599     | 26,880     | .,         |              | 24,142     | 23,024     | 25,622     | 26,804       |
| Licenses and permits   | 5,899      | 4,591      | 5,839      | 4,914      |            |              | 6,142      | 6,791      | 6,674      | 7,817        |
| Intergovemmental   | 34,068     | 35,581     | 37,758     | 37,936     | 98,936     | 4            | 34,944     | 34,863     | 34,885     | 40,132       |
| Investment income  | 7,714      | 3,710      | 5,632      | 3,845      | 5 4,070    |              | 2,442      | 1,570      | 2,365      | 1,346        |
| Rentals  | 1,137      | 1,152      | 764        | 971        |            |              | 753        | 744        | 732        | 725          |
| Contributions from private sources   | 925        | 1,916      | (32)       | ٠          |            | 5 2,553      | 630        | 298        | 778        | 10           |
| Miscellaneous  | 947        | 555        | 489        | K          | 338 649    |              | 1,799      | 2,546      | 1,503      | 1,741        |
| Total revenues   | 196,407    | 179,553    | 206,300    | 206,274    | 74 211,687 | 212,562      | 213,804    | 216,210    | 222,300    | 233,579      |
| Expenditions   |            |            |            |            |            |              |            |            |            |              |
| General government   | 21 089     | 20.503     | 18 049     | 19 192     | 19 941     | 21 796       | 23.525     | 23 379     | 23 649     | 26.221       |
| Public safety  | 82,785     | 81,600     | 79.471     | 82,775     |            |              | 91.588     | 100 229    | 100.370    | 105.594      |
| Special services   | 14.182     | 13,410     | 11.593     | 11.485     |            |              | 14.419     | 13.714     | 11.504     | 13,640       |
| Community services   | 39,903     | 41,377     | 46,947     | 45.54      |            |              | 43,009     | 41,608     | 43.380     | 44.001       |
| Land use   | 12,378     | 12,033     | 11,637     | 11,942     | .2 12.387  |              | 10,793     | 10,765     | 11,438     | 11,564       |
| Judiciary offices  | 6,311      | 6.420      | 5,949      | 6.13       |            |              | 6,486      | 6.539      | 6.641      | 6.836        |
| Capital outlays  | 30,364     | 16,525     | 5,970      | 13,712     |            | •            | 15,881     | 20,847     | 26.930     | 39,049       |
| Debt service   |            |            |            |            |            |              |            |            |            |              |
| Principal  | 9,857      | 11,766     | 12,106     | 14,18      | 13,590     |              | 13,088     | 13,824     | 10,242     | 13,103       |
| Interest   | 696'9      | 8,847      | 9,034      | 8,505      |            | 7,686        | 7,186      | 6,628      | 7,390      | 6,611        |
| Total expenditures   | 223,838    | 212,481    | 200,756    | 213,475    | 5 218,942  | 220,483      | 225,975    | 237,533    | 241,544    | 266,619      |
|  |            |            |            |            |            |              |            |            |            |              |
| Excess of revenues   | (127 /31)  | (800 00)   | 7 7 7      | )( 1)      | (7.255)    | (7 001)      | (12 171)   | (21 323)   | (10 244)   | (33 040)     |
| over (under) experioritales  | (164,72)   | (32,320)   | 0,044      | (1,02,1)   |            |              | (12,171)   | (21,323)   | (19,244)   | (33,040)     |
| Other Financing Sources (Uses):  |            |            |            |            |            |              |            |            |            |              |
| Transfers in   | 5,137      | 5,075      | 4,966      | 3,564      | 4 993      |              | 3,212      | 5,339      | 6,170      | 4,278        |
| Transfers out  | (5,137)    | (5,075)    | (4,966)    | (3,564)    | (4) (968)  | (813)        | (3,531)    | (5,339)    | (6,170)    | (4,278)      |
| Debt issuance  | 20,000     | 19,185     | •          | 10,000     | 0          | - 11,260     | •          | 20,670     | •          | 37,600       |
| Bond premium (net of issuance costs)   | 791        | 591        | •          | 299        | 0          | - 739        | •          | 4,345      | •          | 2,409        |
| Issuance of refunding bonds  | 5,233      | 13,462     | •          | 17,78      |            | - 58,296     | •          | 53,021     | •          | 2,210        |
| Payment to refunded bond escrow agent (2)  | (5,233)    | (13,462)   |            | (17,781)   |            | - (58,296)   | •          | (53,021)   | •          | •            |
| Capital leases   | 6,839      | 772        | 528        | 3,36       | 1,255      |              | 4,643      | 6,301      | 2,807      | 5,952        |
| Sale of capital assets   | 113        | 105        | 37         | 4,         | 56 325     | 5 120        | 115        | 426        | 127        | 307          |
| Total other financing sources (uses)   | 57,743     | 20,653     | 292        | 13,719     | 9 1,605    | 12,141       | 4,439      | 31,742     | 2,934      | 48,478       |
| Not change in find halances  | \$ 30 312  | (10 07E)   | e 100      | A 7.7      | (F 650)    | 4 220        | (7 730)    | 40.410     | (16 310)   | 4 15 438     |
| Net change in tund balances  |            |            | 0, 0       | 0          | 9          | 9            |            |            |            |              |
| Debt service as a percentage of  |            |            |            |            |            |              |            |            |            |              |
| noncapital expenditures  | 8.5%       | 10.4%      | 10.8%      | 11.3%      | 10.8%      | , 11.3%      | %2.6       | 9.5%       | 8.1%       | <b>%9</b> :8 |
| Bonded debt service as a percentage of total general governmental expenditures (3) | 7.5%       | 9.7%       | 10.5%      | 10.6%      | 10.0%      | , 10.4%      | 80.6       | 8.6%       | 7.3%       | 7.4%         |
| NO. 00.00  |            |            |            |            |            |              |            |            |            |              |

Notes:
(1) See Exhibit B-5 for tax revenues by source.
(2) Included in Debt Service expense in 2017 due to a current refunding
(3) Excludes debt service of Enterprise Funds.

### **REAL ESTATE TAX REVENUE BY SOURCE - GOVERNMENTAL FUNDS**

### LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

|             |                  |     |              | Crossing   |              |             |
|-------------|------------------|-----|--------------|------------|--------------|-------------|
| Fiscal Year | Property Tax (1) | _   | Transfer Tax | Guards (1) | Light Tax(1) | Total       |
| 2008        | 83,700,589       | (2) | 32,036,698   | 3,387,723  | 2,923,003    | 122,048,013 |
| 2009        | 85,143,439       | ( ) | 16,838,687   | 3,339,958  | 3,991,070    | 109,313,154 |
| 2010        | 107,346,890      | (3) | 17,919,471   | 2,956,020  | 4,028,656    | 132,251,037 |
| 2011        | 107,181,578      | ` ' | 16,486,257   | 2,809,264  | 4,926,052    | 131,403,151 |
| 2012        | 107,709,124      |     | 15,881,887   | 3,582,292  | 5,255,689    | 132,428,992 |
| 2013        | 109,038,614      |     | 19,666,166   | 3,672,563  | 4,964,647    | 137,341,990 |
| 2014        | 109,403,854      |     | 25,300,207   | 3,515,390  | 4,732,119    | 142,951,570 |
| 2015        | 110,973,803      |     | 25,791,522   | 3,940,242  | 5,668,131    | 146,373,698 |
| 2016        | 111,473,621      |     | 29,044,675   | 3,760,878  | 5,461,444    | 149,740,618 |
| 2017        | 113,314,065      |     | 32,651,718   | 3,535,350  | 5,502,960    | 155,004,093 |

<sup>1)</sup> Includes penalties and interest.

<sup>2)</sup> Property tax increase of 17.5%.

<sup>3)</sup> Property tax increase of 25%.

### ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

(in thousands of dollars)

| Fiscal<br>Year | Residential<br>Property (3) | Commercial<br>Property | Less:<br>Tax Exempt<br>Property (4) | Total Taxable<br>Assessed<br>Value (1) | Total<br>Direct<br>Tax<br>Rate (2) | Estimated<br>Actual<br>Value |
|----------------|-----------------------------|------------------------|-------------------------------------|--|------------------------------------|------------------------------|
| 2008           | 11,552,830                  | 9,981,652              | 4,090,032                           | 17,444,450                             | 0.5614                             | *                            |
| 2009           | 11,755,207                  | 10,047,567             | 4,149,364                           | 17,653,410                             | 0.5614                             | *                            |
| 2010           | 11,855,551                  | 10,155,093             | 4,160,208                           | 17,850,436                             | 0.7018                             | *                            |
| 2011           | 11,937,004                  | 10,243,675             | 4,184,976                           | 17,995,703                             | 0.7018                             | *                            |
| 2012           | 12,017,659                  | 10,288,998             | 4,263,165                           | 18,043,492                             | 0.7006                             | *                            |
| 2013           | 12,084,980                  | 10,350,300             | 4,351,439                           | 18,083,841                             | 0.7006                             | *                            |
| 2014           | 12,202,534                  | 10,242,202             | 4,256,838                           | 18,187,898                             | 0.7006                             | *                            |
| 2015           | 12,306,710                  | 10,266,437             | 4,215,135                           | 18,358,012                             | 0.7006                             | *                            |
| 2016           | 12,407,486                  | 10,377,421             | 4,227,683                           | 18,557,224                             | 0.7006                             | *                            |
| 2017           | 12,588,485                  | 10,427,187             | 4,238,871                           | 18,776,801                             | 0.7006                             | *                            |

Source: New Castle County-Department of Land Use-Annual Certification

Note: (1) The County last conducted a County-wide reassessment of all real property on July 1, 1985. Real property is assessed at 100% of the 1983 market value.

- (2) Represents basic County tax rate to all unincorporated areas. See Exhibit C-2 for incorporated rates.
- (3) Residential property amounts are shown net of senior and disability exemptions.
- (4) These amounts represent general exemptions only. They do not include senior and disability exemptions, which are already accounted for in the Residential Property column (see Note 3 immediately above).

<sup>\*</sup>Property in the County is not reassessed annually, therefore the estimated actual value is not available.

### PROPERTY TAX RATES - DIRECT AND ALL OVERLAPPING GOVERNMENTS

### (PER \$100 OF ASSESSED VALUE)

### **LAST TEN FISCAL YEARS**

|   |                         | 2008   | 2009               | 2010   | 2011      | 2012   | 2013           | 2014              | 2015                 | 2016                 | 2017   |
|---|-------------------------|--|--------------------|--|-----------|--|----------------|-------------------|----------------------|----------------------|--|
| New Castle County   |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Ceneral operating budget   Coale Stroke (uncloan budget   Co  | •                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Total Direct Rate (1)   S0.5614   S0.5614   S0.7016   S0.7016   S0.7016   S0.7006   |                         | \$ O 1949  | \$ O 1040          | \$ 0 2436  | \$ 0 2436 | \$ 0 2436  | \$ 0 2436      | \$ 0 2436         | \$ 0 2436            | \$ 0 2436            | \$ 0 2436  |
| Total Direct Rate (1)   \$0.5614   \$0.5614   \$0.7018   \$0.7018   \$0.7006   \$0.5621   \$0.2436 |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Incorporated areas: (6)   | _                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Archen  | rotal Birost rate (1)   | <del>- + + + + + + + + + + + + + + + + + + +</del> | <del>•••••••</del> | <del>- + + + + + + + + + + + + + + + + + + +</del> | Ψ σ σσ    | <del>- + + + + + + + + + + + + + + + + + + +</del> | <del>- +</del> | <del>••••••</del> | <del>+ 0.1.000</del> | <del>+ 0.1.000</del> | <del>- + + + + + + + + + + + + + + + + + + +</del> |
| Bellefonte  | Incorporated areas: (6) |  |                    |  |           |  |                |                   |                      |                      |  |
| Newark   0.1949   0.1949   0.2438   0.2438   0.2436   0.2436   0.2436   0.2436   0.2436   0.2436   0.2436   0.2436   0.2436   0.2438   0  | Arden                   | 0.4657   | 0.4657             | 0.5821   | 0.5821    | 0.5821   | 0.5821         | 0.5821            | 0.5821               | 0.5821               | 0.5821   |
| Elsmere   | Bellefonte              | 0.3158   | 0.3158             | 0.3948   | 0.3948    | 0.6966   | 0.6966         | 0.6966            | 0.6966               | 0.6966               | 0.6966   |
| New Castle   0.2070   0.2270   0.2838  | Newark                  |  |                    |  |           |  | 0.2436         |                   |                      |                      |  |
| New Castle  |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Delaware City   0.2023   0.2023   0.2529   0.2  | •                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Middletown   0.2023   0.2629   0.2529  |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Odessa         0.2912         0.2912         0.3640         0.3640         0.3640         0.3640         0.3640         0.3640         0.3640         0.3640         0.3640         0.3640         0.3640         0.3640         0.3646         0.3614         0.2436<   | •                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Tomesend         0.3158         0.3158         0.3826         0.3816         0.3616         0.3616         0.3616         0.3616         0.3616         0.3616         0.3616         0.3616         0.3616         0.3616         0.436         0.2436   |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Wilmington   0.1949   0.1949   0.2436   0.5821  |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Ardentown 0.4657 0.4657 0.5821  |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Smyran   Color   Col  | •                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Ardencroft Clayton 0.4657 0.4657 0.5821 0.58  |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Clayton   O.5614   O.5614   O.7018   O.7018   O.7006   | •                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Overlapping Rates:           School Districts:         Appoquinimink District         1.5097         1.5097         1.4720         1.4527         1.4527         1.4527         1.7527         1.7647         1.7707         1.8473           Brandyvine District         1.6925         1.7785         1.8215         1.8165         1.8385         2.1785         2.1835         2.1835         2.4435           Christina District         1.6560         1.5170         1.5170         1.6620         1.7770         1.7770         1.7960         2.0900         2.0900         2.3800           Colonial District         1.3900         1.4250         1.4120         1.3960         1.3660         1.7060         1.7360  |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| School Districts:           Appoquinimink District         1.5097         1.5097         1.4720         1.4527         1.4527         1.7527         1.7647         1.7707         1.8473           Brandywine District         1.6926         1.7785         1.8215         1.8165         1.8385         2.1785         2.1835         2.1835         2.4435           Christina District         1.6560         1.5170         1.5170         1.6620         1.7770         1.7770         1.9970         2.0900         2.0900         2.3800           Colonial District         1.3990         1.4250         1.4120         1.3960         1.3660         1.7600         1.7360  | •                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Appoquinimink District         1.5097         1.5097         1.4720         1.4527         1.4527         1.4527         1.7527         1.7647         1.7707         1.8473           Brandywine District         1.6925         1.7785         1.8215         1.8165         1.8385         2.1785         2.1835         2.1435         2.1435         2.1435         2.4435         2.6425         2.6620         1.660         1.7600         1.7600         1.7360         1.7360         1.7360         1.7360         1.7760         1.7610         1.7410         1.7710         1.7710 </td <td>Overlapping Rates:</td> <td></td>   | Overlapping Rates:      |  |                    |  |           |  |                |                   |                      |                      |  |
| Brandywine District         1.6925         1.7785         1.8215         1.8165         1.8385         1.8385         2.1785         2.1835         2.4335           Christina District         1.6560         1.5170         1.5170         1.6620         1.7770         1.7770         1.9970         2.0900         2.9800           Colonial District         1.3900         1.4250         1.4120         1.3960         1.3660         1.7060         1.7360         1.7360           Red Clay District         1.4830         1.6240         1.6740         1.6870         1.6620         1.7410         1.7710         1.9840         2.1740           New Castle County Vo-Tech         0.1400         0.1400         0.1370         0.1370         0.1410         0.1410         0.1500         0.1533         0.1550         0.1583           Smyrna District         1.0780         1.1803         1.0026         0.9970         1.0119         1.019         1.1267         1.3077         1.4191         1.4065           Polytech (4)         0.1143         0.1218         0.1218         0.1026         0.1111         0.1111         0.1128         0.1128         0.1163         0.1220           Municipalities (3):         1.3969         1.3969         <   | School Districts:       |  |                    |  |           |  |                |                   |                      |                      |  |
| Christina District         1.6560         1.5170         1.5170         1.6620         1.7770         1.7770         1.9970         2.0900         2.0900         2.3800           Colonial District         1.3900         1.4250         1.4250         1.3960         1.3660         1.7360         1.9840         2.1740         1.7670         1.6620         1.7410         1.7770         1.9840         2.1740         New Castle County Vo-Tech         0.1400         0.1370         0.1370         0.1410         0.1410         0.1500         0.1533         0.1550         0.1550         0.1553         Snj550         0.1550         0.1111         0.1119         1.0119         1.0119         1.0119         1.0119         1.0119         1.1267         1.3077         1.4191         1.405         1.2070         1.7670  |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Colonial District         1.3900         1.4250         1.4120         1.3960         1.3660         1.3660         1.7060         1.7360         1.7360         1.7360           Red Clay District         1.4830         1.6240         1.6740         1.6740         1.6870         1.6620         1.6620         1.7410         1.7710         1.9840         2.1740           New Castle County Vo-Tech         0.1400         0.1400         0.1370         0.1370         0.1410         0.1500         0.1533         0.1550         0.1550         0.1550         0.1550         0.1550         0.1550         0.1550         0.1550         0.1550         0.1400         0.1706         1.0119         1.0119         1.1267         1.3077         1.4191         1.4065         1.4191         1.4065         1.4191         1.4065         1.4191         1.4065         1.4191         1.4191         1.4191         1.4065         1.4191         1.4191         1.4065         1.4191         1.4191         1.4191         1.4191         1.4065         1.4191         1.4065         1.4191         1.4065         1.4191         1.4191         1.4065         1.4191         1.4065         1.4191         1.4065         1.4111         1.4111         1.4111         1.4111   | •                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Red Clay District         1.4830         1.6240         1.6740         1.6870         1.6620         1.7410         1.7710         1.9840         2.1740           New Castle County Vo-Tech         0.1400         0.1400         0.1370         0.1370         0.1410         0.1410         0.1503         0.1533         0.1550         0.1583           Smyrna District         1.0780         1.1803         1.0026         0.9970         1.0119         1.0119         1.1267         1.3077         1.4191         1.4065           Polytech (4)         0.1143         0.1218         0.1218         0.1026         0.1111         0.1111         0.1128         0.1128         0.1200           Municipalities (3):           Wilmington         1.3969         1.3969         1.6064         1.7670         1.7670         1.7670         1.8550         1.8550         1.8550           Newark         0.5333         0.5558         0.5558         0.6458         0.6458         0.6961         0.7065         0.7737         0.7737           Elsmere (5)         0.8750         0.8750         0.8750         0.8750         0.8750         0.8750         0.8750         0.9315         0.9315         0.9315         0.9315         0.9315  |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| New Castle County Vo-Tech Smyrna District         0.1400         0.1400         0.1370         0.1370         0.1410         0.1410         0.1500         0.1533         0.1550         0.1583 Smyrna District           Polytech (4)         1.0780         1.1803         1.0026         0.9970         1.0119         1.0119         1.1267         1.3077         1.4191         1.4065           Polytech (4)         0.1143         0.1218         0.1218         0.1026         0.1111         0.1111         0.1112         0.1128         0.1163         0.1220           Municipalities (3):           Wilmington         1.3969         1.3969         1.6064         1.7670         1.7670         1.7670         1.8550         1.8550         1.8550           Newark         0.5333         0.5558         0.5558         0.6458         0.6458         0.6458         0.6961         0.7065         0.7737         0.7737           Elsmere (5)         0.8750         0.8750         0.8750         0.8750         0.8750         0.8750         0.8750         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         1.0712         1.0712         1.0712           New Castle         1.1500         1.0900   |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Smyrna District Polytech (4)         1.0780 0.1143         1.1803 0.1218         1.0026 0.9970 0.10119         1.0119 0.1111         1.1267 1.3077 0.1128         1.4191 0.120           Municipalities (3): Wilmington         1.3969 1.3969 1.6064         1.6064 1.7670 1.7670 1.7670 1.7670         1.7670 1.7670 1.8550 1.8550 1.8550           Newark         0.5333 0.5558 0.5558 0.5558 0.6458 0.6458 0.6458 0.6458 0.6961 0.7065 0.7737 0.7737           Elsmere (5)         0.8750 0.87  | •                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Municipalities (3):         Wilmington         1.3969         1.3969         1.6064         1.7670         1.7670         1.7670         1.7670         1.8550         1.8550         1.8550           Newark         0.5333         0.5558         0.5558         0.6458         0.6458         0.6458         0.6458         0.6961         0.7065         0.7737         0.7737           Elsmere (5)         0.8750         0.8750         0.8750         0.8750         0.8750         0.9315         0.9300         1.2000         1.2000         1.2000         1.2000         1.2000         1.2000         1.2000         1.0900         1.0900         1.0900   | ,                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Municipalities (3):         Willmington         1.3969         1.3969         1.6064         1.7670         1.7670         1.7670         1.7670         1.8550         1.8550         1.8550         1.8550           Newark         0.5333         0.5558         0.5558         0.6458         0.6458         0.6458         0.6961         0.7065         0.7737         0.7737           Elsmere (5)         0.8750         0.9315  | ,                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Wilmington         1.3969         1.3969         1.6064         1.7670         1.7670         1.7670         1.7670         1.8550         1.8550         1.8550           Newark         0.5333         0.5558         0.5558         0.6458         0.6458         0.6458         0.6961         0.7065         0.7737         0.7737           Elsmere (5)         0.8750         0.9315         0.9315         0.9315 </td <td>1 Olytech (4)</td> <td>0.1143</td> <td>0.1210</td> <td>0.1210</td> <td>0.1020</td> <td>0.1111</td> <td>0.1111</td> <td>0.1120</td> <td>0.1120</td> <td>0.1103</td> <td>0.1220</td>   | 1 Olytech (4)           | 0.1143   | 0.1210             | 0.1210   | 0.1020    | 0.1111   | 0.1111         | 0.1120            | 0.1120               | 0.1103               | 0.1220   |
| Wilmington         1.3969         1.3969         1.6064         1.7670         1.7670         1.7670         1.7670         1.8550         1.8550         1.8550           Newark         0.5333         0.5558         0.5558         0.6458         0.6458         0.6458         0.6961         0.7065         0.7737         0.7737           Elsmere (5)         0.8750         0.9315         0.9315         0.9315 </td <td>Municipalities (3):</td> <td></td>   | Municipalities (3):     |  |                    |  |           |  |                |                   |                      |                      |  |
| Newark         0.5333         0.5558         0.5558         0.6458         0.6458         0.6458         0.6961         0.7065         0.7737         0.7737           Elsmere (5)         0.8750         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315<   |                         | 1.3969   | 1.3969             | 1.6064   | 1.7670    | 1.7670   | 1.7670         | 1.7670            | 1.8550               | 1.8550               | 1.8550   |
| Elsmere (5)         0.8750         0.9315         0.9315         1.0712         1.0712         1.0712         1.0712         1.0712         1.0712         1.2000         1.2000         1.2000         1.2000         1.2000         1.2000         1.2000         1.2000         1.2000         1.0900         1.0900         1.0900         1.0900         1.0900         1.0900         1.0900         1.0900         1.0900         1.0900         1.0900         1.   | 3                       |  |                    |  |           |  |                |                   |                      |                      |  |
| Newport         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         1.0712         1.0712         1.0712         1.0712           New Castle         1.1500         1.1500         1.1500         1.2000<   | Newark                  | 0.5333   | 0.5558             | 0.5558   | 0.6458    | 0.6458   | 0.6458         | 0.6961            | 0.7065               | 0.7737               | 0.7737   |
| Newport         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         0.9315         1.0712         1.0712         1.0712         1.0712           New Castle         1.1500         1.1500         1.1500         1.2000<   |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| New Castle         1.1500         1.1500         1.1500         1.2000         1.2   | Elsmere (5)             | 0.8750   | 0.8750             | 0.8750   | 0.8750    | 0.8750   | 0.8750         | 0.8750            | 0.8750               | 0.8750               | 0.8750   |
| New Castle         1.1500         1.1500         1.1500         1.2000         1.2   |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Delaware City         1.0900  | Newport                 | 0.9315   | 0.9315             | 0.9315   | 0.9315    | 0.9315   | 0.9315         | 0.9315            | 1.0712               | 1.0712               | 1.0712   |
| Delaware City         1.0900  |                         |  |                    |  |           |  |                |                   |                      |                      |  |
| Middletown 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000   | New Castle              | 1.1500   | 1.1500             | 1.1500   | 1.2000    | 1.2000   | 1.2000         | 1.2000            | 1.2000               | 1.2000               | 1.2000   |
| Middletown 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000 0.3000   | Delawara City           | 1 0000   | 1 0000             | 1 0000   | 1 0000    | 1 0000   | 1 0000         | 1 0000            | 1 0000               | 1 0000               | 1 0000   |
|   | Delaware City           | 1.0900   | 1.0900             | 1.0900   | 1.0900    | 1.0900   | 1.0900         | 1.0900            | 1.0900               | 1.0900               | 1.0900   |
|   | Middletown              | 0.3000   | 0.3000             | 0.3000   | 0.3000    | 0.3000   | 0.3000         | 0.3000            | 0.3000               | 0.3000               | 0.3000   |
| Townsend 0.2600 0.2600 0.2600 0.2600 0.2600 0.2600 0.2600 0.2600 0.2600 0.2600 0.2600 0.2600  | daictown                | 0.5000   | 0.0000             | 0.0000   | 0.0000    | 0.0000   | 0.0000         | 0.0000            | 0.0000               | 0.0000               | 0.5000   |
| 1.200 1.200 0.200   | Townsend                | 0.2600   | 0,2600             | 0,2600   | 0,2600    | 0.2600   | 0,2600         | 0,2600            | 0.2600               | 0.2600               | 0.2600   |
|   |                         |  | 2.2000             | 2000   |           | 2000   | 2000           |                   | 1.2000               | 1.2000               |  |
| Odessa (2) 0.2000 0.2000 0.2000 0.2000 0.2500 0.2500 0.2500 0.2500 0.2500 <b>0.2500</b>   | Odessa (2)              | 0.2000   | 0.2000             | 0.2000   | 0.2000    | 0.2500   | 0.2500         | 0.2500            | 0.2500               | 0.2500               | 0.2500   |
|   | • •                     |  |                    |  |           |  |                |                   |                      |                      |  |
| Bellefonte 0.4500 0.4500 0.4500 0.5000 0.5000 0.4500 0.4500 0.5500 <b>0.5500 0.5500</b>   | Bellefonte              | 0.4500   | 0.4500             | 0.4500   | 0.5000    | 0.5000   | 0.4500         | 0.4500            | 0.5500               | 0.5500               | 0.5500   |

Notes: (1) Represents basic County tax rate applicable to all unincorporated areas.

<sup>(2)</sup> Residential rates.
(3) Exclusive of basic County tax rate.
(4) Applies to properties in the Smyrna School District.

<sup>(5)</sup> Residential rates. Commercial rate is \$1.20 per \$100 of assessed value. In addition, Elsmere charges a flat rate of \$434.34 per residential or commercial unit.

<sup>(6)</sup> All incorporated areas include the general operating budget rate as shown under the unincorporated area of New Castle County for each respective year.

### PRINCIPAL PROPERTY TAXPAYERS

June 30, 2017

### (amounts expressed in thousands)

|                                      |                              | 2017 |   |                              | 2008 |   |
|--------------------------------------|------------------------------|------|---|------------------------------|------|---|
| Toynovor                             | Taxable<br>Assessed<br>Value | Rank | Percentage of<br>Total Taxable<br>Assessed<br>Value | Taxable<br>Assessed<br>Value | Rank | Percentage of<br>Total Taxable<br>Assessed<br>Value |
| Taxpayer  Delmarva Power & Light Co. | \$ 352,082                   | 1    | 1.87%   | \$322,955                    | 1    | 1.85%   |
| Verizon Delaware LLC (1)             | 279,310                      | 2    | 1.49  | 182,967                      | 3    | 1.05  |
| E. I. DuPont de Nemours & Co.        | 237,564                      | 3    | 1.27  | 287,485                      | 2    | 1.65  |
| Bank of America National Assoc.      | 124,096                      | 4    | 0.66  | -                            | -    | -   |
| AWCI Inc.                            | 91,212                       | 5    | 0.49  | 94,630                       | 6    | 0.54  |
| Astrazeneca Pharmaceuticals LP       | 80,469                       | 6    | 0.43  | 177,029                      | 4    | 1.02  |
| Delaware City Refining Company, LLC  | 64,319                       | 7    | 0.34  | -                            | -    | -   |
| Christiana Mall LLC                  | 57,756                       | 8    | 0.31  | -                            | -    | -   |
| The Chemours Company FC LLC          | 56,576                       | 9    | 0.30  | -                            | -    | -   |
| Manufacturers & Traders Trust Co.    | 56,569                       | 10   | 0.30  | -                            | -    | -   |
| Bracebridge Corporation              | -                            |      | -   | 163,615                      | 5    | 0.94  |
| Hercules Inc.                        | -                            |      | -   | 80,975                       | 7    | 0.46  |
| Chrysler Corp.                       | -                            |      | -   | 63,300                       | 8    | 0.36  |
| Barley Mill, LLC                     | -                            |      | -   | 58,588                       | 9    | 0.34  |
| Premcor Refining Group Inc.          |                              |      | <u> </u>  | 58,292                       | 10   | 0.33  |
|                                      | \$ 1,399,953                 |      | 7.46%   | \$1,489,836                  |      | 8.54%   |

(1) In FY 2008, some property owned by Verizon was titled in the name of Diamond State Telephone Co.

Source: New Castle County Assessment Division

### PROPERTY TAX LEVIES AND COLLECTIONS

### **LAST TEN FISCAL YEARS**

|        | T : ( - 1 T -         | Collected wi  |         | 0.111               | • • .  | Takal Calland     | Total Callestians to Date         |  |  |
|--------|-----------------------|---------------|---------|---------------------|--------|-------------------|-----------------------------------|--|--|
| Fiscal | Total Tax<br>Levy for | Fiscal Year   | Percent | Collecti<br>in Subs |        | l otal Collection | Total Collections to Date Percent |  |  |
| Year   | Fiscal Year (1)       | Amount        | of Levy | Yea                 |        | Amount (2)        | of Levy                           |  |  |
| 2008   | \$ 83,882,695         | \$ 83,125,417 | 99.1%   | \$ 7                | 47,752 | \$ 83,873,169     | 100.0%                            |  |  |
| 2009   | 84,990,335            | 84,093,340    | 98.9    | 8                   | 77,785 | 84,971,125        | 100.0                             |  |  |
| 2010   | 107,069,351           | 106,037,311   | 99.0    | 9                   | 32,059 | 106,969,370       | 99.9                              |  |  |
| 2011   | 107,101,270           | 106,020,251   | 99.0    | 8                   | 19,843 | 106,840,094       | 99.8                              |  |  |
| 2012   | 107,894,937           | 106,513,521   | 98.7    | 1,2                 | 65,092 | 107,778,613       | 99.9                              |  |  |
| 2013   | 108,355,824           | 107,273,166   | 99.0    | 8                   | 74,661 | 108,147,827       | 99.8                              |  |  |
| 2014   | 109,413,344           | 108,189,703   | 98.9    | 8                   | 91,246 | 109,080,949       | 99.7                              |  |  |
| 2015   | 110,635,797           | 109,510,528   | 99.0    | 4                   | 41,088 | 109,951,616       | 99.4                              |  |  |
| 2016   | 111,777,226           | 110,570,085   | 98.9    | 5                   | 83,092 | 111,153,177       | 99.4                              |  |  |
| 2017   | 113,011,393           | 111,770,567   | 98.9    |                     | -      | 111,770,567       | 98.9                              |  |  |

Notes: (1) Represents initial annual levy plus quarterly additions.

<sup>(2)</sup> Represents property tax collections in the General Fund only; excludes the crossing guard tax and tax penalties/interest.

**NEW CASTLE COUNTY, DELAWARE** 

## RATIOS OF OUTSTANDING DEBT BY TYPE

### LAST TEN FISCAL YEARS

(dollar amounts expressed in thousands, except per capita amount)

|                | Govern              | Governmental Activities | Activit | ies               | 9         | B Group             | Susines    | Business-Type Activities | vities   |                  | -<br>-<br>-           | Octobacono                |     |                   |
|----------------|---------------------|-------------------------|---------|-------------------|-----------|---------------------|------------|--------------------------|----------|------------------|-----------------------|---------------------------|-----|-------------------|
| Fiscal<br>Year | Obligation<br>Bonds | ۔ ا                     | اد<br>د | Capital<br>Leases | Obli<br>R | Obligation<br>Bonds | - <b>-</b> | Capital<br>Leases        | Pa<br>Pa | Loans<br>Payable | Primary<br>Government | of Personal<br>Income (1) | ပ္မ | Per<br>Capita (1) |
| 2008           | \$ 204,983          | ტ                       | ↔       | 8,519             | ↔         | 84,822              | ↔          | ,                        | ↔        | ı                | \$ 298,324            | 1.23%                     | ↔   | 559.13            |
| 2009           | 211,798             | œ                       |         | 6,921             | -         | 147,772             |            |                          |          | ı                | 366,491               | 1.56                      |     | 688.79            |
| 2010           | 199,692             | ā                       |         | 5,596             | -         | 143,183             |            | 1                        |          | ı                | 348,471               | 1.45                      |     | 647.51            |
| 2011           | 194,817             | 7                       |         | 7,417             | -         | 194,403             |            |                          |          | 2,246            | 398,883               | 1.59                      |     | 737.10            |
| 2012           | 181,227             | 2                       |         | 6,722             | -         | 187,833             |            |                          |          | 2,362            | 378,144               | 1.41                      |     | 691.23            |
| 2013           | 175,029             | <u>م</u>                |         | 5,204             | ••        | 227,651             |            | 1                        |          | 2,332            | 410,216               | *                         |     | 745.18            |
| 2014           | 165,389             | (2)                     |         | 8,284             | ••        | 224,088             | (2)        | 462                      |          | 2,195            | 400,418               | *                         |     | 724.54            |
| 2015           | 179,566             | (2)                     | -       | 10,972            | ••        | 282,944             | (2)        | 2,859                    |          | 2,054            | 478,395               | *                         |     | 861.32            |
| 2016           | 168,336             | (2)                     |         | 9,832             | ••        | 275,548             | (2)        | 4,522                    |          | 2,251            | 460,489               | *                         |     | 823.64            |
| 2017           | 196,78              | 196,788 (2)             | -       | 12,122            | ••        | 338,194             | (2)        | 4,493                    |          | 2,087            | 553,684               | *                         |     | 982.71            |

Note: Details regarding the county's outstanding debt can be found in the notes to the financial statements.

\* Not available

<sup>(1)</sup> See Exhibit E-1 for personal income and population data. (2) Includes unamortized bond premium. See Note 10 for details.

### NEW CASTLE COUNTY, DELAWARE RATIO OF GENERAL BONDED DEBT TO ASSESSED VALUE AND GENERAL BONDED DEBT PER CAPITA LAST TEN FISCAL YEARS

| Fiscal<br>Year | Population (1) | Taxable<br>Assessed<br>Value<br>(000 Omitted) | Gene<br>Obliga<br>Bonded<br>(000 On | ation<br>I Debt | Percentage of<br>Long-Term<br>Bonded Debt<br>to Assessed<br>Value | В  | Long-Term<br>Bonded<br>Debt<br>Per Capita |  |
|----------------|----------------|---|-------------------------------------|-----------------|---|----|---|--|
| 2008           | 533,550        | \$ 17,444,450                                 | \$ 28                               | 39,805          | 1.7%  | \$ | 543.16                                    |  |
| 2009           | 532,083        | 17,653,410                                    | 35                                  | 59,570          | 2.0   |    | 675.78                                    |  |
| 2010           | 538,170        | 17,850,436                                    | 34                                  | 12,875          | 1.9   |    | 637.11                                    |  |
| 2011           | 541,153        | 17,995,703                                    | 38                                  | 39,220          | 2.2   |    | 719.24                                    |  |
| 2012           | 547,059        | 18,043,492                                    | 36                                  | 69,060          | 2.0   |    | 674.63                                    |  |
| 2013           | 550,495        | 18,083,841                                    | 40                                  | 02,680          | 2.2   |    | 731.49                                    |  |
| 2014           | 553,340        | 18,187,898                                    | 38                                  | 39,477 (2)      | 2.1   |    | 703.87                                    |  |
| 2015           | 556,786        | 18,358,012                                    | 46                                  | 62,510 (2)      | 2.5   |    | 830.68                                    |  |
| 2016           | 560,147        | 18,557,224                                    | 44                                  | 13,884 (2)      | 2.4   |    | 792.44                                    |  |
| 2017           | 563,423 *      | 18,776,801                                    | 53                                  | 34,982 (2)      | 2.8   |    | 949.52                                    |  |

<sup>\*</sup> Estimated

<sup>(1)</sup> Source: Delaware Population Consortium - 10/27/2016

<sup>(2)</sup> Includes unamortized bond premium.

#### **COMPUTATION OF DIRECT AND OVERLAPPING DEBT**

#### **AS OF JUNE 30, 2017**

|                                      | Total Debt               | Percentage<br>Applicable to | Amount<br>Applicable to |
|--------------------------------------|--------------------------|-----------------------------|-------------------------|
| Jurisdiction                         | Outstanding              | New Castle County           | New Castle County       |
| New Castle County                    | <u>\$208,910,391</u> (2) | 100%                        | \$208,910,391           |
| School Districts:                    |                          |                             |                         |
| Appoquinimink                        | 37,582,158               | 100                         | 37,582,158              |
| Brandywine                           | 46,994,078               | 100                         | 46,994,078              |
| Christina                            | 30,167,263               | 100                         | 30,167,263              |
| Colonial                             | 30,650,420               | 100                         | 30,650,420              |
| Red Clay                             | 76,868,770               | 100                         | 76,868,770              |
| New Castle VoTech                    | 40,511,796               | 100                         | 40,511,796              |
| Smyrna (1)                           | 21,393,784               | 29                          | 6,204,197               |
| Total Districts                      | 284,168,269              |                             | 268,978,682             |
| Municipalities:                      |                          |                             |                         |
| Middletown                           | 33,454,878               | 100                         | 33,454,878              |
| Newark                               | 720,000                  | 100                         | 720,000                 |
| Wilmington                           | 108,183,445              | 100                         | 108,183,445             |
| Total Municipalities                 | 142,358,323              |                             | 142,358,323             |
| Total Overlapping Debt               | 426,526,592              |                             | 411,337,005             |
| Total Direct and<br>Overlapping Debt | \$635,436,983            |                             | \$620,247,396           |
| Overlapping Bobt                     | φοσο, 100,000            |                             | Ψ020,247,000            |

Note: (1) The percentage of overlapping debt is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the school districts's taxable assessment that is within the County's boundries and dividing it by the County's total taxable assessed value. Approximately 71% of the Smyrna School District's total property assessment lies outside the boundries of New Castle County.

Sources: New Castle County Office of Finance, Statewide School Districts' Debt Service Accounts, and Municipalities' Departments of Finance.

<sup>(2)</sup> Includes capital leases and unamortized bond premium. See Note 10.

# COMPUTATION OF LEGAL DEBT MARGIN

## LAST TEN FISCAL YEARS

# (amounts expressed in thousands)

|  |  | 2008          | 2009          | 2010          | 2011          | 2012          | 2013          | 2014          | 2015          | 2016          | 2017          |
|--|--|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Total assessed taxable value at July 1                               | ible value at July 1   | \$ 17,444,450 | \$ 17,653,410 | \$ 17,850,436 | \$ 17,995,703 | \$ 18,043,492 | \$ 18,083,841 | \$ 18,187,898 | \$ 18,358,012 | \$ 18,557,224 | \$ 18,776,801 |
| Debt limit - 3% of total assessed value                              | tal assessed value   | 523,333       | 529,602       | 535,513       | 539,871       | 541,305       | 542,515       | 545,637       | 550,740       | 556,717       | 563,304       |
| Amount of debt appl<br>Total bonded debt                             | Amount of debt applicable to debt limit: (2)<br>Total bonded debt                          | 289,805       | 359,570       | 342,875       | 389,220       | 369,060       | 402,680       | 380,795       | 416,310       | 399,945       | 487,230       |
| Less: Deductions allowe Sewer facilities Airport facilities          | ess:<br>Deductions allowed by Delaware Code (1):<br>Sewer facilities<br>Airport facilities | 84,822        | 147,772       | 143,183       | 194,403       | 187,833       | 227,651       | 218,854       | 252,909       | 246,785       | 307,534       |
| Total deductions   | St   | 84,822        | 147,772       | 143,183       | 194,403       | 187,833       | 227,651       | 218,854       | 252,909       | 246,785       | 307,534       |
|  | Total amount of debt applicable to debt limit  | 204,983       | 211,798       | 199,692       | 194,817       | 181,227       | 175,029       | 161,941       | 163,401       | 153,160       | 179,696       |
| Legal debt margin  |  | \$ 318,350    | \$ 317,804    | \$ 335,821    | \$ 345,054    | \$ 360,078    | \$ 367,486    | \$ 383,696    | \$ 387,339    | \$ 403,557    | \$ 383,608    |
| Total net debt applicable to the limit as a percentage of debt limit | sable to the limit<br>debt limit   | 39.17%        | 39.99%        | 37.29%        | 36.09%        | 33.48%        | 32.26%        | 29.68%        | 29.67%        | 27.51%        | 31.90%        |

Note: (1) In accordance with Title 9, Delaware Code Sec. 1163(a)(7), the aggregate principal of all outstanding bonds of New Castle County may not be in excess of 3% of the total assessed valuation of the taxable real estate.

The "outstanding bonds" are not to include any bonds, notes, etc. issued for the purpose of financing certain Special Assessment and Enterprise Fund projects and facilities, or issued in anticipation of tax or other revenues, or which are secured by a pledge of obligations of or guaranteed by the U. S. Government or any agency or instrumentality thereof or which do not pledge the full faith and credit of the County. Debt secured by pledged funds is not included in the above schedule because it is considered defeased in-substance.

(2) Amounts for legal debt margin exclude premium for consistency.

#### DEMOGRAPHIC STATISTICS

#### LAST TEN FISCAL YEARS

| Fiscal<br>Year | Population<br>(1) | Personal<br>Income (2)<br>(000 Omitted) | Per<br>Capita Income<br>(2) | School<br>Enrollment<br>(3) | Unemploy-<br>ment Rate<br>(4) |
|----------------|-------------------|---|-----------------------------|-----------------------------|-------------------------------|
| 2008           | 533,550           | 24,239,475                              | 45,396                      | 73,305                      | 4.8                           |
| 2009           | 532,083           | 24,164,934                              | 45,008                      | 73,858                      | 8.6                           |
| 2010           | 538,170           | 24,216,776                              | 44,937                      | 75,287                      | 8.8                           |
| 2011           | 541,153           | 26,164,489                              | 48,243                      | 76,135                      | 8.8                           |
| 2012           | 547,059           | 25,854,909                              | 47,335                      | 76,571                      | 7.1                           |
| 2013           | 550,495           | 25,779,767                              | 46,912                      | 77,466                      | 7.8                           |
| 2014           | 553,340           | 26,839,193                              | 48,503                      | 78,008                      | 6.6                           |
| 2015           | 556,786           | 28,779,961                              | 51,690                      | 78,656                      | 5.2                           |
| 2016           | 560,147           | *                                       | *                           | 78,925                      | 4.8                           |
| 2017           | **563,423         | *                                       | *                           | *                           | 4.7                           |

Sources: (1) Delaware Population Consortium - 10/27/2016 (2) Bureau of Economic Analysis, BEA.gov. (3) Delaware Department of Education. (4) State of Delaware Department of Labor, oolmi.

<sup>\*</sup> Figures not available.
\*\* Estimated

#### **PRINCIPAL EMPLOYERS (1)**

#### **CURRENT YEAR AND TEN YEARS AGO**

|                                   |            | 2017 |   |            | 2008 |   |
|-----------------------------------|------------|------|---|------------|------|---|
| Industry Description              | Employment | Rank | Percentage<br>of Total County<br>Employment | Employment | Rank | Percentage<br>of Total County<br>Employment |
| Health care and social assistance | 68,534     | 1    | 15.5%                                       | 54,730     | 1    | 13.1%                                       |
| Retail Trade                      | 55,492     | 2    | 12.6  | 54,265     | 2    | 12.9  |
| Finance and insurance             | 41,940     | 3    | 9.5   | 38,484     | 3    | 9.2   |
| Accommodation and food services   | 37,619     | 4    | 8.5   | 31,487     | 4    | 7.5   |
| State government                  | 29,960     | 5    | 6.8   | 28,879     | 6    | 6.9   |
| Administration and waste services | 28,618     | 6    | 6.5   | 22,752     | 10   | 5.4   |
| Local government                  | 27,346     | 7    | 6.2   | 25,865     | 7    | 6.2   |
| Manufacturing                     | 25,916     | 8    | 5.9   | 31,011     | 5    | 7.4   |
| Professional & technical services | 25,657     | 9    | 5.8   | 25,649     | 8    | 6.1   |
| Construction                      | 21,514     | 10   | 4.9   | 23,433     | 9    | 5.6   |
| Transportation and warehousing    | 14,181     | 11   | 3.2   | 10,297     | 14   | 2.5   |
| Total                             | 376,777    |      | 85.2%                                       | 346,852    |      | 82.7%                                       |

<sup>(1)</sup> The United States Department of Labor, Employment & Training Administration has informed the Delaware Department of Labor that pursuant to 20 CFR (Code of Federal Regulations) Part 603, this information (the names of Delaware's top employers) is confidential and may not be disclosed to the public. Therefore, information about employment by industry is provided.

Exhibit F-1 (continued)

NEW CASTLE COUNTY, DELAWARE

# FULL-TIME COUNTY EMPLOYEE POSITIONS BY FUNCTION/PROGRAM

# LAST TEN FISCAL YEARS

| Function/Program  | 2008   | 2009   | 2010   | 2011  | 2012   | 2013   | 2014   | 2015                                       | 2016  | 2017                                  |
|---|--|--|--|---|--|--|--|--|---|---------------------------------------|
| General Government:<br>County Council<br>Legislation<br>Audit   | 33   | 33   | 33   | 33  | 32   | 32 1   | 32   | 33   | 32 2 34                                     | 32 2 34                               |
| County Executive  Direction and Control  Office of Redevelopment  Office of Communications  | £ -   <del>4</del>                           | £ -   4                                      | 1 1 1 1 1 1 2                                | 10 2 12   | 2  | 2 2 4  | £ t   4                                      | .   52                                     | 12 - 12                                     | 11 2 4                                |
| Dept of Administration<br>Law<br>Administrative Services  | 25<br>45                                     | 23<br>46                                     | 23<br>45                                     | 23<br>45  | 22 4   | 22<br>43                                     | 22 4   | 23   | 23<br>42                                    | 18<br>14                              |
| Finance<br>Human Resources<br><b>Total General Government</b>   | 59<br>18<br>147<br>195                       | 59<br>146<br>194                             | 143<br>190                                   | 54<br>140<br>186                                | 54<br>137<br>183                             | 75 (A)<br>18<br>158<br>205                   | ) 75<br>19<br>159<br>206                     | 77<br>19<br>208                            | 77<br>19<br>161<br>208                      | 24<br>160<br>208                      |
| Public Safety: Administration Police Operations Crossing Guards Emergency Services Total Public Safety  | 11<br>395<br>3<br>199<br>608                 | 10<br>395<br>3<br>199<br>607                 | 395<br>395<br>199<br>606                     | 9<br>398<br>3<br>200<br>610                     | 9<br>399<br>200<br>611                       | 9<br>400<br>3<br>209<br>621                  | 9<br>400<br>3<br>209<br>621                  | 9<br>405<br>3<br>216<br>633                | 8<br>417<br>3<br>217<br>645                 | 8<br>432<br>3<br>217<br>660           |
| Special Services:  Non-Sewer related: Administration Internal Services Fleet Operations Facilities Maintenance Property Maintenance Engineering Total Non-Sewer related | 21.5<br>8<br>35<br>46<br>76<br>38            | 21.5<br>8<br>34<br>44<br>77<br>77<br>221.5   | 22.5<br>7<br>34<br>44<br>77<br>37            | 21.5<br>7<br>7<br>34<br>44<br>73<br>37<br>216.5 | 20.5<br>6<br>34<br>44<br>67<br>33            | 19.5<br>6<br>34<br>35<br>67<br>36<br>197.5   | 18.5<br>6<br>32<br>35<br>67<br>36<br>194.5   | 18.5<br>6<br>32<br>36<br>66<br>66<br>194.5 | 18.5<br>6<br>32<br>36<br>66<br>66<br>193.5  | 18.5<br>6<br>31<br>36<br>67<br>35     |
| Sewer: Environmental Operations Construction Support Sewer Maintenance Plant Operations Environmental Compliance Total Sewer Total Special Services                     | 14.5<br>70<br>54<br>57<br>15<br>210.5<br>435 | 13.5<br>70<br>54<br>56<br>16<br>209.5<br>431 | 13.5<br>66<br>54<br>56<br>16<br>205.5<br>427 | 13.5<br>66<br>54<br>56<br>16<br>205.5<br>422    | 12.5<br>66<br>53<br>53<br>16<br>200.5<br>405 | 10.5<br>64<br>53<br>53<br>17<br>197.5<br>395 | 10.5<br>64<br>53<br>53<br>17<br>197.5<br>392 | 10.5<br>63<br>53<br>17<br>17<br>196.5      | 10.5<br>63<br>53<br>53<br>17<br>17<br>196.5 | 10.5<br>63<br>53<br>53<br>17<br>196.5 |

Exhibit F-1 (continued)

NEW CASTLE COUNTY, DELAWARE

FULL-TIME COUNTY EMPLOYEE POSITIONS BY FUNCTION/PROGRAM

LAST TEN FISCAL YEARS

| Function/Program                 | 2008  | 2009  | 2010  | 2011  | 2012  | 2013  | 2014  | 2015  | 2016  | 2017  |
|----------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Community Services:              |       |       |       |       |       |       |       |       |       |       |
| Administration                   | 18    | 16    | 14    | 15    | 4     | 4     | 16.5  | 16    | 16    | 15    |
| Community Resources              | 21    | 21    | 20    | 19    | 17    | 16    | 16.5  | 17    | 17    | 19    |
| Community Development/Housing    | 33    | 32    | 35    | 36    | 36    | 34    | 33    | 33    | 33    | 32    |
| Libraries                        | 82    | 8     | 84    | 82    | 84    | 83    | 83    | 83    | 82    | 84    |
| Total Community Services         | 154   | 153   | 153   | 155   | 151   | 147   | 149   | 149   | 148   | 150   |
|                                  |       |       |       |       |       |       |       |       |       |       |
| Land Use                         |       |       |       |       |       |       |       |       |       |       |
| Administration                   | 6     | 10    | 6     | 6     | 6     | 6     | 6     | 10    | 10    | 10    |
| Assessment                       | 22    | 23    | 22    | 22    | 21    | ٩)    | -     | ,     |       |       |
| Planning                         | 20    | 20    | 15    | 15    | 16    | 17    | 17    | 18    | 18    | 17    |
| Licensing                        | 09    | 29    | 61    | 61    | 61    | 61    | 61    | 26    | 29    | 28    |
| Community Governing              |       |       |       |       |       |       |       |       |       |       |
| Customer Service and Enforcement | 36    | 33    | 31    | 31    | 31    | 31    | 31    | 31    | 31    | 30    |
| Total Land Use                   | 147   | 153   | 138   | 138   | 138   | 118   | 118   | 118   | 118   | 115   |
|                                  |       |       |       |       |       |       |       |       |       |       |
| Judiciary Offices:               |       |       |       |       |       |       |       |       |       |       |
| Register in Chancery (B)         | က     | က     | က     | က     | က     | ဗ     | က     | က     | က     | က     |
| Register of Wills                | 18    | 18    | 18    | 18    | 19    | 19    | 19    | 19    | 19    | 19    |
| Recorder of Deeds                | 78    | 78    | 28    | 28    | 28    | 27    | 27    | 27    | 27    | 27    |
| Sheriff                          | 21    | 21    | 21    | 21    | 20    | 20    | 20    | 21    | 21    | 21    |
| Clerk of the Peace               | 9     | 9     | 9     | 9     | 9     | 7     | 7     | 7     | 7     | 7     |
| Total Judiciary Offices          | 92    | 9/    | 92    | 9/    | 9/    | 92    | 9/    | 77    | 77    | 77    |
| Total Full-Time Employees        | 1,615 | 1,614 | 1,590 | 1,587 | 1,564 | 1,562 | 1,562 | 1,576 | 1,586 | 1,600 |

Source: New Castle County Budget Office

Notes:
(A) Transferred from the Department of Land Use into Office of Finance.
(B) Effective 1/1/2002 became a State of Delaware Agency.

NEW CASTLE COUNTY, DELAWARE

# OPERATING INDICATORS BY FUNCTION/PROGRAM

## LAST TEN FISCAL YEARS

| Function   | 2008          | 2009                         | 2010          | 2011          | 2012          | 2013          | 2014          | 2015          | 2016           | 2017-Est.     |
|--|---------------|------------------------------|---------------|---------------|---------------|---------------|---------------|---------------|----------------|---------------|
| County Council   |               |                              |               |               |               |               |               |               |                |               |
| Avg. constituency represented per district<br>Resolutions/ordinances adopted               | 46,000<br>349 | 46,000<br>291                | 46,000<br>291 | 46,000<br>291 | 46,000<br>322 | 46,000<br>322 | 46,500<br>390 | 46,500<br>368 | 46,500<br>337  | 46,500<br>339 |
| Administration<br>Purchasing   |               |                              |               |               |               |               |               |               |                |               |
| Purchase orders processed  | n/a           | e/u                          | n/a           | e/u           | e/u           | e/u           | e/u           | e/u           | e/u            | n/a           |
| Number of RFP's issued   | n/a           | n/a                          | n/a           | n/a           | n/a           | n/a           | n/a           | n/a           | n/a            | n/a           |
| Information Systems  |               |                              |               |               |               |               |               |               |                |               |
| Number of customer service calls   | n/a           | n/a                          | n/a           | n/a           | n/a           | n/a           | n/a           | n/a           | n/a            | n/a           |
| Finance  |               | 6                            | 6             |               | 0             | 6             |               | 6             | 6              | ;             |
| % of current property tax levy collected % of vandor involces processed within thirty days | 99.1          | 5.00<br>5.00<br>7.00<br>7.00 | 99.0          | 99.0          | 98.9<br>9.7.7 | 99.0          | 99.0<br>87.6  | 0.99.0        | 98.9<br>2.88.9 | 99.0          |
| % of vertical involces processed within thirty days  Human Resources                       | 0.00          | 0.90                         | - 0/          |               | 0.4           | 0.70          | 0.70          | 0.00          | 4.<br>4.       | 0.00          |
| Applications received  | 3,123         | 1,565                        | 6,241         | 4,270         | 3,322         | 3,751         | 4,911         | 3,847         | 4,003          | 3,800         |
| New retirees   | 72            | 82                           | 26            | 80            | 09            | 92            | 61            | 88            | 73             | 82            |
| Special Services   |               |                              |               |               |               |               |               |               |                |               |
| Fleet Operations   |               |                              |               |               |               |               |               |               |                |               |
| Average miles per motor vehicle  | n/a           | n/a                          | n/a           | n/a           | n/a           | n/a           | n/a           | n/a           | n/a            | n/a           |
| Average cost per mile per vehicle  | 0.52          | 0.75                         | 0.67          | 0.67          | 0.75          | 0.70          | 0.48          | 0.83          | 0.37           | 0.33          |
| Engineering  |               |                              |               |               |               |               |               |               |                |               |
| CIP budget (millions) / # of projects  | \$8.2 / 26    | \$37.1 / 34                  | \$(1.4) / 19  | \$73.5 / 42   | \$46.3 / 40   | \$17.0 / 35   | \$35.6 / 40   | \$58.4 / 48   | \$59.7/ 59     | \$55.5/ 68    |
| Property Maintenance   |               |                              |               |               |               |               |               |               |                |               |
| Acres maintained   | 6,579         | 6,579                        | 5,832         | 5,832         | 5,832         | 5,832         | 5,893         |               | # 5,923        | 5,923         |
| Parks maintained   | 258           | 258                          | 243           | 258           | 258           | 258           | 243           | 248           | 245            | 248           |
| Acres per County maintenance employee  | n/a           | n/a                          | n/a           | n/a           | n/a           | n/a           | n/a           | n/a           | n/a            | n/a           |
| Wastewater   |               |                              |               |               |               |               |               |               |                |               |
| Miles of sewer line maintained   | 1,900         | 1,800                        | 1,800         | 1,800         | 1,800         | 1,800         | 1,744         | 1,744         | 1,744          | 1,764         |
| Pump stations in operation   | 159           | 165                          | 165           | 172           | 172           | 170           | 174           | 176           | 176            | 175           |
| Number of residential sewer service accounts   | 112,522       | 113,357                      | 113,877       | 114,761       | 115,506       | 116,361       | 116,888       | 117,597       | 118,653        | 119,582       |
| Community Services   |               |                              |               |               |               |               |               |               |                |               |
| Administration   |               |                              |               |               |               |               |               |               |                |               |
| Number of medical transportation trips   | n/a           | n/a                          | n/a           | n/a           | n/a           | n/a           | n/a           | n/a           | n/a            | n/a           |
| Number of meals served per year  | n/a           | n/a                          | n/a           | n/a           | n/a           | n/a           | n/a           | n/a           | n/a            | n/a           |
| Number of seniors served   | 91,211        | 88,623                       | 81,015        | 77,513        | 35,705        | 18,398        | 15,759        | 22,596        | 27,316         | 27,598        |
| Activity center visits   | 43,000        | n/a                          | n/a           | n/a           | n/a           | n/a           | n/a           | n/a           | n/a            | n/a           |
| Total participants in Com Resources programs Libraries                                     | 439,126       | 526,049                      | 617,930       | 637,401       | 713,818       | 242,601       | 298,334       | 308,729       | 322,829        | 326,067       |
| Average number of items checked out per week   | 123,077       | 127,459                      | 121,440       | 85,810        | 75,292        | 76,829        | 77,666        | 76,405        | 73,109         | 72,378        |
| Visits annually  | 2,833,363     | 2,826,382                    | 2,652,558     | 2,558,637     | 2,284,917     | 2,071,536     | 2,203,838     | 2,358,123     | 2,354,342      | 2,377,885     |
| Community Development & Housing  |               |                              |               |               |               |               |               |               |                |               |
| Number of units rehabbed (CDBG)/repair   | 148           | 91                           | 105           | 106           | 94            | 103           | 66            | 84            | 26             | 63            |
| 1st time homebuyers assisted by down payments  | n/a           | n/a                          | n/a           | n/a           | n/a           | n/a           | n/a           | n/a           | n/a            | n/a           |

Sources: New Castle County Comprehensive Annual Budget Summary - Departmental submissions.

# **OPERATING INDICATORS BY FUNCTION/PROGRAM**

## LAST TEN FISCAL YEARS

| Function                                      | 2008    | 2009    | 2010    | 2011    | 2012    | 2013    | 2014    | 2015    | 2016    | 2017-Est. |
|---|---------|---------|---------|---------|---------|---------|---------|---------|---------|-----------|
| Land Use<br>Administration                    |         |         |         |         |         |         |         |         |         |           |
| Land Use web customers                        | 114,298 | 263,377 | 448,190 | n/a       |
| Number of walk-in customers                   | n/a     | 24,630  | 23,646  | 23,000    |
| Number of customer phone calls                | n/a     | 39,277  | 21,162  | 21,000    |
| Planning                                      |         |         |         |         |         |         |         |         |         |           |
| No.Board of Adjustment applications processed | 271     | 204     | 233     | 157     | 183     | 169     | 151     | 165     | 161     | 170       |
| Land Use plans submitted and reviewed         | 215     | 135     | 117     | 121     | 122     | 139     | 120     | 127     | 143     | 140       |
| Redevelopment plans received                  | 1       | 7       | 8       | 2       | _       | 2       | n/a     | n/a     | n/a     | n/a       |
| Assessment                                    |         |         |         |         |         |         |         |         |         |           |
| Real property parcels                         | 204,772 | 204,716 | 205,072 | 206,266 | 207,200 | 207,400 | 208,000 | 208,400 | 209,400 | 210,100   |
| Exemption applications processed              | 2,946   | 2,137   | 1,930   | 1,467   | 1,881   | 2,140   | 1,563   | 1,346   | 1,355   | 1,433     |
| Licensing                                     |         |         |         |         |         |         |         |         |         |           |
| Number of permits issued                      | 12,556  | 11,569  | 13,384  | 13,721  | 15,120  | 15,295  | 14,405  | 16,237  | 16,529  | 16,500    |
| Certificates of Occupancy issued              | 4,758   | 3,530   | 3,489   | 3,345   | 3,526   | 3,780   | n/a     | n/a     | n/a     | n/a       |
| Inspections performed                         | 43,290  | 39,252  | 50,518  | 42,669  | 42,000  | 48,150  | 51,517  | 51,517  | 59,700  | 22,000    |
| Customer Service and Enforcement              |         |         |         |         |         |         |         |         |         |           |
| Calls received by Customer Service            | 34,343  | 36,170  | 35,102  | 32,865  | 28,721  | 27,899  | 30,156  | 33,101  | 33,101  | 33,000    |
| Code Enforcement cases assigned               | 868'6   | 6,907   | 9,296   | 8,616   | 8,233   | 8,868   | 8,276   | 9.706   | 90.706  | 9,500     |
| Percent of resolved cases-Code Enforcement    | 88      | 09      | 26      | 30      | n/a     | n/a     | n/a     | n/a     | n/a     | n/a       |
|   |         |         |         |         |         |         |         |         |         |           |
| Public Safety                                 |         |         |         |         |         |         |         |         |         |           |
| Emergency Communications                      |         |         |         |         |         |         |         |         |         |           |
| Calls for service **                          | 127,444 | 124,442 | 137,205 | 136,605 | 129,596 | 131,469 | 134,402 | 250,114 | 267,407 | 265,233   |
| Emergency Services                            |         |         |         |         |         |         |         |         |         |           |
| Annual paramedic responses                    | 35,438  | 28,345  | 34,805  | 35,905  | 35,335  | 40,770  | 38,132  | 41,548  | 34,018  | 35,038    |
| # of people trained/recertified in CPR by     |         |         |         |         |         |         |         |         |         |           |
| EMS division                                  | 1,432   | 738     | 738     | 893     | 893     | 1,135   | 880     | 1,268   | 696     | 800       |
| School Crossing Guards                        |         |         |         |         |         |         |         |         |         |           |
| Number of schools serviced                    | 96      | 96      | 26      | 93      | 82      | 78      | 9/      | 83      | 83      | 82        |
| Number of stations guarded                    | 283     | 283     | 291     | 287     | 278     | 276     | 268     | 230     | 230     | 229       |
| Register of Wills                             |         |         |         |         |         |         |         |         |         |           |
| Files opened                                  | 2,632   | 2,537   | 2,431   | 2,468   | 2,646   | 2,516   | 2,542   | 2,707   | 2,646   | 2,575     |
| Estates probated                              | 1,494   | 1,456   | 1,429   | 1,203   | 1,436   | 1,351   | 1,402   | 1,517   | 1,473   | 1,450     |
| Recorder of Deeds                             |         |         |         |         |         |         |         |         |         |           |
| Deeds recorded and indexed                    | 13,818  | 10,553  | 11,240  | 10,080  | 11,400  | 12,133  | 11,881  | 12,636  | 13,565  | 14,000    |
| Mortgages recorded and indexed                | 32,344  | 24,055  | 21,385  | 20,396  | 19,984  | 24,506  | 17,057  | 17,096  | 17,764  | 19,000    |
| Sheriff                                       |         |         |         | i       | •       | ;       | į       | ,       | ;       | •         |
| Prisoner commitments                          | 1,404   | 1,381   | 1,328   | 521*    | *4      | *41     | 52*     |         | 11      | C)        |
| Service trips for court documents             | 25,000  | 25,000  | 28,135  | 62,638  | 55,967  | 49,137  | 54,558  | 49,670  | 49,523  | 52,828    |
| Marriago liconos issued                       | 0096    | 2 620   | 2 567   | 0 440   | 0 430   | 2 731   | 3 430   | 2 704   | 2000    | 2006      |
| Marring opposite solutions                    | 2,609   | 670,7   | 748     | 2,442   | 2,432   | 2,73    | 2,432   | 2,791   | 2,025   | 2,083     |
| Marriage ceremonies penomieu                  | Ot .    | 171     | 0       | 000     | 9       | 0       | 1,100   | 0       | 500,    | 2,000     |
|   |         |         |         |         |         |         |         |         |         |           |

Sources: New Castle County Comprehensive Annual Budget Summary - Departmental submissions.
\* Effective November 2010, prisoner transfer responsibility was transferred to Capitol Police.
\*\* Effective FY 2015, calls for service include County Police, Paramedic Services, and Volunteer Fire Companies

**NEW CASTLE COUNTY, DELAWARE** 

# CAPITAL ASSET STATISTICS BY FUNCTION

# LAST TEN FISCAL YEARS

| I   | Function  | 2008         | 2009     | 2010     | 2011     | 2012     | 2013  | 2014     | 2015  | 2016             | 2017     |
|-----|---|--------------|----------|----------|----------|----------|-------|----------|-------|------------------|----------|
| _   | Public Safety:<br>Police<br>Number of Stations/Substations  | ~            | 7        | 4        | 4        | 4        | 4     | 4        | 4     | 4                | ဖ        |
|     | Emergency Services Number of Paramedic Stations/Substations | 6            | 6        | 6        | 6        | O        | O     | O        | 6     | 0                | 6        |
|     | Special Services:<br>Parks                                  |              |          |          |          |          |       |          |       |                  |          |
|     | Regional park acreage                                       | 4,108        | 4,108    | 3,130    | 3,133    | 3,133    | 3,133 | 3,199    | 3,200 | 3,225            | 3,225    |
|     | Local/District park acreage                                 | 2,471<br>258 | 2,471    | 2,489    | 2,699    | 2,699    | 2,699 | 2,694    | 2,694 | 2,698<br>245     | 2,698    |
|     | Golf courses  | 2            | 2        | 2 2      | -        | 5 -      | 5 -   | 5 +      | 5+    | 5<br>5<br>7      | -        |
| 138 | Riding Stables  | ~            | -        | -        | <b>~</b> | -        | _     | -        | _     | -                | -        |
| 3   | Softball/baseball fields                                    | 96           | 92       | 92       | 92       | 92       | 92    | 92       | 92    | 92               | 92       |
|     | Football fields   | 9            | 2        | 4        | က        | က        | က     | က        | က     | ဇ                | က        |
|     | Basketball courts   | 117          | 117      | 115      | 100      | 100      | 100   | 100      | 100   | 100              | 100      |
|     | Tennis courts   | 20           | 20       | 70       | 20       | 70       | 70    | 70       | 20    | 20               | 70       |
|     | Soccer Fields   | 38           | 38       | 38       | 38       | 38       | 38    | 38       | 38    | 38               | 38       |
|     | Big Toy Play Equipment Units                                | 152          | 152      | 125      | 131      | 131      | 131   | 131      | 131   | 131              | 131      |
|     | Museums   | ~            | <b>~</b> | <b>~</b> | ~        | <b>~</b> | _     | <b>~</b> | ~     | ~                | <b>-</b> |
|     | Fleet   |              |          |          |          |          |       |          |       |                  |          |
|     | Fleet vehicles & equipment                                  | 1,746        | 1,684    | 1,700    | 1,783    | 1,743    | 1,729 | 1,729    | 1,729 | 1,806            | 1,786    |
|     | Sewer Facilities  |              |          |          |          |          |       |          |       |                  |          |
|     | Sanitary sewer (miles)                                      | 1,900        | 1,800    | 1,800    | 1,800    | 1,800    | 1,800 | 1,744    | 1,744 | 1,744            | 1,764    |
|     | Pump stations   | 159          | 165      | 165      | 172      | 172      | 170   | 174      | 176   | 176              | 175      |
|     | Treatment Plants  | က            | 4        | 4        | 4        | 4        | 4     | 4        | 4     | 4                | 4        |
| _   | Community Services:<br>Libraries:                           |              |          |          |          |          |       |          |       |                  |          |
|     | Number of libraries directly administered                   | 0            | 10       | 10       | 10       | 10       | 10    | 6        | 6     | O                | 10       |
|     | Circulation (millions)                                      | 6.3          | 6.4      | 6.9      | 4.4      | 3.9*     | 3.9*  | 4.0**    | 4.0** | 4.0 <sub>*</sub> | 3.7**    |
| 7   | Airport   | ~            | -        | -        | _        | ~        | _     | _        | ~     | ~                | -        |
|     |   |              |          |          |          |          |       |          |       |                  |          |

Sources: Various government departments.

<sup>\*\*</sup> Reflects the County's conversion to the State of Delaware system.

#### New Castle County Schedule of Expenditures of Federal Awards Fiscal Year Ended June 30, 2017

| Federal Agency: Pass-through Entity: Program or Cluster Title                         | Federal<br>Catalog<br>Number | Entity Identifying                           | Total<br>Federal<br>Expenditures        | Total<br>Subgrantee<br>Expenditures |
|---|------------------------------|--|---|-------------------------------------|
| U.S. Department of Agriculture:   |                              |  |   | _                                   |
| Agricultural Marketing Service  |                              |  |   |                                     |
| Farmers' Market and Local Food Promotion Program                                      | 10.168                       |  | 52,935                                  | -                                   |
| Total U.S. Department of Agriculture  |                              |  | 52,935                                  |                                     |
| U.S. Department of Housing & Urban Development:                                       |                              |  |   |                                     |
| Office of Community Planning and Development  |                              |  |   |                                     |
| Emergency Solutions Grant Program   | 14.231                       |  | 167,190                                 | 155,585                             |
| HOME Investment Partnerships Program Pass-Through Program From:                       | 14.239                       |  | 967,555                                 | 713,029                             |
| Delaware State Housing Authority (1)  |                              |  |   |                                     |
| Neighborhood Stabilization Program ARRA   | 14.256                       | NSP 02-09                                    | 9,925                                   | -                                   |
| CDBG - Entitlement Grants Cluster   |                              |  |   |                                     |
| Community Development Block Grant/Entitlement Grants Pass-Through Program From:       | 14.218                       |  | 2,593,252                               | 446,365                             |
| Delaware State Housing Authority (1)  |                              |  |   |                                     |
| Community Development Block Grants/Entitlement Grants                                 | 14.218                       | NSP 05-08                                    | 429,317                                 |                                     |
| Total CDBG - Entitlement Grants Cluster   |                              |  | 3,022,570                               | 446,365                             |
| CDBG - State-Administered CDBG Cluster  |                              |  |   |                                     |
| Pass-Through Program From:  |                              |  |   |                                     |
| Delaware State Housing Authority (1)  | 14.228                       | NSP 02-11                                    | 450 500                                 |                                     |
| Community Development Block Grants/State Total CDBG - State-Administered CDBG Cluster | 14.220                       | NSP 02-11                                    | 452,533<br>452,533                      |                                     |
|   |                              |  | , |                                     |
| Office of Public and Indian Housing   |                              |  |   |                                     |
| Housing Choice Voucher Cluster  |                              |  |   |                                     |
| Section 8 Housing Choice Vouchers (3)   | 14.871                       |  | 16,596,064                              | 929,072                             |
| Total Housing Choice Voucher Cluster  |                              |  | 16,596,064                              | 929,072                             |
| Total U.S. Department of Housing & Urban Development                                  |                              |  | 21,215,836                              | 2,244,051                           |
| U.S. Department of Interior:  |                              |  |   |                                     |
| National Park Service   |                              |  |   |                                     |
| Pass-Through Program From:  Department of State (1)                                   |                              |  |   |                                     |
| ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,   |                              | 10-15-131203-01,10-16-141266-                |   |                                     |
| Historic Preservation Fund Grants-In-Aid  | 15.904                       | 01   | 17,848                                  | <u>-</u>                            |
| Total U.S. Department of Interior   |                              |  | 17,848                                  | <del>-</del>                        |
| U.S. Department of Justice:   |                              |  |   |                                     |
| Office for Violence Against Women   |                              |  |   |                                     |
| Pass-Through Programs From:   |                              |  |   |                                     |
| Criminal Justice Council (1) Violence Against Women Formula Grants-ARRA               | 16.588                       | VW12-217                                     | 1,506                                   | _                                   |
|   |                              |  | ,,,,,,                                  |                                     |
| Office of Justice Programs  |                              |  |   |                                     |
| Bureau of Justice Assistance  |                              |  |   |                                     |
| JAG Cluster   |                              |  |   |                                     |
| Edward Byrne Memorial Justice Assistance Grant Program Pass-Through Programs From:    | 16.738                       |  | 445,415                                 | -                                   |
| Pass-Triougn Programs From:  Criminal Justice Council (1)                             |                              |  |   |                                     |
| • •   |                              | 2014 NE Doodwid 400 0044 DD                  |   |                                     |
| Edward Byrne Memorial Justice Assistance Grant Program                                | 16.738                       | 2014-NF-Passtru1406,2014-DB-<br>PASSTHR-1633 | 30,706                                  | _                                   |
| Total JAG Program Cluster   | 10.700                       |  | 476,121                                 |                                     |
| Dady Warn Comora Daliay and Josephan  | 40.005                       |  | 440.540                                 |                                     |
| Body-Worn Camera Policy and Implementation Program                                    | 16.835                       |  | 118,546                                 | -                                   |

The accompanying notes to the schedule of expenditures of federal awards are an integral part of the schedule.

#### New Castle County Schedule of Expenditures of Federal Awards Fiscal Year Ended June 30, 2017

| U.S. Department of Justice (Continued): Office of Community Orlented Policing Services Public Salety Patrieriship and Community Policing Grants 16.710 875.629 - Criminal Division Equitable Sharing Program 16.922 Asset Forfeiture 28.980 - Total U.S. Department of Justice 1,500.782 -  U.S. Department of Transportation: National Highway Traffic Salety Administration Pass-Tirough Programs From: Department of Transportation (1) Alcohol Open Container Requirements 20.607 Various 10,710 - Highway Safety Cluster National Highway Traffic Salety Administration Pass-Tirough Programs From: Department of Transportation (1) State and Community Highway Safety State and Community Highway Safety Safety Cluster National Endowment of Transportation 10.101 State and Community Highway Safety Safety Cluster Value Bark Safety Cluster Total U.S. Department of Transportation 10.8886 - Total Highway Safety Cluster Total U.S. Department of Transportation 45.466 - Total Highway Safety Cluster Total U.S. Department of Transportation 45.860 - Total National Endowment for the Arts: Pass-Tirough Programs From: Department of Health and Human Services  Office of the Secretary Pass-Tirough Programs From: Neurours Examples | Federal Agency: Pass-through Entity: Program or Cluster Title              | Federal<br>Catalog<br>Number | Pass-Through<br>Entity Identifying<br>Number | Total<br>Federal<br>Expenditures | Total<br>Subgrantee<br>Expenditures |
|--|--|------------------------------|--|----------------------------------|-------------------------------------|
| Public Safety Partnership and Community Policing Grants   18.710   875,629   | U.S. Department of Justice (Continued):                                    |                              |  |                                  |                                     |
| Criminal Division Equitable Sharing Program 16.922 Asset Forfeiture 28.980 -  Total U.S. Department of Justice  U.S. Department of Transportation: National Highway Traffic Safety Administration Pass-Through Programs From:  Department of Transportation (1) Alcohol Open Container Requirements 20.607 Various 10,710 -  Highway Safety Cluster National Highway Traffic Safety Administration Pass-Through Programs From: Department of Transportation (1)  State and Community Highway Safety National Priority Safety Programs 20.616 BBAF,BBAF-1,BAAG-1 55,141 -  Total U.S. Department of Transportation  National Endowment for the Arts: Pass-Through Programs From: Department of Transportation  National Endowment for the Arts: Pass-Through Programs From: Department of State (1) Promotion of the Arts Partnership Agreements 45.025 2017.7739 270 -  Total National Endowment for the Arts  Department of Health and Human Services:  Office of the Secretary Mobilization for Health: National Prevention Partnership Awards Mobilization for Health: National Prevention Partnership Awards National Department of Health National Prevention Partnership Awards Nobilization for Health: National Prevention Partnership Awards Nobiliza |  |                              |  |                                  |                                     |
| Total U.S. Department of Justice   1,500.782   -   | Public Safety Partnership and Community Policing Grants                    | 16.710                       |  | 875,629                          | -                                   |
| Total U.S. Department of Transportation:   National Highway Traffic Safety Administration  | Criminal Division  |                              |  |                                  |                                     |
| National Highway Traffic Safety Administration   | Equitable Sharing Program  | 16.922                       | Asset Forfeiture                             | 28,980                           | -                                   |
| National Highway Traffic Safety Administration   |  |                              |  |                                  |                                     |
| National Endowment for the Arts:  Pass-Through Programs From:  Department of Transportation (1)  Alcohol Open Container Requirements 20.607 Various 10,710 -  Highway Safety Cluster National Highway Traffic Safety Administration Pass-Through Programs From: Department of Transportation (1)  State and Community Highway Safety 20.600 Various 52,675 - National Priority Safety Programs 20.616 BBAF,BBAF-1,BAAG-1 5,466 - Total Highway Safety Cluster 58,141 -  Total U.S. Department of Transportation 68,850 -  National Endowment for the Arts: Pass-Through Programs From: Department of State (1) Promotion of the Arts Partnership Agreements 45,025 2017,7739 270 -  Total National Endowment for the Arts  Pepartment of State (1) Promotion of the Arts Partnership Agreements 45,025 2017,7739 270 -  Total National Endowment for the Arts  Pepartment of Health and Human Services:  Office of the Secretary Pass-Through Programs From: Nemours Foundation Mobilization for Health: National Prevention Partnership Awards 93,311 DP14-1417,IU58DP005721_1 40,402 -  Total Department of Health and Human Services 40,402 -  Executive Office of the President: Office of Attional Drug Control Policy High Intensity Drug Trafficking Areas Program 95,001 17,488 -  | Total U.S. Department of Justice   |                              |  | 1,500,782                        | -                                   |
| Alcohol Open Container Requirements 20.607 Various 10,710 - Highway Safety Cluster  National Highway Traffic Safety Administration Pass-Through Programs From: Department of Transportation  National Endowment for the Arts: Pass-Through Programs From: Department of State (1) Promotion of the Arts Partnership Agreements 45.025 2017.7739 270 -   Total National Endowment for the Arts  Department of Health and Human Services:  Office of the Secretary Pass-Through Programs From: Namours Foundation Mobilization for Health: National Prevention Partnership Awards 93.311 DP14-1417,IU58DP005721_1 40,402 -   Executive Office of the President: Office of Interestication Areas Program 95.001 17,488 -   Executive Office of the President: Office of Interestication Areas Program 95.001 17,488 -   | National Highway Traffic Safety Administration                             |                              |  |                                  |                                     |
| Highway Safety Cluster National Highway Traffic Safety Administration Pass-Through Programs From: Department of Transportation  National Endowment for the Arts: Pass-Through Programs From: Department of State (1) Promotion of the Arts Partnership Agreements  Office of the Secretary Pass-Through Programs From: Nemours Foundation  Department of Health: National Prevention Partnership Awards  Office of National Endowment for Health: National Prevention Partnership Awards  Office of National Endowment for Health: National Prevention Partnership Awards  Alticolar Safety Cluster  Department of State (1) Promotion of the Arts Partnership Agreements  Office of the Secretary Pass-Through Programs From: Nemours Foundation Mobilization for Health: National Prevention Partnership Awards  Pass-Through Programs From: Nemours Foundation Mobilization for Health and Human Services  Executive Office of the President: Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program  95.001  17.488  | Department of Transportation (1)   |                              |  |                                  |                                     |
| National Highway Traffic Safety Administration Pass-Through Programs From: Department of Transportation (1)  State and Community Highway Safety 20.600 Various 52,675 - National Priority Safety Programs 20.616 BBAF,BBAF-1,BAAG-1 5,466 - Total Highway Safety Cluster 58,141 -  Total U.S. Department of Transportation 68,850 -  National Endowment for the Arts: Pass-Through Programs From: Department of State (1) Promotion of the Arts Partnership Agreements 45.025 2017.7739 270 -  Total National Endowment for the Arts  Department of Health and Human Services:  Office of the Secretary Pass-Through Programs From: Nemours Foundation Mobilization for Health: National Prevention Partnership Awards 93.311 DP14-1417,IU58DP005721_1 40,402 - Total Department of Health and Human Services 40,402 -  Executive Office of the President: Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program 95.001 17,488 -  | Alcohol Open Container Requirements  | 20.607                       | Various                                      | 10,710                           | -                                   |
| National Priority Safety Programs 20.616 BBAF,BBAF-1,BAAG-1 5,466 - Total Highway Safety Cluster 58,141 -  Total U.S. Department of Transportation 68,850 -  National Endowment for the Arts:  Pass-Through Programs From: Department of State (1) Promotion of the Arts Partnership Agreements 45.025 2017.7739 270 -  Total National Endowment for the Arts  Department of Health and Human Services:  Office of the Secretary Pass-Through Programs From: Nemours Foundation Mobilization for Health: National Prevention Partnership Awards 93.311 DP14-1417,IU58DP005721_1 40,402 -  Total Department of Health and Human Services 40,402 -  Executive Office of the President: Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program 95.001 17,488 -  | National Highway Traffic Safety Administration Pass-Through Programs From: |                              |  |                                  |                                     |
| National Endowment for the Arts: Pass-Through Programs From: Department of State (1) Promotion of the Arts Partnership Agreements 45.025 2017.7739 270 -  Total National Endowment for the Arts  Department of Health and Human Services:  Office of the Secretary Pass-Through Programs From: Nemours Foundation Mobilization for Health: National Prevention Partnership Awards 93.311 DP14-1417,IU58DP005721_1 40,402 -  Executive Office of the President: Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program 95.001 17,488 -  |  |                              |  |                                  | -<br>-                              |
| National Endowment for the Arts:  Pass-Through Programs From:  Department of State (1)  Promotion of the Arts Partnership Agreements  45.025  2017.7739  270  -  Total National Endowment for the Arts  270  -  Department of Health and Human Services:  Office of the Secretary  Pass-Through Programs From:  Nemours Foundation  Mobilization for Health: National Prevention Partnership Awards  Potal Department of Health and Human Services  Executive Office of the President:  Office of National Drug Control Policy  High Intensity Drug Trafficking Areas Program  95.001  17,488  -   | Total Highway Safety Cluster   |                              |  | 58,141                           | -                                   |
| Pass-Through Programs From: Department of State (1) Promotion of the Arts Partnership Agreements  45.025 2017.7739 270 -  Total National Endowment for the Arts  270 -  Department of Health and Human Services:  Office of the Secretary Pass-Through Programs From: Nemours Foundation Mobilization for Health: National Prevention Partnership Awards 93.311 DP14-1417,IU58DP005721_1 40,402 -  Total Department of Health and Human Services  Executive Office of the President: Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program 95.001 17,488 -  | Total U.S. Department of Transportation                                    |                              |  | 68,850                           | -                                   |
| Department of State (1) Promotion of the Arts Partnership Agreements  45.025 2017.7739 270 -  Total National Endowment for the Arts  Department of Health and Human Services:  Office of the Secretary Pass-Through Programs From: Nemours Foundation Mobilization for Health: National Prevention Partnership Awards  70  | National Endowment for the Arts:   |                              |  |                                  |                                     |
| Total National Endowment for the Arts  Department of Health and Human Services:  Office of the Secretary Pass-Through Programs From: Nemours Foundation Mobilization for Health: National Prevention Partnership Awards 93.311 DP14-1417,IU58DP005721_1 40,402 -  Total Department of Health and Human Services  Executive Office of the President: Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program 95.001 17,488 -   | Department of State (1)  |                              |  |                                  |                                     |
| Department of Health and Human Services:  Office of the Secretary Pass-Through Programs From: Nemours Foundation Mobilization for Health: National Prevention Partnership Awards 93.311 DP14-1417,IU58DP005721_1 40,402 -  Total Department of Health and Human Services 40,402 -  Executive Office of the President: Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program 95.001 17,488 -   | Promotion of the Arts Partnership Agreements                               | 45.025                       | 2017.7739                                    | 270                              | -                                   |
| Office of the Secretary Pass-Through Programs From: Nemours Foundation Mobilization for Health: National Prevention Partnership Awards 93.311 DP14-1417,IU58DP005721_1 40,402 -  Total Department of Health and Human Services  Executive Office of the President: Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program 95.001  17,488 -   | Total National Endowment for the Arts                                      |                              |  | 270                              | -                                   |
| Pass-Through Programs From: Nemours Foundation Mobilization for Health: National Prevention Partnership Awards  93.311 DP14-1417,IU58DP005721_1 40,402 -  Total Department of Health and Human Services  40,402 -  Executive Office of the President: Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program  95.001 17,488 -  | Department of Health and Human Services:                                   |                              |  |                                  |                                     |
| Mobilization for Health: National Prevention Partnership Awards  93.311 DP14-1417,IU58DP005721_1 40,402 -  Total Department of Health and Human Services  40,402 -  Executive Office of the President:  Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program  95.001 17,488 -  | Pass-Through Programs From:  |                              |  |                                  |                                     |
| Executive Office of the President: Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program  95.001  17,488  |  | 93.311                       | DP14-1417,IU58DP005721_1                     | 40,402                           | -                                   |
| Office of National Drug Control Policy High Intensity Drug Trafficking Areas Program  95.001  17,488 -   | Total Department of Health and Human Services                              |                              |  | 40,402                           |                                     |
| Total Executive Office of the President 17,488 -   | Executive Office of the President: Office of National Drug Control Policy  | 95.001                       |  | 17,488                           | _                                   |
|  | Total Executive Office of the President                                    |                              |  | 17,488                           | -                                   |

The accompanying notes to the schedule of expenditures of federal awards are an integral part of the schedule.

#### **New Castle County** Schedule of Expenditures of Federal Awards Fiscal Year Ended June 30, 2017

| Federal Agency: Pass-through Entity: Program or Cluster Title   | Federal<br>Catalog<br>Number         | Pass-Through<br>Entity Identifying<br>Number            | Total<br>Federal<br>Expenditures    | Total<br>Subgrantee<br>Expenditures |
|---|--------------------------------------|---|-------------------------------------|-------------------------------------|
| Department of Homeland Security:  Pass-Through Programs From:  Department of Safety and Homeland Security (1)  Hazard Mitigation Grant                                | 97.039                               | FEMA-DR-4090-DE-004                                     | 25,573                              | -                                   |
| Emergency Management Performance Grants State Domestic Preparedness Equipment Support Program Homeland Security Grant Program (2) State Homeland Security Program (2) | 97.042<br>97.004<br>97.067<br>97.073 | EMPG-13-002 thru EMPG-16-002<br>CCP 06-01<br>MOU<br>MOU | 361,057<br>(49)<br>85,297<br>48,248 | -<br>-<br>-                         |
| Total Department of Homeland Security  TOTAL FEDERAL AWARDS   |                                      |   | 520,126<br>23.434.537               | 2,244,051                           |

<sup>(1)</sup> Pass-Through the State of Delaware.(2) Donated Federal Equipment (1) \$120,772.80(3) Housing Choice Vouchers Subgrantee - Ports-In

## NEW CASTLE COUNTY Notes to the Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2017

#### Note 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of New Castle County, Delaware and is presented on the modified accrual basis of accounting. Matching funds are excluded from the schedule and Program Income generated from Federal Grants is classified as Federal Expenditures when spent. The information on this schedule is presented in accordance with the requirements of OMB circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and the OMB Uniform Grant Guidance. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

#### Note 2. Loans Outstanding

New Castle County, Delaware administers low-income housing loan programs under the Community Development Block Grant and Home Investment Partnership Program. The County had the following loan balances outstanding at June 30, 2017:

| Program Title  | Federal<br>CFDA<br>Number | Amount<br>Outstanding                 |
|--|---------------------------|---------------------------------------|
| Community Development Block Grants/Entitlement Grants HOME Investment Partnerships Program | 14.218 \$<br>14.239       | 10,421,174<br>6,175,699<br>16,596,873 |

#### **Note 3. Indirect Costs**

The County did not elect to use the De Minimis cost rate for indirect costs.



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of County Council New Castle County, Delaware New Castle, Delaware

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the budgetary comparison for the General Fund of New Castle County, Delaware (the County), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated November 3, 2017.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Baltimore, Maryland November 3, 2017.



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Members of County Council New Castle County, Delaware New Castle, Delaware

#### Report on Compliance for Each Major Federal Program

We have audited New Castle County, Delaware's (the County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended June 30, 2017. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.



#### Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as item 2017-001. Our opinion on each major federal program is not modified with respect to these matters.

The County's response to the noncompliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs and corrective action plan. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2017-001 that we consider to be a significant deficiency.

The County's response to the internal control over compliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs and corrective action plan. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Members of County Council New Castle County, Delaware

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Baltimore, Maryland November 3, 2017

## NEW CASTLE COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2017

#### Section I—Summary of Auditor's Results

| Financial Statements  |   |                  |                 |
|---|---|------------------|-----------------|
| Type of auditor's report issued:  |   | Unmodified       |                 |
| Internal control over financial reporting: • Material weakness(es) identified?      |   | Vos              | X no            |
| <ul> <li>Significant deficiency(ies) identified that are</li> </ul>                 | a not   | yes              | <u> </u>        |
| considered to be material weaknesses?   | e not   | yes              | X none reported |
| Noncompliance material to financial statement                                       | s noted?  | yes              | X no            |
| Federal Awards  |   |                  |                 |
| Internal control over major programs:   |   |                  |                 |
| <ul> <li>Material weakness(es) identified?</li> </ul>                               |   | yes              | <u>X</u> no     |
| <ul> <li>Significant deficiency(ies) identified that are</li> </ul>                 | e not   |                  |                 |
| considered to be material weaknesses?   |   | <u> </u>         | no              |
| Type of auditor's report issued on compliance f                                     | or major programs: U                                    | Inmodified       |                 |
| Any audit findings disclosed that are required to accordance with 2 CFR 200.516(a)? | o be reported in  | yes              | X no            |
| accordance with 2 crit 200.510(a):  |   | ycs              | <u> </u>        |
| Identification of major programs:   |   |                  |                 |
| CFDA Number(s)  | Name of Federal Program or Cluster                      |                  |                 |
| 14.871  | Section 8 Housing Choice Vouchers                       |                  |                 |
| 16.710  | Public Safety Partnership and Community Policing Grants |                  |                 |
| Dollar threshold used to distinguish between ty                                     | pe A and  |                  |                 |
| type B programs:  |   | <u>\$750,000</u> |                 |
| Auditee qualified as low-risk auditee?  |   | Xyes             | no              |

## NEW CASTLE COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2017

#### Section II—Financial Statement Findings

Our audit did not disclose any matters required to be reported in accordance with Government Auditing Standards.

## NEW CASTLE COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2017

#### Section III—Federal Award Findings and Questioned Costs

Finding Reference: 2017-001

Federal Agency: U.S. Department of Housing and Urban Development

Federal Program Title and CFDA Number: 14.871 Section 8 Housing Choice Vouchers

Compliance Requirement: Eligibility

Type of Finding: Significant Deficiency in Internal Control, Noncompliance

Award Period: 7/1/16-6/30/17

**Condition:** Income information was omitted from the benefit calculation for one participant.

#### Criteria or specific requirement:

Federal regulations (24 CFR §982.516) require entities to annually obtain and document in the tenant file third party verification of: (1) reported family annual income; (2) the value of assets; (3) expenses related to deductions from annual income; and (4) other factors that affect the determination of adjusted income or income-based rent. Also, federal regulations (24 CFR part 5 subpart F (24 CFR § 5.601 et seq.) (24 CFR § 982.201, 982.515, and 982.516) require that entities determine income eligibility and calculate the tenant's rent payment using the documentation from third-party verification.

**Context:** We selected a sample of 40 participants in the program for testing and identified one participant for which income information was omitted from the benefit calculation.

Effect: The County may have paid an inaccurate amount of benefits to the participant.

**Cause:** The County inadvertently omitted information from the participant file and benefit calculation, which was not identified during internal review procedures.

**Recommendation:** We recommend that management strengthen their review procedures over eligibility determinations.

Views of responsible officials: See corrective action plan.





J. BRIAN MAXWELL
CHIEF FINANCIAL OFFICER

87 READS WAY NEW CASTLE, DE 19720 (302) 395-5684 nccde.org

**OFFICE OF FINANCE** 

## NEW CASTLE COUNTY SCHEDULE OF PRIOR AUDIT FINDINGS Year Ended June 30, 2017

New Castle County, Delaware respectfully submits the following summary schedule of prior audit findings for the year ended June 30, 2017.

Audit period: June 30, 2017

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

#### 2016-001

Federal Agency: U.S. Department of Housing and Urban Development

Federal Program Title and CFDA Number: 14.218 Community Development Block Grant

14.239 Home Investment Partnership program

**Condition:** Grant awards/contracts issued by the County to subrecipients did not include information regarding the program CFDA number.

Status: Corrected. The required grant information has been included in the Grant Awards.



J. BRIAN MAXWELL
CHIEF FINANCIAL OFFICER

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**OFFICE OF FINANCE** 

NEW CASTLE COUNTY CORRECTIVE ACTION PLAN Year Ended June 30, 2017

#### 2017 - 001

Federal Agency: U.S. Department of Housing and Urban Development

Federal Program Title and CFDA Number: 14.871 Section 8 Housing Choice Vouchers

#### **Recommendation:**

We recommend that management strengthen their review procedures over eligibility determinations

#### Action taken in response to finding:

**Response:** All Housing Specialists will attend the Nan McKay Housing Choice Voucher Specialist training and certification course when offered in the immediate area (Philadelphia or Baltimore). This week long training provides the knowledge the staff require to do their job with a focus on eligibility, rent calculation, and occupancy. Dates have not been established for the 2018 calendar year.

The Program will also continue to follow the existing quality control policy (see attached) with the following three types of quality control:

- 1. The Housing Program Assistant will 100% of the time, complete a comprehensive checklist of all documents required at each annual recertification.
- 2. The Program Analyst will 100% of the time, prior to releasing payment, assure all files contain 3<sup>rd</sup> party verification of income and deductions and are calculated properly.
- 3. The Program Analyst will select at random and review 20% of all files for compliance with HUD regulations.

Name(s) of the contact person(s) responsible for corrective action: Carrie Casey, Community Services Manager, (302) 395-5616; ccasey@nccde.org.

#### Planned completion date for corrective action plan:

Training will be scheduled as soon as the 2018 schedule is published by Nan McKay. The Program will continue to apply the methods described under the attached quality control policy.

#### NEW CASTLE COUNTY CORRECTIVE ACTION PLAN Year Ended June 30, 2017 (Continued)

| Department of Community Services Division of Community Development And Housing Standard Operating Procedure | November 9, 2017 |
|---|------------------|
| Approved: Quality Control of Section 8 files  |                  |

Objective: Assure compliance with the Code of Federal Regulations, HUD handbooks, notices and New Castle County Administrative Plan and all HUD requirements

Statement: 100% of all Section 8 client files are reviewed for income/ rent reasonable prior to payment and 20% of those files are reviewed for content that meets HUD requirements/regulations.

#### **Procedure:**

**Initial review by the Housing Program Assistant will 100% of the time:** complete the QC checklist to assure all HUD required documents are present in the file. They will place their initials next to each item to certify and date the form. (Attachment A).

### Secondary review by Program Analyst, prior to releasing payment, will 100% of the time:

- 1. Assure file contains HUD approved 3<sup>rd</sup> party verification of income is calculated properly and entered onto the 50058.
- 2. Assure file contains HUD approved 3<sup>rd</sup> party verification of deductions are calculated properly and entered onto the 50058
- 3. Assure Rent Reasonable is in the file as required for all new moves and rent increases along with proper rent comparables
- 4. Assure utilities are properly calculated for the proper size units.
- 5. Assure EIV printouts are in all files, interims and recertification.

### Final review by Program Analyst will review 20% of all files approved for payment and will:

- 1. Follow the standard Quality Control worksheet. checklist (Attachment B)
- 2. Assure all proper HUD forms are signed and dated as listed on the check list
- 3. Verify payments in VH are correct as compared to the file.
- 4. All errors are returned to the housing assistant for correction.
- 5. All errors are documented on month end case review.



